



**TOWN OF MANSFIELD  
TOWN COUNCIL MEETING  
MONDAY, February 11, 2008  
COUNCIL CHAMBERS  
AUDREY P. BECK MUNICIPAL BUILDING  
7:30 p.m.**

**AGENDA**

	Page
<b>CALL TO ORDER</b>	
<b>ROLL CALL</b>	
<b>APPROVAL OF MINUTES</b> .....	<b>1</b>
<b>MOMENT OF SILENCE</b>	
<b>OPPORTUNITY FOR PUBLIC TO ADDRESS THE COUNCIL</b>	
<b>PUBLIC HEARING</b>	
1. Mansfield Community Center Art Display Policy and the Art Display Policy for Mansfield Town Buildings (Other than Schools) .....	25
<b>OLD BUSINESS</b>	
2. Mansfield Community Center Art Display Policy and the Art Display Policy for Mansfield Town Buildings (Other than Schools) (Item #6, 01-28-08 Agenda) .....	27
3. An Ordinance Providing a Tax Exemption for Farm Buildings (Item #2, 01-28-08 Agenda).....	31
4. Community/Campus Relations (Item #3, 01-28-08 Agenda) (Oral Report)	
5. Community Water and Wastewater Issues (Item #4, 01-28-08 Agenda).....	41
6. Issues Regarding the UConn Landfill (Item #5, 11-12-07 Agenda) .....	47
<b>NEW BUSINESS</b>	
7. Presentation of Storrs Center Video .....	85
8. Appointment to Mansfield Downtown Partnership .....	87
9. FY 2007/2008 Budget Transfers.....	89
10. Appointment of Auditor to Conduct Financial Audit for Fiscal Year 2007/2008.....	93
11. Proposed Budget Review Calendar for Fiscal Year 2008/09.....	95
12. An Ordinance Continuing and Establishing Various Administrative Departments by Ordinance .....	97
<b>QUARTERLY REPORTS (to be distributed)</b>	
<b>DEPARTMENTAL AND COMMITTEE REPORTS</b> .....	<b>135</b>

**REPORTS OF COUNCIL COMMITTEES**

**REPORTS OF COUNCIL MEMBERS**

**TOWN MANAGER'S REPORT**

**FUTURE AGENDAS**

**PETITIONS, REQUESTS AND COMMUNICATIONS**

13. <u>Chronicle</u> , "Farm Tax Break Vote Postponed" – 1/29/08.....	155
14. <u>Chronicle</u> , "Tree Contractor Saves Scaredy Cat After Very Long Week" – 1/29/08.....	157
15. <u>Chronicle</u> , "Progress in Mansfield Hits a Few Bumps in the Road" – 1/3/08 .....	159
16. <u>Chronicle</u> , "Reader's Forum" – 12/28/07.....	161
17. <u>Chronicle</u> , "Speaker Set to Visit with Smith Parents" – 1/25/08 .....	163
18. CCM re: 2008 General Assembly Session .....	165
19. CCM's 2008 State Legislative Program.....	169
20. CCM re: CCM's Initial Response to the Governor's Proposed Budget as it Affects Towns and Cities.....	177
21. CCM re: ConnDOT Studies Adequacy of Bus Service: Buses for 21 <sup>st</sup> Century Forum Scheduled.....	179
22. CCM re: Draft Proposed Electronic Waste Recycling Regulations .....	181
23. CCM re: Second Year of the Budget: FY 09.....	183
24. CCM re: Second Year of the Biennial Budget.....	197
25. Connecticut Light and Power re: Transmission Briefing II .....	201
26. <u>Daily Campus</u> , "Storrs Center Looking for Stores" – 12/7/07 .....	217
27. <u>Daily Campus</u> , "Storrs Center: Putting the Town Back in 'College Town'" – 1/25/08 .....	219
28. Local Property Taxes and Connecticut's State Government.....	223
29. Metro Hartford Alliance Annual Celebration 2008.....	225
30. <u>Hartford Courant</u> , "Students Receive Positive Spark" – 1/31/08 .....	227
31. D. Nappier re: An Open Letter to Investors and Connecticut Citizens Regarding Citigroup Decision .....	229
32. <u>Navigato</u> r, "Storrs Center – Building a New Downtown" – Winter 2008 .....	231
33. <u>New York Times</u> , "Building Costs Deal Heavy Blow To Local Budgets" – 1/26/08.....	233
34. NLC Congressional City Conference .....	237
35. Organic Land Care Workshop .....	239
36. Permanent Commission of the Status of Women re: Public Hearing Topic – Getting to a Better Tomorrow: Economic and Financial Security .....	241
37. M. Jodi Rell re: Municipal Finance Advisory Commission Appointment.....	243
38. <u>Reminder News</u> , "New Banners Line Walkway to Mansfield's Future Downtown" – 1/11/08 .....	245

- 39. State of Connecticut Department of Economic and Community Development re:  
Affordable Housing Land Use Appeals List ..... 247
- 40. State of Connecticut Department of Environmental Protection re: final FY08 & FY09  
Priority List for the Clean Water Fund – Availability on DEP Website ..... 253

**EXECUTIVE SESSION**

**ADJOURNMENT**

**PAGE  
BREAK**

SPECIAL MEETING-MANSFIELD TOWN CLERK

January 28, 2008

Mayor Elizabeth Paterson called the special meeting of the Mansfield Town Council to order at 6:00 p.m. in the Council Chambers of the Audrey P. Beck Building.

I. ROLL CALL

Present: Blair, Clouette, Duffy, Haddad, Koehn, Nesbitt, Paterson, Paulhus, Schaefer

Mr. Paulhus moved and Ms. Blair seconded to move into Executive Session. Motion passed unanimously.

II. EXECUTIVE SESSION

Discussion of Confidential Commercial and Financial Information and Strategies regarding Storrs Center Dog Lane 1 Building.

Also present: Matthew Hart, Town Manager, Cherie Trahan, Comptroller, Jeffrey Smith, Director of Finance.

III. ADJOURNMENT

Ms. Blair moved and Mr. Paulhus seconded to adjourn the meeting at 7:15 p.m.

Motion passed unanimously.

Elizabeth Paterson, Mayor

Mary Stanton, Town Clerk

REGULAR MEETING-MANSFIELD TOWN COUNCIL

January 28, 2008

Mayor Elizabeth Paterson called the regular meeting of the Mansfield Town Council to order at 7:30 p.m. in the Council Chambers of the Audrey P. Beck Building.

I. ROLL CALL

Present: Blair, Clouette, Duffy, Haddad, Koehn, Nesbitt, Paterson, Paulhus, Schaefer

II. APPROVAL OF MINUTES

Mr. Clouette moved and Mr. Paulhus seconded to approve the minutes of the December 10, 2007 meeting as corrected. Motion passed with Mr. Haddad, Ms. Blair and Mr. Schaefer abstaining. Mr. Haddad moved and Mr. Paulhus seconded to approve the minutes of the January 14, 2008 meeting as corrected. Motion passed with Ms. Blair abstaining.

III. MOMENT OF SILENCE

Mayor Paterson requested a moment of silence in honor of and respect for our troops around the world.

IV. OPPORTUNITY FOR PUBLIC TO ADDRESS THE COUNCIL

Robert Kremer, 67 Charles Lane, questioned the need for the Housing Code, noting that he is a landlord who has maintained his property and paid his taxes. (Statement attached)

Mary Gawlicki, 132 Lorraine Drive East, expressed concern regarding the wording and effectiveness of the Housing Code and asked that the Town let citizens know how to properly sign a petition. (Statement attached)

V. PUBLIC HEARING

1. An Ordinance Providing a Tax Exemption for Farm Buildings

Irene LaPointe, Town Assessor, outlined the exemption program and estimated the number of residents who might qualify as 21 or 22. Ms. Koehn requested a review of how the inclusion of the set acreage stipulation might effect the ordinance.

Quentin Kessel, 97 Codfish Falls Road, spoke in favor of the ordinance commenting that the Town Council should do whatever they can to keep parts of the Town rural.

Vicky Wetherell, 33 Summit Road, who is a member of the Open Space Preservation Committee and their representative to the Agriculture Committee spoke in favor of the ordinance. She commented that this is one component of a complex support mechanism for farms. (Statement attached)

Betty Wassmundt, 54 Old Turnpike Road, spoke against the proposed ordinance and questioned the definition of seasonal workers as the term applies to the Town. (Statement attached)

David Freudmann, 22 Eastwood Road, spoke against the ordinance urging the Council not to grant exemptions to specific financial groups. Mr. Freudmann commented the ordinance is ripe for abuse, creates a distortion in the economic order, creates a two-tiered system of landlords, opens the way for other professions to request assistance and in the long run will not preserve open space.

Anne Wiant-Rudd, 688 Middle Turnpike, spoke in favor of the proposed ordinance noting the importance of the production of local produce. (Statement attached)

Mike Sikoski, 135 Wildwood Road, spoke against the ordinance and suggested a rebate system targeted to farmers who need help might be a better idea. (Statement attached)

The Town Clerk noted a written communication from Elisa Santee, 85 South Bedlam Road, who is a dairy farmer and is in favor of the ordinance. (Statement attached)

## VI. OLD BUSINESS

### 2. An Ordinance Providing a Tax Exemption for Farm Buildings

Mr. Paulhus moved and Mr. Schaefer seconded to adopt the Ordinance Providing a Tax Exemption for Farm Buildings, dated January 28, 2008, which ordinance shall be effective 21 days after publication in a newspaper having circulation within the Town of Mansfield.

Council members discussed whether the proposed ordinance would save farmland, whether the ordinance should require the tax break be repaid

upon the sale of the property, the feasibility of a rebate, the need to maintain a local food supply and the definition of seasonal workers. Mr. Haddad stated that the State often dictates the way ordinances and exemptions can be approved and asked staff to see if the enabling legislation allows any flexibility.

Mr. Clouette moved and Mr. Schaefer seconded to table the motion to the next meeting. Motion passed.

3. Community/Campus Relations

Town Manager, Matt Hart, noted that both the worksheet titled "What Other College Communities Have Done" and the consultant's draft report and staff recommendations regarding the staffing and implementation of the Housing Code, as requested by Council members, is included in the packet.

4. Community Water and Wastewater Issues

Matt Hart, Town Manager, will clarify the Projected Average Day Demand and Available Supply table and will provide the water demand estimations found in the final report of the 1999-2000 UConn Water Supply Plan.

VII. NEW BUSINESS

5. Art Display Policy for Municipals Buildings

Mr. Paulhus moved and Mr. Clouette seconded to schedule a public hearing at 7:30 PM at the Town Council's regular meeting on February 11, 2008, to solicit public comment regarding the proposed Mansfield Community Center Art Display Policy and the Art Display policy for Mansfield Town Buildings (Other than Schools).

Kim Bova, Jay Ames and Scott Lehman, members of the Arts Advisory Council, were present to answer question. Mr. Lehman commented the guidelines are meant to be quite liberal and serve more to give the artists some direction. The Advisory members noted the importance of each town entity establishing a committee to establish more specific policies.

Motion passed unanimously.

6. 2008 Child Daycare Application

Mr. Haddad moved and Mr. Nesbitt seconded to approve the following resolution:

Resolved, that the Town Manager, Matthew W. Hart, is empowered to enter into or amend contractual instruments in the name and on behalf of the Town of Mansfield with the Department of Social Services of the State of Connecticut for a Child Day Care program if such agreement is offered and to have the corporate seal affixed to all documents required as part of any offered agreement.

Resolved, that the Town of Mansfield hereby adopts as its policy to support the nondiscrimination agreements and warranties required under Connecticut General Statutes 4a-60(a)(1) and 4a-60a(a)(1), as amended in State of Connecticut Public Act 07-245 and section 9(a)(1) of Public Act 07-142, as those statutes may be amended from time to time.

Motion passed unanimously.

7. Greenways Small Grant Application

Mr. Schaefer moved and Mr. Paulhus seconded to approve the following resolution:

Resolved, effective January 28, 2008, to authorize the Town Manager, Matthew W. Hart to submit an application not to exceed \$5,000 to the Connecticut Department of Environmental Protection's Greenway Program to improve public awareness about the preserved open space, parks and trails along the Willimantic River Greenway. In furtherance of this resolution alone, the Town Manager is duly authorized to enter into and sign said contracts on behalf of the Town of Mansfield. The Town Manager is further authorized to provide such additional information and execute such other documents as may be required by the state or federal governments in connection with said contracts and to execute any amendments, rescissions and revisions thereto.

Motion passed unanimously.

8. Proclamation in Honor of Nation Wear Red Day

Mr. Paulhus moved and Mr. Clouette seconded to approve the following resolution:

Move, effective, January 28, 2008, to designate February 1, 2008 as Nation Wear Red Day in the Town of Mansfield and to authorize the Mayor to issue proclamation as presented by town staff.

The motion passed with all in favor except Mr. Schaefer who abstained.  
(Proclamation Attached)

9. Appointment to Mansfield Downtown Partnership

Mr. Haddad recused himself from participating on this item of business.

Mr. Clouette moved and Ms. Koehn seconded, to appoint Deputy Mayor Gregory Haddad to the Board of Directors for the Mansfield Downtown Partnership, for a term commencing on January 28, 2008 and expiring on June 30, 2009.

Motion passed by all voting members.

10. Compensation for Town Manager

Mr. Schaefer moved and Mr. Clouette seconded, to increase the Town Manager's annual salary by 3.5% retroactive to July 1, 2007.

Motion passed unanimously.

11. Discussion of Future Agenda Items

After reviewing the list of proposed agenda items the Council decided to prioritize 5 items that will not be directly impacted by the ongoing Strategic Planning Process. These items, in no particular order are:

- Revise rules of procedures for Council meetings and annual meeting.
- Create a volume or index of town policy statements (current project).
- Clarify the role of alternates on the Housing Code Board of Appeals.
- Town Manager and Resident Trooper Supervisor to review nuisance abatement ordinance.
- Review establishment of energy improvement district. Research the concept to see if Council should consider such a district.

The Council discussed implementation of the Charter. The Town Manager reported that draft ordinances necessary to establish Town Departments will be presented at the next Council meeting.

VIII. DEPARTMENTAL AND COMMITTEE REPORTS

No comments

IX. REPORTS OF COUNCIL COMMITTEES

Mr. Clouette, chair of the Committee on Committees, reported that the Committee has reviewed the proposal for the establishment of a Communication Advisory Committee. Committee members are in agreement

that the proposal is feasible and merits referral to the Council. They also agreed on some changes to the language. The two outstanding issues are how best to coordinate with the efforts of the Strategic Planning process and whether the committee should be established by ordinance or resolution. The Town Attorney's opinion on the establishment of the Committee is attached.

Mr. Clouette moved the following recommendations:

Beautification Committee: Brian Krystoff, Patricia Maines, Isabelle Atwood and Frank Trainor

Commission on Aging: Mark Ross, Joan Quarto and Robert Gouldsbrough serving as the Juniper Hill Representative

Cemetery Committee: Barry Burnham, Rudy Favretti and Winston Hawkins

The motion to appoint passed unanimously.

#### X. REPORTS OF COUNCIL MEMBERS

Council members who participated in the Strategic Planning process's second weekend of vision commented that the process seems to be effective and that sustainability is emerging as an important concern.

Ms. Koehn reported that the energy workshop concerning legislation regarding climate change held on January 23<sup>rd</sup> was very well received. Roger Smith, coordinator of the Connecticut Climate Change Coalition, was the featured speaker.

#### XI. TOWN MANAGER'S REPORT

(Attached)

Council members agreed to schedule a budget retreat on Wednesday February 20, 2008 at 6:00 P.M. at a location to be determined.

#### XII. FUTURE AGENDAS

Discussed under Item 11 in New Business.

#### XIII. PETITIONS, REQUEST AND COMMUNICATIONS

12. CCM, "A State Mandated Property Tax Cap on Municipal Revenue: A cure Worse Than the Disease

13. Chronicle, "Cocoa Comforts Student Study" – 1/17/08

14. Chronicle, "Early School Budget Unveiled" – 1/21/08

15. Chronicle, "Failed Petition Raises Ire of Some Residents" – 1/16/08
16. Chronicle, "Letter to the Editor" – 1/17/08
17. Chronicle, "Mansfield Mulls Tax Breaks for Farmers" – 1/19/08
18. Chronicle, "Rental Ordinance Deserves Another, Closer Look" – 1/24/08
19. Chronicle, "Smith to Host State Forum On High Schools" – 1/15/08
20. Chronicle, "Tougher Standards Eyed for High School" – 1/17/08
21. Chronicle, "Towns Say State Has to Help Them With Taxes" – 1/17/08
22. Connecticut Climate Coalition
23. Conversations for a Green CT
24. Hartford Courant, "Don't Buy Into Biofuel Boondoggle" – 12/16/07
25. D. O'Brien re: Freedom of Information Act
26. D. O'Brien re: Rental Certification Zone Expansion Ordinance Procedures
27. Reminder News, "Vacation Week Camp" – 1/04/08
28. M. Stanton re: Petition to Repeal Amendment to Mansfield Housing Code per Section 901.1, Expansion of Rental Certification Zone Map
29. V. Walton re: Town Council Invitation to Ribbon Cutting

XIV. ADJOURNMENT

Mr. Paulhus moved and Ms. Blair seconded to adjourn the meeting at 9:50 P.M.

Motion passed unanimously.

Elizabeth Paterson, Mayor

Mary Stanton, Town Clerk

My name is Bob Kremer and live at 67 Charles Lane.

I wanted to put a face on what a Mansfield landlord looks like.

Twenty years ago when my wife and I moved to Mansfield we bought a house and put \$10,000 down on a 5 unit investment property to help us pay for our children's college education. I have managed this property very responsibly, paid my taxes, and provided well-maintained low cost housing.

Now I am hearing that one of the best things the town council has ever done was to establish a new town department to protect young families and student renters from unscrupulous landlords.

Where is the evidence that young families and children have been hurt by ~~irresponsible~~ <sup>irresponsible</sup> landlords? A poorly maintained septic system for example puts the landlords investment at risk not the tenant.

When I first learned of the town's new Housing Code enforcement initiative, I believed that it was to protect students from landlords overloading their rental housing mostly corporate owned, near the University. I even volunteered to be on the Housing Board of Appeals.

Landlords and residents pay for the housing enforcement department through their taxes. Why must landlords again be penalized with an additional fee for each and every rental unit inspection? I recently had my newly installed oil heating system inspected by the town. There was no fee.

If the town council really believes that this ordinance protects rental residents, why isn't the same protection afforded all residents?

My name is Mary Gawlicki. I am a 24-year resident of Storrs, residing at 132 Lorraine Drive East. I do not own rental property in the Town of Mansfield.

I would like to make several points relative to the failed petition that was circulated that asked the Town Council to put the question of expanding the rental inspection zone to Town Meeting.

1. I have read and agree with Betty Wassmundt's concerns about the way the ordinance is written. I urge the Council to have the ordinance reviewed and actually tested by several individuals to determine if the reasonable man or woman's interpretation is identical. If it is not, the ordinance should be rewritten. The point of having laws is to clarify rather than muddy the waters as this one seems to do. *my*
2. The effectiveness of the ordinance should also be measured. What are the positive benefits that citizens of our town will reap because of this law? Will fewer people be injured because of these inspections? By what measure will the effectiveness be measured?
3. Assuming that the ordinance is found to be effective, the burden of the cost of the inspections should be fully funded by the owners of the property, not by the taxpayers of Mansfield. An individual's choice to own rental property as an investment must take into account all the costs of that investment. The costs should not, in any way, be the responsibility of the community at large. In other words, this ordinance should be fully self-funded.

I would also like to make two other general points for your consideration.

1. The failure on the part of the Town to enforce zoning ordinances is leading to the rapid deterioration of our neighborhoods. One need only look at the situation on Gurleyville Road to see that the code is not being enforced.
2. I respectfully request that the Town Council take measures to ensure that all citizens are made fully aware of how, specifically, their signature must appear on any petition that they sign. I for one could sign my address as 132 Lorraine Drive and 132 Lorraine Drive East. Would one be eliminated as being invalid even though there is only one house on Lorraine Drive numbered 132? These fine points need to be clarified so that all citizens make fully participate in the democratic process.

## Comments on proposed property tax exemption for certain farm buildings

Thank you for considering this tax exemption proposal. Both the Open Space Preservation Committee and the Agriculture Committee have urged the Town Council to approve this exemption.

The Town's Plan of Conservation and Development and current discussions about the Town's strategic plan both support the preservation of farmland. The benefits of preserving these lands are several. Many residents value the rural character of the Town (what one sees as one travels around town). But farms are also an important factor in the town's economy. They are part of the local business community. They are a source of local food, which helps ensure a sustainable resource for the Town and for the region. Farmers are stewards of the prime agricultural soils that are the best cropland. These soils are a natural resource that is taken for granted, but cannot be replaced once developed. Farms help keep property taxes at a lower level for all of us. If local farms were developed for housing, the cost to the town for services to additional residents would be far greater than the amount of property taxes that would be exempted under this proposal. Preserving farmland is good economic policy.

But in order to preserve farmland, you have to preserve farming activity. Without the management of these lands, they would revert to forest or to houses. How can the Town support farming? One way is to provide zoning that does not negatively impact farming operations. Another way is to help farmers resist the get-rich-quick offers by developers. Operating a farm is not a very profitable enterprise in New England. Mansfield does not have a lot of farms, so we need to make sure that the ones we have will continue to exist, and we need to welcome new farmers. To accomplish that, we are going to have to provide economic and marketing support for them. One way that the Town can provide economic support is through this proposed tax abatement. This tax policy would help ensure that farming activity continues in town. This proposed exemption would be an investment in preserving an important component of the Town's character and economy.

*Vicky Wetherell*

Farm Exemption Public Hearing  
January 28, 2008

I am here to ask you to vote against this ordinance. My reasons follow.

Consider the financial impact statement saying to expect this ordinance to cost between \$13,000 and \$21,500. There is no supporting documentation for these numbers. You must conclude that you cannot rely on these numbers and that you should have this information. The public should have had this information prior to this hearing.

However much the cost is, where are you going to get this money? This has got to be a very difficult budget year. China is supporting the federal government. State revenues have got to be down – RE sales, sales tax, casino gambling all are down. This means that Mansfield will hurt. Is this the time to be cutting taxes however commendable the project is? Or are you going to shift this unknown amount of tax revenue on to the rest of us. Please note, there is no requirement for the farmer to demonstrate need. We could have a farmer with a \$1,000,000 profit who qualifies for this tax break which likely will be paid for by the middle class in town. Sounds like a George W. Bush policy to me.

Did you read the article in the Chronicle on 1-21-08? The State now is trying to deal with the \$5 billion in tax exemptions which they have passed. All of that is shifted on to you and me. Don't do this to Mansfield.

I question section 4 b of the ordinance regarding residences used to house seasonal workers. Are there any in town? (I need an answer) Please define such a dwelling in this town. Can a house be used to rent to students during the school year and used for seasonal labor in the summer growing season and still qualify? (Answer) Can a house be rented to someone who works from time to time on the farm and qualify? (Answer) Is this proposed ordinance open to abuse as you have found is happening with your Landlord and Housing ordinances? I think so. I can hear our mayor saying some months down the line, "Why I never would have thought of such a thing."

Section 4 b requires clear definition before you vote on this ordinance.

Let's take an example of possible abuse of the ordinance. I own 25 acres, some of it wooded, I can build a barn which I would like because I'd like to encourage swallows and I have a lot of equipment I'd like to store. I can call myself a timber farm. I can clear cut all of my land. Then I can sell it to a developer and all the while you will have given me lots of tax breaks because I'll qualify for a break on the land, each piece of equipment qualifies up to \$100,000 and now my barn will qualify. I might throw in a few cows as I contemplate dairy farming and my cows will be tax free. If my grandchild wants a pony, I can easily make that tax exempt. You should vote no for this ordinance.

If you want more examples, just ask.

Next, our mayor gave the best reason to vote against this ordinance in her statement to the Chronicle. She said "We're hoping to help farmers ... to hang on to their land and not sell it to developers". We're hoping. Can your legislation affect a hope?

General experience shows us that people will take advantage of every tax break. Past experience in town equally shows us that this has not stopped development. Let me recount an example which I know of from the eastern part of this town. One farmer with a beautiful piece of land took advantage of all the tax breaks. Included was this: there was a drought in the Midwest back in the 70's or 80's and the federal government legislated a 1 % loan to the corn farmers. Our farmer grew corn for his cows so he got himself the 1% loan. I think that was the year that he bought his house on Marco Island in FL. Now his farm is all developed – excepting for one beautiful piece which was sold to a family in town who are people who value open space and privacy. That is still open space. What did the tax breaks do? The one you are considering will have the same non-effect. You cannot affect a hope by legislation. Don't we wish you could; what a perfect world we'd have.

Look at the Claude McDaniels farm. What is happening to that? Would all the tax breaks in the world have stopped Claude from dying and his heirs doing what they want?

What about the Green property on rte 32. That beautiful hillside is becoming a gravel bank. I'm sure the Greens took advantage of every tax break.

Take a look at page 68 of your packet; there is a picture of the Ash house reproduction. This is a commendable project but let's consider the impact to open space. Prior to the current ownership of this farm property, the property had on it a house, a barn, a sugar shack and decrepit farm buildings. It now has all of those as well as a 2 car garage, a very large studio, 4 rental dwellings and the Ash house is the 5<sup>th</sup> rental coming up. And, the Ash house is built on what is quite likely prime farm land; that parcel grew produce for many, many years. Can you pass legislation to affect a hope? This is bad legislation. Vote no.

The best thing you can do is to manage an effective town government which does not overextend the ability of the citizens to pay the tax bill. Consider carefully how you spend our money. This will promote open space as you will not require all the non-farmers who own open space to sell off their land because the tax burden is too high. Thank you.

As a local taxpayer I support the proposed tax exemption for local farm buildings.

It is important that we support our local farmers not only by buying local produce and other commodities but also by easing the potential financial strain that it takes to operate a farm.

Farmland is becoming a scarce commodity as our population continues to increase. Locally, nationally and globally our open space is quickly being developed which is an irreversible trend.

I think farms are a necessity and by supporting the Tax Exemption Proposal we are looking ahead and supporting our future.

As the saying goes: No Farms. No Food

Thank you.

Anne Wiant-Rudd  
688 Middle Tpk

I am here to tell you that I grew up in New Hampshire on a farm so that I know what it is like to struggle as a small dairy farmer. I am not opposed to helping farmers.

But, I do see that this ordinance can backfire as you have learned with The Housing Code, etc. People will find a way to qualify for this exemption in ways that you never dreamed of.

Can you assure us that this ordinance will not be abused by people you are not intending to target with this tax break? As you can probably guess, I will look for a way.

I will make you a suggestion. If you want to help farmers who may need help, come up with a rebate system for the specific farmers you want to target. Say, in December of each year you return a portion of the taxes they paid in the prior year.

What in your ordinance is going to prevent a farmer from finishing his career and then selling his land and property to fund his retirement while all along he was not paying taxes on the buildings. And, they have a right to do this, after all, it really is their only asset. Farming barely keeps bills paid; funding a retirement plan is not possible when the next corn shipment, grain shipment or fuel bill is due. Most likely, the farmer must sell his property in order to retire.

Small family farms are not going to continue forever, that's just the way it is....it's sad but it is a fact. No matter how hard Mansfield or America tries, small business, be it farmers or hardware stores, trash companies or gas stations, they are all going to get swallowed up by the big guys. While they are here, we do want to help them as much as possible, but we need to remember, no matter how hard we try, they will not be around forever.

You can come up with better ideas to preserve open space in Mansfield. Personally, I believe the Town and Joshua's Trust currently have enough preserved land. Sooner or later the town, the trust, the department of corrections and the university will own most of the land in Mansfield – thus leaving for the Homeowners on their 2 acres to provide all the town revenue.

To summarize:

This property tax exemption is wrong – unless, of course you want to give it to me, too.

Mike Sikoski

1-28-08

To: Mansfield Town Council

From: Elisa Santee / William Trietch  
Foxfire Farm, LLC  
85 South Bedlam Rd  
Mansfield Center, CT 06250

RE: "Ordinance providing a property tax exemption for farm buildings"

We are a small dairy farm and would be at the meeting tonight if we weren't milking cows -

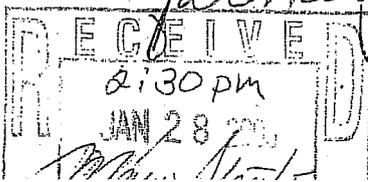
We would like to express our

support for the proposed ordinance -

Property tax relief will help to keep us farming -

Elisa Santee  
William Trietch

P.16





*Town of Mansfield  
Proclamation  
National Wear Red Day*

*Whereas*, National Wear Red Day celebrates the extraordinary progress in women's heart health and recognizes that more needs to be done in Mansfield to safeguard women's health for generations to come; and

*Whereas*, Heart disease is the #1 killer of women and one in four American women dies of heart disease; and

*Whereas*, Most women do not know that heart disease is a women's problem and they do not take it seriously; and

*Whereas*, The risk factors for heart disease are smoking, high blood pressure, high cholesterol, overweight/obesity, physical inactivity, diabetes, a family history of early heart disease, and age; and

*Whereas*, Women can promote their own heart health and prevent disease and illness by taking steps to prevent and control the heart disease risk factors; and

*Whereas*, Keeping women healthy and promoting awareness of women's health issues, including heart health, is an important responsibility and depends on the actions of many organizations and groups in our community; and

*Whereas*, Women's health remains a priority for families, communities, and government, and our commitment to keeping women healthy is stronger than ever; and

*Whereas*, The Heart Truth campaign and its Red Dress symbol are building awareness of women's heart disease risk and empowering them to reduce their risk and prevent heart disease; and

*Whereas*, Mansfield women need to take action to make heart health a priority for themselves and their families, become aware of their personal risk factors for heart disease, and take action to lower their risk:

**NOW, THEREFORE**, I, Elizabeth C. Paterson, Mayor of the Town of Mansfield, Connecticut, do hereby proclaim February 1, 2008, as National Wear Red Day in Mansfield and encourage all citizens to wear red to unite in the national movement to give women a personal and urgent wake-up call about their risk of heart disease.

*IN WITNESS WHEREOF*, I have set my hand and caused the seal of the Town of Mansfield to be affixed on this 28th day of January in the year 2008.

---

Elizabeth C. Paterson  
Mayor, Town of Mansfield

# O'Brien and Johnson

Attorneys at Law

120 Bolivia Street, Willimantic, Connecticut 06226

Tel (860) 423-2860

Fax (860) 423-1533

Attorney Dennis O'Brien  
dennis@OBrienJohnsonLaw.com

Attorney Susan Johnson  
susan@OBrienJohnsonLaw.com

January 28, 2008

Matthew W. Hart  
Town Manager  
Town of Mansfield  
Four South Eagleville Road  
Mansfield, CT 06268

Re: Proposed "Communication Advisory Committee Ordinance"

Dear Matt:

The town clerk has provided me with a copy of a proposed "Communication Advisory Committee Ordinance." You have asked for my opinion whether the subject matter of the proposed ordinance, that is, establishment of a committee to advise the Council regarding Town of Mansfield communications with citizens on matters of public interest, should be addressed by ordinance or by resolution of the Town Council.

Charter section C306 addresses "Committees, commissions and boards as follows:

"The Council shall appoint, oversee and terminate all boards, commissions and committees except as otherwise provided by law. Each board, commission or committee will be assigned specific tasks and responsibilities and shall remain in existence until its tasks are accomplished or the Council shall assign its duties to another board, commission or administrative department or shall determine that it is no longer needed."

Clearly, the Town Charter contemplates that committees are to exist **temporarily** at the discretion of the Town Council, and only for the purpose of assisting the Council, the "governing body of the town," as required by Charter section C303. To implement Charter section C306, the Council has enacted Chapter A192 of the Code of the Town of Mansfield, including general guidelines for committees, boards and authorities.

The creation of a committee by ordinance, as the subject proposal intends, is probably unprecedented in the Town of Mansfield, at least since adoption of the Charter. If that is so, it is not surprising. Connecticut General Statutes section 7-148, the state statute setting forth the "Scope of municipal powers," includes the following:

Matthew W. Hart  
Town Manager  
Town of Mansfield  
January 28, 2008

**“(b)Ordinances.** Powers granted to any municipality under the general statutes or by any charter or special act, **unless the charter or special act provides to the contrary,** shall be exercised by ordinance when the exercise of such powers has the effect of:

(1) Establishing rules or regulations of **general municipal application,** the violation of which may result in the imposition of a fine or other penalty including community service for not more than twenty hours; or

(2) **Creating a permanent local law of general applicability.”** (Emphasis added).

Charter section C306 governs the creation of committees and makes it certain such committees are **not to be permanent entities,** but are to be terminated by the Council as soon as they are “. . . **no longer needed.**” (Emphasis added). The Charter, in section C306, and the regulation promulgated by the Council to implement section C306 send a clear message that committees in the Town of Mansfield are **not to be implemented via “a permanent local law,”** as the proposed ordinance intends. Moreover, the proposal is not **“of general municipal application,”** as contemplated for ordinances by the State of Connecticut in C.G.S. section 7-148(b)(1).

The Town Charter, specifically section C306, “. . . **provides to the contrary. . .**” of the proposed ordinance. If a “Communication Advisory Committee . . .” is to be established in the Town of Mansfield, it should be created in a way that is consistent with section C306 of the Charter, that is, by resolution of the Town Council, and guided by Chapter A192 of the General Code. Since the Council is by Charter section C303, “the governing body of the town,” it could I suppose legally enact this ordinance, but per the letter and spirit of Charter section C306, it is not advisable.

When we briefly discussed this proposal, you referred to the Ethics Ordinance of the Town of Mansfield, codified in Chapter 25 of the Code of the Town of Mansfield which includes a committee or board created by the Town Council by way of an ordinance. Section 25-5 of the Code does in fact establish a board of ethics by ordinance.

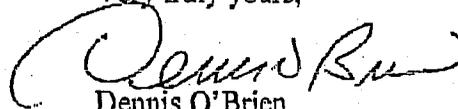
The board of ethics is easily distinguishable from the proposed “Communication Advisory Committee.” For one thing, unlike the “Committee,” the board of ethics is the result of state enabling legislation, C.G.S. section 7-148h which authorizes a municipality to establish an ethics commission “by charter or ordinance . . .” Also, the board of ethics has substantial bottom line powers independent of the Council, unlike the proposed

Matthew W. Hart  
Town Manager  
Town of Mansfield  
January 28, 2008

"Communication Advisory Committee," which would have no legal authority other than to develop information and advise the Council.

Please let me know if you need any more from me on this.

Very truly yours,

A handwritten signature in black ink, appearing to read "Dennis O'Brien", written in a cursive style.

Dennis O'Brien  
Town Attorney

# Memo

To: Town Council  
From: Matt Hart, Town Manager *Matt H*  
CC: Town Employees  
Date: January 28, 2008  
Re: Town Manager's Report

---

Below please find a report regarding various items of interest to the Town Council, staff and the community:

- **CCM Legislative Committee:** The Mayor and I attended the CCM Legislative Committee meeting on January 15<sup>th</sup>, where we discussed CCM's 2008 State Legislative Program, the proposed property tax cap, and the Blue Ribbon Commission on Housing and Economic Growth. At that meeting, I reported on CCM's Ad hoc Committee on Municipal Health Care Costs. This committee will track any new initiatives or bills presented by the legislature this session; I will also help to review responses to a health insurance RFP issued by Comptroller Wyman's office for a mega-Municipal Employees Health Insurance Plan.
- **Communication Website:** We are planning a central webpage that provides a "one-stop" location for communications. It would include resources such as:
  - QNotify (the e-mail group lists; what many people refer to as META-MAIL)
  - QScend (the citizen service request form)
  - A search tool for easy searching of Council and other committee packets, minutes, agendas, etc. by text keyword
  - An index of past Council and other committee packets, minutes, agendas, etc. by committee name and date
  - The Town's Quarterly Reports
  - The Mansfield Record
  - Press Releases
  - Contact information for Town Departments / Staff
  - The Town's Budget Information (both present year and recent previous years)

The webpage will provide an easy to use / easy to remember Internet address such as <http://www.mansfieldct.org/communication>.

- **Council Media Project:** To assist with staff's recommendation to the Council, we are conducting a site visit to the Town of West Hartford tomorrow to view their Council Chamber's Media Setup. Our recommendation will include a proposal for the Council's consideration of broadcasting Council sessions both live and recorded over the Government Public Access channel and through a streaming media website. Additionally, we will recommend accompanying enhancements such as a mounted data projector and assistive listening support in the Council Chambers. We will include the cost for this project in the FY 2008/09 Capital Improvements Budget proposal.
- **Four Corners sewer project:** Staff is finalizing its review of the revised draft, and we will schedule a public presentation for February/March 2008.
- **Ordinances required by new Town Charter:** The new Town Charter goes into effect on February 4, 2008. Three ordinances are required by new town charter: 1) an ethics ordinance; 2) an ordinance to establish municipal departments; and 3) an ordinance regarding various personnel provisions. The ethics ordinance is already on the books. Also, the Town Attorney has prepared a draft of the ordinance to establish various municipal departments; I will review the draft with department heads and submit the ordinance to the Town Council for your February 11, 2008 meeting. We will then prepare the ordinance regarding miscellaneous personnel provisions. However, the Town does have collective bargaining agreements and personnel policies in place that address the issues of concern.
- **Strategic Planning Action Conference:** From my perspective, the action conference we held this past weekend was very successful. The participants were engaged and focused, and we made progress in prioritizing our recommendations. The next step will be to conduct an open house to solicit feedback on the draft action steps. The open house has been scheduled for two sessions: 12-1:30 PM on February 27, 2008 at the Mansfield Senior Center and 7-8:30 PM on February 27<sup>th</sup> at the Mansfield Community Center. The steering committee will consider the comments received and finalize the report for presentation to the Town Council.
- **Energy Workshop:** On January 23, 2008 a workshop was held in the Council Chambers of Town Hall on solving Connecticut's energy problems. About fifty people attended the workshop and listened to Roger Smith, coordinator of the Connecticut Climate Change Coalition, speak on the 2007 energy legislation. He highlighted where Connecticut is going, the incentives that are now available to businesses and residents as well as the shortfalls of the legislation.
- **Upcoming meetings:**
  - Board of Education, 7:30 PM, January 31, 2008, Council Chambers, Audrey P. Beck Municipal Building
  - Planning and Zoning Commission, 7:00 PM, February 4, 2008, Council Chambers, Audrey P. Beck Municipal Building
  - Mansfield Downtown Partnership Board of Directors, 4:00 PM, February 5, 2008,

Mansfield Downtown Partnership Office

- Agriculture Committee, 7:00 PM, February 6, 2008, Conference Room B, Audrey P. Beck Municipal Building
- Board of Education, 7:30 PM, February 7, 2008, Council Chambers, Audrey P. Beck Municipal Building
- Finance Committee, 6:00 PM, February 11, 2008, Conference Room B, Audrey P. Beck Municipal Building
- Town Council, 7:30 PM, February 11, 2008, Council Chambers, Audrey P. Beck Municipal Building

**PAGE  
BREAK**

LEGAL NOTICE  
TOWN OF MANSFIELD  
PUBLIC HEARING FEBRUARY 11, 2008  
MANSFIELD COMMUNITY CENTER ART DISPLAY POLICY AND THE ART  
DISPLAY POLICY FOR MANSFIELD TOWN BUILDINGS (OTHER THAN  
SCHOOLS)

The Mansfield Town Council will hold a public hearing at 7:30 PM at their regular meeting on February 11, 2008 to solicit public comment regarding the proposed Mansfield Community Center Art Display Policy and the Art Display Policy For Mansfield Town Buildings (Other than Schools). This hearing will be held in the Council Chambers of the Audrey P. Beck Building.

At this hearing persons may address the Town Council and written communications may be received.

Copies of said proposal are on file and available at the Town Clerk's Office: 4 South Eagleville Road, Mansfield.

Dated at Mansfield Connecticut this February 4, 2008

Mary Stanton, Town Clerk

**PAGE  
BREAK**



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *Matt*  
**CC:** Maria Capriola, Assistant to Town Manager; Curt Vincente, Director of Parks and Recreation; Jay O'Keefe, Assistant Director of Parks and Recreation; Dennis O'Brien, Town Attorney  
**Date:** February 11, 2008  
**Re:** Mansfield Community Center Art Display Policy and the Art Display Policy for Mansfield Town Buildings (Other than Schools)

---

**Subject Matter/Background**

At Monday's meeting, the Town Council will conduct a public hearing regarding the proposed Mansfield Community Center Art Display Policy and the Art Display Policy for Mansfield Town Buildings (Other than Schools).

The Mansfield Arts Advisory Committee prepared the attached draft Art Display Policies for Municipal Buildings. The first policy is specific to the Mansfield Community Center, while the second is designed for other town buildings.

I have received a comment from the Mansfield Public Schools requesting that we specifically exclude from the policy the bulletin boards adjacent to the Superintendent's Office, as those boards are used for student art work. Also, the Mansfield Public Library and the Senior Center may periodically display the work of children, as well as displays concerning upcoming programs and program themes. Consequently, in light of this comment I would suggest that the Council consider an amendment to specifically clarify what constitutes an art display under the policy.

In addition, I have asked the Town Attorney for his comments and have invited him to attend Monday's public hearing.

**Attachments**

- 1) Arts Advisory Committee re: Art Display Policies for Municipal Buildings

**A. Mansfield Community Center Art Display Policy.** To recognize local artistic endeavor and to enrich the lives of community members, the Arts Advisory Committee (AAC) invites local artists to apply to exhibit their works at the Mansfield Community Center (MCC). An application form is available at the MCC reception desk; applications may be left at the desk or sent to AAC, c/o MCC, 10 S. Eagleville Rd., Storrs, 06268. Note that:

- Exhibitions will generally run for 3 months (e.g., January 15 to April 15).
- Exhibiting artists assume responsibility for loss or damage and must sign a waiver to that effect.
- The MCC will not handle sales of displayed art, and prices may not be posted.
- Exhibiting artists may prepare a letter-size sheet with information about their works, including how purchases can be arranged, for posting during the exhibit.

**Application process.**

- a. The AAC shall consider any application to exhibit art at the MCC. An application consists of a completed application form and photos (or samples) of the type of works proposed for display.
- b. The AAC shall judge applications, and approve or disapprove them, on the basis of the guidelines below, after consulting with MCC staff. However, Mansfield artists shall be given priority.
- c. An application that does not include photos of *all* the works to be displayed may be approved provisionally. However, final approval shall not be given before all the works or photos thereof have been viewed by the AAC.
- d. If an application to exhibit is disapproved, the AAC shall explain why, in writing, to the applicant.
- e. If an application to exhibit is approved, the AAC shall negotiate the display area and period with the applicant and arrange for the exhibit's installation.

**Guidelines.** Applications to exhibit will be judged by the AAC on the basis of originality, artistic quality, and suitability for a family setting. While it is difficult to be very precise about these notions, the following considerations and examples are intended to suggest their meaning and scope, as employed by the AAC.

- a. *Originality.* A work need not be something new under the sun (few works of art can claim as much), but the artist's contribution to design and execution should be substantial. Paint-by-numbers paintings or fabrics woven according to someone else's pattern would not qualify as original in this sense. Jewelry merely assembled from ready-made materials (beads, settings, stones, etc.) is less original in this sense than jewelry in which these elements are designed and made by the artist.
- b. *Artistic quality.* The AAC takes a liberal view of artistic quality, but it may reject work that, in its judgment, falls short of acceptability for this reason. Poor draftsmanship, badly composed or printed photographs, muddy watercolor, and the like, can put works into this category. Commercial crafts, though original and well-executed, may nonetheless lack the expressive and aesthetic qualities associated with art, and for this reason be judged wanting in terms of artistic quality. Different standards of artistic quality may be appropriate for special exhibits (for example, of children's art).

- c. *Suitability for a family setting.* Works will not be accepted for display if the AAC judges that they are very likely to upset children or would likely trigger a warning that some viewers may find them offensive, were they to be exhibited in an art museum. These include:
- Graphic depictions of sexuality or violence.
  - Works that appear designed to ridicule deeply held beliefs or to disparage others for their race, gender or sexual identity, ethnicity, nationality, etc. Since works of art are generally open to interpretation, it may be difficult to determine whether a work belongs in this category. Nonetheless, the AAC may reject works that it considers offensive for this reason.

#### **Removal of art.**

- a. The artist is expected to remove his or her work at the end of the agreed-upon display period. Should the artist fail to do so, the AAC may remove the work. In such a case, the AAC shall take reasonable steps to reunite artist and work but assumes no responsibility for loss or damage. The MCC does not have facilities for storing art.
- b. Courts have ruled that works of art accepted by a public agency for public display are forms of expression protected from censure by the 1<sup>st</sup> Amendment. Accordingly, no work accepted for display shall be removed from display for reasons related to its expressive character. Works may, of course, be removed for other reasons, such as repainting walls.
- c. With the approval of the AAC and proper notice to the MCC staff, the artist may remove his or her works before the end of the display period or substitute other works for those displayed. The AAC shall view the new work or a photo thereof before approving a substitution.

**Comments.** Comment cards are available at the MCC reception desk for those who wish to comment on works displayed or on display policy.

- a. Comments relating to works may be shared with the artist.
- b. The AAC shall respond to signed written comments relating to policy with an invitation to their author(s) to appear before the AAC and elaborate. The AAC shall then consider the issue and report the result of its deliberations in writing to the author(s).

#### **B. Art Display Policy for Mansfield Town Buildings (Other Than Schools)**

1. Artists interested in exhibiting their work in Town buildings (other than schools) are invited to discuss options with the Mansfield Arts Advisory Committee.
2. Applications to exhibit in such a building must be approved by a Committee, which shall be the Arts Advisory Committee unless otherwise designated by the Town Manager.
3. Exhibits shall not be approved until all the works proposed for exhibit (or photos thereof) have been viewed by the Committee.
4. The Committee may give preference to exhibits by Mansfield residents, or to exhibits of

special interest to users of the facility (e.g., work by seniors at the Senior Center, book illustrations at the Mansfield Library).

5. Applications may be rejected if, in the judgment of the Committee, the work falls short in terms of originality, design, or execution.

6. Applications shall be rejected if, in the judgment of the Committee, the work is unsuitable for the venue. Exhibits suitable for an art gallery may be inappropriate in Town buildings, to which people come on other business. Such works include graphic depictions of sexuality or violence, and those that appear designed to ridicule deeply held beliefs or to disparage others for their race, gender or sexual identity, ethnicity, nationality, etc.

7. Should an application to exhibit be rejected, the Committee shall explain why, in writing, to the applicant.

8. Should an application to exhibit be approved, the Committee shall negotiate with the applicant the display area and the start- and end-dates of the exhibit, and shall arrange for its installation.

9. Exhibiting artists assume responsibility for loss or damage and must sign a waiver to that effect before installation.

10. The artist is expected to remove his or her work at the end of the agreed-upon exhibit period. Should he or she fail to do so, the Committee may remove the work. In this case, the Committee shall take reasonable steps to reunite artist and work but assumes no responsibility for loss or damage.

11. Courts have ruled that art accepted by a public agency for public display is a form of expression protected by the First Amendment. Accordingly, no work approved by the Committee shall be removed for reasons related to its expressive character. Work may be removed as necessary for unrelated reasons, such as building maintenance.

12. With the approval of the Committee, the artist may remove work before the end of the display period or substitute other works for those displayed. Before approving any substitution, the Committee shall view the new work (or photo thereof).

13. The public is invited to comment to the Committee on exhibits. Comments related to works may be shared with the artist. The Committee shall respond to signed, written comments relating to policy with an invitation to the author(s) to appear before the Committee and elaborate. The Committee shall then consider the issue and report the result of its deliberations in writing to the author(s).

{With respect to 2., the Arts Advisory Committee recommends that the Senior Center negotiate its own Committee with the Town Manager.}



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *Matt*  
**CC:** Maria Capriola, Assistant to Town Manager; Jeffrey Smith, Director of Finance; Irene LaPointe, Assessor; Jennifer Kaufman, Parks Coordinator  
**Date:** February 11, 2008  
**Re:** An Ordinance Providing a Tax Exemption for Farm Buildings

---

**Subject Matter**

At the January 28, 2008 meeting, the Town Council conducted a public hearing regarding the proposed Ordinance Providing a Tax Exemption for Farm Buildings.

During the discussion of this item following the public hearing, the Town Council raised several questions and comments. For one, the Council asked whether it has the ability to modify the ordinance in a manner that is not specified by the enabling legislation, such as establishing income limitations, acreage requirements or a maximum benefit for the exemption. Another question that was raised is whether the town could place a lien against the farm property, such as the town has done with the tax relief program for senior citizens authorized by Connecticut General Statutes § 12-129n. Attached please find an opinion from the Town Attorney that speaks to these issues; Attorney O'Brien will be available at Monday's meeting to address any questions that you might have in this regard.

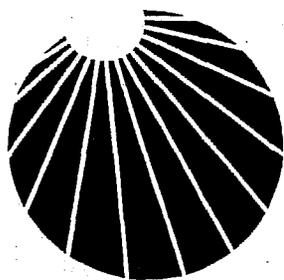
In addition, the Council asked about the town's ability to establish a rebate program for farmers in lieu of the tax exemption for farm buildings. Council members also requested more specific information that details the true benefits of a tax exemption for farm buildings, both from the perspective of the farmer and the larger community. Staff is researching these issues, and will present its findings to the Council. Related to this point, I have attached a fact sheet provided to me by Council member Koehn from the American Farmland Trust's Farmland Information Center. The fact sheet presents a methodology that a community can employ to conduct a cost/benefit analysis.

**Recommendation**

I recommend that the Town Council defer any action on the proposal until staff has completed and presented its additional research to the Council.

## Attachments

- 1) American Farmland Trust Farmland Information Center, Fact Sheet: Cost of Community Services Studies
- 2) D. O'Brien re: Proposed Farm Building Tax Exemption Ordinance



FARMLAND  
INFORMATION  
CENTER

FACT  
SHEET

COST OF  
COMMUNITY  
SERVICES  
STUDIES



FARMLAND INFORMATION CENTER  
One Short Street, Suite 2  
Northampton, MA 01060  
(800) 370-4879  
www.farmlandinfo.org

NATIONAL OFFICE  
1200 18th Street, NW, Suite 800  
Washington, DC 20036  
(202) 331-7300  
www.farmland.org

**DESCRIPTION**

Cost of Community Services (COCS) studies are a case study approach used to determine the fiscal contribution of existing local land uses. A subset of the much larger field of fiscal analysis, COCS studies have emerged as an inexpensive and reliable tool to measure direct fiscal relationships. Their particular niche is to evaluate working and open lands on equal ground with residential, commercial and industrial land uses.

COCS studies are a snapshot in time of costs versus revenues for each type of land use. They do not predict future costs or revenues or the impact of future growth. They do provide a baseline of current information to help local officials and citizens make informed land use and policy decisions.

**METHODOLOGY**

In a COCS study, researchers organize financial records to assign the cost of municipal services to working and open lands, as well as to residential, commercial and industrial development. Researchers meet with local sponsors to define the scope of the project and identify land use categories to study. For example, working lands may include farm, forest and/or ranch lands. Residential development includes all housing, including rentals, but if there is a migrant agricultural work force, temporary housing for these workers would be considered part of agricultural land use. Often in rural communities, commercial and industrial land uses are combined. COCS studies findings are displayed as a set of ratios that compare annual revenues to annual expenditures for a community's unique mix of land uses.

COCS studies involve three basic steps:

1. Collect data on local revenues and expenditures.
2. Group revenues and expenditures and allocate them to the community's major land use categories.
3. Analyze the data and calculate revenue-to-expenditure ratios for each land use category.

The process is straightforward, but ensuring reliable figures requires local oversight. The most complicated task is interpreting existing records to reflect COCS land use categories. Allocating revenues and expenses requires a significant amount of research, including extensive interviews with financial officers and public administrators.

**HISTORY**

Communities often evaluate the impact of growth on local budgets by conducting or commissioning fiscal impact analyses. Fiscal impact studies project public costs and revenues from different land development patterns. They generally show that residential development is a net fiscal loss for communities and recommend commercial and industrial development as a strategy to balance local budgets.

Rural towns and counties that would benefit from fiscal impact analysis may not have the expertise or resources to conduct a study. Also, fiscal impact analyses rarely consider the contribution of working and other open lands uses, which are very important to rural economies.

American Farmland Trust (AFT) developed COCS studies in the mid-1980s to provide communities with a straightforward and inexpensive way to measure the contribution of agricultural lands to the local tax base. Since then, COCS studies have been conducted in at least 125 communities in the United States.

**FUNCTIONS & PURPOSES**

Communities pay a high price for unplanned growth. Scattered development frequently causes traffic congestion, air and water pollution, loss of open space and increased demand for costly public services. This is why it is important for citizens and local leaders to understand the relationships between residential and commercial growth, agricultural land use, conservation and their community's bottom line.

# COST OF COMMUNITY SERVICES STUDIES

For additional information on farmland protection and stewardship contact the Farmland Information Center. The FIC offers a staffed answer service, online library, program monitoring, fact sheets and other educational materials.

[www.farmlandinfo.org](http://www.farmlandinfo.org)

(800) 370-4879

COCS studies help address three claims that are commonly made in rural or suburban communities facing growth pressures:

1. Open lands—including productive farms and forests—are an interim land use that should be developed to their “highest and best use.”
2. Agricultural land gets an unfair tax break when it is assessed at its current use value for farming or ranching instead of at its potential use value for residential or commercial development.
3. Residential development will lower property taxes by increasing the tax base.

While it is true that an acre of land with a new house generates more total revenue than an acre of hay or corn, this tells us little about a community’s bottom line. In areas where agriculture or forestry are major industries, it is especially important to consider the real property tax contribution of privately owned working lands. Working and other open lands may generate less revenue than residential, commercial or industrial properties, but they require little public infrastructure and few services.

COCS studies conducted over the last 20 years show working lands generate more public revenues than they receive back in public services. Their impact on community coffers is similar to that of other commercial and industrial land uses. On average, because residential land uses

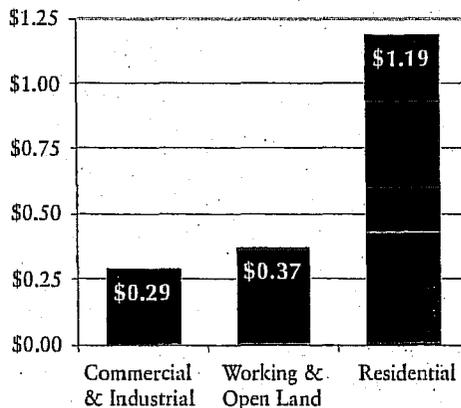
do not cover their costs, they must be subsidized by other community land uses. Converting agricultural land to residential land use should not be seen as a way to balance local budgets.

The findings of COCS studies are consistent with those of conventional fiscal impact analyses, which document the high cost of residential development and recommend commercial and industrial development to help balance local budgets. What is unique about COCS studies is that they show that agricultural land is similar to other commercial and industrial uses. In every community studied, farmland has generated a fiscal surplus to help offset the shortfall created by residential demand for public services. This is true even when the land is assessed at its current, agricultural use. However as more communities invest in agriculture this tendency may change. For example, if a community establishes a purchase of agricultural conservation easement program, working and open lands may generate a net negative.

Communities need reliable information to help them see the full picture of their land uses. COCS studies are an inexpensive way to evaluate the net contribution of working and open lands. They can help local leaders discard the notion that natural resources must be converted to other uses to ensure fiscal stability. They also dispel the myths that residential development leads to lower taxes, that differential assessment programs give landowners an “unfair” tax break and that farmland is an interim land use just waiting around for development.

One type of land use is not intrinsically better than another, and COCS studies are not meant to judge the overall public good or long-term merits of any land use or taxing structure. It is up to communities to balance goals such as maintaining affordable housing, creating jobs and conserving land. With good planning, these goals can complement rather than compete with each other. COCS studies give communities another tool to make decisions about their futures.

Median COCS Results



*Median cost per dollar of revenue raised to provide public services to different land uses.*

SUMMARY OF COST OF COMMUNITY SERVICES STUDIES, REVENUE-TO-EXPENDITURE RATIOS IN DOLLARS

Community	Residential including farm houses	Commercial & Industrial	Working & Open Land	Source
<b>Colorado</b>				
Custer County	1 : 1.16	1 : 0.71	1 : 0.54	Haggerty, 2000
Saguache County	1 : 1.17	1 : 0.53	1 : 0.35	Dirt, Inc., 2001
<b>Connecticut</b>				
Bolton	1 : 1.05	1 : 0.23	1 : 0.50	Geisler, 1998
Durham	1 : 1.07	1 : 0.27	1 : 0.23	Southern New England Forest Consortium, 1995
Farmington	1 : 1.33	1 : 0.32	1 : 0.31	Southern New England Forest Consortium, 1995
Hebron	1 : 1.06	1 : 0.47	1 : 0.43	American Farmland Trust, 1986
Litchfield	1 : 1.11	1 : 0.34	1 : 0.34	Southern New England Forest Consortium, 1995
Pomfret	1 : 1.06	1 : 0.27	1 : 0.86	Southern New England Forest Consortium, 1995
<b>Florida</b>				
Leon County	1 : 1.39	1 : 0.36	1 : 0.42	Dorfman, 2004
<b>Georgia</b>				
Appling County	1 : 2.27	1 : 0.17	1 : 0.35	Dorfman, 2004
Athens-Clarke County	1 : 1.39	1 : 0.41	1 : 2.04	Dorfman, 2004
Brooks County	1 : 1.56	1 : 0.42	1 : 0.39	Dorfman, 2004
Carroll County	1 : 1.29	1 : 0.37	1 : 0.55	Dorfman and Black, 2002
Cherokee County	1 : 1.59	1 : 0.12	1 : 0.20	Dorfman, 2004
Colquitt County	1 : 1.28	1 : 0.45	1 : 0.80	Dorfman, 2004
Dooly County	1 : 2.04	1 : 0.50	1 : 0.27	Dorfman, 2004
Grady County	1 : 1.72	1 : 0.10	1 : 0.38	Dorfman, 2003
Hall County	1 : 1.25	1 : 0.66	1 : 0.22	Dorfman, 2004
Jones County	1 : 1.23	1 : 0.65	1 : 0.35	Dorfman, 2004
Miller County	1 : 1.54	1 : 0.52	1 : 0.53	Dorfman, 2004
Mitchell County	1 : 1.39	1 : 0.46	1 : 0.60	Dorfman, 2004
Thomas County	1 : 1.64	1 : 0.38	1 : 0.66	Dorfman, 2003
<b>Idaho</b>				
Canyon County	1 : 1.08	1 : 0.79	1 : 0.54	Hartmans and Meyer, 1997
Cassia County	1 : 1.19	1 : 0.87	1 : 0.41	Hartmans and Meyer, 1997
<b>Kentucky</b>				
Campbell County	1 : 1.21	1 : 0.30	1 : 0.38	American Farmland Trust, 2005
Kenton County	1 : 1.19	1 : 0.19	1 : 0.51	American Farmland Trust, 2005
Lexington-Fayette	1 : 1.64	1 : 0.22	1 : 0.93	American Farmland Trust, 1999
Oldham County	1 : 1.05	1 : 0.29	1 : 0.44	American Farmland Trust, 2003
Shelby County	1 : 1.21	1 : 0.24	1 : 0.41	American Farmland Trust, 2005
<b>Maine</b>				
Bethel	1 : 1.29	1 : 0.59	1 : 0.06	Good, 1994
<b>Maryland</b>				
Carroll County	1 : 1.15	1 : 0.48	1 : 0.45	Carroll County Dept. of Management & Budget, 1994
Cecil County	1 : 1.17	1 : 0.34	1 : 0.66	American Farmland Trust, 2001
Cecil County	1 : 1.12	1 : 0.28	1 : 0.37	Cecil County Office of Economic Development, 1994

## SUMMARY OF COST OF COMMUNITY SERVICES STUDIES, REVENUE-TO-EXPENDITURE RATIOS IN DOLLARS

Community	Residential including farm houses	Commercial & Industrial	Working & Open Land	Source
Frederick County	1 : 1.14	1 : 0.50	1 : 0.53	American Farmland Trust, 1997
Harford County	1 : 1.11	1 : 0.40	1 : 0.91	American Farmland Trust, 2003
Kent County	1 : 1.05	1 : 0.64	1 : 0.42	American Farmland Trust, 2002
Wicomico County	1 : 1.21	1 : 0.33	1 : 0.96	American Farmland Trust, 2001
<b>Massachusetts</b>				
Agawam	1 : 1.05	1 : 0.44	1 : 0.31	American Farmland Trust, 1992
Becker	1 : 1.02	1 : 0.83	1 : 0.72	Southern New England Forest Consortium, 1995
Deerfield	1 : 1.16	1 : 0.38	1 : 0.29	American Farmland Trust, 1992
Franklin	1 : 1.02	1 : 0.58	1 : 0.40	Southern New England Forest Consortium, 1995
Gill	1 : 1.15	1 : 0.43	1 : 0.38	American Farmland Trust, 1992
Leverett	1 : 1.15	1 : 0.29	1 : 0.25	Southern New England Forest Consortium, 1995
Middleboro	1 : 1.08	1 : 0.47	1 : 0.70	American Farmland Trust, 2001
Southborough	1 : 1.03	1 : 0.26	1 : 0.45	Adams and Hines, 1997
Westford	1 : 1.15	1 : 0.53	1 : 0.39	Southern New England Forest Consortium, 1995
Williamstown	1 : 1.11	1 : 0.34	1 : 0.40	Hazler et al., 1992
<b>Michigan</b>				
Marshall Twp., Calhoun Cty.	1 : 1.47	1 : 0.20	1 : 0.27	American Farmland Trust, 2001
Newton Twp., Calhoun Cty.	1 : 1.20	1 : 0.25	1 : 0.24	American Farmland Trust, 2001
Scio Township	1 : 1.40	1 : 0.28	1 : 0.62	University of Michigan, 1994
<b>Minnesota</b>				
Farmington	1 : 1.02	1 : 0.79	1 : 0.77	American Farmland Trust, 1994
Lake Elmo	1 : 1.07	1 : 0.20	1 : 0.27	American Farmland Trust, 1994
Independence	1 : 1.03	1 : 0.19	1 : 0.47	American Farmland Trust, 1994
<b>Montana</b>				
Carbon County	1 : 1.60	1 : 0.21	1 : 0.34	Prinzing, 1999
Gallatin County	1 : 1.45	1 : 0.16	1 : 0.25	Haggerty, 1996
Flathead County	1 : 1.23	1 : 0.26	1 : 0.34	Citizens for a Better Flathead, 1999
<b>New Hampshire</b>				
Deerfield	1 : 1.15	1 : 0.22	1 : 0.35	Auger, 1994
Dover	1 : 1.15	1 : 0.63	1 : 0.94	Kingsley et al., 1993
Exeter	1 : 1.07	1 : 0.40	1 : 0.82	Niebling, 1997
Fremont	1 : 1.04	1 : 0.94	1 : 0.36	Auger, 1994
Groton	1 : 1.01	1 : 0.12	1 : 0.88	New Hampshire Wildlife Federation, 2001
Stratham	1 : 1.15	1 : 0.19	1 : 0.40	Auger, 1994
Lyme	1 : 1.05	1 : 0.28	1 : 0.23	Pickard, 2000
<b>New Jersey</b>				
Freehold Township	1 : 1.51	1 : 0.17	1 : 0.33	American Farmland Trust, 1998
Holmdel Township	1 : 1.38	1 : 0.21	1 : 0.66	American Farmland Trust, 1998
Middletown Township	1 : 1.14	1 : 0.34	1 : 0.36	American Farmland Trust, 1998
Upper Freehold Township	1 : 1.18	1 : 0.20	1 : 0.35	American Farmland Trust, 1998
Wall Township	1 : 1.28	1 : 0.30	1 : 0.54	American Farmland Trust, 1998

SUMMARY OF COST OF COMMUNITY SERVICES STUDIES, REVENUE-TO-EXPENDITURE RATIOS IN DOLLARS

Community	Residential including farm houses	Commercial & Industrial	Working & Open Land	Source
<b>New York</b>				
Amenia	1 : 1.23	1 : 0.25	1 : 0.17	Bucknall, 1989
Beekman	1 : 1.12	1 : 0.18	1 : 0.48	American Farmland Trust, 1989
Dix	1 : 1.51	1 : 0.27	1 : 0.31	Schuyler County League of Women Voters, 1993
Farmington	1 : 1.22	1 : 0.27	1 : 0.72	Kinsman et al., 1991
Fishkill	1 : 1.23	1 : 0.31	1 : 0.74	Bucknall, 1989
Hector	1 : 1.30	1 : 0.15	1 : 0.28	Schuyler County League of Women Voters, 1993
Kinderhook	1 : 1.05	1 : 0.21	1 : 0.17	Concerned Citizens of Kinderhook, 1996
Montour	1 : 1.50	1 : 0.28	1 : 0.29	Schuyler County League of Women Voters, 1992
Northeast	1 : 1.36	1 : 0.29	1 : 0.21	American Farmland Trust, 1989
Reading	1 : 1.88	1 : 0.26	1 : 0.32	Schuyler County League of Women Voters, 1992
Red Hook	1 : 1.11	1 : 0.20	1 : 0.22	Bucknall, 1989
<b>Ohio</b>				
Butler County	1 : 1.12	1 : 0.45	1 : 0.49	American Farmland Trust, 2003
Clark County	1 : 1.11	1 : 0.38	1 : 0.30	American Farmland Trust, 2003
Knox County	1 : 1.05	1 : 0.38	1 : 0.29	American Farmland Trust, 2003
Madison Village	1 : 1.67	1 : 0.20	1 : 0.38	American Farmland Trust, 1993
Madison Township	1 : 1.40	1 : 0.25	1 : 0.30	American Farmland Trust, 1993
Shalersville Township	1 : 1.58	1 : 0.17	1 : 0.31	Portage County Regional Planning Commission, 1997
<b>Pennsylvania</b>				
Allegheny Township	1 : 1.06	1 : 0.14	1 : 0.13	Kelsey, 1997
Bedminster Township	1 : 1.12	1 : 0.05	1 : 0.04	Kelsey, 1997
Bethel Township	1 : 1.08	1 : 0.17	1 : 0.06	Kelsey, 1992
Bingham Township	1 : 1.56	1 : 0.16	1 : 0.15	Kelsey, 1994
Buckingham Township	1 : 1.04	1 : 0.15	1 : 0.08	Kelsey, 1996
Carroll Township	1 : 1.03	1 : 0.06	1 : 0.02	Kelsey, 1992
Hopewell Township	1 : 1.27	1 : 0.32	1 : 0.59	The South Central Assembly for Effective Governance, 2002
Maiden Creek Township	1 : 1.28	1 : 0.11	1 : 0.06	Kelsey, 1998
Richmond Township	1 : 1.24	1 : 0.09	1 : 0.04	Kelsey, 1998
Shrewsbury Township	1 : 1.22	1 : 0.15	1 : 0.17	The South Central Assembly for Effective Governance, 2002
Stewardson Township	1 : 2.11	1 : 0.23	1 : 0.31	Kelsey, 1994
Straban Township	1 : 1.10	1 : 0.16	1 : 0.06	Kelsey, 1992
Sweden Township	1 : 1.38	1 : 0.07	1 : 0.08	Kelsey, 1994
<b>Rhode Island</b>				
Hopkinton	1 : 1.08	1 : 0.31	1 : 0.31	Southern New England Forest Consortium, 1995
Little Compton	1 : 1.05	1 : 0.56	1 : 0.37	Southern New England Forest Consortium, 1995
Portsmouth	1 : 1.16	1 : 0.27	1 : 0.39	Johnston, 1997
West Greenwich	1 : 1.46	1 : 0.40	1 : 0.46	Southern New England Forest Consortium, 1995
<b>Tennessee</b>				
Blount County	1 : 1.23	1 : 0.25	1 : 0.41	American Farmland Trust, 2006
Robertson County	1 : 1.13	1 : 0.22	1 : 0.26	American Farmland Trust, 2006
Tipton County	1 : 1.07	1 : 0.32	1 : 0.57	American Farmland Trust, 2006

SUMMARY OF COST OF COMMUNITY SERVICES STUDIES, REVENUE-TO-EXPENDITURE RATIOS IN DOLLARS

Community	Residential including farm houses	Commercial & Industrial	Working & Open Land	Source
<b>Texas</b>				
Bandera County	1 : 1.10	1 : 0.26	1 : 0.26	American Farmland Trust, 2002
Bexar County	1 : 1.15	1 : 0.20	1 : 0.18	American Farmland Trust, 2004
Hays County	1 : 1.26	1 : 0.30	1 : 0.33	American Farmland Trust, 2000
<b>Utah</b>				
Cache County	1 : 1.27	1 : 0.25	1 : 0.57	Snyder and Ferguson, 1994
Sevier County	1 : 1.11	1 : 0.31	1 : 0.99	Snyder and Ferguson, 1994
Utah County	1 : 1.23	1 : 0.26	1 : 0.82	Snyder and Ferguson, 1994
<b>Virginia</b>				
Augusta County	1 : 1.22	1 : 0.20	1 : 0.80	Valley Conservation Council, 1997
Bedford County	1 : 1.07	1 : 0.40	1 : 0.25	American Farmland Trust, 2005
Clarke County	1 : 1.26	1 : 0.21	1 : 0.15	Piedmont Environmental Council, 1994
Culpeper County	1 : 1.22	1 : 0.41	1 : 0.32	American Farmland Trust, 2003
Frederick County	1 : 1.19	1 : 0.23	1 : 0.33	American Farmland Trust, 2003
Northampton County	1 : 1.13	1 : 0.97	1 : 0.23	American Farmland Trust, 1999
<b>Washington</b>				
Skagit County	1 : 1.25	1 : 0.30	1 : 0.51	American Farmland Trust, 1999
<b>Wisconsin</b>				
Dunn	1 : 1.06	1 : 0.29	1 : 0.18	Town of Dunn, 1994
Dunn	1 : 1.02	1 : 0.55	1 : 0.15	Wisconsin Land Use Research Program, 1999
Perry	1 : 1.20	1 : 1.04	1 : 0.41	Wisconsin Land Use Research Program, 1999
Westport	1 : 1.11	1 : 0.31	1 : 0.13	Wisconsin Land Use Research Program, 1999

# O'Brien and Johnson

Attorneys at Law

120 Bolivia Street, Willimantic, Connecticut 06226

Tel (860) 423-2860

Fax (860) 423-1533

Attorney Dennis O'Brien  
dennis@OBrienJohnsonLaw.com

Attorney Susan Johnson  
susan@OBrienJohnsonLaw.com

February 7, 2008

Matthew W. Hart  
Town Manager  
Town of Mansfield  
Four South Eagleville Road  
Mansfield, CT 06268

## Re: Proposed Farm Building Tax Exemption Ordinance

Dear Matt:

Connecticut General Statutes section 12-91(c), permits the Town Council to provide an exemption from property tax for any building used actually and exclusively in farming. You have asked for my opinion whether the Council has the discretion to modify the proposed farm building tax exemption ordinance in a manner that is not specified by the enabling legislation, by establishing income limitations, acreage requirements or a maximum benefit for the exemption.

On January 28, 2008, I attended a Town Council meeting at which the foregoing questions were raised by Council members during or after a public hearing on the proposed farm building tax exemption ordinance. Another question was whether the town could place a lien against the farm property as it was enabled to do in the recently enacted tax relief program for senior citizens authorized by C.G.S. section 12-129n. Section 12-129n(f) provides that "Any municipality providing property tax relief under this section may establish a lien on such property in the amount of the relief granted . . ." When the Town Council enacted that particular tax exemption, it opted to include the lien requirement in the tax exemption ordinance for the elderly.

As noted by Deputy Mayor Gregg Haddad at the January 28, 2008 meeting of the Town Council, "The general rule of construction in taxation cases is that provisions granting a tax exemption . . . embrace only what is strictly within their terms. . . ." **Daimlerchrysler Services North America, LLC v. Commissioner of Revenue Services**, 274 Conn. 196, 203 (2005). There is nothing in C.G.S. 12-91, the legal authority for the farm building tax exemption, that allows a town to place a lien on the farm building to which a tax exemption is applied. If the legislature wanted to limit the farm building exemption in that way, it could have expressly said so, just as it did in

02/07/2008 09:17 000-201333  
CONFIDENTIAL

Matthew W. Hart  
Town Manager  
Town of Mansfield  
February 7, 2008

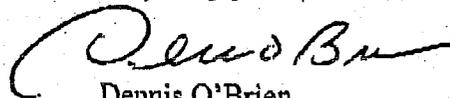
C.G.S. section 12-129n when it permitted any town like Mansfield to lien property exempted from tax for a senior citizen, but it did not. As no lien is expressly authorized in this instance, none may be included. Given the obvious purpose of this tax exemption to preserve farm property, this distinction makes perfect sense. Moreover, as a general rule of law, liens which are neither consensual nor expressly authorized by statute are legally ineffective.

As to the Council's other questions about establishing income limitations, acreage requirements or a maximum benefit for the farm building tax exemption, only one limitation is expressly authorized in the enabling legislation codified in C.G.S. section 12-91(c). "The municipality shall establish the amount of such exemption from the assessed value, provided such amount may not exceed one hundred thousand dollars with respect to each eligible building." The legislature could have provided for a "maximum income allowable," just as it did when it enacted the aforementioned section 12-129n to benefit lower income senior citizens, but it did not. Nor did the policy makers elect to limit the farm building tax exemption by establishing an acreage requirement or maximum benefit. The statutes express the intent of the legislature, and they should be strictly construed. Neither of the tax exemptions compared herein is required by law, but if a town votes to adopt a particular exemption, it should limit it only in ways "strictly within [the] terms" of the statutory basis.

In conclusion, no lien requirement should be added to the subject proposal as it would surely be null and void. Since a principal purpose for the rule of strict construction of tax exemptions is to protect those local taxpayers who do not qualify for the particular exemption, it is arguable that the town may legally and effectively add income, acreage and maximum benefit limitations on this exemption, but it cannot be done not without risk of violating the letter and intent of the enabling statute, C.G.S. section 12-91.

Please let me know if you need any more from me on this.

Very truly yours,



Dennis O'Brien  
Town Attorney



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MH*  
**CC:** Maria Capriola, Assistant to Town Manager; Lon Hultgren, Director of Public Works; Gregory Padick, Director of Planning  
**Date:** February 11, 2008  
**Re:** Community Water/Wastewater Issues

---

**Subject Matter/Background**

The Town Council has requested a list of the members and staff of the University's Water and Wastewater Policy Advisory Committee. The members are:

- James Bradley, UConn, Office of the Vice President and Chief Operating Officer
- Thomas Callahan, UConn, Administration and Operations (staff)
- Dan Mullins, Willimantic River Whitewater Partnership
- Ed Pelleteir, Willimantic Water Works
- Gregory Padick, Town of Mansfield, Director of Planning
- Matthew Hart, Town of Mansfield, Town Manager
- Richard Miller, UConn, Environmental Policy
- Pete Pezanko, Connecticut Water
- Eugene Roberts, UConn, Facilities Management
- John Saddlemire, UConn, Student Affairs
- Lysa Teal, UConn, Budget Office
- Timothy Tussing, UConn, Facilities Management

Also, I have attached correspondence from Connecticut Water regarding its acquisition of Birmingham Utilities' Eastern Connecticut customer base.

**Attachments**

- 1) Connecticut Water Company re: Birmingham Utilities Aquisition

**Connecticut Water Company**

93 West Main Street  
Clinton, CT 06413-1600

Office: 860.669.8636  
Fax: 860.669.9326  
Customer Service: 800.286.5700



RECD JAN 28

January 23, 2008

Mr. Matthew Hart  
Town Manager  
Town of Mansfield  
Audrey P. Beck Municipal Building  
4 South Eagleville Road  
Mansfield, CT 06268

Dear Mr. Hart:

We wanted to update you that Connecticut Water closed on the Birmingham Utilities (BUI) acquisition on January 16, 2008 as scheduled and that we immediately transferred the BUI Eastern Division customers to Connecticut Water.

We wanted to share with you the attached welcome letter that we sent to each BUI customer account this week. We also have the letter and BUI rate information on our Web site. Further, since BUI customers are billed monthly, we will be able to provide them with customized updates through bill inserts as necessary.

We want you to be aware that we will **not** be asking to change the previously DPUC-approved rates of Birmingham or Connecticut Water customers as a result of this acquisition.

We have had an integration team at work for months to facilitate a smooth transition of both the employees and the customers to Connecticut Water. While there will still be staff in the BUI Glastonbury office during the transition, we have arranged to have their incoming toll-free calls transferred (invisibly to the customer) to our Customer Call Center in Clinton. We are communicating Connecticut Water's toll-free customer service number so customers will have that number as well.

Our after hours answering service has been updated on the new service areas and is prepared to distribute any emergency calls they receive, and our Customer Service representatives have been provided with information on the BUI systems. They will work closely with the BUI staff in the transition to ensure we best meet customer needs.

We are committed to providing them with the same level of customer service as any Connecticut Water account. If you have any questions or get any inquiries from constituents, please feel free to contact me at 1-800-428-3985, ext. 3055 or our Director of Customer Service, Art O'Neill at ext. 3029. Thank you.

Sincerely,

A handwritten signature in black ink, appearing to read "Maureen P. Westbrook".

Maureen P. Westbrook  
Vice President  
Customer and Regulatory Affairs

Connecticut Water Company  
93 West Main Street  
Clinton, CT 06413-1600

Office: 860.669.8636  
Fax: 860.669.9326  
Customer Service: 800.286.5700



January 22, 2008

«NAME»  
«ADDRESS1»  
«ADDRESS2»  
«CITY», «STATE» «ZIP»

Dear Birmingham Utilities Customer:

We are pleased to tell you that the Connecticut Water Company recently acquired Birmingham Utilities' (BUI) Eastern Division. We are eager to extend our tradition of quality water and service to BUI customers.

The Connecticut Department of Public Utility Control (DPUC) approved the transaction on November 16, 2007 and the closing occurred on January 16, 2008. Customers of BUI's Eastern Operations will benefit from being served by a larger utility with extensive experienced staff, strong record of customer service and regulatory compliance, and the financial resources to continue to invest in system improvements.

Operation of the BUI Eastern Operations water system will largely remain as it has been. **Connecticut Water is not proposing to change your rates at this time.** Any future change in rates will be subject to approval by the DPUC.

BUI Eastern Operations customers will now be subject to Connecticut Water Company's Rules and Regulations. Copies of Connecticut Water's Rules and Regulations are available upon request and on our Web site, [www.ctwater.com](http://www.ctwater.com) under Customer Info.

**Contacting Connecticut Water**

The phone number for routine and 24-hour emergency customer service assistance is 1-800-286-5700. Our main office is located at 93 West Main Street, Clinton, CT 06413. Our normal business hours are 8 a.m. to 4:30 p.m. Monday through Friday, except holidays. Within the next thirty days you will be receiving your first Connecticut Water bill. Look for payment information at that time.

Once again, we are pleased to welcome you to Connecticut Water. Please take a moment to review the information included on the reverse side of this letter which provides a little more information about our company and our commitment to customer service. Please feel free to contact our Customer Service staff at 1-800-286-5700 if we can be of any assistance.

Sincerely,

A handwritten signature in black ink, appearing to read "Eric W. Thornburg".

Eric W. Thornburg  
President and CEO

### **About Connecticut Water Company**

The operations of the Connecticut Water Company through our three separate operating divisions: The Connecticut Water Company Division, the Crystal Division, and the Unionville Division, provide water service to over 83,000 customers or more than 286,000 people in 41 towns.

Connecticut Water has considerable experience in the acquisition and operation of other water utilities. Since 1985, we have acquired 32 water systems, and have made improvements to those systems, where necessary, to assure compliance with state and federal water quality standards. Connecticut Water has a dedicated, professional staff of engineers, water treatment and distribution system operators, and customer service representatives to ensure customers receive high quality water and service. Customers of the BUI water system will now have access to the experienced staff and financial resources of Connecticut Water.

### **Commitment to Customer Service**

Our phones are answered by a knowledgeable representative and *not* directed through a series of automated prompts. We have an after-hours answering service to handle any emergency calls when our offices are closed. Experienced field personnel are available to handle your routine service needs or after hours emergencies.

Each year an independent research firm surveys Connecticut Water's customers and rates customer satisfaction with the Company's service. In our most recent customer satisfaction survey, we rated more than 92 percent in overall customer satisfaction.

### **Contacting our Customers**

Connecticut Water uses a computerized emergency telephone notification system to quickly notify customers if there is a serious issue affecting water quality or water system reliability. The system calls up to 15,000 customers per hour with a pre-recorded message about your service. It is *not* used for telemarketing. Please note that customers who have a TeleZapper or similar device that terminates computer-generated calls or a privacy manager that screens calls may not receive emergency notification calls.

Customers who have not provided us with their current phone number may not receive a call in the event of an emergency. Although we provide emergency information to the news media and post it on our Web site, [www.ctwater.com](http://www.ctwater.com), we prefer to notify you directly as soon as possible. If you want to update your phone number with us, please call us at 1-800-286-5700 or e-mail [CustomerService@ctwater.com](mailto:CustomerService@ctwater.com).

## Company Profile

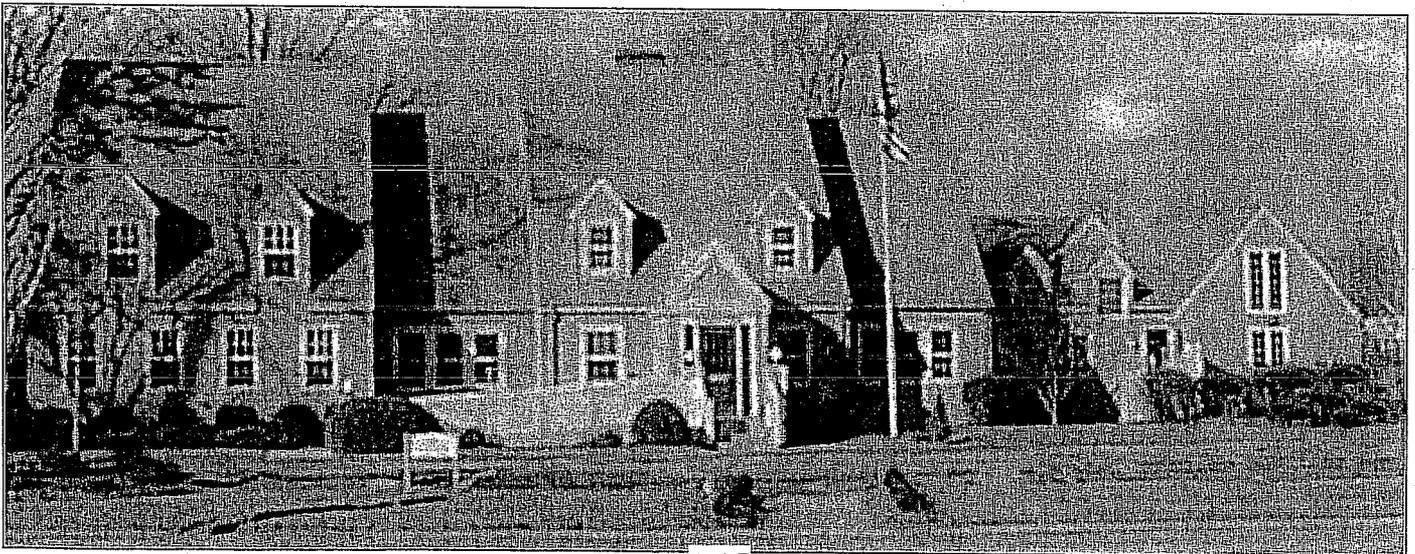
# Connecticut Water

The operations of the Connecticut Water Company are organized into three separate operating divisions: The Connecticut Water Company Division, the Crystal Division, and the Unionville Division. In concert, these three operating divisions provide water service to over 85,000 customers or nearly 300,000 people in 54 towns. Our service area towns are largely suburban or rural in nature. Current combined supply is nearly 48 million gallons per day. Water supplies provided by:

- 18 active surface water supply sources;
- 86 wellfields for groundwater supplies; and
- 26 water treatment facilities including 5 major surface water treatment plants.

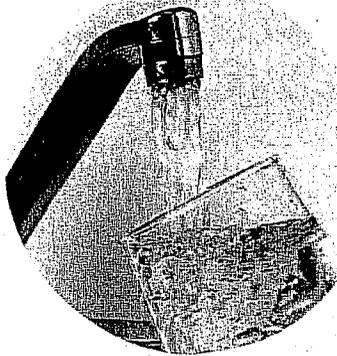
### Towns we Serve

Ashford, Avon, Beacon Falls, Bethany, Bolton, Brooklyn, Burlington, Canton, Chester, Clinton, Colchester, Columbia, Coventry, Deep River, East Granby, East Haddam, East Hampton, East Windsor, Ellington, Enfield, Essex, Farmington, Griswold, Guilford, Hebron, Killingly, Lebanon, Madison, Manchester, Mansfield, Marlborough, Middlebury, Naugatuck, Old Lyme, Old Saybrook, Plainfield, Plymouth, Portland, Prospect, Somers, South Windsor, Stafford, Stonington (Masons Island), Suffield, Thomaston, Thompson, Tolland, Vernon, Voluntown, Waterbury, Westbrook, Willington, Windsor Locks, Woodstock



## ABOUT US

As a **public service company**, the Connecticut Water Company is regulated by the United States



Environmental Protection Agency (EPA) and the Connecticut Department of Public Health (DPH) with regard to water quality and operations, the Department of Environmental Protection (DEP) for environmental compliance, and by the Department of Public Utility Control (DPUC) with regard to rates and service.

We have a strong reputation and record of leadership in **public health** and regulatory compliance. Connecticut Water has been in the forefront in planning for current and future water supply needs and providing security measures and treatment technology to maintain water quality. Our employees, who hold a total of more than 120 state certifications in water treatment, distribution and cross connection inspection and testing, are highly qualified to operate and manage our water systems. With more than 170,000 water quality tests conducted each year, the company has demonstrated a consistent record of water quality compliance.

Connecticut Water continues to be one of only two utilities in the state and among 90 nationwide to earn the *Partnership for Safe Water's* Directors Award.



The Award was first received for our William N. Mackenzie and William C. Stewart Treatment Plants in 1998, and the Partnership continues to recognize us for our commitment to providing superior quality water to our customers and maintaining

quality facilities and processes. The Partnership program includes an extensive self-assessment and rigorous peer review process developed by national experts to help water suppliers examine their water operations, maintenance and management practices.

## ENVIRONMENTAL / CUSTOMER SERVICE

Our **environmental record** has been recognized repeatedly. The company owns approximately 6,000 acres of land that is maintained in its natural state for watershed and aquifer protection. Our environmental staff oversees forest management programs on our land and evaluates local land use proposals that may impact our water supplies.



Since 2000, the company has donated more than 650 acres of land for permanent preservation as open space in five towns.



Our excellence in **customer service** is a matter of record. An annual survey conducted by an independent research firm shows the percentage of customers who rate Connecticut Water's overall service as good or very good has risen steadily from 67 percent in 1992 to more than 92 percent in 2007. We are proud to deliver service at levels that are considered world-class. We have consistently had one of the lowest customer complaint rates among major utilities reported to the DPUC.

If you have any questions or would like to talk about our company, please feel free to contact us 1-800-286-5700 or by e-mail at [publicaffairs@ctwater.com](mailto:publicaffairs@ctwater.com).



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager  
**CC:** Maria Capriola, Assistant to Town Manager; Robert Miller, Director of Health  
**Date:** February 11, 2008  
**Re:** Issues Regarding the UConn Landfill

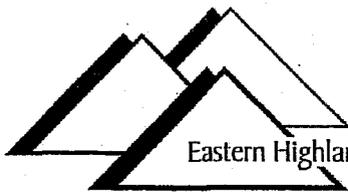
---

**Subject Matter/Background**

I have attached for your information recent correspondence regarding the UConn landfill. The Town Council does not need to take any action on this item.

**Attachments**

- 1) R. Miller re: UConn Landfill Project Progress Report – Oct, Nov, Dec 2007
- 2) University of Connecticut re: Quarterly Progress Report – October, November, and December 2007
- 3) R. Miller re: UConn Landfill Long Term Monitoring Plan, Report dated January 2008
- 4) Excerpts from UConn Landfill Long Term Monitoring Plan, Report dated January 2008



Eastern Highlands Health District

4 South Eagleville Road • Mansfield CT 06268 • Tel: (860) 429-3325 • Fax: (860) 429-3321 • Web: www.EHHD.org

---

## Memo

**To:** Matt Hart, Town Manager

**From:** Robert Miller, Director of Health

**Date:** 2/7/2008

**Re:** UConn Landfill Project Progress Report – Oct, Nov, Dec 2007

---

Per your request, I have reviewed the above reference report. To the best of my knowledge, the information provided in the report is representative of the ongoing activities associated with the landfill project. Of note, the project close out date is pushed back one month to July 2008. The balance of the report content is consistent with the expectations of this office.

Please feel free to contact me if you have any questions.



University of Connecticut  
*Office of the Vice President and  
Chief Operating Officer*

Office of Environmental Policy

Richard A. Miller  
*Director*

January 17, 2008

Raymond L. Frigon, Jr.  
Environmental Analyst  
State of Connecticut, Department of Environmental Protection  
Waste Management Bureau/PERD  
79 Elm Street  
Hartford, CT 06106-5127

RE: CONSENT ORDER #SRD 101, STATE OF CONNECTICUT  
DEPARTMENT OF ENVIRONMENTAL PROTECTION (CTDEP)  
QUARTERLY PROGRESS REPORT - OCTOBER, NOVEMBER, AND DECEMBER 2007  
UNIVERSITY OF CONNECTICUT LANDFILL, STORRS, CT  
PROJECT # 900748

Dear Mr. Frigon:

The University of Connecticut (UConn) is issuing this Quarterly Progress Report to the Connecticut Department of Environmental Protection (CTDEP). Project progress is discussed for the following topics:

- Tentative Closure Schedule - Construction Schedule update
- Hillside Environmental Education Park (HEEP)
- Monthly Construction Activity Reports (October-December)
- Monthly Permitting Activities Completed (October-December)
- Construction Photographs
- Consultant Activities (October - December 2007)
- Long-Term Monitoring Plan (LTMP)
- Technical Review Session Information
- Sampling Year 2007
- Project Permits, Approvals, Conditions
- Background-Remedial Action Plan Implementation, Landfill and Former Chemical Pits
- UConn's Technical Consultants
- Schedule for Compliance (Revision No. 3)
- Listing of Project Contacts
- UConn Project Web Site
- Project Documents
- Certification

*An Equal Opportunity Employer.*

31 LeDoyt Road Unit 3055  
Storrs, Connecticut 06269-3055

Telephone: (860) 486-8741  
Facsimile: (860) 486-5477  
e-mail: rich.miller@uconn.edu

CTDEP Consent Order  
 Quarterly Progress Report- October, November, and December 2007  
 January 17, 2008

Tentative Closure Schedule – Construction Schedule update

O&G Industries, Inc., the Construction Manager (CM) provided an updated schedule as of **December 21, 2007**. Revisions from previous reports shown in *bold italics*.

<u>Construction Task</u>	<u>Estimated Start Date</u>	<u>Estimated Completion Date*</u>
Mobilization, Site Preparation, and Stormwater and Erosion Control	July-06	Completed August-06
Contaminated Sediment Removal and Relocation	September-06	Completed December-06
Construction of the leachate interceptor trenches (LITs)	November-06	Completed December-06
Waste Consolidation	August-06	Completed August-07
Land Reshaping and Grading	August-06	Completed November-07
Installation of Monitoring Wells	February-07	Completed August-07
Stormwater Ponds & Outfall Installations	January-07	<i>Completed October-07</i>
Cover System Installation	August-07	<i>Completed December-07</i>
<i>Pave Access Road (Partial)</i>	October-07	<i>Completed November-07</i>
<i>Winter Shutdown *</i>	<i>January -08</i>	<i>April 15, 2008</i>
<i>Final Paving of Parking Lot, Access roadway and walk</i>	<i>May 6, 2008</i>	<i>July 7, 2008</i>
<i>Closeout - Project Completion, Demobilization</i>	<i>July 15, 2008</i>	<i>July 21, 2008</i>
Preparation of closure certification report	Following Project Closeout	90 - 120 Days Following Project Closeout

\* Contingent on ACOE and CTDEP approvals; construction bidding market; *weather conditions*; numerous permitting issues; along with State and Local reviews and conditions.

Hillside Environmental Education Park (HEEP)

CTDEP has approved a Remedial Action Plan (RAP) to close the UCONN landfill and former chemical pits and remove leachate-contaminated sediments from wetlands located along the landfill perimeter in order to provide a sustainable solution to the site's environmental problems. In addition to the landfill remediation, this plan also requires a wetlands mitigation project.

Aside from the required clean-up and mitigation, this project area has been designated as the Hillside Environmental Education Park (HEEP). Working closely with the Landfill Remediation team, faculty, staff and students involved in planning HEEP are focused on determining ecological and educational uses of the landfill site both during and after the landfill closure process. Over the last few years, these members have worked at identifying and encouraging faculty and student groups interested in using the landfill site to pursue research in environmentally related fields. These areas may include topics such as environmental rehabilitation and sustainability, wildlife research, wetlands ecosystem development and research, and invasive species management. UConn is currently coordinating with the CTDEP in finalizing a legal Conservation Agreement to be signed and filed with the Town of Mansfield land records.

**CTDEP Consent Order**  
**Quarterly Progress Report- October, November, and December 2007**  
**January 17, 2008**

**Monthly Construction Activity Reports**

The following construction related work was completed since the last quarterly report:

**October 2007**

During the month of October, liner installation continued and nears completion. R. Bates & Sons (Bates) placed stone on the liner slopes and cover borrow material on the top of the landfill over completed liner areas in preparation for parking lot construction. Ducci Electric (Ducci) placed conduits on top of the liner where lighting will be installed prior to the placement of cover borrow.

Additional work in October included:

- temporary pumping of the Leachate Interceptor (LIT) Trench in the north;
- creation of the south storm-water pond;
- gas vent piping;
- installation of fencing around the compressor buildings;
- installation of the remaining LIT wells;
- paving of the access road from North Hillside to the construction trailer;
- miscellaneous electrical work in the compressor buildings;
- light pole base delivery.

**November 2007**

Liner installation concluded in early November and activities focused on building the parking lot. Cover borrow material was spread over the entire top of the landfill liner as well as in the storm drain trenches. Placement of slope stone continued.

Work associated with building the parking lot includes placing drainage structures and installing the piping between them, installing light pole bases, camera bases and Code Blue Phone bases. Under drain lines were also installed in guardrail trenches as well as on top of the landfill liner. Gas vent piping was also installed on top of the landfill liner. Once the gas vent piping was complete, gas vent bases began to be installed.

Ducci installed conduit runs from the power pedestal up to the top of the landfill, and then from junction boxes to bases. Bates and Ducci worked together to coordinate the installation of junction boxes and conduit runs.

Completion and operation of the two compressor buildings occurred just prior to the close of November.

**December 2007**

Parking lot construction continued during December. Bates installed all but one drainage structure and associated piping. They also completed installing all of the light pole bases, camera bases, Code Blue Phone bases and gas vent bases. Bates instructed New England Liner to complete all of the booting of the liner around all of these installed bases.

Bates also worked on installing slope stone and placing cover borrow and gravel to build the parking area up above the liner. Bates installed all of the electrical junction boxes. This allowed Ducci to complete the installation of all of their conduit runs. Ducci installed all of the parking lot lighting fixtures and inserted string and wire to all of the bases.

Work continues as long as the weather cooperates.

**CTDEP Consent Order  
Quarterly Progress Report- October, November, and December 2007  
January 17, 2008**

**Monthly Permitting Activities Reports**

The following permit-related work was completed since the last quarterly report:

**October 2007**

- Bates removed all silt fence authorized for removal by the project Wetlands scientist (Mason & Associates [Mason]), with the exception of Area C-North
- Haley & Aldrich and UConn discussed the design for the Hunting Lodge parking area with the Town of Mansfield
- MJ Daly remobilized to the site and completed installing pumps in the LIT wells
- TRI/Environmental continued to place flexible membrane liner over the landfill and test heat-fusion welded seams
- On October 31<sup>st</sup>, Brian Golembiewski (CTDEP) conducted a field inspection walk with UConn and Mason. Trail and Connections were reviewed. Wetlands areas, the created vernal pool, boardwalks and the future parking pull-off area were reviewed and discussed.
- Bates continued pumping from the northern LIT to the university wastewater treatment plant using a temporary, portable vacuum pump

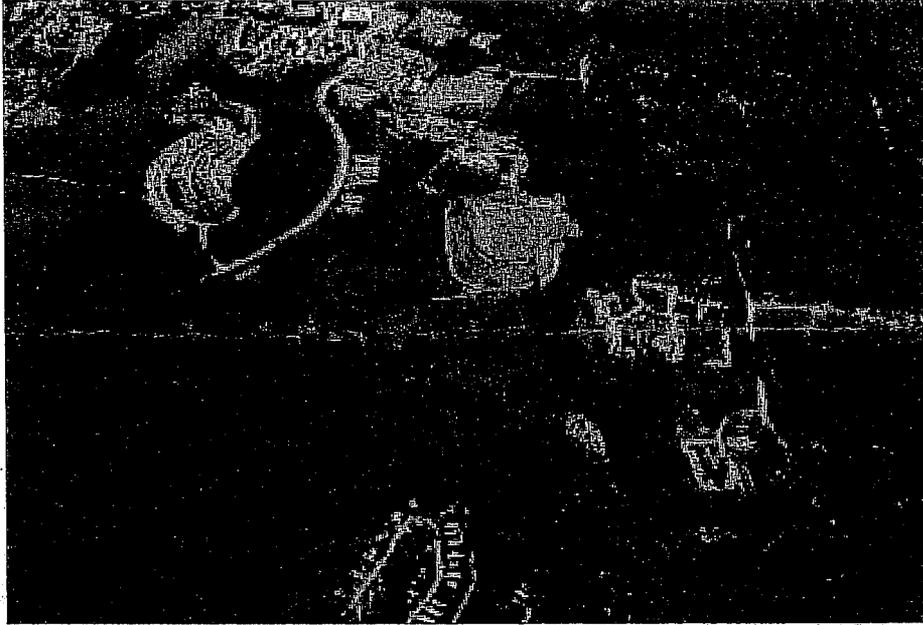
**November 2007**

- Bates reconstructed the vernal pool in the conservation area, pursuant to CTDEP's request and under direction of Mason
- Haley & Aldrich completed a preliminary design for the Hunting Lodge parking area
- Bates started the compressor buildings on Friday November 31, 2007, and provided training on their operation to UConn employees; flows from the LITs are being monitored based on flow meters installed on the individual LIT "sump wells"

**December 2007**

- Bates installed protective covers around the LIT wells to protect them from ongoing and future grading operations
- UConn is currently reviewing the design for the Hunting Lodge Road parking area, which will allow public access to the Easement Area
- Haley & Aldrich monitored flows from the northern and southern LITs. Flow from the northern LIT ranged from approximately 10,000 to 15,000 gallons per day (gpd); flow from the southern LIT ranged from approximately 5,500 to 6,500 gpd
- On December 26, 2007, the State Traffic Commission (STC), Connecticut Department of Transportation, approved a one-year extension for Certificate No. 904-G

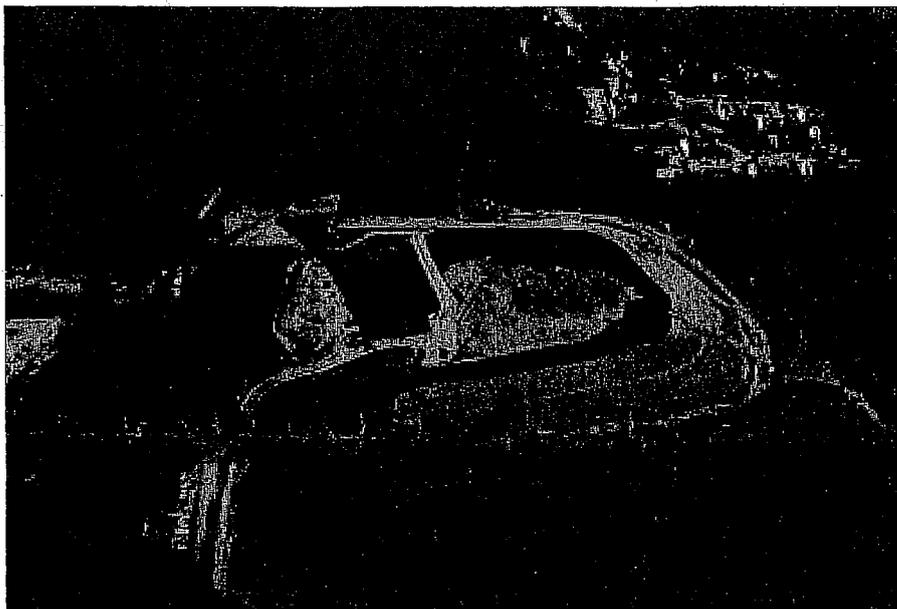
Construction Photographs



**Landfill Closure 10-29-07 - Aerial View Looking South, Liner Installation**



**Landfill Closure 10-29-07 - Aerial View Looking North, Liner Installation**



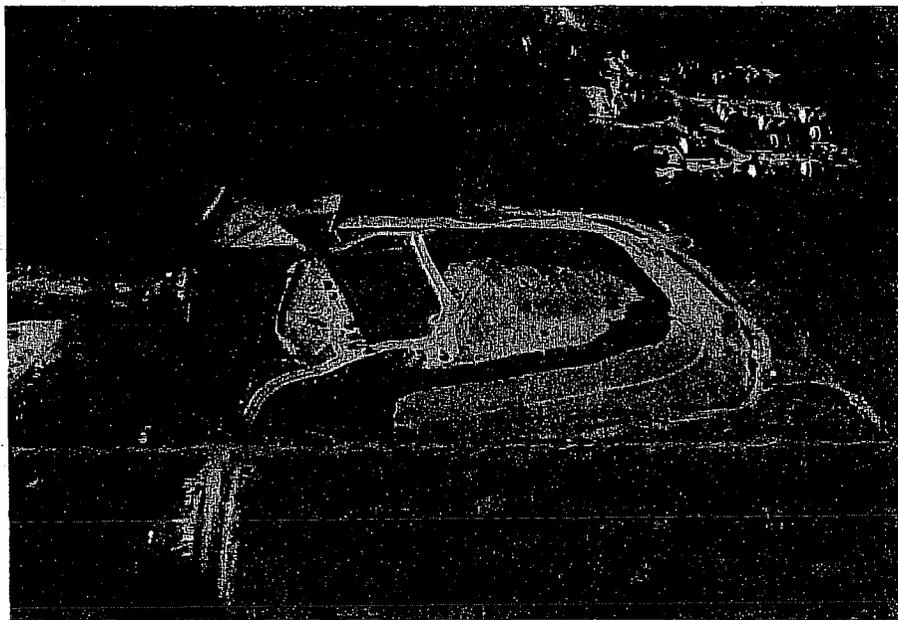
**Landfill Closure 10-29-07 - Aerial View Looking East, Liner Installation**



**Landfill Closure 10-29-07 Aerial View  
Liner Installation at Former Chemical Pit Area**

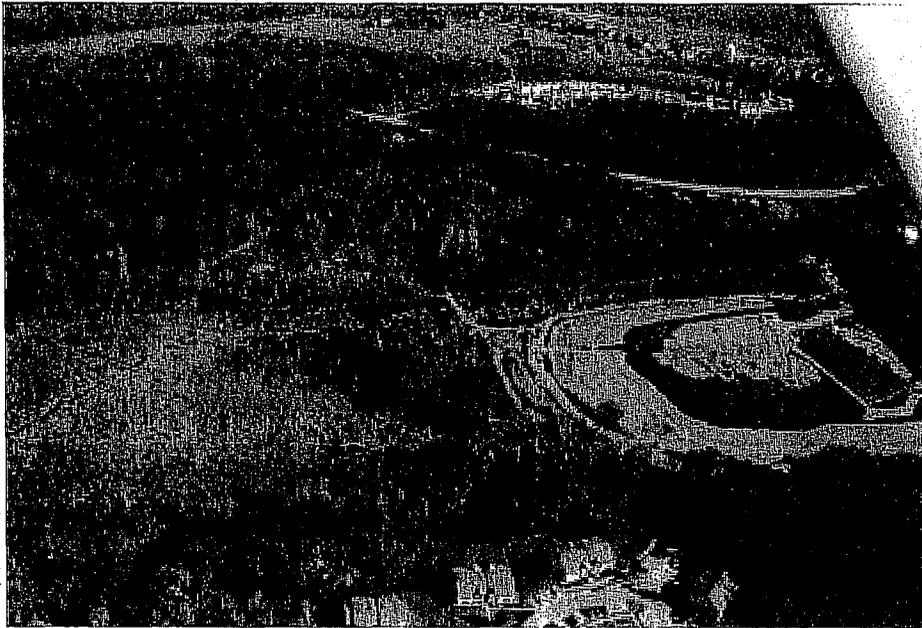


**Landfill Closure 10-29-07 Aerial View Liner Installation at Former Chemical Pits Area and Southern Slope of Landfill – Southern Storm Water Pond on right**



**Landfill Closure 10-29-07 Aerial View Liner Installation Looking East with Former Chemical Pits Area at Top of the Photo**

CTDEP Consent Order  
 Quarterly Progress Report- October, November, and December 2007  
 January 17, 2008



**Landfill Closure 10-29-07 Aerial View Liner Installation  
 Looking East Showing Northern Wetlands Creation Areas**

**Consultant Activities (October - December 2007)**

<b>October 2007</b>	
<u>Organization</u>	<u>Activity</u>
UConn	<ul style="list-style-type: none"> <li>• Discussions with Engineers and CM regarding landfill closure</li> <li>• Participated in weekly construction progress meetings</li> <li>• Erosion and Sedimentation Control Inspection</li> </ul>
Haley & Aldrich	<ul style="list-style-type: none"> <li>• Attended weekly construction progress meetings</li> <li>• Contract Administration and Inspection</li> <li>• Geotextile Conformance Testing Review</li> <li>• Geosynthetics Submittals Review</li> <li>• Sketches showing two conceptual options for the parking area off of Hunting Lodge Road</li> </ul>
Earth Tech	<ul style="list-style-type: none"> <li>• Contract administration services</li> <li>• Discussion with CM regarding landfill closure</li> <li>• Attended weekly construction progress meetings</li> </ul>
USGS	<ul style="list-style-type: none"> <li>• No activity</li> </ul>
Phoenix	<ul style="list-style-type: none"> <li>• Analytical laboratory work</li> </ul>
Regina Villa Associates (RVA)	<ul style="list-style-type: none"> <li>• No activity</li> </ul>
Field Safety Corporation	<ul style="list-style-type: none"> <li>• Third party inspection of project site safety conditions</li> </ul>

CTDEP Consent Order  
 Quarterly Progress Report- October, November, and December 2007  
 January 17, 2008

November 2007	
<u>Organization</u>	<u>Activity</u>
UConn	<ul style="list-style-type: none"> <li>• Discussions with Engineers and CM regarding landfill closure</li> <li>• Attended weekly construction progress meetings</li> <li>• Participated in weekly construction progress meetings</li> </ul>
Haley & Aldrich	<ul style="list-style-type: none"> <li>• Discussion with CM regarding landfill closure</li> <li>• Attended weekly construction progress meetings</li> <li>• Contract Administration and Inspection</li> <li>• Discussion with CM regarding landfill closure</li> <li>• Geotextile Conformance Testing Review</li> <li>• Geosynthetics Submittals Review</li> </ul>
Earth Tech	<ul style="list-style-type: none"> <li>• Contract administration services</li> <li>• Discussion with CM regarding landfill closure</li> <li>• Attended weekly construction progress meetings</li> </ul>
USGS	<ul style="list-style-type: none"> <li>• No activity</li> </ul>
Phoenix	<ul style="list-style-type: none"> <li>• Analytical laboratory work</li> </ul>
Regina Villa Associates (RVA)	<ul style="list-style-type: none"> <li>• No activity</li> </ul>
Field Safety Corporation	<ul style="list-style-type: none"> <li>• Third party inspection of project site safety conditions</li> </ul>

December 2007	
<u>Organization</u>	<u>Activity</u>
UConn	<ul style="list-style-type: none"> <li>• Discussions with Engineers and CM regarding landfill closure</li> <li>• Attended weekly construction progress meetings.</li> <li>• Participated in weekly construction progress meetings</li> <li>• Erosion and Sedimentation Control Inspection</li> </ul>
Haley & Aldrich	<ul style="list-style-type: none"> <li>• Discussion with CM &amp; Trade Contractors regarding landfill closure</li> <li>• Contract Administration and Inspection</li> <li>• Attended weekly construction progress meetings</li> </ul>
Earth Tech	<ul style="list-style-type: none"> <li>• Contract Administration and Inspection Services</li> <li>• Discussion with CM regarding landfill closure</li> <li>• Attended weekly construction progress meetings</li> </ul>
USGS	<ul style="list-style-type: none"> <li>• No activity</li> </ul>
Phoenix	<ul style="list-style-type: none"> <li>• Analytical laboratory work</li> </ul>
Regina Villa Associates (RVA)	<ul style="list-style-type: none"> <li>• No activity</li> </ul>
Field Safety Corporation	<ul style="list-style-type: none"> <li>• Third party inspection of project site safety conditions</li> </ul>

**CTDEP Consent Order**  
**Quarterly Progress Report- October, November, and December 2007**  
**January 17, 2008**

**Long-Term Monitoring Plan (LTMP)**

On August 28, 2007 Haley & Aldrich submitted to CTDEP, the latest Long Term Monitoring Plan Report, June 2007, Sampling Round # 4.

**Technical Review Session Information**

No changes or updates to report since last Quarterly Report.

**Proposed Sampling Year 2007**

No changes or updates to report since last Quarterly Report.

**Project Permits, Approvals, Conditions**

On December 26, 2007, the State Traffic Commission (STC), Connecticut Department of Transportation, approved a one-year extension for Certificate No. 904-G.

**Background - Remedial Action Plan Implementation, Landfill and Former Chemical Pits**

No changes or updates to report since last Quarterly Report.

**UConn's Technical Consultants**

**Haley & Aldrich:** Haley & Aldrich is conducting construction contract administration and inspection services, as well as monitoring well samplings. Work also included technical input and the review of permitting and design work for landfill and former chemical pits remediation based on final Remedial Action Plan (RAP). Consultant prepared the submitted Closure Plan, provided construction drawings and specifications, and prepared the submitted Permit applications to CTDEP and ACOE. Consultant assisted in the preparation of the Comprehensive Hydrogeologic Report and RAP, as well as public meeting preparation. Consultant is providing contract administration and inspection services during construction.

**Earth Tech:** Earth Tech is conducting construction contract administration, conducted roadway layout and parking lot design work, and State Traffic Commission Certificate permitting services. Consultant is providing contract administration and inspection services during construction.

**United States Geologic Survey:** The USGS work tasks included Final Supplemental Hydrogeologic Investigation Scope of Work contribution and reviews. The USGS interpreted surface geophysical survey data, conducted and interpreted borehole geophysical surveys, and is collecting bedrock ground-water level information. USGS was also involved in hydrogeologic data assessment and evaluation.

**Phoenix Environmental Laboratories, Inc.:** Phoenix is conducting sample analyses as part of the UConn Landfill project and LTMP.

**Regina Villa Associates:** RVA is the community information specialist and continues to produce and distribute the *UConn Update*. Work also included the integration of review comments and assistance with public involvement as well as public meeting preparation.

**Field Safety Corporation (FSC):** Third party inspection of project site safety conditions with an FSC team of trained professionals conducting thorough site assessment reviews.

**CTDEP Consent Order**  
**Quarterly Progress Report- October, November, and December 2007**  
**January 17, 2008**

**Schedule for Compliance (Revision No. 3)**

The submitted Plan for presentation and the Schedule for Compliance for Consent Order SRD-101 Hydrogeologic Investigation - University of Connecticut Landfill, F-Lot and Chemical Pits, Storrs, CT, has been proposed for modification as follows (completed items in italics):

<b>Schedule for Compliance Hydrogeologic Investigation of UConn Landfill, F-Lot, and Former Chemical Pits, Storrs, CT - Updated December 21, 2007 (COMPLETED ITEMS IN <i>ITALICS</i>)</b>		
<b>Consent Order Deliverable</b>	<b>Contents</b>	<b>Dates of Presentations and Submittals to CTDEP</b>
UConn Landfill and Former Chemical Pits — Ecological Assessment	<i>Results of Ecological Assessment and Implications of the Assessment on Evaluation of Remedial Alternatives</i>	<i>January 9, 2002 (presentation completed); April 11, 2002 (interim report submitted*)</i>
UConn Landfill and Former Chemical Pits — Conceptual Site Model (CSM), impact on bedrock groundwater quality	<i>CSM details and supporting geophysical, hydrological, and chemical data</i>	<i>February 7, 2002 (presentation completed) April 8, 2002 (interim report submitted*)</i>
Remedial alternatives for the UConn Landfill, former chemical pits, F-Lot, and contaminated ground water	<i>Report will be included as the Remedial Action Plan in the Comprehensive Report</i>	<i>June 13, 2002 (presentation completed)</i>
Comprehensive Hydrogeologic Report and Remedial Action Plan - integration of information in all interim reports and all previous reports	<ul style="list-style-type: none"> <li>▪ <i>Results of Comprehensive Hydrogeologic Investigation</i></li> <li>▪ <i>Remedial Action Plan</i></li> <li>▪ <i>LTMP</i></li> <li>▪ <i>Schedule (to include public and agency review, permitting, design, and construction)</i></li> <li>▪ <i>Post-Closure</i></li> <li>▪ <i>Redevelopment Plan for the UConn Landfill and F-Lot</i></li> </ul>	<i>August 29, 2002 (presentation**)</i>  <i>October 31, 2002 (Comprehensive Report Submitted to CTDEP)</i>
Comprehensive Final Remedial Action Plan Report	<i>Release of Report and Plan for CTDEP and public review of remedial design</i>	<i>January 2003</i>
Remedial Action Design to include comprehensive interpretive design of the Landfill final cap	<i>Detailed design drawings and specifications of the preferred remedial alternative(s)</i>	<i>A Technical Review Committee Meeting was held Wednesday, June 25, 2003. Summer 2003 (Comprehensive Design Submittal) A public review session for the UConn landfill design took place at the Town of Mansfield, September 3, 2003.</i>

CTDEP Consent Order  
 Quarterly Progress Report- October, November, and December 2007  
 January 17, 2008

Schedule for Compliance Hydrogeologic Investigation of UConn Landfill, F-Lot, and Former Chemical Pits, Storrs, CT - Updated December 21, 2007 (COMPLETED ITEMS IN <i>ITALICS</i> )		
Consent Order Deliverable	Contents	Dates of Presentations and Submittals to CTDEP
Implement Remedial Action Plan for the UConn Landfill, former chemical pits, F-Lot and contaminated groundwater	<i>Finalize detailed construction drawings, and specifications            Develop bid packages based on approved Remedial Action Plan            - Competitive Bidding Process            - Select Contractor            - Obtain Permits as detailed in the Remedial Action Plan            Mobilization &amp; Fieldwork</i>	<i>July 2003 through 2005            (Contractor selection June/July 2004 Notice of Award Sent to O&amp;G)            REVISED ***</i>
Initiation of Construction of Approved Remedial Option	<i>Selection of contractors and the beginning of Pre-Construction Phase Services and construction of approved remedial options</i>	<i>On-going – Construction activities began July 2006            Mobilize contractor(s)            (Contingent on Construction Timetable ***)            REVISED ***</i>
Initiation of Long Term Monitoring Plan (LTMP)	<i>IMP/LTMP sampling continues quarterly</i>	<i>LTMP started January 2006            REVISED ***</i>
Completion of Remedial Construction	<i>Comprehensive final as-built drawings and closure report for the UConn Landfill, former chemical pit area</i>	<i>July 2008 - Anticipated completion of construction (Contingent on Construction Timetable)            REVISED ***</i>
Post-Closure Monitoring	<i>Begin post-closure monitoring program of the Remedial Action upon approval from CTDEP</i>	<i>July 2008 (Contingent on Construction Timetable)            REVISED ***</i>

- \* Interim reports submittals are the data packages that support the presentation accompanied by interpretive text sufficient for review. Comments received will be addressed.
- \*\* Results will not be complete until evaluation of data from MW 208R, if permission to drill from the property owner is received or an alternate is approved.
- \*\*\* Contingent on CTDEP approvals, construction timetable based on bidding market, weather conditions, numerous permitting issues, along with State and local reviews and conditions.

**CTDEP Consent Order  
Quarterly Progress Report- October, November, and December 2007  
January 17, 2008**

**Listing of Project Contacts**

Matthew Hart, Town Manager  
Town of Mansfield  
Audrey P. Beck Building  
4 South Eagleville Road  
Mansfield, CT 06268-2599  
(860) 429-3336

U.S. Environmental Protection Agency  
Northeast Region  
1 Congress Street (CCT)  
Boston, MA 02114-2023  
(617) 918-1554

Rick Standish, L.E.P.  
Haley & Aldrich, Inc.  
800 Connecticut Blvd.  
East Hartford, CT 06108-7303  
(860) 282-9400

Raymond Frigon, Project Manager  
CT Department of Environmental Protection Water Management Bureau  
79 Elm Street  
Hartford, CT 06106-5127  
(860) 424-3797

Karen A. Grava, Media Communication Director  
University of Connecticut, Communications  
34 North Eagleville Road, Unit 3144  
Storrs, CT 06269-4144  
(860) 486-3530

Richard Miller, Director  
University of Connecticut, Environmental Policy  
31 LeDoyt Road, Unit 3038  
Storrs, CT 06269-3038  
(860) 486-8741

James Pietrzak, P.E., CHMM, Senior Project Manager  
University of Connecticut, Architectural & Engineering Services  
31 LeDoyt Road, Unit 3038  
Storrs, CT 06269-3038 (860) 486-5836

**CTDEP Consent Order**  
**Quarterly Progress Report- October, November, and December 2007**  
**January 17, 2008**

**UConn Project Web Site**

The site's Internet address is <http://landfillproject.uconn.edu/> and a subsection contains construction information (see: <http://landfillproject.uconn.edu/files/construction.html> ).

**Project Documents**

Copies of project documents are available at:

Town Manager's Office  
Audrey P. Beck Bldg.  
4 South Eagleville Road  
Mansfield, CT 06268  
(860) 429-3336

CT Dept. of Environmental Protection  
Contact: Ray Frigon  
79 Elm St.  
Hartford, CT 06106-5127  
(860) 424-3797

Mansfield Public Library  
54 Warrenville Road  
Mansfield Center, CT 06250  
(860) 423-2501

UConn at Storrs  
Contact: Karen A. Grava  
University Communications  
1266 Storrs Road, U-144  
Storrs, CT 06269-4144  
(860) 486-3530

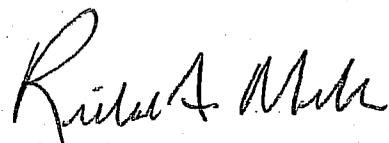
**Certification:**

As part of this submission, I am providing the following certification:

I have personally examined and am familiar with the information submitted in this document and all attachments and certify that based on reasonable investigation, including my inquiry of those individuals responsible for obtaining the information, the submitted information is true, accurate and complete to the best of my knowledge and belief, and I understand that any false statement made in this document or its attachments may be punishable as a criminal offense.

Please contact James M. Pietrzak, P.E. at (860) 486-5836 or Stephanie Marks at (860) 486-1031 if you need additional information.

Sincerely,



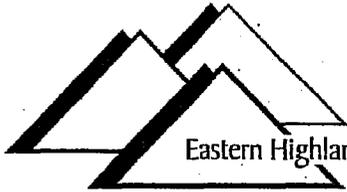
Richard A. Miller  
Director, Office of Environmental Policy

RAM/JMP

**CTDEP Consent Order**  
**Quarterly Progress Report- October, November, and December 2007**  
**January 17, 2008**

cc:

Robert Bell, CTDEP  
James Bradley, UConn  
Scott Brohinsky, UConn  
Eileen Brown, UConn  
Thomas Callahan, UConn  
Marion Cox, Resource Associates  
Robert Dahn, Town of Mansfield - Planning Office  
Ann Denny, UConn  
Peter Drzewiecki, Town of Mansfield - Planning Office  
Nancy Farrell, RVA  
Barry Feldman, UConn  
Mark Fitzgibbons, UConn  
Salvatore Giuliano, NU Real Estate  
Roger Gleason, UConn  
Brian Gore, UConn  
Karen Grava, UConn  
Peter Haeni, F.P. Haeni, LLC  
~~Matthew Hart, Town Manager, Mansfield~~  
Allison Hilding, Mansfield Resident  
Traci Iott, CTDEP  
Carole Johnson, USGS  
Ayla Kardestuncer, Mansfield Common Sense  
John Kastrinos, Haley & Aldrich  
Alice Kaufman, USEPA  
Jennifer Kaufman, Town of Mansfield - Planning Office  
George Kraus, UConn  
Scott Lehmann, Town of Mansfield - Planning Office  
Dave Lotreck, UConn  
Chris Mason, Mason & Associates  
Stephanie Marks, UConn  
Robert Miller, Eastern Highlands Health District  
Jessie Shea, Town of Mansfield - Planning Office, Secretary  
John Silander, Town of Mansfield - Planning Office  
Mike Pacholski, UConn  
James Pietrzak, UConn  
Rachel Rosen, Town of Mansfield - Planning Office  
Mark Roy, UConn  
John Sobanik, Celeron  
Richard Standish, Haley & Aldrich  
Frank Trainor, Town of Mansfield - Planning Office  
Michael Triba, O&G



Eastern Highlands Health District

4 South Eagleville Road • Mansfield CT 06268 • Tel: (860) 429-3325 • Fax: (860) 429-3321 • Web: [www.EHHD.org](http://www.EHHD.org)

---

## Memo

**To:** Matt Hart, Mansfield Town Manager

**From:** Robert Miller, Director of Health

**Date:** 2/7/2008

**Re:** UConn Landfill Long Term Monitoring Plan, Report dated January 2008

---

Per your request, I have reviewed the above referenced report. The results reported to do not suggest and imminent or immediate risk to public health and are consistent with the historic body of data available for this project. No action is recommended.

**LONG-TERM MONITORING PLAN  
SEPTEMBER/OCTOBER 2007 SAMPLING ROUND #5  
UCONN LANDFILL  
STORRS, CONNECTICUT**



by

**Haley & Aldrich, Inc.  
East Hartford, Connecticut**

for

**University of Connecticut  
Storrs, Connecticut**

**File No. 91221-641  
January 2008**

Haley & Aldrich, Inc.  
800 Connecticut Blvd.  
Suite 100  
East Hartford, CT 06108-7303

Tel: 860.282.9400  
Fax: 860.282.9500  
HaleyAldrich.com

**HALEY &  
ALDRICH**

25 January 2008

Connecticut Department of Environmental Protection  
Bureau of Water Protection and Land Reuse  
79 Elm Street  
Hartford, Connecticut 06106-5127

Attention: Raymond L. Frigon, Jr.

Subject: Long Term Monitoring Plan  
September/October 2007 Sampling Round #5  
UConn Landfill  
Storrs, Connecticut

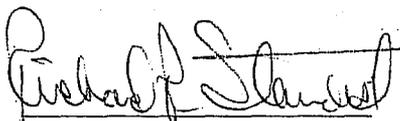
Ladies and Gentlemen:

The following certification is being submitted to the Department of Environmental Protection in accordance with the terms as delineated in the Consent Order No. SRD-101 issued 26 June 1998 for the document specified below:

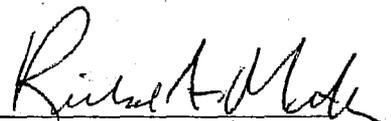
- Long Term Monitoring Plan  
September/October 2007 Sampling Round #5  
UConn Landfill  
Storrs, Connecticut

I have personally examined and am familiar with the information submitted in this document and all attachments and certify that based on reasonable investigation, including my inquiry of those individuals responsible for obtaining the information, the submitted information is true, accurate and complete to the best of my knowledge and belief, and I understand that any false statement made in this document or its attachments may be punishable as a criminal offense.

Agreed and accepted as stated above:



Richard P. Standish, P. G., LEP  
Senior Vice President  
Haley & Aldrich, Inc.



Richard A. Miller  
Director,  
Office of Environmental Policy  
University of Connecticut

C: Barry Feldman, UConn

G:\proj\ECTS9122\INCERTLTR50.doc

## 1. INTRODUCTION

This Long Term Monitoring Plan (LTMP) was prepared pursuant to the Consent Order # SRD-101 between the State of Connecticut and the University of Connecticut (UConn) regarding the solid waste disposal area on North Eagleville Road (Landfill and Former Chemical Pits) and the former disposal site in the vicinity of Parking Lot F (F Lot). An Interim Monitoring Program (IMP) had been previously implemented in order to monitor shallow ground water, surface water and bedrock groundwater quality in nearby domestic water supply wells until a LTMP required pursuant to paragraph B.4.e of the Consent Order was implemented. In September 2005, the University began transitioning from the IMP to the LTMP. As part of this process, samples were collected from both the IMP and LTMP locations for three sampling quarters. These quarters, referred to as "transition rounds" were conducted in September and December 2005 and May 2006. Beginning with the October and November 2006 monitoring quarter, samples were only collected from the LTMP locations.

This LTMP is intended to replace the IMP. The goal of the IMP was to ensure that water in domestic wells was safe to drink while the Hydrogeologic Investigation was ongoing. The objectives of the LTMP are:

- To assess the effectiveness of the remediation
- To monitor groundwater and surface water quality and trends, and
- To act as sentinel wells to protect human health and the environment.

Groundwater, surface water and soil gas samples are being obtained to verify that the new remediation systems are working as planned. The Plan is also designed to protect human health and the environment by evaluating the concentrations of contaminants in groundwater and surface water over time. If increasing concentrations are observed, UConn and the Connecticut Department of Environmental Protection (CTDEP) will reassess the remediation system design, expand the monitoring program, and take additional measures to protect human health and the environment.

The LTMP includes sampling of media at multiple locations: (1) six surface water locations; (2) five shallow groundwater monitoring wells; (3) five bedrock monitoring wells; (4) six active domestic wells; and (5) four soil gas monitoring locations. The locations are shown on Figure 1. The active domestic wells are located on Meadowood Road and Separatist Road.

The University proposes to conduct quarterly sampling for two years after the elements of the Remedial Action Plan are in place. Based on the results of the initial year, UConn may suggest reducing the sampling to twice a year. The results will be reported to the key parties and to the public.

This report documents the sampling round conducted in September and October 2007, also referred to as Round #5. Subsequent sampling will be conducted on a quarterly basis.

## 2. SCOPE OF PROGRAM

The objectives of the LTMP are:

- To assess the effectiveness of the remedial actions.
- To establish sampling points and analytical parameters to monitor groundwater and surface water quality and trends and soil gas concentrations and trends, and
- To establish a network of monitoring wells and active domestic wells to function as sentinel wells to protect human health and the environment.

The LTMP is designed to monitor groundwater and surface water quality as well as soil gas in the vicinity of the landfill, former chemical pits, and F Lot on a long-term basis. The program consists of five sampling elements: shallow groundwater monitoring wells, deep (125 to 300 ft) bedrock groundwater monitoring wells, surface water monitoring locations, active residential water supply wells, and soil gas monitoring locations. All locations to be monitored under the program are shown on Figure 1. The following paragraphs describe the rationale for each proposed location based upon the conceptual model of the study area.

### 2.1 Shallow Groundwater Monitoring Wells

As part of the LTMP, three shallow wells [B401(MW), B403(MW) & B404(MW)] were constructed in the overburden south, southeast and north of the landfill respectively, and downgradient of the Leachate Intceptor Trenches (LIT) in February and March 2007. These wells were installed to monitor shallow groundwater quality migrating out of the landfill area and to assess the effectiveness of the landfill cover and LITs.

Two previously existing shallow monitoring wells, MW-3 and MW-4, were reinstalled in August 2007 in the same approximate locations. They were installed to monitor shallow groundwater quality downgradient of F Lot and were included in this quarterly sampling event.

### 2.2 Deep Groundwater Monitoring Wells

Five bedrock (125 to 300 ft) groundwater monitoring wells are included in the LTMP. Three existing wells, MW-105R, B201R(MW), and B302R(MW) are located south and west of the landfill and former chemical pits. These wells were selected because they are situated in the direction of either suspected historical or known bedrock groundwater flow. Two former residential water supply wells, located at 156 Hunting Lodge Road and 202 North Eagleville Road, are also included in the LTMP because of their locations and construction depths. The University has not yet received permission to access the well at 156 Hunting Lodge Road, therefore it was not sampled as part of this quarterly event.

Permanent systems that allow the monitoring of discrete fracture intervals have been installed in two bedrock wells, B201R(MW) and MW-105R. Groundwater samples are collected from two fracture zones in each monitoring well.

### **2.3 Surface Water Monitoring Locations**

Five surface water-monitoring locations, designated SW-A through SW-E, used during the IMP are also included in the LTMP. These locations are strategically placed at the primary surface waters north (wetland and Cedar Swamp Brook drainage) and south (western tributary of Eagleville Brook drainage) of the landfill and former chemical pits area. A sixth surface water monitoring location immediately downgradient of F Lot (SW-F) on an eastern tributary to Eagleville Brook has been added. The surface water monitoring locations have been selected to assess surface water quality migrating from the landfill, former chemical pits, and F Lot areas.

### **2.4 Active Residential Water Supply Wells**

Six active residential water supply wells are included in the LTMP:

38 Meadowood Road  
41 Meadowood Road  
65 Meadowood Road; and  
202 Separatist Road  
206 Separatist Road  
211 Separatist Road

These residential wells are the closest active bedrock wells to the landfill and former chemical pits in the direction of suspected historical and known groundwater migration pathways in the fractured bedrock aquifer.

### **2.5 Soil Gas Monitoring Locations**

Four soil gas-monitoring points B501(GW), B502(GW), B503(GW) and B504(GW) were installed in the east, southeast, southwest and northwest quadrants of the landfill immediately outside the cap perimeter to monitor for potential gas migration away from the landfill. The monitoring points are 4-in. diameter PVC wells extending to depths ranging between 7.5 and 9.5 ft bgs with a slotted screen interval from the surface seal (approximately 2.5 ft bgs) to the depth of completion. The locations are lateral to the LITs where the likelihood of soil gas migration is presumed to be greatest.

## 2.6 Sampling Parameters

During the course of the Hydrogeologic Investigation, a comprehensive suite of analytical methods was selected to determine the nature of the contamination in the Study Area. A wide range of methods was used to ensure that any potential contaminant identified during review of historical records or interviews with knowledgeable personnel would be detected if present. Multiple rounds of groundwater and surface water sampling have shown that the contamination is confined to a few classes of compounds. Furthermore, monitoring a select number of analytical methods will accomplish the objectives of the LTMP, that is, to assess effectiveness of remediation, monitor groundwater quality and trends and be protective of human health and the environment.

Groundwater and surface water samples will be analyzed from the 22 groundwater and surface water monitoring locations for the following parameters:

VOCs by EPA Method 524.2

Total metals by EPA Method 200 Series

Other Inorganic Parameters

ammonia, nitrate and nitrite, total phosphorus, total dissolved solids, total suspended solids, alkalinity, hardness, chloride, sulfate, chemical oxygen demand, total organic carbon, biological oxygen demand and cyanide

Field Screening Data

turbidity, conductivity, dissolved oxygen, ORP, pH, and temperature

Soil gas monitoring points will be analyzed for methane and carbon dioxide using a multiple gas detection meter.

## 2.7 Sampling Frequency

Quarterly sampling is proposed for a period of two years following the completion of the Remedial Action Plan (RAP). Depending on the results of the initial year of monitoring, UConn may petition to reduce the monitoring to a semiannual schedule (twice per year).

### 3. SAMPLING PROCEDURES

Sampling procedures and analytical methods for the groundwater monitoring wells and surface water samples were followed in accordance with the Supplemental Hydrogeological Investigation Scope of Work dated May 2000.

Sampling procedures for the residential water supply wells were conducted in accordance with procedures previously established by CTDEP and the DPH for the health consultation study completed in 1999. Samples were collected from the water supply system prior to treatment after running the tap for approximately eight minutes.

Samples from the residential water supply wells were analyzed using EPA drinking water methods as noted on the enclosed Table I.

#### 4. SUMMARY OF RESULTS

The analytical results from the October 2007 LTMP round #5 sampling are summarized in Table I. VOC Concentration and Conductivity vs. Time Plots for selected bedrock wells [MW105R, B201R(MW), and B302R(MW)] and selected overburden wells [B401(MW) and B403(MW)] are included in Appendix A. A discussion of the results below is organized by general sample types and locations – shallow groundwater monitoring wells, deep bedrock monitoring wells, surface water samples, and active residential wells.

##### **Shallow Groundwater Monitoring Wells**

Monitoring wells B401(MW), B403(MW) and B404(MW) were constructed in the overburden south, southeast and north of the landfill downgradient of the Leachate Intceptor Trenches (LIT). These wells were installed to monitor shallow groundwater quality migrating out of the landfill area. The LITs have been installed however; the associated recovery wells were not in operation at the time of this sampling event. Groundwater samples were collected to provide baseline data. Samples were submitted to Phoenix Environmental Laboratories, Manchester, Connecticut for analysis of VOCs, total metals, and nutrients.

Several VOCs were detected in the wells located south [B401(MW)] and southeast [B403(MW)] of the landfill. As in the previous sampling event, benzene was detected at a concentration that exceeded groundwater protection criteria in B401(MW). VOCs were not detected in B404(MW) located north of the landfill. Metal concentrations were below protective criteria. In general, concentrations of selected parameters and compounds appear consistent with previous sampling rounds.

Monitoring wells MW-3 and MW-4 were re-installed to monitor shallow groundwater quality downgradient of F Lot. Naphthalene was detected at a trace concentration (0.74 ug/l) in the sample collected from MW-3. VOCs were not detected in the sample collected from MW-4. Metal concentrations at both locations were below protective criteria.

##### **Deep Bedrock Monitoring Wells**

In August 2005, permanent systems were installed in LTMP bedrock groundwater monitoring wells MW-105R and B201R(MW) which facilitate the collection of samples from two discrete intervals within each well. Both wells are approximately 125 ft deep. Monitoring wells 202-NERD (unused domestic well at 202 N. Eagleville Road) and B302R(MW), which range in depths from 300 to 320 ft do not have a discrete sampling systems installed. Integrated samples were collected from these locations. Samples were collected and submitted to Phoenix Environmental Laboratories, Manchester, Connecticut for analysis of VOCs, total metals, and nutrients. Permission has not yet been obtained to access the well at 156 Hunting Lodge Road; therefore it was not sampled as part of this quarterly event.

VOCs were detected in discrete samples collected from both fracture zones of MW-105R and B201R(MW), which are located south of the landfill, within the Eagleville Brook drainage basin. Concentrations of benzene, 1,2-dichloroethane, and trichloroethene (TCE) exceeded

the groundwater protection criteria in samples from both MW105R and B201R(MW). As in the previous round, benzene was detected below groundwater protection criteria in the sample collected from B302R(MW). VOCs were not detected above laboratory detection limits in the sample collected from 202-NERD.

Metal and nutrient parameters were within typical groundwater water ranges for all the bedrock monitoring well samples.

For quality control purposes, duplicate samples were collected from the 38 ft fracture of monitoring well B201R(MW) and from B302R(MW). Results were in general agreement with the original samples with one exception. The concentration of 1,2-dichloroethane in the sample collected from the 38 ft fracture zone of B201R(MW) and its duplicate exhibited a relative percent difference of greater than 30%. The concentration of 1,2-dichloroethane at this location should be considered estimated.

As part of the Remedial Action Plan and the Landfill closure, two leachate interceptor trenches (LITs) were constructed; one at the north end of the landfill (November 2006) and one at the south end (December 2006). The LITs were installed to intercept leachate-contaminated groundwater migrating north and south from beneath the landfill and former chemical pits. Leachate recovered by the LITs will be pumped to the Water Pollution Control Facility (WPCF) for treatment and disposal. At the time of this sampling event, the LITs and recovery wells were not yet in operation. Groundwater quality at MW-105R and B201R(MW) appeared to remain unaffected; analytical results were generally consistent with previous sampling events. However, conductivity is showing a declining trend in MW-105R-74.

### **Surface Water Samples**

Due to the lack of precipitation over the summer months, surface water was not present at several of the monitoring locations during this sampling quarter. Only one location was sampled (SW-F). The sample was submitted for analysis of VOCs, metals and nutrients. VOCs were not detected. Metal and nutrient parameters were within typical surface water ranges.

### **Active Residential Domestic Wells**

Six active domestic wells (38 Meadowood Road, 41 Meadowood Road, 65 Meadowood Road, 202 Separatist Road, 206 Separatist Road and 211 Separatist Road) were sampled as part of this quarterly event. Four of the six wells did not contain VOCs above the method reporting limits. Trace concentrations of chloroform were detected in the samples collected from 206 and 211 Separatist Road. These results are consistent with findings from previous sampling events. No other VOCs were detected above method reporting limits at these locations. In the sample collected from 65 Meadowood Road, copper was detected above surface water protection criteria; however the concentration is below drinking water criteria and is consistent with copper concentrations detected at this location in previous sampling rounds. Metal and nutrient concentrations at all locations were within acceptable drinking water ranges.

### **Soil Gas Monitoring**

Landfill gas is the natural by-product of the decomposition of solid waste in landfills and is comprised primarily of carbon dioxide and methane. A GEM2000 Landfill Gas Meter was used to sample and analyze methane, carbon dioxide and oxygen content at soil gas monitoring locations B501(GW), B502(GW), B503(GW) and B504(GW). Oxygen concentrations ranged from 10.5% at B504(GW) to 19.3% at B501(GW). Carbon dioxide ranged from 0.005% at B501(GW) to 9.4% at B504(GW). Methane gas readings ranged from 0.1% at B501(GW), B503(GW) and B504(GW) to 0.2% at B502(GW), well below the flammable range (5–15%) in air.

**TABLE I**  
SUMMARY OF GROUNDWATER ANALYTICAL RESULTS  
LONG-TERM MONITORING PLAN  
UCONN LANDFILL  
STORRS, CONNECTICUT

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	MW-105R-74	MW-105R-111	EB-092707	TB-092707	B201R(MW)-38	B201R(MW)-39
SAMPLING DATE					9/27/2007	9/27/2007	9/27/2007	9/27/2007	10/17/2007	10/17/2007
COMMENTS					Discrete	Discrete	Field Blank	Trip Blank	Discrete	Duplicate
WELL DEPTH (ft.)										
LOCATION					MW-105R	MW-105R			B201R(MW)	B201R(MW)
<b>VOLATILE ORGANIC COMPOUNDS (VOCs) (ug/l)</b>	<b>524.2</b>	<b>(ug/l)</b>	<b>(ug/l)</b>	<b>(ug/l)</b>						
1,1-Dichloroethane	70	NE	3,000	ND	ND	ND	ND	ND	0.96	0.93
1,2,4-Trichlorobenzene	70	NE	NE	ND	12	ND	ND	ND	1.1	1.1
1,2-Dichlorobenzene	600	170,000	5,100	ND	4	ND	ND	ND	ND	ND
1,2-Dichloroethane	1	2,970	6/5	ND	16	ND	ND	ND	ND	5.4
1,4-Dichlorobenzene	75	26,000	1,400	ND	13	ND	ND	ND	1.7	1.9
Benzene	1	710	130	0.74	23	ND	ND	ND	1.6	2
Bromobenzene	NE	NE	NE	ND	14	ND	ND	ND	5.2	6.8
Chlorobenzene	100	420,000	1,800	ND	15	ND	ND	ND	9.6	12
Chloroform	6	14,100	26	ND	ND	ND	ND	ND	ND	ND
cis-1,2-Dichloroethene	70	NE	830	ND	9.8	ND	ND	ND	5.1	5.2
Dichlorodifluoromethane	NE	NE	93	ND	ND	ND	ND	ND	ND	ND
Methyl-t-butyl ether (MTBE)	70	NE	21,000	ND	ND	ND	ND	ND	ND	ND
Naphthalene	280	NE	NE	ND	ND	ND	ND	ND	ND	ND
sec-Butylbenzene	61	NE	1,500	ND	ND	ND	ND	ND	ND	ND
Tetrachloroethene	5	88	340	ND	ND	ND	ND	ND	1.4	1.5
Toluene	1,000	4,000,000	7,100	ND	ND	ND	ND	ND	ND	ND
Trichloroethene	5	2,340	27	ND	13	ND	ND	ND	3.9	4
Vinyl chloride	2	15,750	1.6	ND	ND	ND	ND	ND	ND	ND
<b>TOTAL METALS (mg/l)</b>										
Aluminum	200.7/6010	NE	NE	NE	0.145	0.091	ND	--	0.341	0.35
Antimony	200.7/6010	0.006	86	NE	ND	0.006	ND	--	ND	ND
Arsenic	200.7/6010	0.05	0.004	NE	ND	ND	ND	--	ND	ND
Barium	6010/E200.7	1	NE	NE	0.142	0.086	ND	--	0.076	0.078
Calcium	200.7/6010	NE	NE	NE	144	59.9	ND	--	78.9	80.9
Chromium, total	P.E.L.	50	NE	NE	ND	ND	ND	--	ND	ND
Chromium, trivalent	200.7/6010	NE	NE	NE	ND	ND	ND	--	ND	ND
Copper	6010/E200.7	1.3	0.048	NE	ND	ND	ND	--	ND	ND
Iron	6010/E200.7	NE	NE	NE	9.05	0.551	ND	--	0.534	0.549
Lead	7421/S31.13B	0.015	0.013	NE	ND	ND	ND	--	ND	ND
Magnesium	200.7/6010	NE	NE	NE	17.2	6.24	ND	--	8.86	9.14
Manganese	200.7/6010	NE	NE	NE	1.09	0.194	ND	--	0.184	0.189
Mercury	7470/E245.1	0.002	0.0004	NE	ND	ND	ND	--	ND	ND
Nickel	200.7/6010	0.1	0.88	NE	0.002	ND	ND	--	ND	ND
Potassium	6010/E200.7	NE	NE	NE	8.02	2.75	ND	--	3.95	3.91
Silver	200.7/6010	0.036	0.012	NE	ND	ND	ND	--	ND	ND
Sodium	200.7/6010	NE	NE	NE	28.6	9.76	0.187	--	11.4	11.1
Vanadium	200.7/6010	0.05	NE	NE	ND	ND	ND	--	ND	ND
Zinc	200.7/6010	5	0.123	NE	0.004	0.002	ND	--	ND	ND

P.75

**TABLE I**  
**SUMMARY OF GROUNDWATER ANALYTICAL RESULTS**  
**LONG-TERM MONITORING PLAN**  
**UCONN LANDFILL**  
**STORRS, CONNECTICUT**

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	MW105R-74	MW105R-111	EB-092707	EB-092707	B201R(MW)-38	B201RP(MW)-38
SAMPLING DATE					9/27/2007	9/27/2007	9/27/2007	9/27/2007	10/1/2007	10/1/2007
COMMENTS					Discrete	Discrete	Field Blank	Trp:Blank	Discrete	Duplicate
WELL DEPTH (ft)										
LOCATION					MW105R	MW105R			B201R(MW)	B201R(MW)
<b>OTHER ANALYSES (mg/l)</b>										
Alkalinity (CaCO <sub>3</sub> )	SM2320B				570	190	21	--	230	230
Ammonia as Nitrogen	SM450NH3				0.17	ND	ND	--	ND	ND
B.O.D/5 day	SM5210B				ND	ND	ND	--	ND	ND
C.O.D	SM5220.D				68	ND	ND	--	ND	ND
Chloride	800.0/9056				20	12	ND	--	14	14
Hardness (CaCO <sub>3</sub> )	300.0/9056				430	175	ND	--	233	240
Nitrate as Nitrogen	300.0/9056				ND	ND	ND	--	0.052	0.062
Nitrite as Nitrogen	E365.2				ND	ND	ND	--	ND	ND
Phosphorus as P	9010/335.3				ND	ND	ND	--	ND	ND
Sulfate	300.0/9056				16	12	ND	--	19	19
Tot Diss Solids	SM2540C				535	228	ND	--	306	308
Tot Org Carbon	415.1/SW9080				10	2.3	ND	--	5.5	4.8
Total Suspended Solids	SM2540D				21	ND	ND	--	ND	ND
<b>FIELD SCREENING DATA</b>										
Turbidity (NTU)					1	0	--	--	2	--
Conductivity (uS/cm)					107	407	--	--	510	--
Dissolved Oxygen (ppm)					0.44	0.3	--	--	0.52	--
ORP (mV)					-131	-148	--	--	-151	--
pH					6.54	6.98	--	--	7.64	--
Temperature (°C)					13.3	12.4	--	--	11.8	--

**NOTES AND ABBREVIATIONS:**

1. Samples were submitted to Phoenix Environmental Laboratories, Inc., Manchester, CT for analysis
2. RSR GA.GPC: Connecticut Department of Environmental Protection (CTDEP) Remediation Standard Regulations (RSR) Groundwater Protection Criteria.
3. RSR SWPC: CTDEP RSR Surface Water Protection Criteria
4. RSR RVC: CTDEP RSR Proposed Residential Volatilization Criteria
5. NE: RSR criteria not established
6. ND: compound not detected
7. Blank spaces, "--" or "NA" indicate compound not analyzed
8. uS/cm: microsiemens per centimeter.
9. ug/l: micrograms per liter, mg/l: milligrams per liter
10. NTU: Nephelometric Turbidity Units.
11. Methods are EPA unless otherwise specified.
12. Organic qualifier codes: (J): estimated result; (U): not detected above associated value
13. Inorganic qualifier codes: (U): not detected above associated value
14. Bold values exceed one or more of the RSRs

TABLE I  
SUMMARY OF GROUNDWATER ANALYTICAL RESULTS  
LONG-TERM MONITORING PLAN  
UCONN LANDFILL  
STORRS, CONNECTICUT

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	B201R(MW)-60	EB-100107	TB-100107	202-NEFD	B302R(MW)	B302RP(MW)
SAMPLING DATE					10/1/2007	10/1/2007	10/1/2007	9/27/2007	9/27/2007	9/27/2007
COMMENTS					Discrete	Field Blank	Top Blank	Inactive	Discrete	Duplicate
WELL DEPTH (ft.)								320		320
LOCATION					B201R(MW)			North Eagleville Road	B302R(MW)	North Eagleville Road
VOLATILE ORGANIC COMPOUNDS (VOCs) (ug/l)	524.2	(ug/l)	(ug/l)	(ug/l)						
1,1-Dichloroethane	70	NE	3,000	1.2	ND	ND	ND	ND	ND	ND
1,2,4-Trichlorobenzene	70	NE	NE	5.5	ND	ND	ND	ND	ND	ND
1,2-Dichlorobenzene	600	170,000	5,100	2.3	ND	ND	ND	ND	ND	ND
1,2-Dichloroethane	1	2,970	6.5	7.5	ND	ND	ND	ND	ND	ND
1,4-Dichlorobenzene	75	26,000	1,400	6.3	ND	ND	ND	ND	ND	ND
Benzene	1	7.10	130	3.5	ND	ND	ND	ND	0.74	0.72
Bromobenzene	NE	NE	NE	13	ND	ND	ND	ND	ND	ND
Chlorobenzene	100	420,000	1,800	21	ND	ND	ND	ND	ND	ND
Chloroform	6	14,100	26	ND	ND	ND	ND	ND	ND	ND
cis-1,2-Dichloroethane	70	NE	830	6.6	ND	ND	ND	ND	ND	ND
Dichlorodifluoromethane	NE	NE	93	ND	ND	ND	ND	ND	ND	ND
Methyl t-butyl ether (MTBE)	70	NE	21,000	ND	ND	ND	ND	ND	ND	ND
Naphthalene	280	NE	NE	ND	ND	ND	ND	ND	ND	ND
sec-Butylbenzene	61	NE	1,500	ND	ND	ND	ND	ND	ND	ND
Tetrachloroethene	5	88	340	3.2	ND	ND	ND	ND	ND	ND
Toluene	1,000	4,000,000	7,100	ND	ND	ND	ND	ND	ND	ND
Trichloroethene	5	2,340	27	5.4	ND	ND	ND	ND	ND	ND
Vinyl chloride	2	15,750	1.6	ND	ND	ND	ND	ND	ND	ND
<b>TOTAL METALS (mg/l)</b>										
Aluminum	200.7/6010	NE	NE	NE	0.363	ND	--	0.057	0.266	0.21
Antimony	200.7/6010	0.006	86	NE	ND	ND	--	ND	ND	ND
Arsenic	200.7/6010	0.05	0.004	NE	ND	ND	--	ND	ND	ND
Barium	6010/E200.7	1	NE	NE	0.084	ND	--	0.003	0.012	0.013
Calcium	200.7/6010	NE	NE	NE	73.6	0.035	--	17.8	18.3	18.2
Chromium, total	P.E.L.	50	NE	NE	ND	ND	--	ND	ND	ND
Chromium, trivalent	200.7/6010	NE	NE	NE	ND	ND	--	ND	ND	ND
Copper	6010/E200.7	1.3	0.048	NE	ND	ND	--	ND	ND	ND
Iron	6010/E200.7	NE	NE	NE	ND	ND	--	0.133	0.08	0.033
Lead	7421/S3113B	0.015	0.013	NE	ND	ND	--	NE	ND	ND
Magnesium	200.7/6010	NE	NE	NE	6.92	ND	--	2.36	0.078	0.03
Manganese	200.7/6010	NE	NE	NE	0.053	ND	--	0.002	ND	ND
Mercury	7470/E245.1	0.002	0.0004	NE	ND	ND	--	ND	ND	ND
Nickel	200.7/6010	0.1	0.88	NE	ND	ND	--	ND	ND	ND
Potassium	6010/E200.7	NE	NE	NE	7.16	ND	--	1.73	3.32	3.32
Silver	200.7/6010	0.036	0.012	NE	ND	ND	--	ND	ND	ND
Sodium	200.7/6010	NE	NE	NE	14.3	0.188	--	6.24	33.9	33.9
Vanadium	200.7/6010	0.05	NE	NE	ND	ND	--	ND	0.018	0.018
Zinc	200.7/6010	5	0.123	NE	0.002	ND	--	0.005	0.006	0.007

P.77

**TABLE I**  
**SUMMARY OF GROUNDWATER ANALYTICAL RESULTS**  
**LONG-TERM MONITORING PLAN**  
**UCONN LANDFILL**  
**STORRS, CONNECTICUT**

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	B201R(MW)-60	FB-100107	TB-100107	202-NEAD	B302R(MW)	B302RP(MW)
SAMPLING DATE					10/1/2007	10/1/2007	10/1/2007	9/27/2007	9/27/2007	9/27/2007
COMMENTS					Discrete	Field Blank	Trp. Blank	Inactive	Discrete	Duplicate
WELL DEPTH (ft.)								320		320
LOCATION					B201R(MW)			North Eagleville Road	B302R(MW)	North Eagleville Road
<b>OTHER ANALYSES (mg/l)</b>										
Alkalinity (CaCO3)	SM2320B				170	ND	--	61	U 110	95 U
Ammonia as Nitrogen	S4500NH3				ND	ND	--	ND	ND	0.05
B.O.D./5 day	SM5210B				ND	ND	--	ND	ND	ND
C.O.D.	SM5220 D				ND	ND	--	160	ND	ND
Chloride	300.0/8056				13	ND	--	3.6	3.8	ND
Hardness (CaCO3)	300.0/8056				212	ND	--	54.2	46	45.6
Nitrate as Nitrogen	300.0/8056				ND	ND	--	0.87	0.14	ND
Nitrite as Nitrogen	Eg652				ND	ND	--	ND	ND	ND
Phosphorus as P	8010/3353				ND	ND	--	ND	ND	ND
Sulfate	300.0/8056				19	ND	--	16	41	39
Tot. Diss. Solids	SM2540C				153	ND	--	107	183	188
Tot. Org. Carbon	4151/SW9060				4	ND	--	ND.0	2.4	2
Total Suspended Solids	SM2540D				103	ND	--	ND	ND	ND
<b>FIELD SCREENING DATA</b>										
Turbidity (NTU)					71	--	--	2.8	4.6	--
Conductivity (uS/cm)					339	--	--	141	318	--
Dissolved Oxygen (ppm)					0.5	--	--	0.62	0.14	--
ORP (mV)					101	--	--	55	-22	--
pH					9.74	--	--	8.41	10.9	--
Temperature (°C)					11.5	--	--	15.93	14.87	--

**NOTES AND ABBREVIATIONS:**

1. Samples were submitted to Phoenix Environmental Laboratories, Inc., Manchester, CT for analysis
2. RSR GA GPC: Connecticut Department of Environmental Protection (CTDEP) Remediation Standard Regulations (RSR) Groundwater Protection Criteria.
3. RSR SWPC: CTDEP RSR Surface Water Protection Criteria
4. RSR RVC: CTDEP RSR Proposed Residential Volatilization Criteria
5. NE: RSR criteria not established
6. ND: compound not detected
7. Blank spaces, "--" or "NA" indicate compound not analyzed
8. uS/cm: microsiemens per centimeter.
9. ug/l: micrograms per liter, mg/l: milligrams per liter
10. NTU: Nephelometric Turbidity Units.
11. Methods are EPA unless otherwise specified.
12. Organic qualifier codes: (J): estimated result; (U): not detected above associated value
13. Inorganic qualifier codes: (U): not detected above associated value
14. Bold values exceed one or more of the RSRs

TABLE I  
SUMMARY OF GROUNDWATER ANALYTICAL RESULTS  
LONG-TERM MONITORING PLAN  
UCONN LANDFILL  
STORRS, CONNECTICUT

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	B401(MW)	B403(MW)	B404(MW)	MW-3	MW-4	EB-092507	TB-092507
SAMPLING DATE					9/25/2007	9/25/2007	9/26/2007	9/25/2007	9/25/2007	9/25/2007	9/25/2007
COMMENTS										Field Blank	Trip Blank
WELL DEPTH (ft)											
LOCATION					B401(MW)	B403(MW)	B404(MW)	MW-3	MW-4		
<b>VOLATILE ORGANIC COMPOUNDS (VOCs) (ug/l)</b>	524.2	(ug/l)	(ug/l)	(ug/l)							
1,1-Dichloroethane	70	NE	3,000	ND	ND	ND	ND	ND	ND	ND	ND
1,2,4-Trichlorobenzene	70	NE	NE	ND	ND	ND	ND	ND	ND	ND	ND
1,2-Dichlorobenzene	600	170,000	5,100	0.77	ND	ND	ND	ND	ND	ND	ND
1,2-Dichloroethane	1	2,970	6.5	ND	ND	ND	ND	ND	ND	ND	ND
1,4-Dichlorobenzene	75	26,000	1,400	4	1.2	ND	ND	ND	ND	ND	ND
Benzene	1	7.10	130	2.1	0.71	ND	ND	ND	ND	ND	ND
Bromobenzene	NE	NE	NE	0.5	ND	ND	ND	ND	ND	ND	ND
Chlorobenzene	100	420,000	1,800	10	6.1	ND	ND	ND	ND	ND	ND
Chloroform	6	14,100	26	ND	ND	ND	ND	ND	ND	ND	ND
cis-1,2-Dichloroethene	70	NE	630	ND	ND	ND	ND	ND	ND	ND	ND
Dichlorodifluoromethane	NE	NE	93	ND	0.54	ND	ND	ND	ND	ND	ND
Methyl- <i>t</i> -butyl-ether (MTBE)	70	NE	21,000	ND	ND	ND	ND	ND	ND	ND	ND
Naphthalene	280	NE	NE	0.54	ND	ND	0.74	ND	ND	ND	ND
sec-Butylbenzene	61	NE	1,500	1	ND	ND	ND	ND	ND	ND	ND
Tetrachloroethene	5	88	340	ND	ND	ND	ND	ND	ND	ND	ND
Toluene	1,000	4,000,000	7,100	4.5	ND	ND	ND	ND	ND	ND	ND
Trichloroethene	5	2,340	27	ND	ND	ND	ND	ND	ND	ND	ND
Vinyl chloride	2	15,750	1.6	ND	ND	ND	ND	ND	ND	ND	ND
<b>TOTAL METALS (mg/l)</b>											
Aluminum	200.7/6010	NE	NE	NE	0.087	0.055	0.051	0.196	20.8	ND	--
Antimony	200.7/6010	0.006	86	NE	ND	ND	ND	ND	ND	ND	--
Arsenic	200.7/6010	0.05	0.004	NE	ND	ND	ND	ND	ND	ND	--
Barium	6010/E200.7	1	NE	NE	0.29	0.133	0.097	0.082	0.206	ND	--
Calcium	200.7/6010	NE	NE	NE	77.6	37.3	34.7	66.7	82.9	0.02	--
Chromium, total	P.E.L.	50	NE	NE	ND	ND	ND	ND	0.033	ND	--
Chromium, trivalent	200.7/6010	NE	NE	NE	ND	ND	ND	ND	0.033	ND	--
Copper	6010/E200.7	1.3	0.048	NE	ND	0.047	ND	ND	0.052	ND	--
Iron	6010/E200.7	NE	NE	NE	121	95.9	3.99	7.63	45.3	0.023	--
Lead	7421/53113B	0.015	0.013	NE	ND	0.002	ND	ND	0.011	ND	--
Magnesium	200.7/6010	NE	NE	NE	24.9	8.44	5.2	27.6	29.4	ND	--
Manganese	200.7/6010	NE	NE	NE	1.25	3.2	4.13	5.01	8.97	ND	--
Mercury	7470/E245.1	0.002	0.0004	NE	ND	ND	ND	ND	ND	ND	--
Nickel	200.7/6010	0.1	0.88	NE	0.002	ND	0.001	0.002	0.03	ND	--
Potassium	6010/E200.7	NE	NE	NE	20.3	9.72	6.08	13.1	17.5	ND	--
Silver	200.7/6010	0.036	0.012	NE	ND	ND	ND	0.001	0.001	ND	--
Sodium	200.7/6010	NE	NE	NE	39.2	9.97	8.8	75.7	160	0.149	--
Vanadium	200.7/6010	0.05	NE	NE	ND	ND	ND	ND	0.042	ND	--
Zinc	200.7/6010	5	0.123	NE	ND	0.028	ND	0.008	0.061	ND	--

**TABLE I**  
**SUMMARY OF GROUNDWATER ANALYTICAL RESULTS**  
**LONG-TERM MONITORING PLAN**  
**UCONN LANDFILL**  
**STORRS, CONNECTICUT**

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	B401(MW)	B403(MW)	B404(MW)	MW-3	MW-4	EB-092507	TB-092507
SAMPLING DATE					9/25/2007	9/25/2007	9/26/2007	9/25/2007	9/25/2007	9/25/2007	9/25/2007
COMMENTS										Field Blank	Trip Blank
WELL DEPTH (ft.)											
LOCATION					B401(MW)	B403(MW)	B404(MW)	MW-3	MW-4		
<b>OTHER ANALYSES (mg/l)</b>											
Alkalinity (CaCO3)	SM2320B				670	240	120	110	46	ND	--
Ammonia as Nitrogen	S4500NH3				20	1.3	0.85	0.59	1.7	ND	--
B.O.D./5 day	SM5210B				28	15	ND	ND	3.6	ND	--
C.O.D.	SM5220D				62	15	13	20	70	ND	--
Chloride	300.0/9056				32	15	20	200	400	ND	--
Hardness (CaCO3)	300.0/9056				296	128	108	280	328	ND	--
Nitrate as Nitrogen	300.0/9056				ND	0.1	ND	ND	ND	ND	--
Nitrite as Nitrogen	E985.2				ND	ND	ND	ND	ND	ND	--
Phosphorus, as P	9010/335.3				0.08 U	0.05 U	ND	0.01 U	0.56	0.01	--
Sulfate	300.0/9056				ND	4.6	10	77	32	ND	--
Tot. Diss. Solids	SM2540C				428	894	180	542	271	ND	--
Tot. Org. Carbon	415-17SW9060				27	14	5.6	6.4	8	ND	--
Total Suspended Solids	SM2540D				87	57	ND	11	360	ND	--
<b>FIELD SCREENING DATA</b>											
Turbidity (NTU)					0	0	10.3	14	24.1	--	--
Conductivity (uS/cm)					1420	542	282	1220	1590	--	--
Dissolved Oxygen (ppm)					0.51	1.18	0.38	0.36	0.14	--	--
ORP (mV)					-127	-82	-21	-16	-14	--	--
pH					6.45	6.33	6.48	6.24	6.02	--	--
Temperature (°C)					16.4	15.68	18.23	19.7	16.97	--	--

**NOTES AND ABBREVIATIONS:**

1. Samples were submitted to Phoenix Environmental Laboratories, Inc., Manchester, CT for analysis
2. RSR GA GPC: Connecticut Department of Environmental Protection (CTDEP) Remediation Standard Regulations (RSR) Groundwater Protection Criteria.
3. RSR SWPC: CTDEP RSR Surface Water Protection Criteria
4. RSR RVC: CTDEP RSR Proposed Residential Volatilization Criteria
5. NE: RSR criteria not established
6. ND: compound not detected
7. Blank spaces, "--" or "NA" indicate compound not analyzed
8. uS/cm: microsiemens per centimeter.
9. ug/l: micrograms per liter, mg/l: milligrams per liter
10. NTU: Nephelometric Turbidity Units.
11. Methods are EPA unless otherwise specified.
12. Organic qualifier codes: (J): estimated result; (U): not detected above associated value
13. Inorganic qualifier codes: (U): not detected above associated value
14. Bold values exceed one or more of the RSRs

**TABLE I**  
**SUMMARY OF GROUNDWATER ANALYTICAL RESULTS**  
**LONG-TERM MONITORING PLAN**  
**UCONN LANDFILL**  
**STORRS, CONNECTICUT**

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	SW-F	EB-092607	TD-092607	88-MWRD	41-MWRD	65-MWRD
SAMPLING DATE					9/26/2007	9/26/2007	9/26/2007	10/2/2007	10/2/2007	10/2/2007
COMMENTS					Surface Water	Field Blank	Trp. Blank	Active	Active	Active
WELL DEPTH (ft.)								Unknown	Unknown	Unknown
LOCATION					SW-F			Meadowood Road	Meadowood Road	Meadowood Road
<b>VOLATILE ORGANIC COMPOUNDS (VOCs) (ug/l)</b>	524.2	(ug/l)	(ug/l)	(ug/l)						
1,1-Dichloroethane	70	NE	3,000	ND	ND	ND	ND	ND	ND	ND
1,2,4-Trichlorobenzene	70	NE	NE	ND	ND	ND	ND	ND	ND	ND
1,2-Dichlorobenzene	600	170,000	5,100	ND	ND	ND	ND	ND	ND	ND
1,2-Dichloroethane	7	2,970	65	ND	ND	ND	ND	ND	ND	ND
1,4-Dichlorobenzene	75	26,000	1,400	ND	ND	ND	ND	ND	ND	ND
Benzene	1	710	130	ND	ND	ND	ND	ND	ND	ND
Bromobenzene	NE	NE	NE	ND	ND	ND	ND	ND	ND	ND
Chlorobenzene	100	420,000	1,800	ND	ND	ND	ND	ND	ND	ND
Chloroform	6	14,100	26	ND	ND	ND	ND	ND	ND	ND
cis-1,2-Dichloroethene	70	NE	830	ND	ND	ND	ND	ND	ND	ND
Dichlorodifluoromethane	NE	NE	93	ND	ND	ND	ND	ND	ND	ND
Methyl t-butyl ether (MTBE)	70	NE	21,000	ND	ND	ND	ND	ND	ND	ND
Naphthalene	280	NE	NE	ND	ND	ND	ND	ND	ND	ND
sec-Butylbenzene	61	NE	1,500	ND	ND	ND	ND	ND	ND	ND
Tetrachloroethene	5	88	340	ND	ND	ND	ND	ND	ND	ND
Toluene	1,000	4,000,000	7,100	ND	ND	ND	ND	ND	ND	ND
Trichloroethene	5	2,340	27	ND	ND	ND	ND	ND	ND	ND
Vinyl chloride	2	15,750	16	ND	ND	ND	ND	ND	ND	ND
<b>TOTAL METALS (mg/l)</b>										
Aluminum	200.7/6010	NE	NE	NE	0.089	ND	--	0.222	0.124	0.134
Antimony	200.7/6010	0.006	86	NE	ND	ND	--	ND	ND	ND
Arsenic	200.7/6010	0.05	0.004	NE	ND	ND	--	ND	ND	ND
Barium	6010/E2007	1	NE	NE	0.087	ND	--	0.015	0.002	0.016
Calcium	200.7/6010	NE	NE	NE	64.7	0.013	--	41	16.1	22.7
Chromium, total	P.E.L.	50	NE	NE	ND	ND	--	ND	ND	ND
Chromium, trivalent	200.7/6010	NE	NE	NE	ND	ND	--	ND	ND	ND
Copper	6010/E2007	13	0.048	NE	ND	ND	--	0.004	0.028	0.391
Iron	6010/E2007	NE	NE	NE	17.7	ND	--	0.138	0.071	0.041
Lead	7421/S3119B	0.015	0.013	NE	ND	ND	--	0.001	ND	0.004
Magnesium	200.7/6010	NE	NE	NE	16.3	ND	--	7.19	2.72	8.15
Manganese	200.7/6010	NE	NE	NE	1.58	ND	--	0.354	0.072	0.002
Mercury	7470/E245	0.002	0.0004	NE	ND	ND	--	ND	ND	ND
Nickel	200.7/6010	0.1	0.88	NE	ND	ND	--	ND	0.001	0.002
Potassium	6010/E2007	NE	NE	NE	8.97	ND	--	1.69	1.05	2.69
Silver	200.7/6010	0.036	0.012	NE	ND	ND	--	ND	ND	ND
Sodium	200.7/6010	NE	NE	NE	75.8	0.162	--	7.97	5.84	22
Vanadium	280.7/6010	0.05	NE	NE	ND	ND	--	ND	ND	ND
Zinc	200.7/6010	5	0.123	NE	0.008	ND	--	ND	0.017	0.013

P.81

**TABLE I**  
**SUMMARY OF GROUNDWATER ANALYTICAL RESULTS**  
**LONG-TERM MONITORING PLAN**  
**UCONN LANDFILL**  
**STORRS, CONNECTICUT**

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	SW-F	EB-092607	TB-092607	38-MWRD	41-MWRD	65-MWRD
SAMPLING DATE					9/26/2007	9/26/2007	9/26/2007	10/2/2007	10/2/2007	10/2/2007
COMMENTS					Surface Water	Field Blank	Trip Blank	Active	Active	Active
WELL DEPTH (ft)								Unknown	Unknown	Unknown
LOCATION					SW-F			Meadowood Road	Meadowood Road	Meadowood Road
<b>OTHER ANALYSES (mg/l)</b>										
Alkalinity (CaCO <sub>3</sub> )	SM2920B				160	ND	--	130	63	71
Ammonia as Nitrogen	S4500NH3				1.1	ND	--	ND	0.05	ND
B.O.D./5 day	SM5210B				ND	ND	--	ND	ND	ND
C.O.D.	SM5220.D				18	ND	--	11	ND	ND
Chloride	300.0/9056				170	ND	--	21	5	37
Hardness (CaCO <sub>3</sub> )	300.0/9056				229	ND	--	132	51.4	90.2
Nitrate as Nitrogen	300.0/9056				0.18	ND	--	0.058	0.06	5.5
Nitrite as Nitrogen	E365.2				ND	ND	--	ND	ND	ND
Phosphorus as P	9010/335.9				ND	ND	--	4.7	1	5.2
Sulfate	300.0/9056				42	ND	--	21	14	24
Tot. Diss. Solids	SM2540C				496	ND	--	190	100	182
Tot. Org. Carbon	4151/WS9060				8	ND	--	1.7	1	1.8
Total Suspended Solids	SM2540D				22.5	ND	--	ND	ND	ND
<b>FIELD SCREENING DATA</b>										
Turbidity (NTU)					46.3	--	--	0	0	0
Conductivity (uS/cm)					1060	--	--	414	150	325
Dissolved Oxygen (ppm)					5.21	--	--	7.52	7.62	8
ORP (mV)					-7	--	--	262	277	323
pH					6.22	--	--	5.79	6.52	6.05
Temperature (°C)					17.19	--	--	13.9	16.4	13.5

**NOTES AND ABBREVIATIONS:**

1. Samples were submitted to Phoenix Environmental Laboratories, Inc., Manchester, CT for analysis
2. RSR GA GPC: Connecticut Department of Environmental Protection (CTDEP) Remediation Standard Regulations (RSR) Groundwater Protection Criteria.
3. RSR SWPC: CTDEP RSR Surface Water Protection Criteria
4. RSR RVC: CTDEP RSR Proposed Residential Volatilization Criteria
5. NE: RSR criteria not established
6. ND: compound not detected
7. Blank spaces, "--" or "NA" indicate compound not analyzed
8. uS/cm: microsiemens per centimeter.
9. ug/l: micrograms per liter, mg/l: milligrams per liter
10. NTU: Nephelometric Turbidity Units.
11. Methods are EPA unless otherwise specified.
12. Organic qualifier codes: (J): estimated result; (U): not detected above associated value
13. Inorganic qualifier codes: (U): not detected above associated value
14. Bold values exceed one or more of the RSRs

TABLE I  
SUMMARY OF GROUNDWATER ANALYTICAL RESULTS  
LONG-TERM MONITORING PLAN  
UCONN LANDFILL  
STORRS, CONNECTICUT

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	202-SRD	206-SRD	211-SRD	TB-100207
SAMPLING DATE					10/2/2007	10/2/2007	10/2/2007	10/2/2007
COMMENTS					Active	Active	Active	Trp Blank
WELL DEPTH (ft.)					Unknown	Unknown	Unknown	
LOCATION					Separatist Road	Separatist Road	Separatist Road	
<b>VOLATILE ORGANIC COMPOUNDS (VOCs)(ug/l)</b>	<b>524.2</b>	<b>(ug/l)</b>	<b>(ug/l)</b>	<b>(ug/l)</b>				
1,1-Dichloroethane		70	NE	3,000	ND	ND	ND	ND
1,2,4-Trichlorobenzene		70	NE	NE	ND	ND	ND	ND
1,2-Dichlorobenzene		600	170,000	5,100	ND	ND	ND	ND
1,2-Dichloroethane		1	2,970	6.5	ND	ND	ND	ND
1,4-Dichlorobenzene		75	26,000	1,400	ND	ND	ND	ND
Benzene		1	710	130	ND	ND	ND	ND
Bromobenzene		NE	NE	NE	ND	ND	ND	ND
Chlorobenzene		100	420,000	1,800	ND	ND	ND	ND
Chloroform		6	14,100	26	ND	1.2	2.1	ND
cis-1,2-Dichloroethane		70	NE	830	ND	ND	ND	ND
Dichlorodifluoromethane		NE	NE	93	ND	ND	ND	ND
Methyl tert-butyl ether (MTBE)		70	NE	21,000	ND	ND	ND	ND
Naphthalene		280	NE	NE	ND	ND	ND	ND
sec-Butylbenzene		61	NE	1,500	ND	ND	ND	ND
Tetrachloroethene		5	88	340	ND	ND	ND	ND
Toluene		1,000	4,000,000	7,100	ND	ND	ND	ND
Trichloroethene		5	2,340	27	ND	ND	ND	ND
Vinyl chloride		2	15,750	1.6	ND	ND	ND	ND
<b>TOTAL METALS (mg/l)</b>								
Aluminum	200.7/6010	NE	NE	NE	0.18	0.196	0.191	--
Antimony	200.7/6010	0.006	86	NE	ND	ND	ND	--
Arsenic	200.7/6010	0.05	0.004	NE	ND	ND	ND	--
Barium	6010/E2007	1	NE	NE	0.011	0.004	0.011	--
Calcium	200.7/6010	NE	NE	NE	30.9	34.9	33.9	--
Chromium, total	P.E.L.	50	NE	NE	0.001	ND	0.001	--
Chromium, trivalent	200.7/6010	NE	NE	NE	0.001	ND	0.001	--
Copper	6010/E2007	1.3	0.048	NE	0.005	0.009	0.015	--
Iron	6010/E2007	NE	NE	NE	0.016	0.006	0.003	--
Lead	7421/S3113E	0.015	0.013	NE	ND	ND	ND	--
Magnesium	200.7/6010	NE	NE	NE	7.59	6.25	8.29	--
Manganese	200.7/6010	NE	NE	NE	ND	ND	0.004	--
Mercury	7470/E245.1	0.002	0.0004	NE	ND	ND	ND	--
Nickel	200.7/6010	0.1	0.88	NE	ND	ND	ND	--
Potassium	6010/E2007	NE	NE	NE	3.01	4.92	3.86	--
Silver	200.7/6010	0.036	0.012	NE	ND	ND	ND	--
Sodium	200.7/6010	NE	NE	NE	7.05	9.66	11.9	--
Vanadium	200.7/6010	0.05	NE	NE	ND	ND	ND	--
Zinc	200.7/6010	5	0.123	NE	ND	0.003	0.012	--

**TABLE I**  
**SUMMARY OF GROUNDWATER ANALYTICAL RESULTS**  
**LONG-TERM MONITORING PLAN**  
**UCONN LANDFILL**  
**STORRS, CONNECTICUT**

SAMPLE DESIGNATION	METHOD	RSR GAGPC	RSR SWPC	RSR RVC	202-SRD	206-SRD	211-SRD	TB-100207
SAMPLING DATE					10/2/2007	10/2/2007	10/2/2007	10/2/2007
COMMENTS					Active	Active	Active	Trip/Blank
WELL DEPTH (ft.)					Unknown	Unknown	Unknown	
LOCATION					Separatist Road	Separatist Road	Separatist Road	
<b>OTHER ANALYSES (mg/l)</b>								
Alkalinity (CaCO <sub>3</sub> )	SM2320B				86	110	--	--
Ammonia as Nitrogen	S4500NH3				ND	ND	--	--
B.O.D./5 day	SM5210B				ND	ND	--	--
C.O.D.	SM5220 D				ND	ND	--	--
Chloride	800.0/9056				33	24	--	--
Hardness (CaCO <sub>3</sub> )	800.0/9056				108	113	--	--
Nitrate as Nitrogen	800.0/9056				1.9	2.7	--	--
Nitrite as Nitrogen	E966.2				ND	ND	--	--
Phosphorus as P	9010/935.3				3.5	4.3	--	--
Sulfate	800.0/9056				18	20	--	--
Tot. Diss. Solids	SM2540C				193	176	--	--
Tot. Org. Carbon	4153/SW9060				2	1.8	--	--
Total Suspended Solids	SM2540D				ND	ND	--	--
<b>FIELD SCREENING DATA</b>								
Turbidity (NTU)					1	0	0	--
Conductivity (uS/cm)					285	296	322	--
Dissolved Oxygen (ppm)					9.69	8.71	8.47	--
ORP (mV)					302	273	309	--
pH					6.58	6.69	6.34	--
Temperature (°C)					13	13.8	15.3	--

**NOTES AND ABBREVIATIONS:**

1. Samples were submitted to Phoenix Environmental Laboratories, Inc., Manchester, CT for analysis
2. RSR GA GPC: Connecticut Department of Environmental Protection (CTDEP) Remediation Standard Regulations (RSR) Groundwater Protection Criteria.
3. RSR SWPC: CTDEP RSR Surface Water Protection Criteria
4. RSR RVC: CTDEP RSR Proposed Residential Volatilization Criteria
5. NE: RSR criteria not established
6. ND: compound not detected
7. Blank spaces, "-" or "NA" indicate compound not analyzed
8. uS/cm: microsiemens per centimeter.
9. ug/l: micrograms per liter, mg/l: milligrams per liter
10. NTU: Nephelometric Turbidity Units.
11. Methods are EPA unless otherwise specified.
12. Organic qualifier codes: (J): estimated result; (U): not detected above associated value
13. Inorganic qualifier codes: (U): not detected above associated value
14. Bold values exceed one or more of the RSRs



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MH*  
**CC:** Maria Capriola, Assistant to Town Manager; Cynthia van Zelm, Executive Director, Mansfield Downtown Partnership  
**Date:** February 11, 2008  
**Re:** Presentation of Storrs Center Video

---

**Subject Matter/Background**

At Monday's meeting, we will show a DVD designed to provide a record of the Storrs Center project. The creation of the DVD was funded by a \$2,000 grant from the Connecticut Commission on Culture & Tourism and a \$2,000 contribution from LeylandAlliance.

As part of the Partnership's on-going collaboration with the School of Fine Arts, the DVD was largely put together by students in the Fine Arts program. The students completed the filming, conducted interviews and even wrote all new music for the piece.

We also received assistance from the Mansfield Historical Society, and Mark Roy in University Communications for historic photos.

We will be showing the DVD at several venues. The School of Fine Arts will also be hosting the DVD on its website, and we will post a link to this site on the Town's website.

PAGE  
BREAK



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *M.H.*  
**CC:** Maria Capriola, Assistant to Town Manager; Cynthia van Zelm, Executive Director, Mansfield Downtown Partnership  
**Date:** February 11, 2008  
**Re:** Appointment of Municipal Representative to Mansfield Downtown Partnership

---

**Subject Matter/Background**

I currently serve on the Mansfield Downtown Partnership Board of Directors along with Mayor Paterson, Deputy Mayor Haddad and Council member Clouette as the town's representatives on the board.

My term is up for renewal, and I respectfully request that the Town Council reappoint me to the Board. The Storrs Center project is a key initiative for the town, and I believe that it is essential to have the Manager serve on the board of directors.

**Recommendation**

The following motion is suggested:

*Move, to appoint Town Manager Matthew Hart to the Board of Directors for the Mansfield Downtown Partnership, for a term commencing on July 1, 2008 and expiring on June 30, 2011.*

PAGE  
BREAK



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *MattH*  
**CC:** Maria Capriola, Assistant to Town Manager; Jeffrey Smith, Director of Finance, Cherie Trahan, Controller/Treasurer  
**Date:** February 11, 2008  
**Re:** 2007/2008 Budget Transfers

---

**Subject Matter/Background**

Attached please find the requested salary budget transfers for FY 2007/08. The Finance Committee will review the transfers at its meeting on Monday night.

**Recommendation**

Staff will be available to take any questions that the Town Council may have.

If the Finance Committee wishes to recommend that the Council approve the budget transfers as presented, the following motion is in order:

*Move, effective February 11, 2008, to approve the attached Budget Transfers for FY 2007/08, as presented by the Director of Finance in his correspondence dated February 7, 2008.*

**Attachments**

- 1) J. Smith re: Budget Transfers 2007/08

---

---

INTEROFFICE MEMORANDUM

---

---

TO: MANSFIELD TOWN COUNCIL  
FROM: JEFFREY H. SMITH  
SUBJECT: BUDGET TRANSFERS 2007/2008  
DATE: 2/7/2008

---

The items listed below are for requested salary budget transfers for the fiscal year 2007/2008. A brief description of the requested transfers over \$1,000 is detailed below. The net affect of these changes is a savings of \$15,560.

- Municipal Management Regular - Increase \$3,420 - Due to a salary increase for the Town Manager that was not included in the original appropriation.
- Revenue Collections - Increase \$6,400 - Due to temporary staff and straight overtime to cover maternity leave.
- Property Assessment - Increase \$1,500 - Salary was under estimated in the original budget.
- Police Services - Decrease \$6,330 - Due to retirement of police officer.
- Fire & Emergency Services - Increase \$26,875 - Due to increased overtime to cover vacancies and medical leave.
- Engineering - Decrease \$44,760 - Due to a position vacancy.
- Housing Inspection - Increase \$6,080 - Due to unanticipated salary changes.
- Building Maintenance Personnel - Increase \$5,170 - Under budgeted due to a correction in the pay grade table.
- Social Services Administration - Decrease \$15,810 - Due to a partial year vacancy and a new hire at a lower starting salary.
- Youth Services - Increase \$1,710 - Increase for new employee at a half step.
- Library Administration - Decrease \$3,690 - New employee hired at a lower rate than budget.

**TOWN OF MANSFIELD  
SALARY BUDGET TRANSFERS  
FY 2007/08**

ACCOUNT NUMBER	DEPT	OBJECT	APPROP	ESTIMATED	INCREASE	(DECREASE)	ADJUSTED APPROP
111 11101 51204 06	Charter Revision	OT - 1 1/2 CSEA	-	200	200		200
111 11101 51205 06	Charter Revision	OT - Straight time	-	100	100		100
111 12100 51601 06	Municipal	Regular	168,770	172,190	3,420		172,190
111 12200 51601 06	Personnel	Regular	33,730	33,730			33,730
111 14200 51604 06	Registrars	Elected Officials	25,200	25,200			25,200
111 14200 51605 06	Registrars	Part time	1,300	1,300			1,300
111 15100 51201 06	Town Clerk	Regular - CSEA	93,640	93,640			93,640
111 15100 51601 06	Town Clerk	Regular	62,080	63,070	990		63,070
111 16100 51601 06	Finance Adm	Regular	66,930	66,930			66,930
111 16200 51201 06	Acctg & Disb.	Regular - CSEA	127,040	127,040			127,040
111 16200 51601 06	Acctg & Disb.	Regular	132,090	132,090			132,090
111 16300 51201 06	Revenue Coll	Regular - CSEA	106,590	107,130	540		107,130
111 16300 51204 06	Revenue Coll	OT - 1 1/2 CSEA	-	330	330		330
111 16300 51205 06	Revenue Coll	OT - Straight time	400	3,000	2,600		3,000
111 16300 51603 06	Revenue Coll	Temporary	1,000	4,800	3,800		4,800
111 16402 51201 06	Assessment	Regular - CSEA	163,370	164,870	1,500		164,870
111 16402 51204 06	Assessment	OT - 1 1/2 CSEA	1,000	1,000			1,000
111 16402 51205 06	Assessment	OT - Straight time	1,000	1,000			1,000
111 21200 51301 06	Police Serv	Regular	238,840	232,510		(6,330)	232,510
111 21200 51302 06	Police Serv	Part time - NB	64,210	64,210			64,210
111 21200 51303 06	Police Serv	OT - 1 1/2	10,000	10,000			10,000
111 21200 51304 06	Police Serv	Reimb Straight Time	250	250			250
111 21200 51305 06	Police Serv	Reimb. OT	33,000	33,000			33,000
111 21300 51201 13	Animal Cntrl	Regular - CSEA	46,130	46,130			46,130
111 21300 51203 13	Animal Cntrl	PT - NB - CSEA	15,030	15,030			15,030
111 21300 51204 13	Animal Cntrl	OT - 1 1/2	-	560	560		560
111 21300 51205 13	Animal Cntrl	OT Straight Time	2,000	2,000			2,000
111 21300 51605 13	Animal Cntrl	Part time	15,440	15,440			15,440
111 22101 51201 06	Fire Marshall	Regular - CSEA	8,520	8,520			8,520
111 22101 51508 06	Fire Marshall	Volunteer Incentive Prg.	4,500	4,500			4,500
111 22101 51601 06	Fire Marshall	Regular	48,540	48,540			48,540
111 22101 51605 06	Fire Marshall	Part time - NB	29,030	29,930	900		29,930
111 22155 51203 06	Fire & Emer Svc	Part time	21,600	20,630		(970)	20,630
111 22155 51508 06	Fire & Emer Svc	Volunteer Incentive Prg.	40,000	40,000			40,000
111 22155 51601 06	Fire & Emer Svc	Regular	92,170	92,170			92,170
111 22160 51501 16	Fire & Emer Svc	Regular	713,410	663,280		(50,130)	663,280
111 22160 51503 16	Fire & Emer Svc	Part time	241,080	241,080			241,080
111 22160 51504 16	Fire & Emer Svc	Training	28,580	28,580			28,580
111 22160 51505 16	Fire & Emer Svc	OT - 1 1/2	100,000	180,000	80,000		180,000
111 22160 51507 16	Fire & Emer Svc	OT - 1 1/4	6,000	3,000		(3,000)	3,000
111 23100 51601 06	Emer Mgmt	Regular	32,370	32,370			32,370
11 30100 51201 06	PW Admn.	Regular - CSEA	55,350	55,350			55,350
11 30100 51405 06	PW Admn.	Town Aid Deduction	(115,890)	(115,890)			(115,890)
11 30100 51601 06	PW Admn.	Regular	111,550	111,550			111,550
11 30200 51601 07	PW Oper.	Regular	79,070	79,070			79,070
11 30300 51401 07	Road Serv.	Regular	605,850	605,850			605,850
11 30300 51402 07	Road Serv.	OT - 1 1/2	57,000	57,000			57,000
11 30300 51403 07	Road Serv.	OT - Double	-	200	200		200
11 30300 51603 07	Road Serv.	Temporary	15,400	15,400			15,400
11 30400 51401 07	Grounds Maint	Regular	248,990	248,990			248,990
11 30400 51402 07	Grounds Maint	OT - 1 1/2	10,130	10,130			10,130

**TOWN OF MANSFIELD  
SALARY BUDGET TRANSFERS  
FY 2007/08**

ACCOUNT NUMBER	DEPT	OBJECT	APPROP	ESTIMATED	INCREASE	(DECREASE)	ADJUSTED APPROP
111 30400 51403	07	Grounds Maint	OT - Double	-	200	200	200
111 30400 51603	07	Grounds Maint	Temporary	26,880	26,880		26,880
111 30600 51401	07	Equip. Maint	Regular	158,380	157,990	(390)	157,990
111 30600 51402	07	Equip. Maint	OT - 1 1/2	6,480	6,480		6,480
111 30700 51201	06	Engineering	Regular - CSEA	201,810	157,050	(44,760)	157,050
111 30800 51201	06	Building Insp	Regular - CSEA	34,070	34,070		34,070
111 30800 51601	06	Building Insp	Regular	86,690	87,220	530	87,220
111 30810 51201	06	Housing Code Insp	Regular - CSEA	85,460	89,630	4,170	89,630
111 30810 51205	06	Housing Code Insp	OT - Straight time		200	200	200
111 30810 51605	06	Housing Code Insp	Part time (NB)	23,430	25,340	1,910	25,340
111 30900 51103	06	Bldg. Maint	Maint. Personnel	155,830	161,000	5,170	161,000
111 30900 51113	06	Bldg. Maint	Substitutes	1,000	1,000		1,000
111 30900 51120	06	Bldg. Maint	OT Straight Time	2,300	2,300		2,300
111 30900 51121	06	Bldg. Maint	OT Double Time	1,000	1,000		1,000
111 30900 51122	06	Bldg. Maint	OT - 1 1/2	14,000	14,000		14,000
111 30900 51601	06	Bldg. Maint	Regular	91,500	91,500		91,500
111 42100 51201	06	Social Serv	Regular - CSEA	101,320	85,510	(15,810)	85,510
111 42100 51601	06	Social Serv	Regular	91,110	91,110		91,110
111 42210 51027	06	Youth Serv	YS Grant	(16,320)	(16,320)		(16,320)
111 42210 51201	06	Youth Serv	Regular - CSEA	122,000	123,710	1,710	123,710
111 42300 51201	12	Senior Serv	Regular - CSEA	172,250	172,250		172,250
111 42300 51605	12	Senior Serv	Part time	31,240	31,240		31,240
111 43100 51201	08	Library Adm	Regular - CSEA	114,120	110,430	(3,690)	110,430
111 43100 51202	08	Library Adm	Part time-B-CSEA	55,830	55,830		55,830
111 43100 51601	08	Library Adm	Regular	233,220	234,120	900	234,120
111 43100 51605	08	Library Adm	Part time	59,950	59,510	(440)	59,510
111 43100 51606	08	Library Adm	Part time Subs	400	400		400
111 51100 51201	06	Planning Adm	Regular - CSEA	121,270	121,270		121,270
111 51100 51205	06	Planning Adm	OT - Straight time	-	30	30	30
111 51100 51601	06	Planning Adm	Regular	96,490	96,490		96,490
111 73000 56312	06	Contingency			15,560		
			<b>\$ 5,914,000</b>	<b>\$ 5,898,440</b>	<b>\$ 125,520</b>	<b>\$ (125,520)</b>	<b>\$ 5,898,440</b>



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *Matt*  
**CC:** Maria Capriola, Assistant to Town Manager; Jeffrey Smith, Director of Finance; Cherie Trahan, Controller/Treasurer  
**Date:** February 11, 2008  
**Re:** Appointment of Auditor to Conduct Financial Audit for Fiscal Year 2007/2008

---

**Subject Matter/Background**

Section 7-392(c) and 4-232 of the Connecticut General Statutes, as amended, requires that each municipality annually designate an independent public accounting firm to audit the books and accounts of that government. This audit was performed last year by Kostin, Ruffkess and Company.

Kostin, Ruffkess and Company did an excellent job and I am recommending that they be re-appointed for the current year. The Finance Committee will review this recommendation at its meeting on Monday night.

**Financial Impact**

The Town's proposed General Fund budget will include \$40,000 to cover the audit fee, which is a 3.25% increase plus \$1,500 for the newly required risk assessment audit.

**Recommendation**

If the Finance Committee wishes to recommend the appointment of Kostin, Ruffkess and Company, the following motion would be in order:

*Move, effective February 11, 2008, to appoint the firm of Kostin, Ruffkess and Company to conduct the financial audit for Fiscal Year 2007/2008.*

**PAGE  
BREAK**



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager  
**CC:** Maria Capriola, Assistant to Town Manager; Jeffrey Smith, Director of Finance; Cherie Trahan, Controller/Treasurer  
**Date:** March 26, 2007  
**Re:** Proposed Budget Review Calendar for Fiscal Year 2008/09

---

**Subject Matter/Background**

Attached please find the proposed Budget Review Calendar for Fiscal Year 2008/09. The calendar is similar to the schedule the Town Council has used in previous years, but does incorporate the two public information sessions required by the revised Town Charter. We will post the calendar on the town's website and cable channel.

**Recommendation**

Staff recommends that the Town Council adopt the calendar as presented, with the understanding that we may need to modify the schedule if issues arise during the review process.

The following motion is suggested:

*Move, effective February 11, 2008, to adopt the Budget Review Calendar for Fiscal Year 2008/09, as presented by town staff.*

**Attachments**

1) Proposed Budget Review Calendar for Fiscal Year 2008/09

TOWN OF MANSFIELD  
 PROPOSED BUDGET REVIEW CALENDAR  
 BY TOWN COUNCIL  
 2008/2009

DATE	SUBJECT	LOCATION
Feb. 19 (Tues.) 6:00 PM	Financial Overview	Mansfield Public Library Program Room
Mar. 24 (Mon.) 6:00 PM	Budget Presented to Town Council Issues and Options General Government	Council Chambers
Mar. 26 (Wed.) 6:00 PM	Town-Wide Public Safety Revenues Operating Transfers Out Debt Service Internal Service Funds	Council Chambers
Mar. 31 (Mon.) 6:00 PM	Public Works Solid Waste Capital Projects CNR Town Aid	Council Chambers
Apr. 2 (Wed.) 6:00 PM	Mansfield Board of Education Daycare	Council Chambers
Apr. 7 (Mon.) 6:00 PM	Public Hearing Health and Social Services Community Services	Mansfield Comm Ctr Arts and Crafts Room
Apr. 9 (Wed.) 6:00 PM	Library Area Agency Contributions Community Development Recreation	Mansfield Comm Ctr Community Room
Apr. 17 (Thurs.) 7:00 PM	Public Information Session	Council Chambers
Apr. 21 (Mon.) 6:00 PM	Adoption of Budget and Recommended Appropriations	Mansfield Comm Ctr Arts and Crafts Room
Apr. 23 (Wed.) 6:00 PM	Adoption of Budget and Recommended Appropriations (if necessary)	Council Chambers
May 1 (Thurs.) 7:00 PM	Public Information Session	Council Chambers
May 5 (Mon.) 7:30 PM	Region #19 Annual District Meeting	E.O. Smith High School Media Center
May 6 (Tues.) 8:00 PM	Town Meeting	Mansfield Middle School
May 6 (Tues.)	Region #19 Budget Referendum	



**Town of Mansfield  
Agenda Item Summary**

**To:** Town Council  
**From:** Matt Hart, Town Manager *Matt H.*  
**CC:** Maria Capriola, Assistant to Town Manager; Dennis O'Brien, Town Attorney  
**Date:** February 11, 2008  
**Re:** An Ordinance Continuing and Establishing Various Administrative  
Departments Responsible for Public Services

---

**Subject Matter/Background**

Section 504 of the revised Mansfield Charter specifies that the Town Council shall establish by ordinance the various municipal departments responsible for the provision of public services. The attached draft has been prepared in consultation with the Town Attorney and staff, following a review of ordinances in place in other communities.

The draft ordinance encompasses all existing departments, and proposes that the Department of Building Maintenance be renamed the "Department of Facilities Management, and that the Department of Social Services be renamed the "Department of Human Services." Because the Department of Finance and the Town Clerk's Office are specifically referenced in the Charter, those departments are not referenced in the draft. The duties of the Town Manager and the Town Attorney are similarly detailed in the Charter, and are not mentioned in the proposed ordinance.

The proposed draft speaks to the legislative authority and purpose behind the ordinance, and specifically provides that the Town Council may contract with the state, another Connecticut municipality or any other legal entity for the provision of services. The ordinance then lists each department, with a reference to the department head and a broad description of departmental responsibilities and duties.

**Legal Review**

As mentioned, the ordinance was prepared in consultation with the Town Attorney.

**Recommendation**

Staff requests that the Council review the draft, and provide us with any initial feedback or comments that you might have.

**Attachments**

- 1) Proposed Ordinance Continuing and Establishing Various Administrative  
Departments Responsible for Public Services
- 2) Mansfield Town Charter

- 3) Connecticut General Statutes § 7-148
- 4) Connecticut General Statutes § 7-193(b)



**Town of Mansfield  
Code of Ordinances**

**“An Ordinance Continuing and Establishing  
Various Administrative Departments Responsible for Public Services”**

***February 11, 2008 Draft***

**Section 1. Title.**

This Ordinance shall be known and may be cited as the “Ordinance Continuing and Establishing Various Administrative Departments Responsible for Public Services.”

**Section 2. Legislative Authority.**

This Ordinance is enacted pursuant to Connecticut General Statutes §§ 7-148 and 7-193(b), and § C504 of the Mansfield Town Charter, as amended.

**Section 3. Purpose.**

Per section C504 of the Town Charter, as amended, the Town Council shall establish by ordinance various administrative departments, agencies and offices responsible for the provision of public services.

**Section 4. Establishment of Various Departments Responsible for Public Services.**

- A. In addition to those departments and offices enumerated in the Town Charter, the following administrative departments are hereby continued and established for the purpose of providing public services.
- 1) Department of Building and Housing Inspection
  - 2) Department of Facilities Management
  - 3) Department of Human Services
  - 4) Department of Information Technology
  - 5) Department of Library Services (Mansfield Public Library)

- 6) Department of Parks and Recreation
- 7) Department of Planning and Zoning
- 8) Department of Public Safety
- 9) Department of Fire and Emergency Services
- 10) Department of Public Works

B. The Town Manager may create functional divisions within a department, subject to approval by the Town Council.

#### **Section 5. Directors of Departments.**

- A. Two (2) or more departments may be headed by the same person, and the Town Manager may act as the director of any department except as specifically provided by the Town Charter.
- B. Each director of a department shall be an officer of the Town.
- C. A director of an administrative department may promulgate any departmental rule that is not inconsistent with this Ordinance, the Town Charter or Town policy.

#### **Section 6. Provision of Services by Contract.**

To the extent allowed by law, the Town Council may contract with the State of Connecticut, a Connecticut municipality or any other legal entity for the provision of municipal services.

#### **Section 7. Department of Building and Housing Inspection.**

- A. **Appointment of department head.** The Department shall be headed by the Director of Building and Housing Inspection, who shall be appointed by and report to the Town Manager.
- B. **Responsibilities and duties.** The Department shall be responsible for:
  - 1) The development, administration and management of departmental activities and programs;
  - 2) Enforcing building, electrical, demolition, mechanical and plumbing codes, and the Mansfield Housing Code and the Landlord Registration Ordinance;

- 3) Assisting the Building Code Board of Appeals and Housing Code Board of Appeals with fulfilling their statutory responsibilities;
- 4) The administration of various contracts related to departmental activities;
- 5) Other duties as assigned by the Town Manager.

#### **Section 8. Department of Facilities Management.**

**A. Appointment of department head.** The Department shall be headed by the Director of Facilities Management, who shall be appointed by and report to the Town Manager and the Superintendent of the Mansfield Public Schools.

**B. Responsibilities and duties.** The Department shall be responsible for:

- 1) The development, administration and management of departmental activities and services;
- 2) The maintenance and repair of Town and School buildings and equipment;
- 3) Management of various assigned capital projects;
- 4) The administration of various contracts related to departmental activities;
- 5) Other duties as assigned by the Town Manager and Superintendent of Schools.

#### **Section 9. Department of Human Services.**

**A. Appointment of department head.** The Department shall be headed by the Director of Human Services, who shall be appointed by and report to the Town Manager. The Director or his/her designee shall serve as the Fair Housing Officer and the Municipal Agent for the Elderly, with power to enforce all statutes relating to the duties of those offices.

**B. Divisions.** The Department shall include, unless otherwise directed by the Town Manager, the following divisions:

- 1) Adult Services
- 2) Senior Services
- 3) Youth Services

**C. Responsibilities and duties.** The Department shall be responsible for:

1. The development, administration and management of departmental activities and programs;
2. Providing counseling, referral, information and advocacy services for adults of all ages;
3. The coordination and administration of a school readiness program;
4. Providing professional clinical intervention and supportive activities for youth;
5. Providing various creative, educational, recreational, health, wellness and social activities for older adults; coordinating the operation of the Mansfield Senior Center;
6. The administration of various contracts related to departmental activities;
7. Other duties as assigned by the Town Manager.

**Section 10. Department of Information Technology.**

**A. Appointment of department head.** The Department shall be headed by the Director of Information Technology, who shall be appointed by and report to the Town Manager, the Superintendent of the Mansfield Public Schools and the Superintendent of Regional School District 19.

**B. Responsibilities and duties.** The Department shall be responsible for:

- 1) The coordination, administration and management of departmental activities and services;
- 2) Developing and maintaining efficient, cost effective information technology systems for the town and the public schools;
- 3) Developing and providing necessary information technology support services to town and school staff;
- 4) The administration of various contracts related to departmental activities;
- 5) Other duties as assigned by the Town Manager and Superintendents of Schools.

**Section 11. Department of Library Services (Mansfield Public Library).**

**A. Appointment of department head.** The Department shall be headed by the Library Director, who shall be appointed by and report to the Town Manager.

**B. Responsibilities and duties.** The Department shall be responsible for:

- 1) The coordination, administration and management of public library operations and services;
- 2) Management of a public library collection, including departmental planning and technical decisions;
- 3) The administration of various contracts related to departmental activities;
- 4) Other duties as assigned by the Town Manager.

**Section 12. Department of Parks and Recreation.**

**A. Appointment of department head.** The Department shall be headed by the Director of Parks and Recreation, who shall be appointed by and report to the Town Manager.

**B. Responsibilities and duties.** The Department shall be responsible for:

- 1) The coordination, administration and management of public recreational activities and programs, including the supervision and operation of the Mansfield Community Center;
- 2) Management of various assigned capital projects;
- 3) The administration of various contracts related to departmental activities;
- 4) Other duties as assigned by the Town Manager.

**Section 13. Department of Planning and Zoning.**

**A. Appointment of department head.** The Department shall be headed by the Director of Planning, who shall be appointed by and report to the Town Manager.

**B. Responsibilities and duties.** The Department shall be responsible for:

- 1) The coordination, administration and management of departmental activities and services;

- 2) Assisting the Planning and Zoning Commission in fulfilling its statutory responsibilities, including application reviews and promulgation or amendment of a Plan of Conservation and Development, Zoning map and land use regulations;
- 3) Assisting the Inland Wetlands Agency and the Aquifer Protection Agency in fulfilling their respective statutory responsibilities;
- 4) Enforcing zoning regulations and approval conditions, and issuing zoning permits;
- 5) Assisting the Zoning Board of Appeals in fulfilling its statutory responsibilities;
- 6) The administration of various contracts related to departmental activities;
- 7) Other duties as assigned by the Town Manager.

#### **Section 14. Department of Public Safety.**

**A. Department head.** The Department shall be headed by the Town Manager, who shall serve as the Director of Public Safety and the legal Traffic Authority, with power to enforce all statutes relating to the duties of those offices.

**B. Appointment of officers.** The Town Manager shall appoint and supervise a Director of Emergency Management and an Animal Control Officer.

**C. Divisions.** The Department shall include the following divisions:

- 1) Police
- 2) Emergency Management
- 3) Animal Control

**D. Responsibilities and duties.** The Department shall be responsible for:

- 1) The coordination, administration and management of departmental activities and services;
- 2) The preservation of public order; prevention of crime; apprehension of criminals; regulation of traffic; protection of the rights of persons and of property; and the impartial enforcement of the laws of the state and the ordinances of the Town and all rules and regulations made in accordance therewith;
- 3) Minimizing the loss of life and property due to a natural or technical disaster, reducing personal hardship and ensuring that essential services are provided to all residents during and after an emergency or disaster;

- 4) Enforcing state and local laws relating to canines and felines, and the provision of other animal control services;
- 5) The administration of various contracts related to departmental activities;
- 6) Other duties as assigned by the Town Manager.

**Section 15. Department of Fire and Emergency Services.**

- A. Appointment of department head.** The Department shall be headed by the Fire Chief, who shall be appointed by the Town Manager and report to the Director of Public Safety.
- B. Appointment of fire marshal.** The Town Manager shall appoint a Fire Marshal, who shall report to the Fire Chief.
- C. Volunteer personnel.** Upon resolution of the Town Council, the Department of Fire and Emergency Services may include career and volunteer personnel.
- D. Responsibilities and duties.** The Department shall be responsible for:
  - 1) The coordination, administration and management of departmental activities and services;
  - 2) The protection of life and property from fire, and the delivery of emergency medical services;
  - 3) Fire investigation; plan reviews; fire and life safety education; and the administration and enforcement of fire safety and prevention regulations, and applicable state statutes;
  - 4) The administration of various contracts related to departmental activities;
  - 5) Other duties as assigned by the Town Manager.

**Section 16. Department of Public Works.**

- A. Appointment of department head.** The Department shall be headed by the Director of Public Works, who shall be appointed by and report to the Town Manager. The Director or his/her designee shall serve as the Town Engineer and the Tree Warden, with power to enforce all statutes relating to the duties of those offices.

**B. Divisions.** The Department shall include, unless otherwise directed by the Town Manager, the following divisions:

- 1) Administration
- 2) Road Services
- 3) Grounds Maintenance
- 4) Equipment Maintenance
- 5) Engineering
- 6) Solid Waste and Recycling

**C. Responsibilities and duties.** The Department shall be responsible for:

- 1) The coordination, administration and management of departmental activities and services;
- 2) A variety of road maintenance activities, including storm control operations, and road and drainage maintenance;
- 3) Maintenance of Town parks and recreational facilities;
- 4) Maintenance and repair of light and heavy equipment;
- 5) Providing technical, engineering support to Town agencies and departments;
- 6) Controlling the preservation and removal of trees within highways or public places;
- 7) Collection, disposal and recycling of solid waste;
- 8) Management of various assigned capital projects;
- 9) Administration of various contracts related to departmental activities;
- 10) Other duties as assigned by the Town Manager.

### **Section 18. Construction.**

Whenever used, the singular number shall include the plural, and the plural the singular.

**Section 19. Amendment.**

Per sections 307 through 312 of the Charter of the Town of Mansfield, any Ordinance of the Town may be amended, but no referral to Town Meeting per Charter section 309 may address any portion of any Ordinance of the Town of Mansfield that is not directly and expressly included in any such amendment.

**Section 20. Severability of Provisions.**

Should any court of competent jurisdiction declare any section or clause or provision of this Ordinance to be unconstitutional or *ultra vires*, such decision shall affect only such section, clause or provision so declared unconstitutional and shall not affect any other section, clause or provision of this Ordinance.

**Section 21. Effective Date.**

Following its adoption by the Town Council, this Ordinance shall become effective on the twenty-first day after publication in a newspaper having circulation within the Town.

TOWN OF MANSFIELD

Mansfield Town Charter

Approved by Voters November 6, 2007

Effective February 4, 2008

**HISTORY:** Approved by the Town Council of the Town of Mansfield 11-3-1970 and revised 11-2-1993. Subsequent amendments noted where applicable.

**PREAMBLE**

We the people of the Town of Mansfield, under the constitution and laws of the State of Connecticut, in order to secure the benefits of local self-government and to provide for an accessible and accountable government, do hereby adopt this charter and confer upon the town the following powers, subject to the following restrictions, and as prescribed by the following procedures and government structure. By this action, we wish to secure the benefits of home rule and provide for local government that is responsive to the will and values of the residents of our town, and strongly affirms resident participation, representative democracy, and professional management

**ARTICLE 1, Incorporation and General Powers**

**§ C101. Incorporation.**

All the inhabitants dwelling within the territorial limits of the Town of Mansfield shall continue to be a body politic and corporate under the name of "The Town of Mansfield," hereinafter called "the town," and as such shall have perpetual succession and may hold and exercise all powers and privileges heretofore exercised by said town and not inconsistent with the provisions of this charter, the additional powers and privileges herein conferred and all powers and privileges conferred upon towns under the Connecticut General Statutes, hereinafter called "C.G.S."

**§ C102. Rights and obligations.**

All rights of action and rights of every description, including rights of ownership of all property, both real and personal, and all securities and liens in said town are continued. The town is liable for its debts and obligations. Nothing herein shall be construed to affect the right of the town to collect any assessment, charge, debt or lien.

**§ C103. General grant of powers.**

In addition to all powers granted to towns under the constitution and general law, the town shall have all powers specifically granted by this charter and all powers fairly implied in or incident to the powers expressly granted, and all other powers incident to the management of the property, government and affairs of the town, including the power

to enter into contracts with any federal agency or the State of Connecticut or any political subdivision thereof for services and the use of facilities, the exercise of which is not expressly forbidden by the constitution and the C.G.S. The enumeration of particular powers in this and any other Article of this charter shall not be construed as limiting this general grant of power but shall be considered as an addition thereto.

**§ C104. Freedom of information.**

All activities of elected and appointed officials and municipal employees shall conform to the Freedom of Information Act, as embodied in the C.G.S.

**ARTICLE II, Elections**

**§ C201. Regular town elections.**

Regular town elections shall be on the first Tuesday after the first Monday in November in each odd-numbered year. Except in cases specifically provided by statute, all officers duly elected at such town elections shall, upon qualification, take office on the third Monday of November, except as provided in § C302A, and shall hold office until their successors have been chosen and have qualified.

**§ C202. Elective officers.**

- A. At each biennial town election there shall be elected, in accordance with the provisions of the general statutes, the following officers:
- (1) Nine (9) Council members elected at large for terms of two (2) years.
  - (2) Three (3) members of the nine-member Board of Education for terms of six (6) years.
  - (3) Three (3) members of the Board of Assessment Appeals for terms of two (2) years.
  - (4) Three (3) members of the nine-member Planning and Zoning Commission for terms of six (6) years.
  - (5) Two (2) or three (3) members of the five-member Zoning Board for terms of four (4) years to replace members whose terms will expire.
- B. At every other biennial town election there shall be elected, in accordance with the provisions of the general statutes, the following officers:
- (1) Three (3) alternate members of the Planning and Zoning Commission for terms of four (4) years.
  - (2) Three (3) alternate members of the Zoning Board of Appeals for terms of four (4) years.
- C. At the biennial state election held on the first Tuesday after the first Monday of November in each even-numbered year there shall be elected, in accordance with the provisions of the general statutes, the following officers: at least two (2) Registrars of Voters. No two shall be from the same political party.

**§ C203. Minority representation.**

Except as otherwise provided in this charter, minority representation on any elective or appointive board, commission, committee or similar body of the town shall be determined in accordance with the provisions of the C.G.S. As provided in said statutes, the maximum number of any such body who may be members of the same political party shall be as specified in the following table:

<b>Column I</b>	<b>Column II</b>
<b>Total Membership</b>	<b>Maximum From One Party</b>
3	2
4	3
5	4
6	4
7	5
8	5
9	6
More than 9	2/3 of total membership

**§ C204. Voting districts.**

The Town Council may establish voting districts or change the boundaries of voting districts, but any change in boundaries made less than ninety (90) days before any election or primary shall not apply with respect to such election or primary. A suitable polling place shall be provided in each voting district.

**§ C205. Breaking a tie.**

When any regular or special municipal election, primary election or referendum conducted pursuant to the provisions of this charter results in a tie, an adjourned election shall be conducted in accordance with the provisions of the C.G.S. to determine who shall be elected, or in the case of a question at referendum, whether it shall be accepted or rejected. Said adjourned election shall be held on the seventh day after the election which resulted in a tie and shall be confined to the tied candidates or issues. Any voting machine, the returns from which are not subject to disagreement, may be unlocked and used in said special election. If voting machines are not available in sufficient number, paper ballots may be used in place of or in conjunction with voting machines.

**§ C206. Vacancies.**

Except as otherwise provided by statute, any vacancy in any elective office, except in the Board of Education and Planning and Zoning Commission, for whatever cause arising, shall be filled by appointment by the Town Council for the unexpired portion of the term or until the next biennial town election, whichever shall be sooner. The Board of Education shall fill its own vacancies in the same manner. Vacancies in the Planning and Zoning Commission shall be filled in such manner as the Town Council may determine. If the person vacating the office shall have been elected as a member of a political party, the vacancy shall be filled by the appointment of a member of the same political party. If there shall be a biennial election before the expiration of the term of office in which a vacancy occurs, such vacancy shall be filled by appointment as provided herein until said election and thereafter by the person elected to fill the office for the remaining portion of the term. Except as otherwise provided by statute, such person shall take office on the third Monday following the election.

**§ C207. Qualifications.**

Each nominee for elective office shall be an elector of the town. If at any time any holder of an elective office shall cease to be a resident of the town, such office shall thereupon become vacant.

**§ C208. Nomination of candidates.**

- A. The name of any elector of the town who has been nominated by a political party in accordance with the provisions of Chapter 153 of the C.G.S. shall be placed on the voting ballot at the municipal election as a candidate for any office to be filled. In order to ensure compliance with the C.G.S., at each municipal election each political party may nominate and each voter may vote for six (6) candidates for the Town Council; two (2) candidates for the Board of Education; two (2) candidates for the Board of Assessment Appeals; two (2) candidates for the Zoning Board of Appeals; two (2) candidates for the Planning and Zoning Commission. At municipal elections every four (4) years, each political party may nominate and each elector may vote for two (2) candidates for alternates on the Planning and Zoning Commission and two (2) candidates for alternates on the Zoning Board of Appeals.
- B. The name of any elector of the town shall also be placed on the voting ballot at the municipal election as a candidate if that person has been nominated by petitions filed in accordance with Chapter 153, C.G.S.

**§ C209. Board for Admission of Electors.**

The Board for Admission of Electors required by the C.G.S. shall consist of the registrars of voters and the Town Clerk, who shall serve as Chairman.

**§ C210. Justices of the Peace. [Amended 4-4-1996, effective 5-4-1996]**

Thirty (30) Justices of the Peace shall be nominated and appointed in accordance with C.G.S. §§ 9-183b through 9-184c.

**ARTICLE III, The Town Council**

**§ C301. The Council.**

There shall be a Town Council consisting of nine (9) members, herein referred to as the Council. The members shall serve without compensation except for the reimbursement of expenses incurred in the performance of official duties. No member of the Council shall simultaneously hold any other elected municipal office or paid position of the town.

**§ C302. Organization and procedure.**

- A. At the next regular meeting of the Town Council following the municipal election, the Town Council members shall elect, by a majority vote of all Council members, one (1) of their number to serve as Mayor, who shall preside at Council meetings, and one (1) of their number to serve as Deputy mayor, who shall serve in the Mayor's temporary absence. If both are absent, the Council may designate from its membership a temporary presiding officer. At this meeting the Council shall fix the time and place of its regular meetings, which shall be at least once each month, and

shall provide methods for calling special meetings. If the position of the Mayor is vacated, the Council shall elect a new Mayor in the same manner as prescribed in this section. The Mayor shall be recognized as the official head of the town for all ceremonial purposes.

- B. The Council shall keep for public inspection a journal of all its proceedings, including all roll call votes, which shall be the official record of its proceedings. The journal shall be maintained by the Town Clerk and shall be authenticated for each meeting by the signature of the Mayor or other presiding officer and the Town Clerk.

**§ C303. Powers.**

- A. The Council shall be the governing body of the town. It shall exercise and perform all the rights, powers, duties and obligations of the town except as the same may be assigned by the C.G.S. or this charter to some other officer, board, agency or to the Town Meeting. These powers include, in addition to all other powers, all the powers and duties now or hereafter conferred or imposed by the general statutes, special acts or otherwise upon Town Meetings, boards of finance, and boards of selectmen. The Council shall provide by ordinance the procedure for administration and fiduciary oversight of the Town finances. The Council may provide by ordinance for the exercise by the Manager or some other officer, board or agency of any of the administrative powers not otherwise assigned by this Charter. The legislative power of the town and final authority concerning the tax rate are vested exclusively in the Council except as otherwise provided in this Charter.
- B. The Council shall have power, subject to the provisions of the C.G.S. and this Charter, to create or abolish departments, offices, agencies and employments; adopt regulations for the operation of departments, agencies and offices; and fix the compensation of officers and employees of the town, except the employees of the Board of Education, and the charges, if any, to be made for services rendered by the town. It shall further have power to make, alter and repeal ordinances or resolutions not inconsistent with this Charter and the general statutes of the state for the execution of the powers vested in the town as provided in Article I of this Charter, for the government of the town and the management of its business and for the preservation of good order, peace, health, safety and the general welfare of the town and its inhabitants.

**§ C304. Ethical standards.**

The Town Council shall adopt an ordinance setting standards of ethical behavior, including conflict of interest standards, expected from elected officials, appointed officials and public employees and shall establish mechanisms for the enforcement of ethical standards.

**§ C305. Town Attorney.**

- A. The Town Council shall, by resolution adopted at a meeting to be held not later than one (1) month after the town election, appoint a Town Attorney to serve at the pleasure of the Council. The term shall commence one (1) month after such election. The Town Attorney shall be an attorney-at-law admitted to practice in this state.

B. The Town Attorney shall:

- (1) Appear for and protect the rights of the town in all actions, suits or proceedings brought by or against it or any of its departments, officers, agencies, boards or commissions;
- (2) Be the legal advisor of the Town Council, the Town Manager and all town officers, boards and commissions in all matters affecting the town and shall upon written request furnish them with a written opinion on any question of law involving their respective powers and duties;
- (3) Prepare, on written request of the Manager, the Council or any member thereof, ordinances and resolutions for consideration by the Council.
- (4) Prepare or approve forms of contracts or other instruments to which the town is a party or in which it has an interest.
- (5) Have power, with approval of the Council, to appeal from orders, decisions and judgments and, subject to approval of the Council, to compromise or settle any claims by or against the town.

C. If in special circumstances the Council deems it advisable, it may provide for the temporary employment of counsel other than the Town Attorney.

D. The Town Attorney shall receive such compensation and shall have such clerical and other assistants, as the Council may determine, who shall be appointed and removed subject to such rules and regulations as may be adopted pursuant to this Charter.

**§ C306. Committees, commissions and boards.**

The Council shall appoint, oversee and terminate all boards, commissions and committees except as otherwise provided by law. Each board, commission or committee will be assigned specific tasks and responsibilities and shall remain in existence until its tasks are accomplished or the Council shall assign its duties to another board, commission or administrative department or shall determine that it is no longer needed.

**§ C307. Introduction of ordinances.**

All ordinances introduced by a member of the Council shall be in written form and shall be limited to one (1) subject which shall be clearly stated in the title. A copy of such proposed ordinance shall be filed with the Town Clerk. It shall be the duty of the Town Clerk immediately upon receipt of such proposed ordinance to prepare at least fifteen (15) copies of it, widely distribute it as soon as possible by ensuring that a copy appears on the Town website, if available, and that notice of the proposed ordinance and the availability to the public of copies is placed on the Town's cable TV channel, if it is available, and on the public signposts. One (1) copy of which shall be retained in the Town Clerk's office for public inspection, one (1) copy shall be posted on the town bulletin board and one (1) copy shall be distributed to each member of the Council and to the Town Manager.

**§ C308. Public hearing on and publication of ordinance.**

At least one (1) public hearing shall be held by the Town Council before any ordinance shall be passed. Notice of the Public Hearing shall be given at least five (5) days in advance by wide distribution including publication in a newspaper having a circulation in the town, and by posting a notice in a public place, on the Town's website, if available, Town cable TV channel, if available, and the public sign posts. Every ordinance, after passage, shall be filed with the Town Clerk and recorded. Within ten (10) days after final passage, the ordinance or a summary of the ordinance shall be published once in a newspaper having a circulation within the town. Every ordinance, unless it shall specify a later date, shall become effective on the twenty-first day after such publication following its final passage or unless referred to vote pursuant to § C309 of this Charter.

**§ C309. Referral of ordinance to Town Meeting or to voters.**

If within ten (10) days after the publication of the passage of an ordinance, a petition is filed with the Town Clerk requesting that the ordinance be submitted to a Town Meeting and if the Clerk certifies to the Council that such petition has been validly signed by at least two hundred (200) of the qualified voters of the town as determined by the revised registry list last completed (Sec. 9-172a, C.G.S.), then the effective date of the ordinance shall be suspended. The Council shall call a Town Meeting, to be held not less than ten (10) nor more than sixty (60) days after the filing of the petition. The Town Meeting may vote to sustain the action of the Council, vote to nullify the Council's action or vote to submit the ordinance to a referendum to be held within sixty (60) days. If the Town Meeting sustains the Council's actions or fails to act on the Council's proposal, in accordance with this section, the ordinance shall go into effect upon adjournment of the meeting. If the Town Meeting votes to nullify the Council's action, the ordinance is dead unless the Council, at its next meeting, by a favorable vote of at least six (6) members present, votes to send the ordinance to a referendum of the voters. A referendum shall be held within sixty (60) days of this action. If a majority of those voting on the issue in a referendum vote for the ordinance, it shall go into effect as soon as the vote is confirmed.

**§ C310. Initiative.**

- A. The voters of the town may propose and adopt ordinances and resolutions in the manner hereafter described, provided that no ordinance or resolution so proposed which would involve an increase in the expenditures of the town beyond those budgeted for the current fiscal year shall take effect until after the adoption of the next annual budget unless the Council, subject to the limitations hereinafter set forth, shall make a special appropriation for the purpose. The ordinance or resolution shall be proposed by a petition to the Council requesting its adoption and setting it forth in full, and shall be signed by at least two hundred (200) of the qualified voters of the town as determined by the revised registry list last completed (Sec. 9-172a, C.G.S.). The petition shall be filed with the Town Clerk who shall within ten (10) days examine the signatures on the same and determine their sufficiency. If the Town Clerk finds that the petition has been signed by the required number of voters, the Town Clerk shall so certify to the Council at its next regular meeting. The Council shall submit any such proposed ordinance or resolution to the Town Attorney for examination.

- B. The Town Attorney shall have authority to correct its form for the purpose of avoiding inconsistencies, repetitions, obscurities, illegalities and unconstitutional provisions and to assure accuracy in its text and references and clarity and precision in its phraseology. The Town Attorney shall not substantively change the meaning and effect of the petition.
- C. The Council shall call a hearing for the sole purpose of allowing a discussion of the proposal. Such hearing may advise the Council of the sense of the town on the issues raised by the proposal. Within sixty (60) days after certification by the Town Clerk, the Council shall either adopt the proposed ordinance or resolution or submit the same to the voters at a referendum to be held within ninety (90) days from the date of the Clerk's certification. If a majority of those voting, such majority consisting of at least fifteen percent (15%) of the total number of voters as determined by the revised registry list last completed (Sec. 9-172a, C.G.S.), shall vote in the affirmative, the ordinance or resolution shall go into effect as soon as the vote is confirmed.

**§ C311. Form of petition for referendum or initiative.**

- A. Petitions under §§ C309 and C310 shall be in the following form:

WARNING: ALL SIGNATURES SHALL BE IN INK.

We, the undersigned voters of the town of Mansfield, hereby present this petition under the provisions of Article III, §§ C309 and C310 of the Charter of said town (here insert the words "requesting the repeal of the following ordinance," or the words "initiating the following ordinance") (here insert the text of the ordinance) and we certify that we are voters of the town of Mansfield residing at the addresses set opposite our names and that we have not signed this petition more than once.

(Here follow the signatures and addresses.)

Signature  
Road or Street

- B. Petitions under § C405 shall be in the following form:

WARNING: ALL SIGNATURES SHALL BE IN INK.

We, the undersigned electors of the town of Mansfield as determined by the revised registry list last completed, hereby present this petition under the provisions of Article IV, § C405 of the Charter of said town requesting the repeal of the budget adopted on (here insert date of adoption) and that such budget be replaced by a substitute budget, and we certify that we are electors of the town of Mansfield residing at the addresses set opposite our names and that we have not signed this petition more than once.

(Here follow the signatures and addresses.)

Signature  
Road or Street

**§ C312. Form of affidavit of circulators to accompany all petitions.**

- A. The signatures to a petition for initiative or referendum under Article III, §§ C309 and C310 of this Charter need not all be appended to one (1) paper, but to each separate

petition page there must be attached an affidavit of the circulator of that paper in substantially the following form:

Tolland County, State of Connecticut (Here insert the name and residence address of the circulator of the petition), being duly sworn, deposes and says that he or she is a voter of the Town of Mansfield, and that he or she is the circulator of the foregoing petition page, that the said signatures were made in his or her presence, that each signer is known to, or satisfactorily identified to the circulator, and that all signatures were obtained not earlier than six (6) months prior to the filing of the petition.

Signed \_\_\_\_\_

Subscribed and sworn before me this \_\_\_\_ day of \_\_\_\_\_ 19\_\_

\_\_\_\_\_  
Justice of the Peace, Notary Public or Commissioner of the Superior Court

- B. The signatures to a petition for initiative or referendum under Article IV, § C405 of this Charter need not all be appended to one (1) paper, but to each separate petition page there must be attached an affidavit of the circulator of that paper in substantially the following form:

Tolland County, State of Connecticut (Here insert the name and residence address of the circulator of the petition), being duly sworn, deposes and says that he or she is an elector of the Town of Mansfield as determined by the revised registry list last completed, and that he or she is the circulator of the foregoing petition page, that the said signatures were made in his or her presence, that each signer is known to, or satisfactorily identified to the circulator, and that all signatures were obtained not earlier than six (6) months prior to the filing of the petition.

Signed \_\_\_\_\_

Subscribed and sworn before me this \_\_\_\_ day of \_\_\_\_\_ 19\_\_

\_\_\_\_\_  
Justice of the Peace, Notary Public or Commissioner of the Superior Court

**§ C313. Annual audit.**

The Council shall annually designate an independent public accountant or firm of independent public accountants to audit the books and accounts of the town in accordance with the provisions of the C.G.S.

**§ C314. Removals and suspensions.**

- A. Removal of the Town Manager. The Council shall have the power, by resolution adopted by a majority vote of its entire membership, in its sole discretion, with or without cause, to remove or suspend the Manager in accord with the procedures set out in § C501.
- B. Removal of other persons appointed by the Council. The Council shall have the power, by resolution adopted by a majority vote of its entire membership, in its sole discretion, and for whatever cause it shall deem sufficient, to remove or suspend any

other person appointed to any other office or position by the Council. The Council shall act first by suspending such person and shall promptly serve such person with a copy of the resolution of suspension, together with the reasons therefore. If within ten (10) days after service of said resolution such person shall file a request in writing with the Town Clerk for a public hearing before the Council, the hearing requested shall be held, at a time and place set by the Council, not less than five (5) days nor more than fifteen (15) days after the filing of the request. At such hearing the person may be represented by counsel. If no hearing is requested, or at the conclusion of the hearing, the Council shall promptly by resolution terminate the suspension and either restore the person to, or remove from office or employment. During the period of suspension any person shall be ineligible to perform the duties of the office or employment. Compensation, if any, shall be continued during the period of suspension or for thirty (30) days from the date of suspension, whichever is longer. The decision of the Council shall be final.

#### **ARTICLE IV, Town Appropriations and Bond Issues.**

##### **§ C401. Fiscal year.**

The fiscal year of the town shall be the Uniform Fiscal Year as prescribed by the C.G.S.

##### **§ C402. Budget Development.**

Developing a budget proposal is the responsibility of the Town Manager with policy guidance from the Town Council. Participating in the process, from the presentation of the Manager's budget proposal to the Town Council to the final adoption of the budget, is the right and responsibility of the citizens of Mansfield. The town staff shall assist the council and provide information publicly throughout the budget process.

##### **§ C403. Manager's budget Proposal.**

Annually, at the time determined by the Council, the Manager shall present to the Council a budget proposal consisting of:

- A. A budget message outlining the financial situation of the town government and describing the important features of the budget plan.
- B. The budget of the Board of Education as submitted to the Manager, along with whatever analysis or comment the Manager wishes to provide.
- C. Statements of the Manager's proposed operating program and expenditures for the town functions and town-supported functions, other than those of the Board of Education, along with comparisons of amounts expended in the last completed fiscal year and estimated amounts to be expended in the current fiscal year.
- D. Information on amounts of revenue other than property taxes collected, by source, in the last completed fiscal year, estimates for the current year and for the ensuing year, along with information and estimates regarding property tax revenues for the same periods.
- E. Statements of the condition and estimated condition of the town funds and of the debt

service obligations of the town, as well as a list of proposed capital improvements to be undertaken during the ensuing fiscal year or later years, and the proposed methods of financing them.

- F. Such other information as will assist the Council and the voting residents of Mansfield in deciding on an annual appropriation and a capital improvement program.

**§ C404. Council budget action.**

During the budget adoption process, the Town Council shall hold at least two (2) Town Budget Information Meetings. At least ten (10) days prior to each meeting, the Town Council shall widely distribute budget information and notice of the meeting. The Town Council shall adopt a proposed budget including a recommended appropriation act by May 1.

**§ C405. Budget Town Meeting.**

- A. An annual Town Meeting for budget consideration shall be held on the second Tuesday in May at 7 p.m. Any person who is an elector of Mansfield may vote and any citizen of the United States of the age of eighteen years or more, who jointly or severally, is liable to the town for taxes assessed against him or her on an assessment of not less than one thousand dollars on the last completed grand list of Mansfield may vote. The budget adoption vote shall be by confidential ballot. This meeting shall consider the budget presented to it by the Town Council and may approve, lower or raise the budget of any program.

If the annual Town Meeting fails to adopt a budget, the proposed budget will be returned to the Town Council for its reconsideration. The Council shall return the same or a revised budget to a Town Meeting called by the Council for a date no later than ten (10) days after the first meeting. This Town Meeting shall also approve, lower or raise the budget of any program. Should the Town Meeting fail to adopt a budget, the budget appropriation last proposed by the Town Council shall be in full effect.

- B. The budget approved by the Town Meeting or adopted by the Town Council as provided in Section A shall be subject to repeal if:
  - (1) Within twenty one (21) days after the budget is approved by Town Meeting (or adopted by the Town Council as provided for in Section A), electors as determined by the revised registry list last completed present a petition requesting that such budget be repealed and replaced by a substitute budget. The petition shall be in the form prescribed in Section C and signed by not less than two (2) percent of the electors as determined by the revised registry list last completed.
  - (2) The Town Clerk determines the petition to be sufficient. If said petition is found to be sufficient, the Town Clerk shall so certify to the Town Council within five (5) days after receipt of the petition. If the petition is found to be insufficient,

public notice of such insufficiency shall be given by placing a legal notice in a newspaper of general circulation in the town. After the Town Clerk has found any such petition to be insufficient, no further proceedings shall be had thereon.

(3) After the Town Clerk certifies the petition, the question shall be submitted to a referendum of the persons eligible to vote at the budget town meeting following the form of Section D. At least ten (10) days prior to the referendum the Town Council shall publish notice of the referendum in a newspaper having circulation in the town. Such notice shall set forth the date on which and the hours during which the referendum will be held and the text of the question as it will appear. Such referendum shall be held on a Tuesday.

(4) A majority of those voting in the referendum vote against the budget.

C. The form of the petition will follow §§ C311 and 312.

D. The referendum question provided for in Section B shall consist of one binding and two advisory questions. The binding question shall read: "Are you in favor of the budget as adopted on [here insert date of adoption]?" The two advisory questions shall read:

a. "If the budget is defeated, is the town budget portion

Too high?

Too low?"

b. "If the budget is defeated, is the school budget portion

Too high?

Too low?"

E. If the vote to repeal succeeds, the Town Council shall, not later than midnight on June 30, adopt a substitute budget and a substitute resolution establishing the tax rate, and file such budget and resolution with the Town Clerk.

(1) The budget and the resolution establishing the tax rate, or such substituted ordinance and resolution as may be adopted as provided in this section shall take effect as of the start of the ensuing fiscal year.

(2) The substitute budget enacted pursuant to this section shall not be subject to referendum.

**§ C406. Appropriations not in budget and budget transfers.**

A. Transfers of moneys from one (1) department to another in the annual appropriation or appropriations not in the original appropriation, in an aggregate amount not to exceed five-tenths percent (0.5%) of the annual budget in any one (1) fiscal year, may be made by the Council. Transfers or new appropriations in an amount from five-

tenths percent (0.5%) to an aggregate amount not to exceed one percent (1%) of the annual approved budget in any one (1) fiscal year, may be approved by consecutive actions of the Council and a Town Meeting which shall be called by the Council following its action on the new spending proposal.

- B. An appropriation or transfer of over one percent (1%) of the annual budget for an expenditure not provided for in the annual budget may be approved by consecutive favorable action of the Council and a referendum of the voters of the town.
- C. Notwithstanding the foregoing, the Council may approve appropriations without limitation as to amount if such appropriations are to be funded from revenues other than receipt of taxes or proceeds of borrowings authorized pursuant to §§ C406 and C407 of the Charter, unanticipated in the annual budget. The Council is authorized to establish special funds with respect to such appropriations.

**§ C407. Issuance of bonds.**

Notwithstanding the provisions of § C406, the Council, after approval of consecutive actions of the Council and a Town Meeting, may authorize, in any one (1) fiscal year, the issuance of bonds and borrowing in anticipation of bonds, and the appropriation of the proceeds thereof, in an aggregate amount not to exceed one percent (1%) of the annual budget. The authorization, in any one (1) fiscal year, of the issuance of bonds and borrowing in anticipation of bonds, and the appropriation of proceeds thereof, in an amount exceeding one percent (1%) of the annual budget may be approved by consecutive favorable action of the Council and a referendum of the voters of the town if the favorable vote is at least fifteen percent (15%) of the voters on the revised registry list last completed.

**§ C408. Determination of tax rate by Council.**

The Council shall set the tax rate after the annual budget has been determined and the grand list has been completed.

**§ C409. Emergency appropriations.**

For the purpose of meeting a public emergency or disaster threatening the lives, health or property of citizens, emergency appropriations may be made by the Town Manager. The Town Manager shall advise the Council of such actions at the earliest possible date following the declaration of an emergency or disaster by the Town Manager. The Council may affirm the Town Manager's actions and may also declare the time at which the emergency or disaster ceases to exist.

**ARTICLE V, The Town Manager and Administrative Departments**

**§ C501. Appointment and removal of Town Manager.**

- A. Appointment. The Town Council shall appoint for an indefinite term a Town Manager who shall be the chief executive officer of the town to serve at the pleasure of the Council and who shall be chosen exclusively on the basis of executive and administrative qualifications, character, education, training and experience. At the time of appointment, said Manager need not be a resident of the town or of the state

of Connecticut, but the Town Manager shall reside in the town during tenure of office. The Town Manager shall devote full working time to the duties of the office. The compensation of the Town Manager shall be fixed by the Council and shall not be decreased except at the beginning of a fiscal year of the town by a vote of the Council taken at least one (1) month prior to that date.

**B. Removal.**

- (1) The Town Manager may be removed by a majority vote of the entire membership of the Council as herein provided. At least thirty (30) days before the proposed removal of the Manager, the Council shall adopt a resolution stating its intention to remove the Town Manager and the reasons therefore. A copy of the resolution shall be served on the Manager who may, within ten (10) days, demand a public hearing. In this event the Manager shall not be removed until such public hearing has been held. Upon the passage of such a resolution the Council may suspend said Town Manager from duty, provided that the salary of said Manager shall continue until removal from office. Any action of the Council in removing the Town Manager shall be final.
- (2) Upon the suspension, removal or resignation of the Town Manager, the Council may appoint a temporary Manager, who shall be a qualified administrative officer of the town, to serve at the pleasure of the Council for not more than ninety (90) days. The temporary Manager shall have none of the powers of permanent appointment as are conferred upon the Manager in § C503 of this Article.

**§ C502. Duties of the Town Manager.**

A. The Town Manager shall be responsible to the Council for the supervision, direction and administration of all departments, agencies and offices.

**B. The Town Manager shall:**

- (1) Ensure that all laws and ordinances governing the town are faithfully executed.
- (2) Make periodic reports to the Council.
- (3) Attend Council meetings with full right of participation in its discussions but without a right to vote.
- (4) Submit to the Town Council and make available to the public complete reports on the finances and on the administrative activities of the Town as of the end of each fiscal year.
- (5) Make recommendations to the Town Council concerning the affairs of the Town and facilitate the work of the Town Council in developing policy.
- (6) Keep the Council fully advised as to the financial condition and anticipated future financial needs of the town.
- (7) Prepare and submit to the Council an annual budget.

- (8) At the time of an emergency or disaster, expend the necessary funds to assure the smooth operation of town business and the health, safety and well being of the town and its residents, consistent with this Charter; see § C409.
- (9) Assist the council to develop long-term goals for the Town and strategies to implement such goals.
- (10) Encourage and provide staff support for regional and intergovernmental cooperation.
- (11) Promote partnerships among council, staff, and citizens in developing public policy and building a sense of community.
- (12) Exercise such powers and perform such other duties as may be required by ordinance or resolution of the Council not inconsistent with this Charter.

#### **§ C503. Appointments by the Manager.**

The Town Manager shall appoint, and may remove, all department directors and employees of the town except as otherwise specifically provided by this Charter or the C.G.S. The Town Manager may, subject to the approval of the Council, perform the duties of any such office except those of the Town Treasurer and Town Clerk, provided that, in case the Town Treasurer is absent or unable to act, the Town Manager may countersign checks in accordance with the provisions of § C505 of this Charter. The Town Manager may designate an appointee to serve as acting Manager during the Manager's absence.

#### **§ C504. Administrative departments.**

In addition to those administrative departments, agencies and offices established by this Charter, as set forth in § C303B, the Town Council shall establish by ordinance various administrative departments, agencies and offices responsible for public services. Such departments, agencies and offices shall, except as otherwise provided in this Charter, have the powers and duties prescribed by law and by ordinance or resolution of said Council. The department directors shall have the power to appoint and remove such deputies, assistants and employees as shall be deemed necessary, with approval of the Town Manager and pursuant to the personnel provisions of Article VI of this Charter. The directors shall be responsible for the efficient discharge of the responsibilities of their departments, agencies and offices. The directors may delegate a part of the administrative duties of the department, agency or office to any appointee.

#### **§ C505. Office of Town Clerk.**

The Town Clerk shall have all powers and duties conferred or imposed by law on Town Clerks, shall serve as Clerk of the Council and shall have such other duties as are prescribed in this Charter or are assigned by the Manager or the Council. All fees collected by the Town Clerk or deputies or assistants shall be paid into the Town Treasury.

#### **§ C506. Department of Finance.**

A. The Department of Finance shall be responsible for:

- (1) The keeping of accounts and financial records.
- (2) The assessment and collection of taxes, special assessments and other revenues.
- (3) The custody and disbursement of town funds and money.
- (4) The oversight of expenditures.
- (5) Except as otherwise provided in § C406, such other powers and duties as may be required by ordinance or resolution of the Town Council.

B. Accounts shall be kept by the Department of Finance showing the financial transactions for all departments and agencies of the town. Forms for such accounts shall be prescribed by the Director of Finance with the approval of the Town Manager. Financial reports shall be prepared for each quarter and for each fiscal year and for such other periods as may be required by the Town Manager or Town Council.

(1) Organization.

- (a) The Director of Finance shall have direct supervision over the Department of Finance and the administration of the financial affairs of the town. Subject to the approval of the Manager, the Director of Finance may perform the duties of any office within the Finance Department except that of the Treasurer, and may consolidate one (1) or more such offices under one (1) person, provided that the Town Treasurer shall not also be the Tax Collector or the purchasing agent.
  - (b) The Tax Collector, Assessor and Treasurer shall have all powers and duties imposed by law on such officers and shall have such other powers and duties as the Director may prescribe.
  - (c) The Town Council shall establish, by ordinance, procedures regarding the procurement of goods and services.
  - (d) Nothing herein shall prevent the creation of petty cash funds in individual departments from which small expenditures may be made under rules promulgated by the Director of Finance as to amounts, audits, evidence of expenditure and system for replenishment.
- (2) Assessment and collection of taxes. Except as specifically provided in this Charter, the assessment of property for taxation, the billing and collection of taxes shall be performed as provided in the C.G.S.
- (3) Expenditures and accounting.
- (a) No purchase shall be made by any department, board, commission or officer of the town other than the Board of Education, except through the purchasing agent.
  - (b) No vouchers, claim or charge against the town shall be paid until the same has

been audited and approved by the Director of Finance or an agent for correctness and validity. Payment of all approved claims shall be authorized by the Director of Finance which authorization shall be valid when countersigned by the Treasurer, provided that, in the absence or inability to act of either the Director of Finance or Treasurer, the Manager may be authorized to substitute temporarily for either but not both of them.

- (c) The Director of Finance shall prescribe the time at which and the manner in which persons receiving money on account of the town shall pay the same to the Town Treasurer.
- (d) The several departments, commissions, officers and boards of the town shall not involve the town in any obligation to spend money for any purpose in excess of the amount appropriated therefore unless the matter has been approved by the Council. Each order drawn upon the Treasurer shall state the department, commission, board or officer and the appropriation against which it is to be charged.
- (e) Except as otherwise provided in § C406, additional appropriations over and above the total budget may be made from time to time by resolution of the Council, upon recommendation of the Manager and certification from the Director of Finance that there are available unappropriated general fund or other resources in excess of the proposed additional appropriations.
- (f) Appropriations for construction or for other permanent improvements, from whatever source derived, shall not lapse until the purpose for which the appropriation was made shall have been accomplished or abandoned. Any such project shall be deemed to have been abandoned if three (3) fiscal years shall elapse without any expenditure from or encumbrance of the appropriation. Any portion of an annual appropriation remaining unexpended and unencumbered at the close of the budget year shall lapse.
- (g) Every payment made in violation of the provisions of this Charter shall be deemed illegal and every official authorizing or making such payment or taking part therein and every person receiving such payment or any part thereof shall be jointly and severally liable to the town for the full amount so paid or received. If any officer or employee of the town shall knowingly incur any obligation or shall authorize or make any expenditure in violation of the provisions of this Charter or take any part therein, such action shall be cause for removal.

#### **§ C507. Official bonds.**

- A. The Town Manager, Town Clerk, Director of Finance, Treasurer, Tax Collector, Director of Public Works, Building Official and such other officers and employees as may be required to do so by the Council shall, before entering on their respective official duties, execute to the town, in the form prescribed by the Council and

approved by the Town Attorney, and file with the Town Clerk, a surety company bond in a penal sum to be fixed by the Council, conditioned upon honesty and/or the faithful performance of such official duties.

- B. Nothing herein shall be construed to prevent the Council, if it deems it to be in the best interests of the town, from prescribing a name schedule bond, schedule position bond or blanket bond, or from prescribing which departments, offices, agencies, boards or commissions shall be covered by a specific type of the aforementioned bonds. Premiums for such bonds shall be paid by the town.

#### **§ C508. Salaries.**

Salaries of the Town Clerk, all directors and all employees in the classified service of the town shall be determined by the Council, in conformity with a systematic pay plan for the positions involved, upon recommendation of the Manager, provided that nothing herein shall be construed to limit the power of the Board of Education to fix the compensation of the employees of the school system.

### **ARTICLE VI, Personnel System**

#### **§ C601. Merit Principle.**

All appointments and promotions of Town officers and employees shall be made solely on the basis of merit and fitness demonstrated by a valid and reliable examination or other evidence of competence.

#### **§ C602. Personnel Provisions.**

Consistent with all applicable federal and state laws, the Town Council shall provide by ordinance for the establishment, regulation, and maintenance of personnel policies necessary for effective administration of the Town's departments, offices and agencies, including but not limited to classification and pay plans, merit systems, examinations, force reduction, removals, working conditions, provisional and exempt appointments, in-service training, grievances and relationships with employee organizations, including collective bargaining units.

#### **§ C603. Personnel Appeals Board.**

The Council shall establish a Personnel Appeals Board as set forth in § 7-422, C.G.S.

### **ARTICLE VII, Miscellaneous Provisions**

#### **§ C701. Review and Amendment of Charter.**

- A. The Town Council shall review the Charter at least every five (5) years to determine if a Charter Revision Commission shall be established.
- B. This Charter may be amended in the manner prescribed by law.

#### **§ C702. Saving clause.**

If any section or part of any section of this Charter shall be held invalid by a court of competent jurisdiction, such holding shall not affect the remainder of this Charter nor the

context in which said section or part thereof so held invalid may appear, except to the extent that an entire section or part of a section may be inseparably connected in meaning and effect with the section or part of a section to which such holding shall directly apply.

**§ C703. Effective date.**

The revision of this Charter shall be in effect ninety (90) days from the date of its adoption.

**Sec. 7-148. Scope of municipal powers. (a) Definitions.** Whenever used in this section, "municipality" means any town, city or borough, consolidated town and city or consolidated town and borough.

**(b) Ordinances.** Powers granted to any municipality under the general statutes or by any charter or special act, unless the charter or special act provides to the contrary, shall be exercised by ordinance when the exercise of such powers has the effect of:

(1) Establishing rules or regulations of general municipal application, the violation of which may result in the imposition of a fine or other penalty including community service for not more than twenty hours; or

(2) Creating a permanent local law of general applicability.

**(c) Powers.** Any municipality shall have the power to do any of the following, in addition to all powers granted to municipalities under the Constitution and general statutes:

**(1) Corporate powers. (A)** Contract and be contracted with, sue and be sued, and institute, prosecute, maintain and defend any action or proceeding in any court of competent jurisdiction;

**(B)** Provide for the authentication, execution and delivery of deeds, contracts, grants, and releases of municipal property and for the issuance of evidences of indebtedness of the municipality;

**(2) Finances and appropriations. (A)** Establish and maintain a budget system;

**(B)** Assess, levy and collect taxes for general or special purposes on all property, subjects or objects which may be lawfully taxed, and regulate the mode of assessment and collection of taxes and assessments not otherwise provided for, including establishment of a procedure for the withholding of approval of building application when taxes or water or sewer rates, charges or assessments imposed by the municipality are delinquent for the property for which an application was made;

**(C)** Make appropriations for the support of the municipality and pay its debts;

**(D)** Make appropriations for the purpose of meeting a public emergency threatening the lives, health or property of citizens, provided such appropriations shall require a favorable vote of at least two-thirds of the entire membership of the legislative body or, when the legislative body is the town meeting, at least two-thirds of those present and voting;

**(E)** Make appropriations to military organizations, hospitals, health care facilities, public health nursing organizations, nonprofit museums and libraries, organizations providing drug abuse and dependency programs and any other private organization performing a public function;

**(F)** Provide for the manner in which contracts involving unusual expenditures shall be made;

**(G)** When not specifically prescribed by general statute or by charter, prescribe the form of proceedings and mode of assessing benefits and appraising damages in taking land for public use, or in making public improvements to be paid for, in whole or in part, by special assessments, and prescribe the manner in which all benefits assessed shall be collected;

**(H)** Provide for the bonding of municipal officials or employees by requiring the furnishing of such bond, conditioned upon honesty or faithful performance of duty and determine the amount, form, and

sufficiency of the sureties thereof;

(I) Regulate the method of borrowing money for any purpose for which taxes may be levied and borrow on the faith and credit of the municipality for such general or special purposes and to such extent as is authorized by general statute;

(J) Provide for the temporary borrowing of money;

(K) Create a sinking fund or funds or a trust fund or funds or other special funds, including funds which do not lapse at the end of the municipal fiscal year;

(L) Provide for the assignment of municipal tax liens on real property to the extent authorized by general statute;

(3) **Property.** (A) Take or acquire by gift, purchase, grant, including any grant from the United States or the state, bequest or devise and hold, condemn, lease, sell, manage, transfer, release and convey such real and personal property or interest therein absolutely or in trust as the purposes of the municipality or any public use or purpose, including that of education, art, ornament, health, charity or amusement, cemeteries, parks or gardens, or the erection or maintenance of statues, monuments, buildings or other structures, or the encouragement of private commercial development, require. Any lease of real or personal property or any interest therein, either as lessee or lessor, may be for such term or any extensions thereof and upon such other terms and conditions as have been approved by the municipality, including without limitation the power to bind itself to appropriate funds as necessary to meet rent and other obligations as provided in any such lease;

(B) Provide for the proper administration of gifts, grants, bequests and devises and meet such terms or conditions as are prescribed by the grantor or donor and accepted by the municipality;

(4) **Public services.** (A) Provide for police protection, regulate and prescribe the duties of the persons providing police protection with respect to criminal matters within the limits of the municipality and maintain and regulate a suitable place of detention within the limits of the municipality for the safekeeping of all persons arrested and awaiting trial and do all other things necessary or desirable for the policing of the municipality;

(B) Provide for fire protection, organize, maintain and regulate the persons providing fire protection, provide the necessary apparatus for extinguishing fires and do all other things necessary or desirable for the protection of the municipality from fire;

(C) Provide for entertainment, amusements, concerts, celebrations and cultural activities, including the direct or indirect purchase, ownership and operation of the assets of one or more sports franchises;

(D) Provide for ambulance service by the municipality or any person, firm or corporation;

(E) Provide for the employment of nurses;

(F) Provide for lighting the streets, highways and other public places of the municipality and for the care and preservation of public lamps, lamp posts and fixtures;

(G) Provide for the furnishing of water, by contract or otherwise;

(H) Provide for or regulate the collection and disposal of garbage, trash, rubbish, waste material and ashes by contract or otherwise, including prohibiting the throwing or placing of such materials on the highways;

(I) Provide for the financing, construction, rehabilitation, repair, improvement or subsidization of housing for low and moderate income persons and families;

(5) **Personnel.** (A) Provide for and establish pension systems for the officers and employees of the municipality and for the active members of any volunteer fire department or any volunteer ambulance association of the municipality, and establish a system of qualification for the tenure in office of such officers and employees, provided the rights or benefits granted to any individual under any municipal retirement or pension system shall not be diminished or eliminated;

(B) Establish a merit system or civil service system for the selection and promotion of public officials and employees. Nothing in this subparagraph shall be construed to validate any merit system or civil service system established prior to May 24, 1972;

(C) Provide for the employment of and prescribe the salaries, compensation and hours of employment of all officers and employees of the municipality and the duties of such officers and employees not expressly defined by the Constitution of the state, the general statutes, charter or special act;

(D) Provide for the appointment of a municipal historian;

(6) **Public works, sewers, highways.** (A) **Public facilities.** (i) Establish, lay out, construct, reconstruct, alter, maintain, repair, control and operate cemeteries, public burial grounds, hospitals, clinics, institutions for children and aged, infirm and chronically ill persons, bus terminals and airports and their accessories, docks, wharves, school houses, libraries, parks, playgrounds, playfields, fieldhouses, baths, bathhouses, swimming pools, gymnasiums, comfort stations, recreation places, public beaches, beach facilities, public gardens, markets, garbage and refuse disposal facilities, parking lots and other off-street parking facilities, and any and all buildings or facilities necessary or convenient for carrying on the government of the municipality;

(ii) Create, provide for, construct, regulate and maintain all things in the nature of public works and improvements;

(iii) Enter into or upon any land for the purpose of making necessary surveys or mapping in connection with any public improvement, and take by eminent domain any lands, rights, easements, privileges, franchises or structures which are necessary for the purpose of establishing, constructing or maintaining any public work, or for any municipal purpose, in the manner prescribed by the general statutes;

(iv) Regulate and protect from injury or defacement all public buildings, public monuments, trees and ornaments in public places and other public property in the municipality;

(v) Provide for the planting, rearing and preserving of shade and ornamental trees on the streets and public grounds;

(vi) Provide for improvement of waterfronts by a board, commission or otherwise;

**(B) Sewers, drainage and public utilities.** (i) Lay out, construct, reconstruct, repair, maintain, operate, alter, extend and discontinue sewer and drainage systems and sewage disposal plants;

(ii) Enter into or upon any land for the purpose of correcting the flow of surface water through watercourses which prevent, or may tend to prevent, the free discharge of municipal highway surface water through said courses;

(iii) Regulate the laying, location and maintenance of gas pipes, water pipes, drains, sewers, poles, wires, conduits and other structures in the streets and public places of the municipality;

(iv) Prohibit and regulate the discharge of drains from roofs of buildings over or upon the sidewalks, streets or other public places of the municipality or into sanitary sewers;

**(C) Highways and sidewalks.** (i) Lay out, construct, reconstruct, alter, maintain, repair, control, operate, and assign numbers to streets, alleys, highways, boulevards, bridges, underpasses, sidewalks, curbs, gutters, public walks and parkways;

(ii) Keep open and safe for public use and travel and free from encroachment or obstruction the streets, sidewalks and public places in the municipality;

(iii) Control the excavation of highways and streets;

(iv) Regulate and prohibit the excavation, altering or opening of sidewalks, public places and grounds for public and private purposes and the location of any work or things thereon, whether temporary or permanent, upon or under the surface thereof;

(v) Require owners or occupants of land adjacent to any sidewalk or public work to remove snow, ice, sleet, debris or any other obstruction therefrom, provide penalties upon their failure to do so, and cause such snow, ice, sleet, debris or other obstruction to be removed and make the cost of such removal a lien on such property;

(vi) Grant to abutting property owners a limited property or leasehold interest in abutting streets and sidewalks for the purpose of encouraging and supporting private commercial development;

**(7) Regulatory and police powers. (A) Buildings.** (i) Make rules relating to the maintenance of safe and sanitary housing;

(ii) Regulate the mode of using any buildings when such regulations seem expedient for the purpose of promoting the safety, health, morals and general welfare of the inhabitants of the municipality;

(iii) Regulate and prohibit the moving of buildings upon or through the streets or other public places of the municipality, and cause the removal and demolition of unsafe buildings and structures;

(iv) Regulate and provide for the licensing of parked trailers when located off the public highways, and trailer parks or mobile manufactured home parks, except as otherwise provided by special act and except where there exists a local zoning commission so empowered;

(v) Establish lines beyond which no buildings, steps, stoop, veranda, billboard, advertising sign or device or other structure or obstruction may be erected;

(vi) Regulate and prohibit the placing, erecting or keeping of signs, awnings or other things upon or over the sidewalks, streets and other public places of the municipality;

(vii) Regulate plumbing and house drainage;

(viii) Prohibit or regulate the construction of dwellings, apartments, boarding houses, hotels, commercial buildings, youth camps or commercial camps and commercial camping facilities in such municipality unless the sewerage facilities have been approved by the authorized officials of the municipality;

**(B) Traffic.** (i) Regulate and prohibit, in a manner not inconsistent with the general statutes, traffic, the operation of vehicles on streets and highways, off-street parking and on-street residential neighborhood parking areas in which on-street parking is limited to residents of a given neighborhood, as determined by the municipality;

(ii) Regulate the speed of vehicles, subject to the provisions of the general statutes relating to the regulation of the speed of motor vehicles and of animals, and the driving or leading of animals through the streets;

**(C) Building adjuncts.** Regulate and prohibit the construction or use, and require the removal of sinks, cesspools, drains, sewers, privies, barns, outhouses and poultry pens and houses;

**(D) Animals.** (i) Regulate and prohibit the going at large of dogs and other animals in the streets and public places of the municipality and prevent cruelty to animals and all inhuman sports;

(ii) Regulate and prohibit the keeping of wild or domestic animals, including reptiles, within the municipal limits or portions thereof;

**(E) Nuisance.** Define, prohibit and abate within the municipality all nuisances and causes thereof, and all things detrimental to the health, morals, safety, convenience and welfare of its inhabitants and cause the abatement of any nuisance at the expense of the owner or owners of the premises on which such nuisance exists;

**(F) Loitering and trespassing.** (i) Keep streets, sidewalks and public places free from undue noise and nuisances, and prohibit loitering thereon;

(ii) Regulate loitering on private property with the permission of the owner thereof;

(iii) Prohibit the loitering in the nighttime of minors on the streets, alleys or public places within its limits;

(iv) Prevent trespassing on public and private lands and in buildings in the municipality;

**(G) Vice.** Prevent vice and suppress gambling houses, houses of ill-fame and disorderly houses;

**(H) Public health and safety.** (i) Secure the safety of persons in or passing through the municipality by regulation of shows, processions, parades and music;

(ii) Regulate and prohibit the carrying on within the municipality of any trade, manufacture, business or profession which is, or may be, so carried on as to become prejudicial to public health, conducive to

fraud and cheating, or dangerous to, or constituting an unreasonable annoyance to, those living or owning property in the vicinity;

(iii) Regulate auctions and garage and tag sales;

(iv) Prohibit, restrain, license and regulate the business of peddlers, auctioneers and junk dealers in a manner not inconsistent with the general statutes;

(v) Regulate and prohibit swimming or bathing in the public or exposed places within the municipality;

(vi) Regulate and license the operation of amusement parks and amusement arcades including, but not limited to, the regulation of mechanical rides and the establishment of the hours of operation;

(vii) Prohibit, restrain, license and regulate all sports, exhibitions, public amusements and performances and all places where games may be played;

(viii) Preserve the public peace and good order, prevent and quell riots and disorderly assemblages and prevent disturbing noises;

(ix) Establish a system to obtain a more accurate registration of births, marriages and deaths than the system provided by the general statutes in a manner not inconsistent with the general statutes;

(x) Control insect pests or plant diseases in any manner deemed appropriate;

(xi) Provide for the health of the inhabitants of the municipality and do all things necessary or desirable to secure and promote the public health;

(xii) Regulate the use of streets, sidewalks, highways, public places and grounds for public and private purposes;

(xiii) Make and enforce police, sanitary or other similar regulations and protect or promote the peace, safety, good government and welfare of the municipality and its inhabitants;

(xiv) Regulate, in addition to the requirements under section 7-282b, the installation, maintenance and operation of any device or equipment in a residence or place of business which is capable of automatically calling and relaying recorded emergency messages to any state police or municipal police or fire department telephone number or which is capable of automatically calling and relaying recorded emergency messages or other forms of emergency signals to an intermediate third party which shall thereafter call and relay such emergency messages to a state police or municipal police or fire department telephone number. Such regulations may provide for penalties for the transmittal of false alarms by such devices or equipment;

(xv) Make and enforce regulations preventing housing blight, including regulations reducing assessments, provided such regulations define housing blight, and including regulations establishing a duty to maintain property and specifying standards to determine if there is neglect; prescribe fines for the violation of such regulations of not less than ten or more than one hundred dollars for each day that a violation continues and, if such fines are prescribed, such municipality shall adopt a citation hearing procedure in accordance with section 7-152c;

(8) **The environment.** (A) Provide for the protection and improvement of the environment including, but not limited to, coastal areas, wetlands and areas adjacent to waterways in a manner not inconsistent with the general statutes;

(B) Regulate the location and removal of any offensive manure or other substance or dead animals through the streets of the municipality and provide for the disposal of same;

(C) Except where there exists a local zoning commission, regulate the filling of, or removal of, soil, loam, sand or gravel from land not in public use in the whole, or in specified districts of, the municipality, and provide for the reestablishment of ground level and protection of the area by suitable cover;

(D) Regulate the emission of smoke from any chimney, smokestack or other source within the limits of the municipality, and provide for proper heating of buildings within the municipality;

(9) **Human rights.** (A) Provide for fair housing;

(B) Adopt a code of prohibited discriminatory practices;

(10) **Miscellaneous.** (A) Make all lawful regulations and ordinances in furtherance of any general powers as enumerated in this section, and prescribe penalties for the violation of the same not to exceed one hundred dollars, unless otherwise specifically provided by the general statutes. Such regulations and ordinances may be enforced by citations issued by designated municipal officers or employees, provided the regulations and ordinances have been designated specifically by the municipality for enforcement by citation in the same manner in which they were adopted and the designated municipal officers or employees issue a written warning providing notice of the specific violation before issuing the citation;

(B) Adopt a code of ethical conduct;

(C) Establish and maintain free legal aid bureaus;

(D) Perform data processing and related administrative computer services for a fee for another municipality;

(E) Adopt the model ordinance concerning a municipal freedom of information advisory board created under subsection (f) of section 1-205 and establish a municipal freedom of information advisory board as provided by said ordinance and said section.

**Sec. 7-193. Required provisions. Organization of government.** (a) Any charter adopted or amended under the provisions of this chapter shall conform to the following requirements:

(1) The municipality shall have a legislative body, which may be: (A) A town meeting; (B) a representative town meeting; (C) a board of selectmen, council, board of directors, board of aldermen or board of burgesses; or (D) a combination of a town meeting or representative town meeting and one of the bodies listed in subparagraph (C). In any combination, the body having the greater number of members shall have the power to adopt the annual budget and shall have such other powers as the charter prescribes, and the body having the lesser number of members shall have the power to adopt, amend and repeal ordinances, subject to any limitations imposed by the general statutes or by the charter. The number of members in any elective legislative body, the terms of office of such members and the method by which they are elected shall be prescribed by the charter.

(2) The municipality shall have a chief executive officer, who may be one of the following: (A) The first selectman; (B) a chief administrative officer appointed by the board of selectmen; (C) a mayor elected by the electors of the municipality; (D) a warden elected by the electors of the borough; (E) a town, city or borough manager appointed by the board of selectmen, the council, the board of directors, the board of aldermen or the board of burgesses; (F) a chief administrative officer appointed by the mayor. Any municipality having a manager as its chief executive officer may also have a mayor who shall be the presiding officer of its legislative body, shall be the ceremonial head of such municipality and shall have such other powers and duties as the charter prescribes. The powers, duties and term of office of the chief executive officer shall be those prescribed by the general statutes and he shall have such other powers and duties as the charter prescribes.

(b) Every municipality shall have all municipal officers, departments, boards, commissions and agencies which are required by the general statutes or by the charter. Each municipality may have any municipal officers, departments, boards, commissions and agencies which are specifically allowed by the general statutes or which are necessary to carry out any municipal powers, duties or responsibilities under the general statutes. All such officers, departments, boards, commissions and agencies shall be elected, appointed and organized in the manner provided by the general statutes, except as otherwise provided by the charter or by ordinances or resolutions adopted pursuant to such charter. Any municipality may, by charter or by ordinances or resolutions adopted pursuant to such charter, alter the method of election, appointment or organization of any or all of such officers, departments, boards, commissions or agencies, including combining or separating the duties of each, unless specifically prohibited from making such alteration by the Constitution or the general statutes.

# MINUTES

Mansfield Advocates for Children

Wednesday, December 5, 2007

Mansfield Town Hall - Council Chambers

6:30PM-8:00 PM

**PRESENT:** Kimberly Russo (United Way of the Capital Region, B. Lehmann, L. Dahn, S. Baxter (Staff), J. Higham, C. Guerreri, J. Soroka, J. Stoughton (staff), S. Daley, A. Bloom, N. Hovorka, A. Bladen (Chair), R. Leclerc (staff), J. Goldman, K. Grunwald (staff), K. Paulhus, D. McLaughlin  
**REGRETS:** J. Buck, L. Oransoff

<b>Time</b>	<b>Item</b>	<b>Discussion</b>	<b>Outcome</b>
6:30 - 6:40 PM	<b>-Call to order Announcements:</b>	<b>Chair A. Bladen called the meeting to order at 6:30 PM. Kimberly Russo of the United Way of the Capital Region introduced herself and talked about the potential for the United Way as serving as our collaborative agent. They currently function as the collaborative agent for the Hartford Discovery community. They could provide us with ongoing consultation, technical assistance, and possible access to training. They would also support us around parent engagement strategies and sustainability issues. There was some discussion about "Born Learning": a national United Way program, which has not been adopted by the local United Way. They do have access to resources related to this program. They have also assisted collaboratives in locating funding and writing grants. This is consistent with the role of the United Way. Kids are at the core of the work that the United Way does, and they see a role for themselves in supporting the work of existing collaboratives. The United Way would function in this capacity, whether or not they were selected as the collaborative agent.</b>	Discussion regarding possibly changing our collaborative agent: change can be made at any time; it would make sense to do this prior to January. There was much feeling expressed that we would receive more support from the United Way than we do from Eastconn. There was some consideration for what we might be giving up. Members would like to review the new agreement before it is signed. J. Goldman moved that S. Baxter, K. Grunwald and C. Guerreri and A. Bladen work with the United Way to develop a contract, and inform Eastconn that we are not renewing our agreement with them after the end of the fiscal year. The motion passed

unanimously. K. Grunwald will notify Eastconn of our decision.

**JOY  
Program  
at  
Jorgensen**

**S. Baxter announced that the JOY program at Jorgensen Theater offers free tickets to youth who may not be able to afford events at Jorgensen. Sandy offered tickets to School Readiness families for the Velveteen Rabbit, and 24 people attended. We will be continuing to do this for additional events in the future. A suggestion was made to make these available to families who participate in holiday programs.**

Transition Meeting

**The meeting was cancelled this week, and will be held next Monday.**

**6:40-  
6:45**

**Approve minutes of 11/07/07**

**No Discussion**

**Approved minutes as written.**

**6:45-  
6:55**

**MAC Term Limit**

**Town Council member Bruce Clouette sent a communication indicating that the Committee on Committees is trying to bring all committees in line with three year terms. He asked that this change be made by MAC. A question was raised by C. Guerreri as to whether or not the issue of appointment by the Council raises any conflict if the committee is advocating for change in Town or BOE policy. The general feeling is that it is the mission of this committee to advocate for young children, although the Council and BOE have the authority to make policy. The issue of politics is one that we need to be aware of. S. Daley suggested developing a guiding principle in the event that we run into opposition on an issue. J. Goldman pointed out that we are not the decision-makers, but we can continue to work and advocate on that particular issue.**

**Motion made to ammend MAC By Laws to extend Term Limits to 3 years, with the understanding that some members may need to leave before the end of their term. Approved unanimously.**

**6:55-  
7:05**

**Graustein Local Capacity Grant**

**S. Baxter referenced a letter in the packet requesting membership in the leadership work group for the Local Capacity Building grant that we have applied for.**

**Contact K. Grunwald re: suggestions or interest in participating in the Leadership Work Group.**

---

7:05-  
8:00PM

**Small  
Groups**

**Infant/Toddler Care:** J. Goldman reported that the group will do a phone survey of providers. An introductory letter was sent, along with a copy of the survey. S. Baxter has spoken with 8 of 10 providers. She has also met with a program in New Haven (All Our Kin) that has materials to assist providers in becoming licensed. The perception is that there may be some level of unlicensed home care providers operating in Mansfield who could benefit from this support. J. Higham raised the issue of unlicensed home care providers being an issue of affordability. The group met with the Mayor to find out what kind of information the Town is interested in obtaining through this survey process, and the Town is very supportive of this process; sees next steps as involving a partnership with the university. C. Guerrerri reminded us that the Early Childhood Cabinet has identified this as a priority, and we may want to be in touch with them. K. Russo will send a powerpoint on Listening Forums that are being held on this issue throughout the State.

**Commence telephone surveys. Determine if there is a need for unlicensed providers to become licensed.**

**Parent Engagement:** Ann Pratt from CT Parent Power will be meeting with this group this Friday.

**Membership:** they are pulling together information for the membership packet. Have developed a working list of what will be included in the packet; S. Baxter has put a question on the Discovery listserve regarding this.

**A. Bladen suggested attempting to use the end of each meeting to set the agenda for subsequent meetings. Also, include date of the next meeting on the agenda.**

**Meeting adjourned at 8:15; Next meeting will be January 9.**

---

Respectfully submitted,  
Kevin Grunwald

# MINUTES

Mansfield Advocates for Children

Wednesday, January 9, 2008

Mansfield Town Hall - Conference Room C

6:30PM-8:00 PM

**PRESENT:** K. Grunwald (staff), N. Hovorka, A. Bladen (Chair), J. Higham, L. Oransoff, J. Soroka, K. Paulhus, J. Goldman, R. Leclerc (staff), K. Russo (United Way), C. Guerrieri (Graustein), S. Daley, J. Stoughton (staff)

**REGRETS:** S. Baxter, J. Buck, MJ Newman, D. McLaughlin

<b>Time</b>	<b>Item</b>	<b>Discussion</b>	<b>Outcome/Action</b>
-------------	-------------	-------------------	-----------------------

6:30 -6:35	Call to order		-Chair A. Bladen Called the meeting to order at 6:35 PM
---------------	---------------	--	---

6:35- 6:40	Approve minutes of 12/05/07	C. Guerrieri pointed out that she would not be in the position to develop a contract with the United Way, as stated in the minutes.	Minutes approved with that correction.
---------------	--------------------------------	---	--

6:40- 6:50	Review New Contract with United Way as our new Collaborative Agent	There is no new contract at this point, as we have just finalized our agreement with the United Way. They have offered to donate their fee as the Collaborative Agent to the Discovery Collaborative.	The contract will be reviewed at our next meeting.
---------------	--	---	--

---

**6:50-7:15** Briefing on the  
Mansfield Strategic  
Planning Initiative

**J. Goldman gave an overview of the Strategic Planning Process (handout). They have held their future search conference, and are now looking for citizen input. She gave instructions about how to do this, including going online. Jane is advocating specifically for ECE needs. She suggested that the small groups look at adding comments in the areas that they are working on.**

**K. Grunwald reported that he attended the open house on Monday, and encouraged people to attend.**

**Members are encouraged to log on to the "Wiki" to add comments on the importance of ECE, and the small group members were encouraged to add specifics from the issues that their groups are working on. As an alternative, members can attend the open house on January 10.**

---

**7:15-7:25** Review of a 'Child  
Sexual Abuse  
Prevention Program'

**A handout was provided on a new program being offered for parents on preventing child sexual abuse. L. Oransoff mentioned that this program is being run at Day Kimball Hospital. C. Guerreri indicated that it was piloted by the East Hartford Youth Service Bureau. Overall there was much interest in bringing this to Mansfield.**

**L. Oransoff will get information on the Day Kimball program.**

**We will look for possible co-sponsors for this event. K Grunwald will contact the Community Center, and members will contact PTO's. (K. Paulhus agreed to do this)**

7:25- Small Group Reports,  
8:00 Actions completed and  
next steps.

**Parent Group:** met on Dec. 7 to discuss Parent-C and CT Parent Power Programs. The group raised concerns about isolated parents/single moms, whose voices are not being heard. The Community Center is not seen as a meeting place for families, but the Library is seen as a resource for parents and kids. J. Stoughton pointed out that the library is free and allows for drop-in programs. These programs seem to work well in this community.

The group has identified a concern that there are not more places (a central playground) for children and families to congregate. They also talked about the isolation that some parents with parents of young children experience. What are the playgroups that exist? K. Paulhus raised a concern about having programs available in the afternoon for pre-schoolers and children in half-day K. The group met with Ann Pratt the following week, and she sent in a proposal, and would be willing to work with us to make this specific to this community. K. Grunwald suggested starting with a smaller number of leaders, and expand if the need/interest exists. The group will meet and determine how they will potentially utilize this program. The primary objective is to conduct a needs assessment of parents of young children. J. Stoughton pointed out the importance of linking all of these initiatives including the application for the Local Capacity Building grant, data collection by the Infant/Toddler group and the town-wide strategic plan.

**Membership:** They are looking for ideas from other collaboratives; several other communities expressed interest in this as well. At the last meeting it was suggested that members provide a bio.

**Infant/Toddler Group:** They have started collecting information from home childcare providers; tallying information from the Centers. Data that has been collected suggests that there are very few openings for children. Much of the information collected was on current enrollment and the use of a waiting list. Some interest in collecting data on programs for kindergarten-age children who are not enrolled.

Disseminate information about the fee waiver program, look at developing the Community Center as more of a family resource. Look at developing a facilitated play group for parents and children that is open to community members; sponsored by MAC. We need to find out if such a group currently exists. Look at sources for funding an activity like this. C. Guerreri said that Graustein funds could potentially be used as a pilot if this is consistent with the Action Plan

Meet again Friday, and come back to this group with a recommendation. Look at Uconn students for possible resources re: other languages. Expand the diversity of people involved in this initiative; need to be attentive to cultural issues. Get back to the parent group if you are interested in participating in this.

Complete answers to who are you; how did you get to MAC? Bring these to the next meeting.

Tally data that has been collected.

Incorporate some of these questions into the "1 on 1" interviews.

**Meeting Adjourned at 8:00 PM**

Respectfully submitted,

Kevin Grunwald

**Mansfield Board of Education**  
**Special Meeting**  
**January 31, 2008**  
**Minutes**

**Attendees:** Mary Feathers, Chair, Shamim Patwa, Vice Chair, Gary Bent, Dudley Hamlin, Martha Kelly, Mark LaPlaca, Min Lin, Katherine Paulhus,  
**Absent:** Chris Kueffner

- I.** Call to Order  
The meeting was called to order at 6:21 p.m. by Ms Feathers, Chair.
- II.** Superintendent Search Personnel Committee Appointment - **MOVED** by Mrs. Paulhus, seconded by Dr. Patwa that the Board establish a Personnel Search Committee, for the purpose of recommending to the Board one or more candidates for the position of Superintendent of Schools; **AND MOVED FURTHER** that the following individuals be appointed to the committee: Mary Feathers, Shamim Patwa, Chris Kueffner, Gary Bent, Dudley Hamlin, Martha Kelly, Mark LaPlaca, Min Lin, and Katherine Paulhus.  
**VOTE:** Unanimous in favor.
- VII.** Adjournment - **MOTION** by Dr. Bent, seconded by Mr. LaPlaca to adjourn at 6:25 p.m.  
**VOTE:** Unanimous in favor.

---

Mary Feathers, Board Chair

# Mansfield Board of Education Meeting

January 31, 2008

## Minutes

**Attendees:** Mary Feathers, Chair, Shamim Patwa, Vice-Chair, Chris Kueffner, Secretary, Gary Bent, Dudley Hamlin, Martha Kelly, Mark LaPlaca, Min Lin, Katherine Paulhus, Superintendent Gordon Schimmel, Director of Finance Jeffrey Smith, Board Clerk, Celeste Griffin

**Absent:**

**I. Call to Order**

The meeting was called to order at 7:40 p.m. by Ms Feathers, Chair.

**II. Approval of Minutes - MOTION** by Mr. Kueffner, seconded by Mrs. Paulhus to approve the minutes of the 1-24-08 meeting, as amended: **VOTE:** Unanimous in favor, with Mrs. Kelly abstaining.

**III. Hearing for Visitors - None**

**IV. Communications - None**

**V. Addition to Present Agenda - None**

**VI. Committee Reports - Ms Feathers reported that the Superintendent Search Personnel Committee met.**

**VII. Report of the Superintendent:**

**A. Energy-Conservation Measures -**The Director of Finance and the Director of Maintenance discussed the most recent electric rate review. The Superintendent reported on a meeting with a representative of Energy Education, Inc, who will follow up with a proposal later in the spring of 2008.

**B. 2008-2009 School Calendar - MOTION** by Mr. Kueffner, seconded by Dr. Bent to approve the proposed 2008-2009 school calendar. **VOTE:** Unanimous in favor.

**C. 2008-2009 Proposed Budget Review -** The Administrators responded to questions from the Board regarding the proposed budgets.

**VIII. Hearing for Visitors - None**

**IX. Suggestions for Future Agenda -** Dr. Bent asked for a report from the Mathematics Consultant.

**X. Adjournment - MOTION** by Dr. Patwa, seconded by Dr. Bent to adjourn at 9:05 p.m. **VOTE:** Unanimous in favor.

  
Celeste N. Griffin, Board Clerk

## MINUTES

MANSFIELD INLAND WETLANDS AGENCY  
Regular Meeting, Monday, January 7, 2008  
Council Chambers, Audrey P. Beck Municipal Building

Members present: R. Favretti (Chairman), B. Gardner, J. Goodwin, R. Hall, K. Holt, P. Kochenburger, P. Plante, G. Zimmer  
Members absent: B. Ryan  
Alternates present: M. Beal, L. Lombard, B. Pociask  
Staff present: G. Meitzler (Wetlands Agent)

Chairman Favretti called the meeting to order at 7:01 p.m. and appointed Alternate Beal to act in Ryan's absence.

### Minutes:

12/3/07 - Hall MOVED, Holt seconded, to approve the minutes as written. MOTION PASSED with all in favor except Gardner who disqualified herself. Beal noted that he had listened to the tapes.

12/17/07- Hall MOVED, Holt seconded, to approve the minutes as written. MOTION PASSED with all in favor except Gardner and Goodwin who disqualified themselves.

### Old Business:

#### **Continued Public Hearing:**

W1383 - Bobb - Separatist & N Eagleville R - 7 lot subdivision

Chairman Favretti opened the continued Public Hearing at 7:03 p.m. Members present were R. Favretti, B. Gardner, J. Goodwin, K. Holt, P. Kochenburger, P. Plante, G. Zimmer, and Alternates M. Beal acting in Ryan's absence and L. Lombard acting for Hall who disqualified himself. Meitzler listed the following communications received and distributed to all members of the Agency:

- 11-16-07 memo from E.H.H.D.
- 12-18-07 Letter from Mary-Ann Haverstock, CT. DEP
- 12-20-07 Written Testimony re: Arthur's Pond from Mansfield Conservation Commission
- 1-2-08 memo from Patricia Young, Natural Resource Specialist, Eastern Connecticut Conservation District
- 1-3-08 Letter from Dilaj of Datum Engineering
- 1-3-08 Set of revised plans from Datum Engineering
- 1-4-08 Memo from Grant Meitzler, Assistant Town Engineer
- 1-6-08 Letter from Towne Engineering
- 1-7-08 Letter from A. Hilding
- 1-7-08 Letter from Hilding & Salario

Michael Dilaj, Datum Engineering, discussed in detail the items that were raised in Grant Meitzler's 1-4-08 memo. Dilaj reviewed the inclusion of rain gardens to address run-off issues.

Favretti asked Dilaj who would be responsible for maintaining the rain gardens, and noted that if they are not cared for regularly, they will not perform properly. Dilaj did not have a response but added that P. Young of E.C.C.D. endorsed the use of rain gardens as well as check dams for the stream bed.

John Ianni, Professional Soil Scientist, discussed in detail the submitted yield plan.

Dilaj reviewed Director of Planning Gregory Padick's memo and addressed key components. Dilaj also discussed the relocation of the Hilding property drainage pipe.

Favretti asked if Agency members had any questions.

Holt felt the yield plan may not be viable or acceptable to the PZC. She asked the applicant to consider alternatives to crossing and filling the wetland, such as bridging the wetland or by building an access road/driveway off North Eagleville Road and not crossing the wetland at all. Holt questioned if the Hilding drainage pipe is presently draining directly into the wetland and if the proposed footing drain will drain within the D.A.E, noting that the plans show it draining outside the D.A.E. She also expressed concern for the maintenance of the rain gardens proposed for this plan.

Zimmer questioned staff if the homeowners are responsible for maintaining the rain gardens, and does the town have the right to inspect them, and furthermore, would the town take on such a responsibility.

Favretti asked Dilaj if the proposed plan isn't overly dependent on "crutch" solutions in order to make it function properly. He also asked Meitzler to check on the legality of the town enforcing homeowners to maintain the rain gardens.

Zimmer questioned Dilaj if the future owners of lot 2 can access the pond on their property without going through the wetland. He also inquired as to the benefit of not installing basements on lots 1 and 2.

Donald Aubrey, Towne Engineering, expressed his concern about installing rain gardens. He stated that from his experience with rain gardens they are not as effective as time goes on due to lack of maintenance and proximity to houses. Aubrey reviewed his memo that he had sent to his client, and he presented a copy to members and for the record. He noted the significance of the filling of the wetland and stated that a road accessing the lots off North Eagleville Road would be a feasible and prudent alternative to the proposed common driveway.

Kochenburger wondered if the Agency could proceed without a legal decision on the drainage pipe from the Hilding property since a conflict about its location still remains. Padick said the IWA can act without a resolution to the drainage pipe issue.

Alison Hilding, 17 Southwood Road, discussed in length her concerns. She referred to the pictures that were submitted this evening and that are to be included in the record. Dilaj responded about her concerns, and reiterated his plans to relocate her drainage pipe.

Favretti noted that there were no further comments or questions from the applicant, public or Agency.

Holt MOVED, Plante seconded, to close the IWA Public Hearing at 8:43 p.m. MOTION PASSED with Hall disqualified. Favretti declared that the Agency will discuss the application at a Special Meeting in mid-January (1/22/08) in preparation for draft motions to be ready for the February 4th meeting.

**New Business:**

None.

**Communications:**

The Wetland Agent's Monthly Business report was noted.

**Reports of Officers and Committees:**

None.

**Other Communications and Bills:**

Noted.

**Adjournment:**

The meeting was adjourned at 8:44 p.m.

Respectfully submitted,

Katherine K. Holt, Secretary

MINUTES  
MANSFIELD INLAND WETLANDS AGENCY  
SPECIAL MEETING  
Tuesday, January 22, 2008  
Council Chambers, Audrey P. Beck Municipal Building

Members present: R. Favretti (Chairman), J. Goodwin, R. Hall, K. Holt, P. Kochenburger (7:20),  
B. Ryan, G. Zimmer  
Members absent: B. Gardner, P. Plante  
Alternates present: M. Beal, L. Lombard, B. Pociask  
Staff present: G. Meitzler (Wetlands Agent)

Chairman Favretti called the meeting to order at 7:03 p.m. and appointed Alternate Lombard to act in Gardner's absence, Pociask to act in Plante's absence, and Beal to act until Kochenburger arrives.

**Minutes:**

1/7/08 - Hall MOVED, Holt seconded, to approve the minutes as corrected: MOTION PASSED with all in favor except Ryan who disqualified herself. Beal noted for the record that he had listened to the tapes of the 12-17-07 IWA and PZC meeting.

**Old Business:**

**W1383 - Bobb - Separatist & N Eagleville R - 7 lot subdivision**

Hall disqualified himself.

Holt expressed surprise that the applicant continued to show plans that included crossing and filling the wetlands, even though he was asked about alternate driveway locations. She was also concerned about the maintenance of rain gardens and their ability to function properly in the future if not maintained correctly. The proximity of houses to the wetlands was also a concern, given that the homeowners may use salts, pesticides and other materials which have the potential of flowing into the wetlands, thereby polluting them.

Zimmer asked G. Meitzler, Wetlands Agent, how the amount of fill and disturbance proposed to this wetland compares with other similar applications that have been approved by this agency.

Holt stated that there are feasible and prudent alternatives to Dilaj's plans that would have less impact on the wetlands, although the end result may be slightly fewer lots. She noted that in an approval motion there should be a condition that requires the conservation easement to extend along the linear wetland on lots 1-3.

Pociask questioned the Wetlands Agent on his view of the Town enforcing maintenance of the rain garden.

Zimmer expressed concern that there is no way to enforce or monitor rain gardens long term.

Favretti noted that Kochenburger arrived at 7:20 p.m. and Beal will no longer be acting in his stead.

Favretti asked members to review the chart handed out this evening depicting member attendance at the public hearing regarding this application, and noted that any tapes that need to be listened to can be signed out tonight. Zimmer noted for the record that he listened to the tapes of the 11-5-07 meeting.

Favretti noted that there were no further comments from members, adding that the M.A.D. is 2-11-08. Holt volunteered to prepare draft approval and denial motions for the 2-4-08 meeting.

**Adjournment:**

The meeting was adjourned at 7:24 p.m.

Respectfully submitted,

Katherine K. Holt, Secretary

**APPROVED**  
**Town of Mansfield**  
**Open Space Preservation Committee**  
Minutes of the December 18, 2007 meeting

Members present: Evangeline Abbott, Ken Feathers, Quentin Kessel, Steve Lowrey, David Silsbee, Vicky Wetherell, Jennifer Kaufman.

1. Acting Chair, David Silsbee called meeting to order at 7:39.
2. Minutes of the November 20, 2007 meeting were approved on a motion by Kessel/Silbee.
3. Opportunity for Public Comment: none present.
4. Old Business: Committee moved to go into executive session @ 7:40 on a motion by Lowrey/Kessel in order to discuss and prepare comments to help facilitate a future proposal for a particular property. Out of executive session @8:40.
5. Recommendations to Town Manager: Motion by Wetherell/Silsbee approved to forward executive session recommendations to Town manager.
6. New Business: Arthur's Pond Subdivision - Committee held discussion of proposed changes made to the plan. While we commend some of the changes, such as new easement areas and the inclusion of rain gardens to aid in control of storm water runoff, this committee continues to stress that the large number of lots (7) is still undesirable and that (5) lots would be more acceptable in order to ease negative impacts on Eagleville Brook.
7. Meeting adjourned at 9:24.

Respectfully submitted  
Evangeline Abbott

## MINUTES

### MANSFIELD PLANNING AND ZONING COMMISSION

Regular Meeting, Tuesday, January 22, 2008

Council Chambers, Audrey P. Beck Municipal Building

Members present: R. Favretti (Chairman), J. Goodwin, R. Hall, K. Holt, P. Kochenburger,  
B. Ryan, G. Zimmer  
Members absent: B. Gardner, P. Plante  
Alternates present: M. Beal, L. Lombard, B. Pociask  
Staff present: G. Padick (Director of Planning)

Chairman Favretti called the meeting to order at 7:25 p.m. Alternates Pociask and Beal were appointed to act.

Favretti noted that he will be adding to the agenda under Old Business Item #4, Wildrose Estates, Lot 29, 11 Blake Lane, B.A.E. revision, File #1113-3.

**Minutes:** 1/7/08- Holt MOVED, Hall seconded, to approve the 1/7/08 minutes as corrected. MOTION PASSED with all in favor except Ryan who disqualified herself.

#### Scheduled Business:

##### Zoning Agent's Report

Hirsch noted that no activity has taken place at the Hall site, and none is expected until the spring. Hirsch detailed the minor modification that he and the Chairman approved for the Reynolds School that was necessary due to a building code change.

#### Old Business:

1. Consideration of Action: Paideia Amphitheatre Modification Request, File #1049-7  
Item delayed to end of meeting, to await the arrival of the applicant.
2. Subdivision Application (Arthur's Pond) 7 Proposed lots off of N. Eagleville and Separatist Roads. File #1266  
Item tabled, awaiting IWA decision.
3. Request for Site/Use Modifications, 1029 Storrs Rd. (Stix 'n' Stones LLC, applicant/P. Hammer, owner) File #727  
Item tabled, awaiting supplemental information from the applicant.
4. Request for B.A.E. Revision, Lot 29, Wild Rose Estates Phase II, 11 Blake Lane File# 1113-3  
Padick summarized his memo stating that the neighbor closest to the property has indicated that there are no concerns with the proposed revision to the B.A.E. for lot 29. Holt MOVED, Hall seconded, that the Planning and Zoning Commission approve a Building Area Envelope revision for Lot 29 (11 Blake Lane) in the Wild Rose Estates Phase II subdivision as proposed in a 12/19/07 modification request from Shawn Santasiere. MOTION PASSED UNANIMOUSLY.

#### New Business:

1. Request to Modify Lot 5, Mulberry East Subdivision, PZC File #1225  
Padick noted that the applicant has withdrawn this application. After discussing conservation easement issues, members asked that Padick request that the Tax Assessor consider lowering evaluations for conservation easement areas.
2. Update: Strategic Planning Process (Vision Fair/Open House comments attached)  
Padick briefed the Commission.

Reports of Officers and Committees: Favretti noted a Regulatory Review Committee Meeting, January 23, 2008 at 1:30 in Room B.

Communications and Bills: Items were noted.

**Presentation/Discussion:**

**Request for Site Modification, Paideia Amphitheatre Project, 28 Dog Lane, File # 1049-7**

Chairman Favretti noted that this is not a formal Public Hearing. Zimmer and Pociask disqualified themselves. Noted were a 12-7-07 modification request from Elias Tomazos, President of Hellenic Society Paideia; a 1-17-07 memo from G. Meitzler, Assistant Town Engineer; a 1-17-07 memo from J. Jackman, Deputy Chief/Fire Marshal; and a 1-17-08 memo from G. Padick, Director of Planning.

Elias Tomazos, President of Hellenic Society Paideia, reviewed his 12-7-07 request for modification, explaining in detail the requested changes. He emphasized that this modification is only for the Amphitheatre section of the building, not the adjoining building. He stated that he was unaware that he was required to seek approval for the shift in the building, adding that the footprint remains the same but has been rotated.

Susan Bansal, 67 Willowbrook Road, read and submitted into the record a 1-22-08 letter reviewing her list of concerns. She would like to see a scale model of the whole project.

Kristin Schwab, 85 Willowbrook Road, shares some of the same concerns as S. Bansal, and also expressed concern with regard to the project timeline, stating that she doesn't want to see it drag out. Kochenburger questioned Schwab about the new proposal. She stated that the rotation of the structure may be better for the neighborhood aesthetically, but she is not sure about its effect acoustically.

Question was raised by Bansal regarding the quality of the concrete used in the structure. Hirsch noted that the concrete was tested by an independent company and copies of the reports were sent to the Building Official to be verified.

Commission members were concerned that the plans were incomplete. They requested that Mr. Tomazos present plans showing the exact footprint and elevations of the proposed adjoining building to the west of the theatre, and its connections to the existing building and parking areas. Tomazos agreed to submit plans.

**Adjournment:** Favretti declared the meeting adjourned at 8:37 p.m.

Respectfully submitted,

Katherine K. Holt, Secretary

TOWN OF MANSFIELD/DEPARTMENT OF CORRECTION  
PUBLIC SAFETY COMMITTEE  
WEDNESDAY, October 17, 2007  
Audrey Beck Municipal Building  
Council Chambers

Minutes

Members Present: A. Barberet, R. Blicher, E. Higgins, C. Paulhus, R. Pellegrine, W. Stauder (Chair), W. Solenski

Members Absent: G. Cole, R. Gergler, C. Lary, V. Stearns, S. Thomas

Staff: Matt Streeter (Town of Mansfield), Captain Chris Corey (DOC), Counselor Supervisor Joseph Roach (DOC).

I. CALL TO ORDER

The meeting came to order at 3:10 p.m. Chairwoman Stauder informed committee that Matt Streeter, an intern in the Town Manager's Office, would be taking the minutes for today's meeting. Chairwoman Stauder opened with comments that she has been following the current events through newspapers and watching the judicial hearings on *CTV*. She also expressed concerns over potential numbers.

II. MINUTES

1. July 17, 2007 Meeting Minutes –Chairman Stauder noted a correction in the opening page 3 of the minutes: there were two (2) instances of the term “N Y I,” this should be “M Y I” as acronym for Manson Youth Institution, the level 4 DOC facility in Cheshire for inmates under the age of 21. Warden Higgins made a motion, approve the minutes of July 17, 2007. Mr. Paulhus seconded the motion. The motion passed unanimously.

III. COMMUNICATIONS

1. August 20, 2007 List of Offenses at DBCI – No discussion from the Committee.
2. September 14, 2007 List of Offenses at DBCI – Warden Higgins distributed an updated list of offenses dated October 17, 2007. Lt. Solenski asked if any youth inmates aged 16-18 currently at DBCI. Warden Higgins answered no. Lt. Solenski Inquired to the public act by which the state was trying to propose regarding offenders under eighteen years old. Warden Higgins replied they will be treated as juvenile in 2010. Discussion continued that the State was one of the last to lower the age. Warden Higgins that there remains a question over whose agency will have jurisdiction once changes are made. The public act reveals no

determination or stipulation as to who will oversee juveniles. Lt. Solenski inferred that this "will change everything."

Chairwoman Stauder asked how DBCI was doing getting those who have been released to halfway houses with the recent policy changes. Warden Higgins admitted there are community factions who have concerns. They have been reassessing those who are out, and the whole process has been slowing down. They have been moving those inmates who are inappropriate for DBCI back to proper facilities.

Lt. Solenski asked if this had to do with the Cheshire situation. Warden Higgins: yes. Lt. Solenski continued if there has been any determination as to those with similar offenses as Cheshire. Warden Higgins answered there has been, that burglaries are now being looked at differently. There is usually a connection between drugs, burglaries and larcenies. Though not like Cheshire, most are not as serious. The differentiation between burglary 3<sup>rd</sup> and what happened in Cheshire does make it more difficult in getting them out (delay in getting to a halfway house).

Chairwoman Stauder asked how it has affected you. Warden Higgins replied "We haven't changed." She and her staff have talked with the inmates and they understand the situation. They (inmates) understand they put themselves in their current circumstances.

Chairwoman Stauder asked, "Do we need to build more prisons?" Warden Higgins replied she did not know, but stated that it is very costly to incarcerate individuals. Chairwoman Stauder asked, "Do we have a high incarceration rate?" Warden Higgins replied she could not tell an answer to that, but inferred that she did not think it to be abnormally high. Chairwoman Stauder followed with the question, "What is our count?" Warden Higgins answered, "962 + 120, this is the standard and it's been constant for some time now. Really, no change."

#### IV. WARDEN'S REPORT AND DISCUSSION

Ms. Higgins stated that she already talked about changes occurring at DBCI such as who can be moved out, appropriateness vs. not appropriate being moved right out. She reported that the razor wire fence funding was approved. They have replaced aging generators and are keeping up with maintenance. There have update security doors within units. Replaced chiller for cooling units. The basketball and volleyball courts are finished. The greenhouse is up and nearly fully operational.

Warden Higgins continued that programming remained the same. The outreach program has had inmates speak to groups. One such example being a visit to the 'Hole in the Wall Gang' in Ashford. Inmates spoke to approximately 170 7<sup>th</sup> & 8<sup>th</sup> grade students. Lt. Solenski added that it seemed to be mutually beneficial to both the prisoners and the kids. Chairwoman Stauder asked the warden if the

prisoners were still going out to baseball fields. Ms. Higgins replied that it has quieted down due to the season and that it usually occurs in the spring to summer.

Major Blicher asked what has changed to the list of offenses in the past few weeks. Warden Higgins informed the committee that eligibility parole dates had been revoked. Someone who may have been moved to DBCI in anticipation of release may not be close to discharge.

Mr. Pellegrine, referring to the list of offenses, stated that his consideration of high risk maybe different from others but those certain offenses...especially assault on police officers...should not be considered low risk. The chair interjected that they may be near the end of their term. Mr. Pellegrine stated that while he realized that and that there may be a scale, certain offenses should never be assigned to a low risk facility regardless of scenario. Major Blicher stated it's a sad commentary on society and he appreciated Mr. Pellegrine's thoughts. He continued that levels of disrespect have increased from a point thirty years ago which you may encounter one or two assaults on a law enforcer per year to now where it is very prevalent. Lt. Solenski echoed Major Blicher's appreciation to Mr. Pellegrine. He added that there is a general "lack of respect for all authority figures...cops, teachers, parents, etc. It is the way society is now." Warden Higgins responded that when you read the reports on a daily basis, it is unpleasant reading. Replying to earlier comments, Ms. Higgins mentioned that it is tough to drop any offender from higher security to reentry into society. The purpose of lowering to a low risk facility helps to reintegrate into society...the more normalized the better off the inmate is. They do have to earn it as well as a certain amount of good behavior. Of the two murderers on the list, one is at the end of nineteen year sentence with three months to go. She did not know the circumstances of the second inmate serving a sentence for murder conviction. She stated the importance of coming up with ideas of easing the prisoners whom are paroled into the community and that it is an experiment of what is going to work. She offered words of encouragement "do the best you can do."

Ms. Barberet mentioned that Commissioner Vance was asked by the legislature regarding accommodation. Ms. Higgins replied we accommodate whoever the court sends. Maj. Blicher asked if Connecticut is sending inmates out of state, Ms. Higgins: no. Lt. Solenski asked if state is in compliance with federal laws. Ms. Higgins: yes. Chairwoman Stauder asked if take any inmates with mental illness. Ms. Higgins: no.

## V. CHAIRMAN'S REPORT

Chairwoman Stauder again mentioned she has been watching CTV and reading the paper and commented that it must be tough for you guys right now (referring to Ms. Higgins and Mr. Roach).

## VI. OPPORTUNITY FOR PUBLIC TO SPEAK

There was no one from the public who wished to address the committee at this meeting.

## VII. NEW BUSINESS

Setting the meeting schedule for 2008- Discussion originated around whether the meetings being held at DBCI interrupts the warden's schedule. Warden Higgins responded they could meet more than once if the committee desired and that it would be 'ok' for staff as so long as the meeting time was 1 PM. Major Blicher mentioned that he preferred 3 PM meeting times and the present location (Council Chambers, Audrey P. Beck Municipal Building) for most meetings with a visit to the DBCI maybe once per year. This was agreed by several other committee members. Mr. Pellegrine suggested every once in a while when there is an innovation to see, it would be beneficial for the committee if they could take part in or observe such instance. Mr. Roach agreed. Capt. Corey added the possibility of a GED graduation ceremony. Chairwoman Stauder quipped that maybe the committee could visit when the new razor-wire is unveiled...on a spring day.

It was at this point that it was suggested that Ms. Capriola had made a suggestion that the committee members supply her office with e-mail addresses for communication purposes. Intern Streeter passed around a sheet of paper to collect the e-mail addresses of those in attendance.

Retesting notification system- Chairwoman Stauder asked if it was time again already to do this. She also asked when the last test was. Mr. Paulhus believed it to be last fall (a year ago). Warden Higgins reiterated that it doesn't seem like it was that long ago, but the test could be done anytime which the committee wanted. Chairman Stauder, referring to the first letter to residents (attached to agenda) seemed complicated. She had concerns over the wordiness of the second paragraph and wondered if there was a way to simplify. Discussion ensued regarding corrections on the first line of the letter: correcting the spelling from Institute to Institution; deleting 'formerly Northeast Correctional Institute;' and adding 'located on Route 44 Middle Turnpike.' Discussion continued as to why the contact was the Mansfield Police Department. Chairwoman Stauder asked Intern Streeter to ask Maria Capriola why the letter refers the residents to notify the police.

Major Blicher suggested checking with Maria (Capriola) regarding the specific wording of the letter, though he did agree to corrections in the first line.

Upon review of the second letter, it was noted that the first line in this letter was pretty much what the committee liked to see in the first letter, however removing 'formerly Northeastern Correctional Institution' and adding street number 251 before Middle Turnpike. Discussion again began regarding the notification of the police department and who the contact e-mail was. Intern Streeter suggested that

it may be possible that the police department is coordinating the contact list of residents requesting notification. He pointed out that the contact e-mail most likely was Audrey Conrad of the Mansfield Police Department whom is CC'd on both letters. Discussion continued that once the list is compiled, in the event of a test those who live closer to DBCI will be called first and then branch out in radius to DBCI.

Additional New Business - Major Blicher brought to the committee's attention an update with regards to UConn's Emergency Notification system. He felt committee would like to be advised. UConn recently installed a new siren and public address system on both the main Storrs campus as well as the Depot campus. The new system would be used to inform the university community regarding emergencies such as related to dangerous weather, hazardous materials or threats to security (i.e. bomb scare or an armed "shooter"). Major Blicher continued that this system will be tested in the near future and may be heard outside of UConn. The University Communications Office will be notifying the community prior to testing. In the event of a test or an actual emergency, the system would emit a high pitch tone or wail for approximately ten seconds. This would be followed by a public announcement that is either pre-recorded or a live voice. The test is pre-recorded.

As background information, Major Blicher explained how the university administration was interested in various methods of emergency notification, especially in reaction to the Virginia Tech campus shooting this past May. UConn tested its old Cold War era siren. The antiquated system, which had been all but abandoned (except for bees), had no PA capabilities and was not considered a viable alternative.

## VII. ADJOURNMENT

Major Blicher made a motion to adjourn, seconded by Mr. Paulhus. The meeting was adjourned at 4:10 p.m.

Respectfully submitted,

Matt Streeter  
Graduate Assistant  
Office of the Town Manager

Community Memorial Hospital's 12-week car-n at 12:45 p.m. Presented by Jane Diaz, R.N. ation: 429-0262, ext. 104.

#### WINTER CLASSES

ecticut Center for Learning in Retirement be-s, classes and information: 486-3231.

#### SCISM IN THE U.S.

ollective, 861 Main St., Willimantic, hosts a United States at 7 p.m. Presented by Phoebe anecticut professor. Information: 487-0165.

#### JOY WHILE FACING DEATH

munity Church, 980 Main St., Willimantic, ntaining Joy While Facing Death" at 7 p.m. omposer Horation Spafford maintained their

#### HILL TALENT SHOW

chool, 304 Parish Hill Road, Chaplin, spoa-v in the David Syme Auditorium at 7 p.m. i, seniors, faculty and staff. Admission: \$5 ents, free under age 12.

#### ONMENTAL WEBCAST

University in Willimantic hosts a live web-t, at 7:30 p.m. in the Student Center. Part climate change series produced by the presentations by William Leahy, direc-titute for Sustainable Energy; Fred Loxsom, Studies and Nancy Tinker, director of facil-ission, public welcome.

Jan. 31

#### ULTY CONCERT

ecticut Faculty Trio performs a concert at enter for the Performing Arts on the UConn at 6:45 p.m.

#### ENIOR FILM

ization sponsors a showing of the film ashments. Information: 228-0759.

#### POKEMON

t Library, 5A Tyler Drive, Franklin, spon-d and game day at 4 p.m. Bring own cards rmation: 642-6207.

#### ING BEEKEEPING

Beekkeepers Association sponsors "From ractive series focusing on honeybees and 0 p.m. at the W.B. Young Building, Room onnecticut campus in Storrs. Continues s welcome. Price: \$50 includes reference ion: 455-1296 or 871-1303.

pared to enter a school system.

But, she said, the classes also help ease students into the educa-tion system at a slower rate than kindergarten.

"It is for the socialization," she said. "Kids learn to get along with the other kids."

She added the classes teach chil-dren that they are only in school for a short period of time and their parents will eventually return.

It also helps parents learn how to leave their children at class because they can have more dif-ficulty with the situation, Clark said.

The child will eventually become distracted by activities with the other children, while parents feel the urge to stay anytime they hear their children upset.

But the classes provide educa-tion for Clark's own students, as well.

Clark requires that each of her students organize at least two classes and assist their classmates for at least three more classes.

A student will have a theme for each session and must create a plan related to that theme.

Clark said all snacks, activities and lessons must find ways to relate math, social studies, science and reading to that day's school theme.

Students learn first hand how preschool helps with the transition into school and she even has her students attend local kindergar-ten classes to observe and, even, teach.

Students also have the chance to decide whether they want to work with children before they enter college.

Clark said she hopes to receive up to 12 students, but currently has only six enrolled.

Parents have until March 1 to enroll their children and would only pay a prorated fee if they did so after the program started.

She said the program has been

roads and had that one first.

After the meeting, Town Planner

gation to the public," he said to applause.

Giglio said there "is no guarantee how long each hearing will be."

## Farm tax break vote postponed

1/29/08

By ZACHARY JANOWSKI  
Chronicle Staff Writer

MANSFIELD — The town council delayed a decision on tax exemptions for farms Monday after residents at a public hearing raised concerns about the subsidy's effectiveness.

The proposed change would exempt farmers from taxes on farm buildings up to \$100,000 of assessed value.

According to assessor Irene LaPointe, the exemp-tion would cost the town, in the "worst-case sce-nario," \$21,5000.

She said farms currently eligible for the exemption pay \$12,000 in taxes, which the town would lose.

David Freudmann, a Mansfield resident, said the council gets requests to help many parts of the town economy, but should deny them all. "You can't play Santa," he said.

Freudmann said helping one area of the economy over another creates "distortions in the market-place."

"It breeds resentment, if nothing else," he explained. "The best thing is just not to go there."

Freudmann's final argument influenced the coun-cil's discussion on the topic. He said farmers could take the tax breaks for years, but then still sell their land.

"They're under no commitment to stay," he explained.

## Eastern to celebrate women's hi

WILLIMANTIC — The wom-en's center at Eastern Connecticut State University is presenting numerous events in January and February to prepare the campus community for Women's History Month in March.

The public is invited. Admission is free.

On Jan. 23, the center began presenting a display on the history of the bathing suit from the 1920s to 2000. The photo exhibit, on the stage in the lobby of the Student Center, runs through Wednesday.

The center also is sponsoring "Identity Series," an oral history

cles to succeed.

All Identity Series presentations will take place in the Student Center Theater.

Other events include:

- On Friday from 4 to 6 p.m., Eastern President Elsa M. Nuñez will be the first speaker for the Identity Series.

- On Feb. 5 from 7 to 9 p.m., Advisement Center Director Susan Heyward will be a speaker for the Identity Series.

- On Feb. 6, from 11 a.m. to 2 p.m., the women's center invites the campus to enjoy lunch during a "Feed Your Needs" open house

versity Women I Kershenbaum wi women's center between the gen

- On Feb. 8 at 10 p.m., the cen "The Vagina Mo Student Center Tl

- On Feb. 13, f Kathy Fowler wi sex practices. He Drugs, Alcohol Mix."

- From 3 to Aatreyee Eitland, coordinator, will

**PAGE  
BREAK**

ices

card 3.18  
 3.17  
 3.17  
 3.17  
 3.15  
 on St. 3.14  
 3.14  
 3.14  
 3.14  
 3.14  
 3.14

3.13  
 3.13  
 3.13  
 3.13  
 3.13  
 P.157

ecord

aily, except  
 ys.  
 ). Box 148,  
 .  
 cle Road,  
 vest of the  
 66 and 32.  
 341  
 -8466, ext.

and business incentives he agreed to last week with House leaders. "That would delay it or derail it, and neither option is acceptable," Bush said.

The president sought to calm citizens' financial fears. "Our economy is undergoing a period of uncertainty, and at kitchen tables across our (Bush, Page 4)

"It was warned over past State of the Union speeches. As I travel across the country, the American people want much, much more. They are anxious about their economic futures; They're seeing their homes foreclosed; They're seeing jobs contracting. They are concerned about being able to send their kids to college. What they want is leadership from the White House."  
 — Barack Obama

"I saw a president who recognizes that Washington has been unable to deal with many of the problems we face. And whether that's the ongoing threat from al-Qaida or whether it's the need to reform Social Security or the need to finally secure our borders and have an immigration policy that works, this was a president saying: You know what? Washington ought to get the job done. Washington is broken."  
 — Mitt Romney



Courtney

# Courtney gives mixed review of address

By DAVID HINCHEY  
 Chronicle Staff Writer

With President Bush giving his final State of the Union address, highlighting the war in Iraq and the economy, the reaction among the state's elected leaders in Washington was mixed.

U.S. Rep. Joe Courtney, D-2nd District, said this morning he was encouraged initially, saying the pre-

sident opened his speech talking about the economic stimulus package and progress on the package has "been very encouraging."

Courtney said the House of Representatives was to vote this morning on the economic stimulus package and the Senate is voting on a slightly different version of the package Friday.

While Courtney was encouraged

by the economic stimulus portion of the speech, he said the Iraq war was "more of the same" and only three of 18 benchmarks have been met.

He added the chamber was "united in applauding the effort of the soldiers."

Courtney said Bush talked about the No Child Left Behind Act and said it was "working" and people "giggled" when the president said

that, noting the state is suing the federal government over NCLB.

He added there are some issues stacked up and yet to be resolved including an energy policy and children's health insurance plan.

"President Bush made a long overdue acknowledgement that our slumping economy is in need of a shot in the arm," Courtney said in

(Courtney, Page 4)

# Tree contractor saves scaredy cat after very long week

By ZACHARY JANOWSKI  
 Chronicle Staff Writer

MANSFIELD — In children's stories, it is always a firefighter who saves the cat up in the tree.

The owner of a Windham tree removal service rewrote the book Monday.

Gregory Haddad, owner of G&L Tree Removal of Windham, received a call from a friend Monday saying a cat had been in a tree outside VNA East for a week.

Haddad went to the scene and then came back with this equipment.

The scaredy cat remained in the tree since last Tuesday, despite the efforts of VNA East staff and Mansfield (Scaredy cat, Page 4)



Fran Funk photos

ABOVE: Greg Haddad of G&L Tree Removal carefully lowers a catchpole wire around a cat that had been stuck in a tree for at least a week near VNA East in Mansfield on Monday. RIGHT: Mansfield Animal Control Officer Noranne Nielsen looks through her binoculars as the cat is rescued.



Item #14

I parked  
oodland  
ue, near  
vandal-  
re spray  
ets and  
ut saw  
a ran-

allowed for an easy removal of  
the paint.  
Police remind residents to be  
alert for any suspicious persons or  
activity in their neighborhood.  
Palmer asked anyone with infor-  
mation about the vandalism to call  
the Coventry Police Department  
at 742-7331 or the CPD Tips Line  
at 742-2400.

Advertisement

Give Yourself  
**HAPPY FEET**  
exp 1.31.08  
with Coupon  
P.158

PROFESSIONALLY FIT  
WEAR BY  
PEDORTHISTS

**DE SMITH**  
*from the Frog Bridge*

Street, Willimantic  
**3-8873**  
shoesmith.com  
Custom • Orthotics

STOCK BROOKS MBT

ARAVON NATURAL STEP

ing, but the idea was rejected by school officials.

Susan Collins, board of edu-

# Scaredy cat saved after very long week

(Continued from Page 1)

Animal Control Officer Noranne Nielsen.

Nielsen said most cats will climb out of trees themselves, especially after someone leaves food at the bottom.

She said this was her first cat rescue from a tree in her nine years as an animal control officer.

"This was really an exception that it stayed in there for almost a week," Nielsen explained.

Denise Pillion, a nurse at VNA East, said her co-workers had called other tree services, animal control and the humane society, but no one was able to rescue

the cat.

"The more you tried to get it, the more it went up the tree," Pillion explained.

Nielsen said a different tree removal contractor climbed up to the cat last Thursday, but he scared the cat further up the tree.

She said she wasn't too concerned for the cat because it was moving around in the tree each day.

"Greg Haddad, he's our hero. That guy was amazing," Nielsen said.

She said he showed up while she was looking up at the cat in the tree.

"I don't know who this guy was. All

native other than this," he said of the ballroom, adding No Freeze officials have explored a lot of sites for a new location.

of a sudden we saw him up there," Pillion said.

She said the "very feisty" cat didn't cooperate with its rescuer.

"I can't imagine how he held onto the tree while he was trying to get the cat into a bag," Pillion said.

Nielsen said Haddad captured the cat with one of her catch poles and then put it into a pillow case, all at 60 feet above the ground.

"He was amazing. It was like watching Animal Planet," Pillion said.

Nielsen said the cat is at the Mansfield animal shelter and she was to take the cat to East Brook Animal Hospital today.

Inc., P.O. Box 46, Willimantic 06226, as the no-freeze organization is a 501(c)(3) nonprofit organization.

She said its prospects are good because two people expressed interest in adopting the cat after they watched it in the tree all week.

"There were so many people worried about this cat," she added.

Lisette Haddad said Gregory Haddad, her husband, has no experience rescuing cats.

"He has experience climbing trees," she explained.

"It was quite an experience for him. He got up there and he was like 'hmmm, now what do I do,'" Haddad said. "I'm actually sad that I missed it."

# Experts: Black Death did not kill indiscriminately

Reuters

WASHINGTON — The Black Death that decimated populations in Europe and elsewhere during the middle of the 14th century may not have been a blindly indiscriminate killer, as some experts have believed.

An analysis of 490 skeletons from a London cemetery for Black Death victims demonstrated that the infection did not affect everyone equally, two U.S. scientists said Monday.

While many perfectly healthy people certainly were cut down, those already in poor health prior to the arrival of the plague were more likely to have perished, they

found.

"A lot of people have assumed that the Black Death killed indiscriminately, just because it had such massive mortality," anthropologist Sharon DeWitte of the University at Albany in New York, said in a telephone interview.

People already in poor health often are more vulnerable in epidemics. "But there's been a tradition of thinking that the Black Death was this unique case where no one was safe and if you were exposed to the disease that was it. You had three to five days, and then you were dead," DeWitte said.

The plague epidemic of 1347

to 1351 was one of the deadliest recorded in human history, killing about 75 million people, according to some estimates, including more than a third of Europe's population.

DeWitte analyzed skeletons unearthed from the East Smithfield cemetery in London, dug especially for plague victims and excavated in the 1980s, for bone and teeth abnormalities that would show that people had health problems before they died of the plague.

She found such abnormalities in many skeletons, suggesting these people had experienced malnutrition, iron deficiencies and infec-

tions well before succumbing to the Black Death.

The proportion of people with such signs of frailty in the cemetery, compared to those who appeared to have been of robust health before the epidemic, indicated that the infection was somewhat selective in who it killed, DeWitte and Pennsylvania State University anthropologist James Wood reported in the Proceedings of the National Academy of Sciences.

Some experts have thought the Black Death killed indiscriminately regardless of age, sex or level of health because it was so virulent.

an obituary (funeral homes only): Jodi at 423-1629, or 423-8466, extension 3337 after 5 p.m. on Fridays

# Progress in Mansfield hits a few bumps in the road

By ZACHARY JANOWSKI  
Chronicle Staff Writer

February.

*Chronicle 1/3/08*

MANSFIELD — The town made changes in 2007 that could radically change its future. That is, if they work as expected.

In November, voters opted to change the way Mansfield approves its budgets, and town land-use authorities approved a special design district for the \$220 million Storrs Center project.

The November election brought fundamental changes to the way Mansfield does business. The five charter revision questions on the ballot passed with overwhelming support from voters.

Some of the changes update the charter to reflect existing conditions.

Other changes will alter the annual town budget meeting. The town will conduct votes at the meeting by secret ballot and residents have the option to petition for a referendum on the budget.

Other changes give the town council authority to elect the deputy mayor, eliminate the position of constable, and require the council to review the charter at least every five years.

The charter revisions will go into effect in

Meanwhile, the town made regulatory and financial progress with the Storrs Center project in 2007, although the project has not cleared all of the hurdles on either front.

Initial estimates had the project costing \$165 million, but late in the year, the Mansfield Downtown Partnership announced the cost had increased by a third, to \$220 million.

Town and partnership officials said the cost increase was due to inflation and the need for additional parking.

The town has secured approvals from the planning and zoning commission and inland wetland commission but still requires approval from the U.S. Army Corps of Engineers, the state Department of Environmental Protection and the state traffic commission.

The state has also approved \$10 million, out of \$12 million requested, to fund the project's parking garage.

Meanwhile, town staffers are exploring ways to assist the developer so displaced businesses can afford rents at the Dog Lane 1 building.

Town Manager Matthew Hart said 2008 (Progress in Mansfield, Page 4)



Larry Lusardi, executive director of the Office of Municipal Development, Mayor Betsy Paterson, state Rep. Denise Merrill and town council member Chris Paulhus join in the ribbon cutting for the new walkway which will lead to the new Storrs Center from the community center and E.O. Smith High School.

will bring construction of Dog Lane 1 and more approvals, but no construction work on the main project.

Mansfield schools also had a busy year in

Future of the businesses located on Dog Lane in Storrs, and the future of the E.O. Smith track, bottom, were uncertain at the end of 2007. The track has become unusable and students are forced to use other tracks until a decision is made on its future. An increase in costs has bumped construction costs for the Dog Lane replacement building higher than planned, which could result in higher rents.

*PAC*

# Progress in Mansfield hits a few bumps

(Continued from Page 1)

2007.

This will be a landmark year for education because the town will hire a new school superintendent and put a bond issue for school renovations before voters.

Superintendent Gordon Schimmel announced his retirement in September. The school board will look for a successor to begin working by this summer to make for a smooth transition. The town has also had three workshops about renovations to the four schools to gather community input.

Based on the workshops and the work of the building committee, architects will present the cost of the various options to the town in March. The town had other noteworthy events in 2007.

- Mansfield chose to initiate arbitration against Windham over each town's share of the \$25 million upgrade to the sewer plant.

The first arbitration hearing is Jan. 7, according to Hart. He said the town made the decision to settle a "business matter" and he hopes future discussions will look closely at a regional approach to sewers.

The town completed its water and wastewater master plan in collaboration with the University of Connecticut in June.

The town commissioned a study about providing sewer service to the Four Corners area to follow up on the master plan recommendations. Hart said he expects the study in 2008.

- The town wrestled with how to fund its capital improvement plan while receiving a smaller share of gaming revenue from the

state.

The challenge was amplified because the town had to make up for deficits at the Mansfield Community Center.

The town cut some capital projects in late 2007 to make up for the decrease in state revenue and shifted additional funds to cover the community center deficit.

- The Regional School District 19 Board of Education learned it needed to find a track at an area school for its two teams to use until a replacement can be built.

The region also considered new ways of financing that would eliminate drastic changes in year-to-year costs for member towns.

- Republican Gene Nesbitt beat fellow Republican Alan Hawkins in a race for a town council seat. The board of education welcomed Democrat Mark LaPlaca, who took the place of retiring chairman William Simpson.

Otherwise voters stuck with candidates they knew, re-electing numerous incumbents.

- The town has several ongoing projects to increase energy efficiency and decrease energy costs. The town plans to retrofit the Mansfield Middle School heating system to burn bio-diesel or natural gas and install solar panels and a small co-generation plant at the community center.

Mansfield also completed a project to improve efficiency, with the help of Siemens Inc., with lighting and insulation improvements.

- The town concluded its first year of enforcing newly revised rental housing codes

and the expanded enforcement area that includes more of the town.

- The town completed the Separatist Road bikeway and started one on Hunting Lodge Road. Mansfield also built a "downtown connector" between the community center and Storrs Road at the future site of Storrs Center.

The town is in the midst of public private partnerships to complete a skate park behind the community center and a concession stand at Southeast Park.

Both ribbon-cuttings took place in July.

- Mansfield created a shared information technology department to cut costs and share resources between the town of Mansfield public schools and District 19.

- The town is facilitating the development of an assisted living facility. The process started in 2007 and the town will select a developer this year, according to Hart.

- Mansfield welcomed Maria Capriola in January 2007 as assistant to the town manager. The Mansfield schools hired two language arts and one math curriculum specialist.

of ab. ity. ty fire nen ip. le nes ir re- e, re et in on s he it, p cr, id st ate- ces it e Post

That's nearly twice as much as the super rich actually have, according to the best census surveys available.

To be fair, demographic changes have sparked many misunderstandings about the economic health of the middle class. For example, Americans today are more likely to live in single-adult households than they were 30 years ago. Adjust incomes to take into account this shift, along with increasing employer contributions to retirement savings and to health insurance premiums, and you find that the real middle-class median income has risen 33 percent, or \$18,000, since 1979.

Of course, that's a third less than the \$26,000 that those households would have gotten if the growth had been distributed equally. But the middle class didn't stand still, either.

**2. The middle class is shrinking.**

True, fewer people today live in households with incomes between \$30,000 and \$100,000 (a reasonable definition of "middle class") than in 1979. But the number of people in households that bring in more than \$100,000 also rose from 12 percent to 24 percent. There was no increase

have clas M 198 and payments worth more than 40 percent of their income or are 60 days late on any debt payment.

**4. With the rise in trade with China and India, the United States has become a nation of low-paid service workers destined for a high rate of unemployment.**

The claim that automation and international trade will create a large class of permanently unemployed American workers remains as fuzzy as ever. Certainly, in the churn of a modern economy, more firms are closing and reducing their labor forces. Every week for the past several years, nearly 1 million workers either quit or lost their jobs.

But a slightly higher number were also hired in a typical week. At the national level, overall employment has grown slowly but steadily. Commerce Department data show that even at the state level, including in Midwestern

**Readers' forum**

Editor:

A recent letter writer discounted the Mansfield Downtown Partnership and the proposed Storrs Center.

My partner and I moved here this year from West Lafayette, Ind., home of Purdue University. Much like Storrs, there was neither a town center nor many places for the community for the nearly 40,000 students to centrally gather.

In 2000, West Lafayette built its "Wabash Landing" ([www.city.west-lafayette.in.us/wabashlanding/index.htm](http://www.city.west-lafayette.in.us/wabashlanding/index.htm)) which has become downtown West Lafayette. It has brought immeasurable wealth to West Lafayette and Purdue University.

The community now has an arts center, dining and retail opportunities, economic development and a central place for community events.

As a result, the community has grown and developed an even stronger sense of its own identity. Equally important, the West Lafayette town center provides numerous safe, affordable and responsible options for students

and community members including movies, skating, green spaces, restaurants, shopping, quality places to live, and jobs.

The environmental impact is minimal; there is respect for the town history and for West Lafayette it has been a win-win situation.

We strongly encourage the development of Storrs Center. As the University of Connecticut continues its progress to being New England's top-rated university, Storrs must join in being a top-rated destination in New England to also attract students, staff, and faculty.

As individuals who have watched the positive outcomes of town center development, we want to send a message that all great plans have their detractors, who raise important points. But, we encourage the Mansfield Downtown Partnership onward so that Storrs can become an even greater place to live, work, and play.

Barry A. Schreier  
and Thomas W. Birkenholz  
Storrs

Gary Trudeau Mallard Fillmore



UH... HOW? CAN'T SAY BIKER CODE WITH A

P. 161 THIS JUST IN! MIKE AND APRIL YATES, OF

**PAGE  
BREAK**



# Weather Report

## FORECAST

Tonight: Mostly clear, Low 12      Sunday: Snow showers, High 34  
Saturday: Partly cloudy, High 33      Monday: Mostly sunny, High 38

Advertisement

Advertisement

Open: 1/24-1/26, Thur, Fri 12-4, Sat 10-4  
1/28-1/31, Mon-Thu, 10-4

# GOING OUT OF BUSINESS SALE

## ALL MERCHANDISE

# 75% OFF

## LOWEST MARKED PRICE

**Fixtures, Furniture & Equipment  
Priced As Marked**

# ALL SALES FINAL!

Our remaining merchandise is limited to general team supplies, baseball equipment, team clothing samples and such. For a complete list of equipment available, visit our web site at:

[www.nassiff.com](http://www.nassiff.com)

CT License #817

Expiration: 1-31-08



745 Main St., Willimantic, CT

# Speaker set 1/25/08 to visit with Smith parents

**STORRS** — On Wednesday at 7 p.m., motivational speaker Eric Bostick will talk to parents at E.O. Smith High School on "How to Create an Extra-Ordinary Relationship with Your Child."

His presentation is open to parents of children and teens of all ages. It will be a follow-up to two presentations reaching all E.O. Smith students earlier in the day and a lunch with student leaders.

Bostick, a former teacher and coach, offers a high-energy message about how "vision, identity and purpose provides students with the tools necessary to live their dreams," according to a news release from E.O. Smith.

Bostick often speaks at schools, universities and corporations.

Bostick was a recent keynote at Connecticut's Mothers against Drunk Driving "Power Camp," where E.O. Smith students Avital Lassow and Melica Bloom met him and were inspired to start a student group at E.O. Smith called "MADE" (Making Appropriate Decisions Everyday).

Bostick will speak to parents on the importance of becoming an important part of their child's success and self-esteem.

The presentation is sponsored by "MADE" and the Willington/Ashford/Mansfield Coalition to Stop Underage Drinking.

Coalition coordinator and local parenting educator, Ruth Freeman, said "E.O. Smith students have chosen Mr. Bostick as their speaker to kick off a student-run initiative to inspire safe decisions among teens in our towns. For that reason alone, parents will want to hear his message. In addition, parents will learn important information about connecting with children of all ages in ways that strengthen the parent-child relationship and serve to prevent substance abuse."

All parents in the region are invited to attend.

For additional information, contact Freeman at Mansfield Social

overhead  
best prices  
over thirty  
Save  
end money  
just to spend  
on your  
mattress set?  
Open 7 days  
for your  
shopping  
convenience

**PAGE  
BREAK**



**2008 General Assembly Session**

**Summary of Key Proposals By Governor Rell  
Concerning Towns and Cities**

**February 6, 2008**

This analysis summarizes several major proposals affecting towns and cities announced today by Governor Rell as part of her proposed FY 09 state budget revisions.

Please note that this is an overview of the proposals. Details and statutory language are not yet available. CCM will be scrutinizing those details in the coming days and will keep members apprised of new information.

**A. Change in State Formula Aid**

Governor Rell did not propose any significant changes in state formula aid from the levels appropriated for next year (FY 09) in the biennial budget that was enacted in 2007.

Note that this does not mean that what each municipality will receive will not change - changes in formula factors may result in shifts of funds from one municipality to another (for example, in the PILOT programs, the value of newly added property in one community may mean a reduced grant total for the other recipients).

**Municipal General Government**

**FY 09**

Town Aid Roads	--	No change from FY 07-08	\$ 30,000,000
Local Capital Improvement	--	No change from FY 07-8	\$ 30,000,000
PILOT - State Property	--	Slight change from FY 07-08	\$ 82,932,785
PILOT - Colleges&Hospitals	--	Slight change from FY 07-08	\$122,204,518
PILOT - Manufacturing	--	Reduction Due To Change in Amount Needed For Reimbursements	\$ 80,000,000
Pequot - Mohegan	--	No change from FY 07-08	\$ 92,998,519
DECD PILOT/Tax Abatement	--	Not restored (\$3.9 million had been eliminated this year)	--

**Education**

ECS	--	\$80 Million increase over FY 07-08	\$1,889,187,936
Special Education (Excess Cost, Student based)	--	No change from FY 07-08*	\$ 133,891,451

Special Education (Excess Cost - Equity)	--	Not restored (\$4 million had been eliminated this year)	--
---	----	---	----

Priority School Districts	--	\$1.8 million reduction	\$ 122,446,070
---------------------------	----	-------------------------	----------------

## **B. Mandates Reform**

The Governor has proposed a multi-pronged mandates reform package that includes:

- ✓ **Enacting a statutory prohibition against new unfunded mandates unless there is a 2/3 vote of the General Assembly.** This has been a long-standing CCM Priority for 2008.
- ✓ **Increase prevailing wage thresholds** to \$1 million for new construction, \$500,000 for repairs or alterations.
- ✓ **Amend the Teacher Negotiation Act** so that **stipulated agreements go to legislative body** for approval.
- ✓ **Eliminate municipal responsibility to remove and store possessions of evicted tenants.**
- ✓ **Allow municipalities with websites to post certain notices on-line rather than in papers.**

## **C. Property Tax Cap**

As she had announced in late December, the Governor has proposed a limitation on municipal property tax increases.

**Effective 7/1/09** – municipal property tax levies would be **limited to an increase of no more than 4%** of what was levied the prior year.

**Effective 7/1/10** – the limit would be **lowered to 3.5%**

**Effective 7/1/11** – the limit would be **lowered to 3%** (for that year and thereafter)

The proposal allows for **certain exceptions** from the cap:

- ✓ Employee health increases of more than 8% for the same or similar benefits.
- ✓ Utility cost increases of more than 8%.
- ✓ Increases of more than 8% needed to fund actuarially recommended contributions to pensions or other post retirement benefits for the same or similar benefits.
- ✓ The amount by which certain state formula aid decreased.
- ✓ Debt service increases for capital projects over FY 08-09.
- ✓ Expenses related to an emergency.
- ✓ One-time costs associated with regional service initiatives (“which would not be built into the levy base”).
- ✓ General override by a 2/3 vote of the legislative body, with a local vote to reverse or sustain that action.

**Municipalities would be allowed to opt-out of the cap for two-year periods.** This would require a 2/3 vote of the legislative body and a simple majority vote of the public – by the last day of September in even-numbered years.

Arbitrators would have an irrebuttable presumption that their decisions cannot exceed the cap, notwithstanding the ability to seek exceptions. Also, **arbitrators would not be able to consider a budget reserve fund of up to 10%** as available to pay arbitration awards.

#### **D. Responsible Growth**

The Governor's budget adjustments contain several responsible or smart growth proposals, including:

- ✓ **\$5 million in FY 09 for the Regional Incentive Performance Grant**, which is currently funded at \$8.6 million.
- ✓ Provide that **local zoning regulations be consistent with local plans** of conservation & development (local option).
- ✓ Permit municipalities to enter into **voluntary Community Benefit Agreements**.
- ✓ Include funding for a **model "Connecticut Responsible Growth Zoning Code"**.
- ✓ Establish a **Responsible Growth Cabinet** to advise the Governor.
- ✓ Establish a "Walk the Walk" program that requires at least 2% of the project total for all state-funded development projects contain **provisions for "pedestrian and other non-motorized transportation improvements"**.
- ✓ Statutorily define **"Responsible Growth"**.

#### **E. Real Estate Conveyance Tax**

The Governor was silent on extension of the present rates of the Municipal Real Estate Conveyance Tax, which are scheduled to sunset on 6/30/08, placing up to \$40 million in non-property tax revenue at risk.

#### **F. Other Significant Proposals**

The Governor proposes several other funding and other initiatives concerning municipalities:

- ✓ **State auditors would be required to review the budgets of municipalities in which total state grants exceed 35% of their budgets.**
- ✓ OPM would be required to issue **best practices guidelines to assist towns in developing a five-year energy conservation and procurement plan.**
- ✓ Funding would be available for **health cost containment plans**, developed with bargaining units (amounts not clear).

- ✓ **A new \$500,000 Municipal Operational Efficiency Study grant.** Municipalities would apply to OPM for the grants, and would enter into “assistance agreements” with OPM for operational efficiency studies and audits of operations, including a five-year health care cost containment plan.
- (more)
- ✓ Municipalities would be allowed to **establish property tax credits of up to \$750 for volunteers 65 years of age and older** (in community activities as approved by the municipalities).
- ✓ The state’s Municipal Finance Advisory Council and OPM would provide **technical assistance to municipalities and issue best practice guidelines relative to financial reporting and management.**
- ✓ Make improvements to the **Municipal Auditing Act** to improve the quality and timeliness of annual municipal audits.
- ✓ Clarify and strengthen the **requirements for municipalities that have cumulative general fund balance deficits.**
- ✓ **Multi-year authorizations** for the local school construction program.

\*\*\*

CCM will keep you apprised as new information comes to light.

\*\* \*\* \*

For more information, CCM-member officials may call Jim Finley, Gian-Carl Casa or Ron Thomas at (203) 498-3000.



## **CCM's 2008 STATE LEGISLATIVE PROGRAM**

### **CCM'S 2008 STATE LEGISLATIVE PRIORITIES**

#### **Need for Change in the Land of Steady Habits**

Connecticut needs to employ the same ingenuity, creativity and leadership that in the past vaulted us into the first ranks of the world economy and American public policy.

Connecticut has a rare opportunity to enact significant public policy initiatives that will, at long last, provide relief from soaring property taxes now and in the future. Confronting the property tax crisis head-on is necessary to sustain our much cherished quality-of-life and ensure that Connecticut succeeds economically.

In 2007 the Governor and the General Assembly took the first steps on the road towards securing Connecticut's prosperity. Funding for education – the key to property tax relief and a skilled workforce – was increased by the largest amount in a decade, but the State's share of total state-local education costs is scheduled to sink to 41% in FY 09. Important new laws for "smart" or "responsible" growth were enacted to set the stage for better regional coordination and economic development. The State increased investment in transportation and clean water.

These building blocks present a solid foundation for farther-reaching change. In 2008 the State can reach goals that were not achieved last year.

Local officials recognize the difficult tasks faced by the Governor and the General Assembly in changing the way business is done in the "Land of Steady Habits." But incremental progress, while helpful, is not getting the job done. Property taxes continue to rise as the local costs of service needs far outpace grand list growth. Municipalities are pressured to allow development that many citizens do not want and that is not in the best long-term interest of Connecticut -- but it is the only alternative to higher property taxes.

Municipalities and the State are partners in governing Connecticut. Enacting initiatives to provide relief from property taxes benefit both levels of government and the residents and businesses that support them. Let's build a better Connecticut for the people who live here and the businesses that work here.

#### **→ PROPERTY TAX RELIEF**

- ❖ **Make permanent the existing rates of the local real estate conveyance tax.** The rates enacted in 2003 provide at least \$40 million in non-property tax revenue. Unless made permanent, that revenue will disappear on June 30, 2008, and will have to be made up with higher property taxes and cutbacks in local services.
- ❖ **Increase funding for K-12 local public education.** Build on the increases made last year to greatly increase the State share of education (ECS, Special Education, categorical and other grants). Education costs are responsible, on average, for 67% of municipal budgets statewide.

- ❖ **Increase funding for general government grants to municipalities.** Some grants, such as the Pequot-Mohegan grant and Town Aid Roads, have never fully recovered from the massive mid-year cuts in 2003. Funding should be returned to at least pre-2003 levels, adjusted for inflation.
- ❖ **Increase state investment in the Local Bridge Program, and restructure the program to make it more attractive to municipalities, and thus more effective.** The recent bridge collapse in Minnesota has underscored the need to increase the focus on this long-neglected program. It has received just \$5 million in new state funding since 1990. Local officials report that the program as presently designed is financially and administratively burdensome, resulting in towns seeking funding from private market or projects stalling.
- ❖ **Increase funding to fully reimburse municipalities for state-mandated property tax exemptions,** such as the payments-in-lieu-of-taxes programs for colleges and hospitals, state property, low- and moderate- income housing, and other exemptions.
- ❖ **Enact a statutory prohibition against new unfunded and underfunded state mandates.** Last session over 30 new unfunded mandates were passed that added to the administrative and fiscal burdens of towns and cities – and local property taxpayers dodged the bullet on many more. Driving up local costs with state mandates just means shifting the tax burden on to other property taxpayers.

➔ **STRONGER REGIONS - *More Efficient Service Delivery, Better Planning***

- ❖ **Increase staffing and other resources to the new state Office of Responsible Growth** so that it can fulfill its mission to (1) provide **needed technical and financial assistance to towns and cities** and regions, and (2) facilitate **smarter land use decision-making** in our state.
- ❖ **Create incentives for the voluntary establishment of newly empowered councils of government (COGs) in each of the 15 planning regions** so that municipal CEOs in each region meet, on a regular basis, to discuss and act on issues of mutual concern – including economic development, land-use planning and joint service delivery.
- ❖ Enable such COGs to (a) **share the property tax benefits of economic development** in order to encourage cooperation and responsible growth, (b) **share a portion of state sales tax and other revenues collected within a region,** and (c) exercise other powers **that encourage intermunicipal cooperation, decision-making and regional success.**
- ❖ Create a state incentive program to help pay for **one-time capital expenditures for equipment for joint municipal undertakings.**
- ❖ **Authorize COGs to (a) bond for capital projects** that would benefit the entire region, (b) **work jointly on planning and zoning issues, and to make regional land-use decisions,** and (c) **negotiate master contracts** for the teachers and municipal employees within the regions with local approval.

# ADDITIONAL 2008 STATE LEGISLATIVE AGENDA ITEMS

*(by likely committee of cognizance)*

## CHILDREN

1. Reduce violence, substance abuse and other anti-social behavior in youths by increasing funding for: (a) *after school programs* - encourage municipal officials to work with community organizations for maximum impact; and (b) *summer and year-round jobs* and *youth development initiatives* - allow municipalities to allocate additional funds for administrative costs for supervisory, safety and program-evaluation purposes.
2. Expand *school-based health clinics (SBHCs)* through infrastructure development and operational funding. In addition to providing much-needed health services (including prevention programs), SBHCs work to reduce bullying, obesity and other youth-oriented problems.
3. *Amend the state's youth employment age threshold to match that of the federal government's*, which would allow (a) 14- and 15-year-olds to work in most job settings and (b) 16- and 17-year-olds to work in any job setting that hasn't been declared hazardous by the US Secretary of Labor.

## EDUCATION

1. *Support implementing the remainder of the recommendations of the Governor's Task Force on Education Funding.* Specifically,
  - a. Provide, and commit to, a *clear timetable for uncapping the ECS grant* for all municipalities, and
  - b. *Reduce the special education excess cost threshold* from 4 times to 3 times the average per-pupil expenditure.
2. *Revise PA 07-66*, which requires school suspensions to be held in school:
  - a. *Allow municipalities to establish a suspension policy* that best meets the needs and abilities of the individual school district, and
  - b. *Require the state Department of Education to develop best practices* regarding in-school vs. out-of-school suspensions.
3. Require the *State to be fully responsible for all expenses incurred by a school district for special education services provided to children who are wards of the State* and residing within that district.

## ENVIRONMENT

1. Help municipalities meet the clean water needs of Connecticut by:
  - a. *Extending the amortization of loans for sewer separation projects from 25 to 30 years. The work done on this type of project lasts much longer than 25 years (that is not true for most other projects);*
  - b. *Allowing the life of long-term consent degrees to be extended beyond the present 15 years to a maximum of 25 years, if justified. At present, DEP and municipalities enter into such agreements to ensure that work is done so that environmental standards and goals are met. Extending the deadlines for such agreements would better match the ability of the State and localities to pay for the work; and,*
  - c. *Continue to provide needed funding to the Clean Water Fund for grants and loans to municipalities that are ready to proceed with Clean Water projects. Use state surplus funds to reduce the need for general obligation bonding.*
2. *Create state regulation of solid waste disposal rates of privately owned trash-to-energy facilities. Over the next few years, ownership of most resources recovery plants could transfer to private companies. Rate regulation is the only way to protect property taxpayers from exorbitant tip fees while ensuring that the plants are profitable.*

## FINANCE, REVENUE & BONDING

1. *Either (1) repeal C.G.S. § 12-80a, which allows the State to assess the personal property of telecommunications companies, or (2) treat such personal property in a manner similar to all other business personal property by:*
  - a. *Providing municipalities the information they need to plan for fluctuations in this PILOT payment by requiring telecommunications companies to report their inventory of personal property to local governments by October 1<sup>st</sup> of each year;*
  - b. *Allowing municipalities to audit the personal property declarations sent to the State by telecommunications companies, and*
  - c. *Establishing a minimum residual depreciation value of 20% for such personal property.*
2. *Commit to re-building Connecticut by increasing infrastructure investment in areas such as the Town Aid Road grant, Small Town Economic Assistance Program (STEAP), Local Capital Improvement Program (LoCIP), Urban Action Program, Clean Water Fund, and School Construction.*
3. *Support property tax relief for elderly homeowners by:*
  - a. *Expanding the number of residents eligible for the Elderly/Disabled Circuit Breaker program by increasing (1) the amount of credits allowed [the amount of credits has not been*

increased since 1993], and (2) the program's income eligibility thresholds (from the current \$28,800 for single persons and \$35,300 for married persons) [currently, the income thresholds increase with an annual cost of living adjustment -- this recommendation is for an increase above-and-beyond the cost of living adjustment].

- b. Fully funding the Elderly Circuit Breaker reimbursement to towns and cities.
  - c. Studying the impact on municipalities that adopt optional property tax freezes for seniors, and evaluating methods by which the State can help municipalities pay for this tax relief.
4. *Establish a task force of local and state officials to examine various funding issues and fiscal impacts of GASB requirements concerning Other Post-Employment Benefits on local and state government.*

## GOVERNMENT ADMINISTRATION & ELECTIONS

1. *Make changes to the laws concerning prequalification of bidders on municipal projects to make the process more cost effective for municipalities: (i) provide for a penalty for bids and prequalification documentation that are not in the same sealed envelope. Presently, they are discarded, which may result in the town having to consider only more expensive bids, and (ii) provide that projects with bids under the threshold for prequalification rules (\$500,000) need not comply with those rules even if the municipality's estimate of the cost is above the threshold.*

## HUMAN SERVICES

1. *Increase the availability of community-based prevention services by allocating 25% of state tobacco settlement funds to municipalities for public health and social service-related initiatives.*

## INSURANCE & REAL ESTATE

1. *Eliminate all legal and regulatory impediments to municipalities voluntarily joining with one another to purchase health insurance for their employees either through pooling or other methods.*

## JUDICIARY

1. *Provide the same protections from liability for use of recreational land to municipalities that are currently provided to the state and private landowners.*
2. *Amend CGS Section 47a-42 to (a) exempt trailers, boats, and motor vehicles, including four-wheelers and ski-mobiles whether licensed or not, from items belonging to evicted persons that must be removed and stored by municipalities and (b) authorize municipalities to place a lien on the real property from which items have been removed.*

## LABOR AND PUBLIC EMPLOYEES

1. *Amend the State's prevailing wage rate law [CGS 31-53(g)] by increasing, to \$1 million, the thresholds for both new and renovation construction projects, and index the thresholds thereafter. The prevailing wage thresholds that trigger the mandate have not been adjusted in Connecticut since 1991. Prior to 1991, state legislators adjusted these thresholds on a six-year schedule.*
2. *Amend 07-473c to allow municipal representation on the Connecticut State Board of Mediation and Arbitration by providing CCM the ability to recommend to the Labor Commissioner two appointees for permanent and alternate management member positions.*
3. *Amend the municipal employee collective bargaining statutes to clarify the statutory definition of "department head" for purposes of excluding such personnel from collective bargaining. Specifically, (a) amend section 7-467(4) so that the definition of a department head includes an employee who heads any department in a municipal organization, has substantial supervisory control of a permanent nature over the municipal employees, and is accountable to the board of selectmen of a town, city or borough not having a charter or special act form of government or to the chief executive officer of any other town, city or borough directly or through a superior within the municipal organization, and (b) amend section 7-467(5) to delete "major" and define "department" as "any functional division in a municipal organization which shall include identified departments and divisions within a department, notwithstanding the provisions of any charter or special act to the contrary."*

## PLANNING & DEVELOPMENT

1. *Add more reason and clarity to the state's affordable housing laws by: (a) increasing state financial assistance for construction and rehabilitation of affordable housing, especially for municipalities which have complied with CGS 8-30g, the affordable housing land use appeals procedure. Incentives should be provided to municipalities under the 10% threshold to assist them in increasing their inventory of affordable housing; (b) restoring DECD housing PILOT and tax abatement funds (\$3.9 million); (c) amending PA 07-04 (Special Session) -- which provides incentives to municipalities to allow higher density housing -- to reimburse municipalities for education and water and sewer-related expenses incurred by permitting such housing, (d) allowing mobile homes and accessory apartments to be included as affordable housing under CGS 8-30g, and (e) prohibiting the development of housing on environmentally sensitive land, under CGS 8-30g.*
2. *Amend procedures regarding state designation of historic districts to (1) require that the State notify municipalities when applications are made and (2) require that hearings regarding such proposed districts be held in the community requesting the designation.*
3. *Curb blight and encourage economic development by establishing a task force to examine the issue of alternative building codes for rehabilitative purposes.*
4. *Amend CGS 7-148gg (municipal liens) to ensure that municipalities do not have to conduct additional title searches when issuing a notice of violation on a property.*

## **PUBLIC SAFETY**

1. *Ensure local governments' ability to prepare for and respond to man-made and natural disasters by requiring a stronger, permanent state commitment to fund all aspects of local emergency management and homeland security.* Local first responders need appropriate state funding, in lieu of shrinking federal dollars, to (a) enhance statewide interoperable communication systems, (b) nurture regional collaboration of emergency management planning and response, and (c) improve the infrastructures and operations of Connecticut's regional fire schools.
2. *Amend statutory requirements and procure adequate state funds to municipalities for the direct costs associated with Public Act 07-04, which mandates local police departments treat 16 and 17 year-olds as juveniles (effective 2010).* This new unfunded state mandate will result in added costs to local governments for new facilities, training, operational and investigative requirements.
3. *Establish a pilot program on Route 44 (Avon Mountain) for automated speed and traffic-signal enforcement.* Current law in Connecticut does not enable law enforcement officials to effectively use such technology to apprehend red light violators and ultimately make roadways safer.
4. *Allow municipal police departments to conduct criminal background checks on seasonal and volunteer municipal employees, with written consent from the applicant.*

## **TRANSPORTATION**

1. *Improve Connecticut's infrastructure by expanding mass transportation systems, including (1) funding to municipalities for elderly and disabled transportation services and (2) rural transit and commuter bus funding.*
2. *Require the State to reimburse municipalities for costs associated with municipal emergency responses on limited access highways.*
3. *Enable municipalities to collect disturbed-roadway excavation-permit fees that include damages to roadways that were recently paved, surfaced or reconstructed.*
4. *Require that vehicle identification numbers (VINs) are included on assessment information that the State sends to municipalities for tax purposes and on information provided at the time of sale of a vehicle.* This will enable municipalities to more easily track property tax scofflaws who change names, etc.

## **VETERANS' AFFAIRS**

1. *Provide increased program assistance to curb homelessness among veterans.*

CCM, 1/2008

**PAGE  
BREAK**

February 6, 2008

## *CCM's initial response to the Governor's proposed budget as it affects towns and cities*

(1) CCM applauds the Governor for recognizing that a property tax cap by itself is not the single solution to Connecticut's property tax crisis. While we remain concerned about such a cap, we are glad the Governor has expressed flexibility on the issue.

(2) And CCM applauds the Governor for recognizing that mandates relief must be a critical part of resolving the property tax crisis, by proposing a strong mandates reform package. A statutory prohibition against new unfunded and under-funded mandates is a CCM Legislative Priority for 2008. Increasing prevailing wage thresholds as the Governor proposes would be another important mandate relief measure.

(3) But the Governor has proposed virtually no changes in the levels of statutory formula grants. That simply won't do the job. Municipal costs – for personnel, education, insurance and energy won't stop rising because state funding is flat. While the Governor notes that her proposals contain no tax increase for Connecticut residents, failure to significantly increase municipal aid – both education and non-education aid – will result in statewide property tax hikes and cutbacks in local services.

- The overall increase in municipal aid proposed by the Governor is only 3.6% (\$98 million) statewide. Factoring in inflation, state aid would increase by only 1.4 percent (\$96 million.) Again, adjusted for inflation, education grants would increase by only 2% (\$95.3 million). And most non-education grant programs have no scheduled increase at all for the next fiscal year. In real dollar terms, the Governor would cut these grants by 2.1% (-\$8.4 million).

(4) CCM applauds the Governor for her leadership in proposing numerous initiatives to advance responsible or smart growth in towns and cities across the state, in particular new funding for the regional incentive grant program. Greater regional cooperation – and the governmental efficiency it encourages – is an important component of property tax relief.

(5) And CCM is encouraged that the Governor has proposed several new programs to provide state technical assistance to municipalities, for example in energy procurement. Such programs are a recognition that the State and municipal governments are partners in the governance of Connecticut.

PAGE  
BREAK



# Legislative Update



Item #21

**THE VOICE OF LOCAL GOVERNMENT**

← PLEASE DELIVER IMMEDIATELY TO ALL CCM-MEMBER MAYORS, FIRST SELECTMEN, AND TOWN/CITY MANAGERS

## ConnDOT STUDIES ADEQUACY OF BUS SERVICE: BUSES for 21st CENTURY FORUM SCHEDULED

ConnDOT's fiscal 2009 budget includes \$5 million in funding for expansion of bus services. Currently the department is conducting long range planning sessions around the state to address and define unmet service needs and other gaps in bus service. The goal of these sessions is to create a draft service plan by mid-March 2008 that includes a full list of services and the gaps that exist in order to begin implementing services and begin to address the goals of funding for fiscal year 2009.

### Goals of the Funding:

- ⇒ Enhance bus operations by increasing coordinated marketing of bus transit,
- ⇒ Include web-based trip planning,
- ⇒ Improved technology delivery for users,
- ⇒ One-stop website access to transit district and CT Transit information,
- ⇒ Increase the frequency of bus service,
- ⇒ Expanding weekend and weekday hours of service,
- ⇒ Improve commuter shuttle services, and,
- ⇒ Provide for any complementary para-transit service pursuant to federal requirements.

### BUS SERVICE INITIATIVE LONG RANGE PLANNING SESSIONS

ConnDOT is inviting all partners, and anyone with a stake in bus transit services to attend these sessions and provide input. In addition to attending one of the regional meetings, service suggestions can also be provided directly to ConnDOT via email at [dotadmin.ctrides@po.state.ct.us](mailto:dotadmin.ctrides@po.state.ct.us).

<u>Date</u>	<u>Region</u>
1/24, 10am	Northwest Region: Western CT Area Agency on Aging, 10 Progress Lane, Waterbury
1/31, 11am	Eastern Region: Eastern Workforce Investment Board, 108 New Park Avenue, Franklin
2/1, 1pm	South Central Region: Council of Governments, 127 Washington Avenue, 4th Floor West, North Haven
2/5, 10am	North Central Region: Greater Hartford Transit District, Union Station, Hartford

(over)

# **SAVE THE DATE**

## **Buses for 21<sup>st</sup> Century Mobility Forum: Strengthening Vision and Action**

**Hosted by House Speaker Jim Amann**

**Sponsored by CCM, CRCOG, CCSU, CFE, RPA, The Business Council of Fairfield County  
and Transit for Connecticut.**

**Concerned about:**

- Getting people to jobs efficiently?**
- Connecting Connecticut to economic centers and global gateways?**
- Adapting transit to a changing economy and life style preferences?**
- Relying on increasingly costly fuel?**
- Reducing carbon dioxide emissions?**

**Join state decision makers, experts in the field of bus transit and bus transit advocates on**

**Friday, February 22, 2008  
9:00 a.m. to 12 noon  
Room 2B at the Legislative Office Building  
Hartford**

**Learn how bus transit can attract "choice riders" from their cars and better connect people to their jobs  
and where they want to go. Discuss various finance options and policy tools needed to achieve results.**

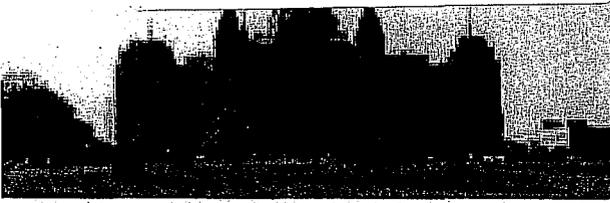
**Please RSVP to Kierran Broatch at Connecticut Fund for the Environment, 203-787-0646, Ext.  
117 or [kbroatch@cfenv.org](mailto:kbroatch@cfenv.org), no later than February 19, 2008.**

STATE REGULATORY  
BULLETIN



CONNECTICUT CONFERENCE OF MUNICIPALITIES

900 CHAPEL STREET, 9th FLOOR, NEW HAVEN, CT 06510-2807 PHONE (203) 498-3000 • FAX (203) 562-6314



[www.ccm-ct.org](http://www.ccm-ct.org): Your source for local government management information on the Web

January 24, 2008, Number 08-01

## DRAFT PROPOSED ELECTRONIC WASTE RECYCLING REGULATIONS

Public Act 07-189 establishes a mandatory recycling program for certain electronic devices and requires manufacturers to participate in the program to implement and finance the collection, transportation, and recycling of covered items. Municipalities are required to provide "convenient and accessible" recycling opportunities for the covered items to its residents.

The Connecticut Department of Environmental Protection is required to promulgate regulations to implement this new program by **October 1, 2008**.

### SUMMARY OF PROPOSED REGULATIONS *(draft as of January 10, 2008)*

The proposed regulations would **require municipalities to submit a plan to DEP that describes how the municipality will provide "convenient and accessible" collection and recycling opportunities for covered electronic devices (CEDs) to its residents.** The proposed regulations *also allow DEP to require the municipality to modify such plan if it determines it to be insufficient* to meet the requirements.

Municipalities will ***not*** be financially responsible for: storing, loading, or unloading CEDs, packaging CEDs for transport, moving CEDs from a municipal collection point to a recycling facility, or tracking CEDs to a recycling facility.

### PUBLIC COMMENTS

A public comment period through DEP has not yet been set, however **CCM would appreciate feedback from members** that we can bring to the stakeholders meetings that CCM has been participating in.

You can email comments or request a copy of the draft regulations by contacting Kachina Walsh-Weaver of CCM at [kweaver@ccm-ct.org](mailto:kweaver@ccm-ct.org), or you may contact her directly at (203) 498-3026.

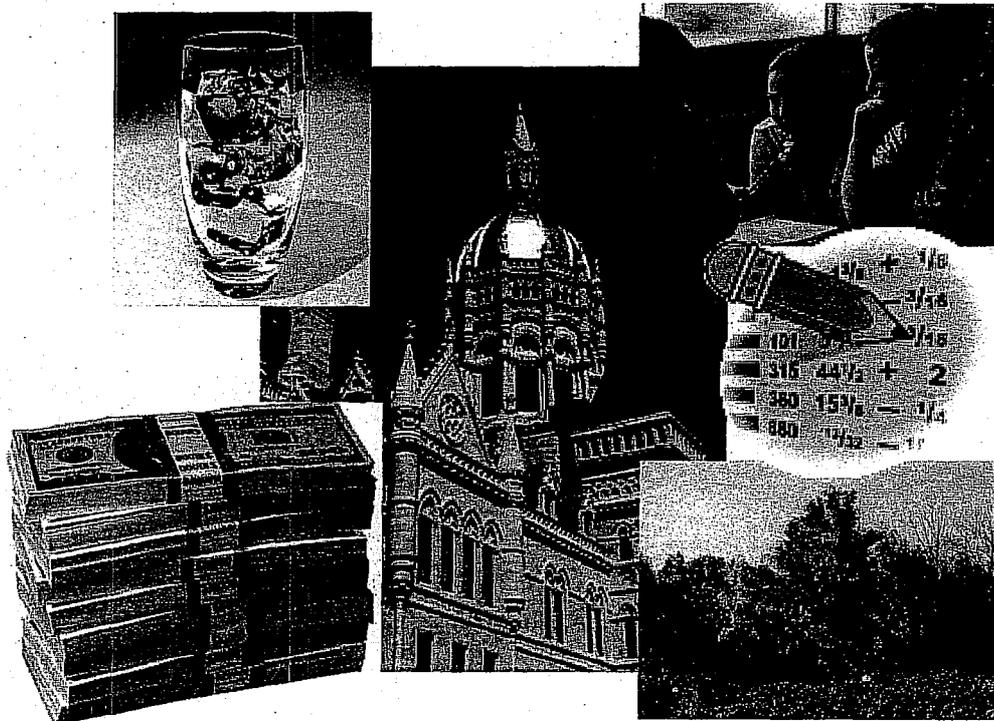
\* \* \*

If you have any questions or comments, please contact Kachina Walsh-Weaver at [kweaver@ccm-ct.org](mailto:kweaver@ccm-ct.org) or (203) 498-3026.

*This bulletin has been sent to CCM-member mayors, first selectmen, town/city managers, recycling coordinators, and solid waste managers.*

**PAGE  
BREAK**

# The Second Year of the Budget: FY 09

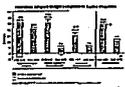
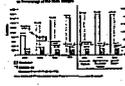
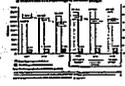


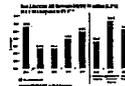
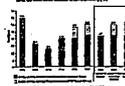
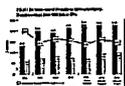
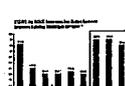
## *Impact on Connecticut's Towns and Cities*

*January 16, 2008*

# The Second Year of the Budget: FY 09

## AID TO MUNICIPALITIES

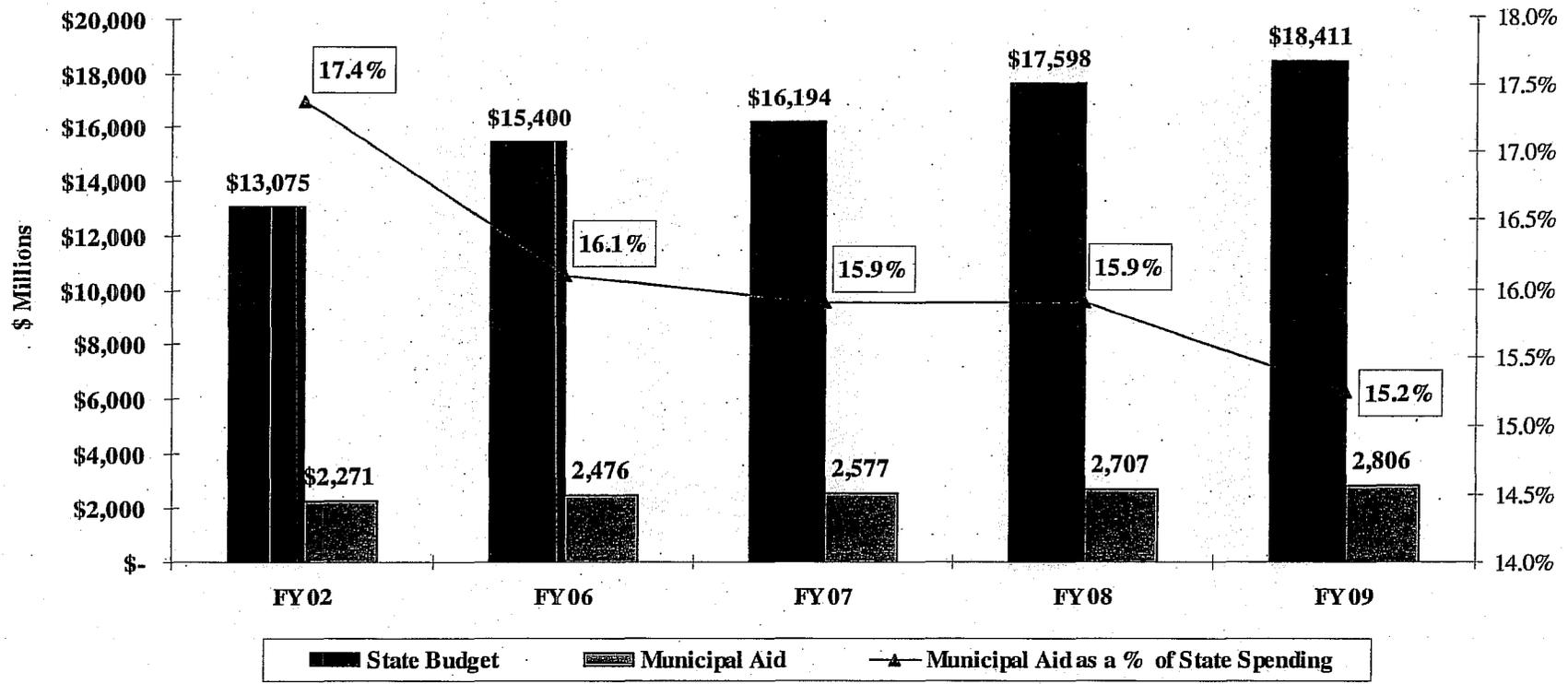
<u>Page</u>	
Municipal Aid as a % of the State Budget.....	3 
Grant Aid for pre-K-12 public education.....	4 
ECS Grant.....	5 
Special Ed. – Excess Cost Grant Increases.....	6 
State’s %Share of pre-K-12 public ed.Costs....	7 
Non-Education Aid Increase.....	8 

<u>Page</u>	
Town Aid Road Grant.....	9 
Mashantucket Pequot-Mohegan Grant.....	10 
PILOT: Colleges and Hospitals.....	11 
PILOT: State-owned Property.....	12 
PILOT: Manufacturing Machinery & Equip.....	13 

*For more information on the State budget and how it impacts your community, visit the CCM website at [www.ccm-ct.org](http://www.ccm-ct.org).*

\*\*\* If you have questions, please call Katie Cohen, Gian-Carl Casa, or Jim Finley of CCM at (203) 498-3000. \*\*\*

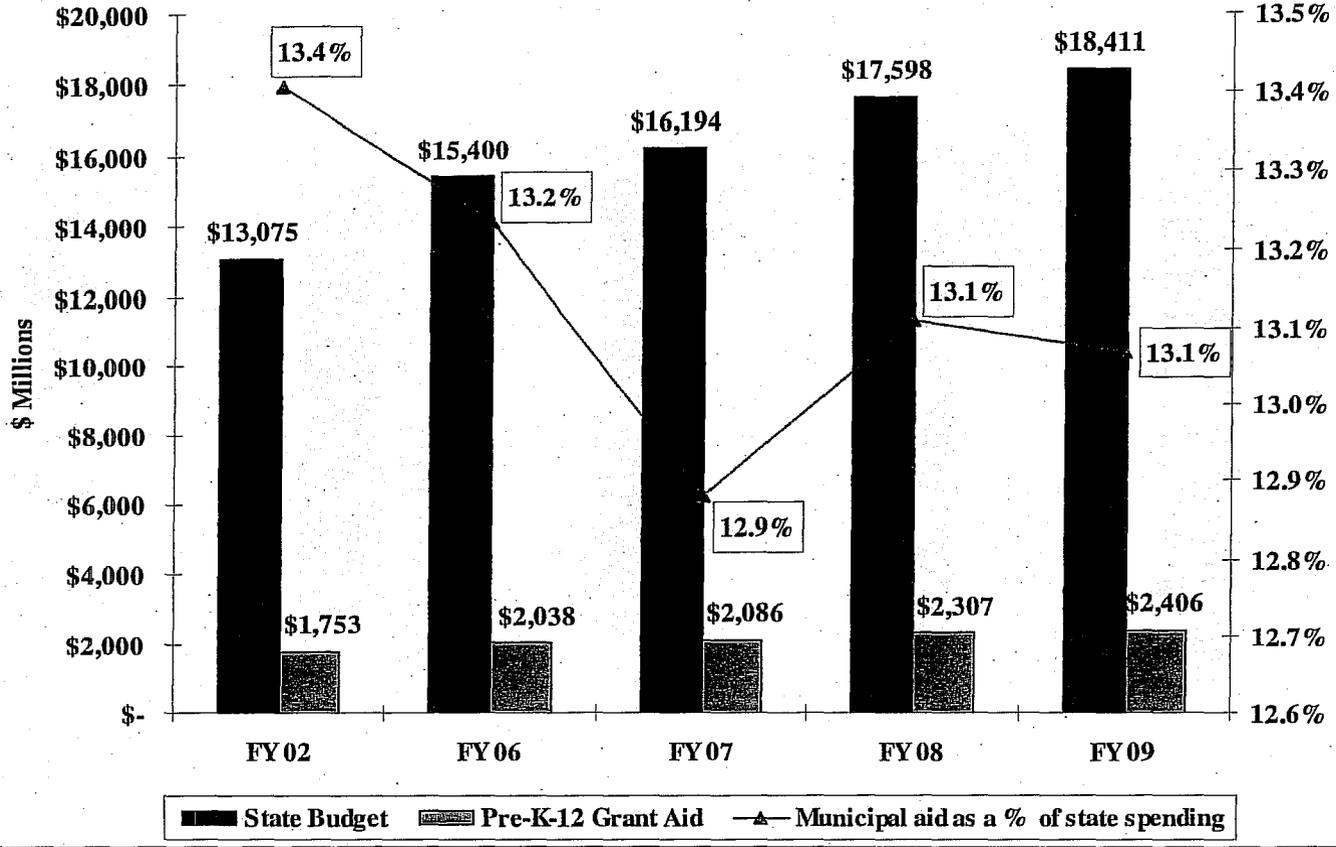
## The Second Year of the Budget: Municipal Aid Increases in Dollars but Declines as a Percentage of the State Budget



\* This includes reimbursement for machinery/equipment and commercial motor vehicles.

Source: CT Office of Fiscal Analysis Budget Book and CCM, January 2008

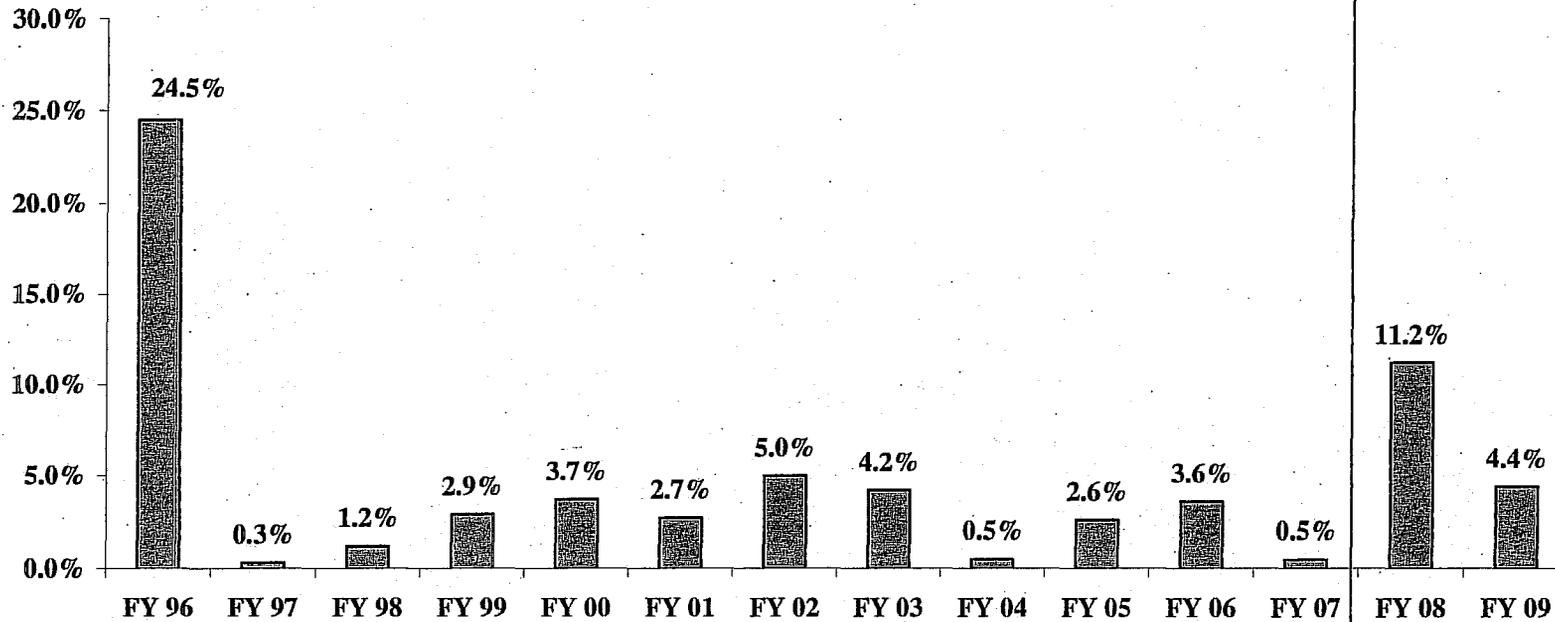
### The Second Year of the Budget: Grant Aid for Pre-K-12 Public Education



Note: Education aid includes operating grant aid that assists towns and cities. School construction, charter schools, and unified school districts are excluded.

Source: CT Department of Education and CCM, January 2008

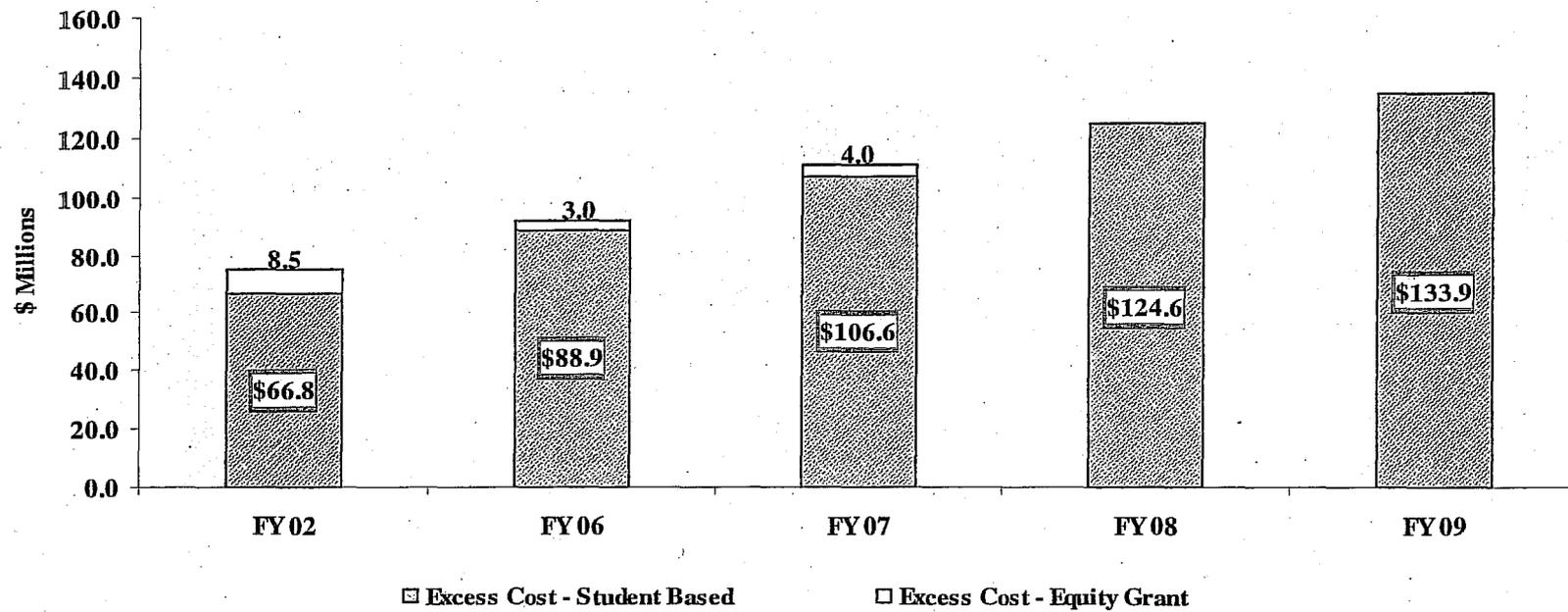
**The Second Year of the Budget:  
ECS Grant Increases by 4.4% (\$80 million) in FY 2009  
(% Increase in ECS Over Prior Year)**



<b>\$ Increase:</b>	\$245	\$4	\$15	\$36	\$49	\$37	\$69	\$62	\$8	\$40	\$57	\$8	\$182	\$80
---------------------	-------	-----	------	------	------	------	------	------	-----	------	------	-----	-------	------

Source: CT Office of Fiscal Analysis and CCM, January 2008

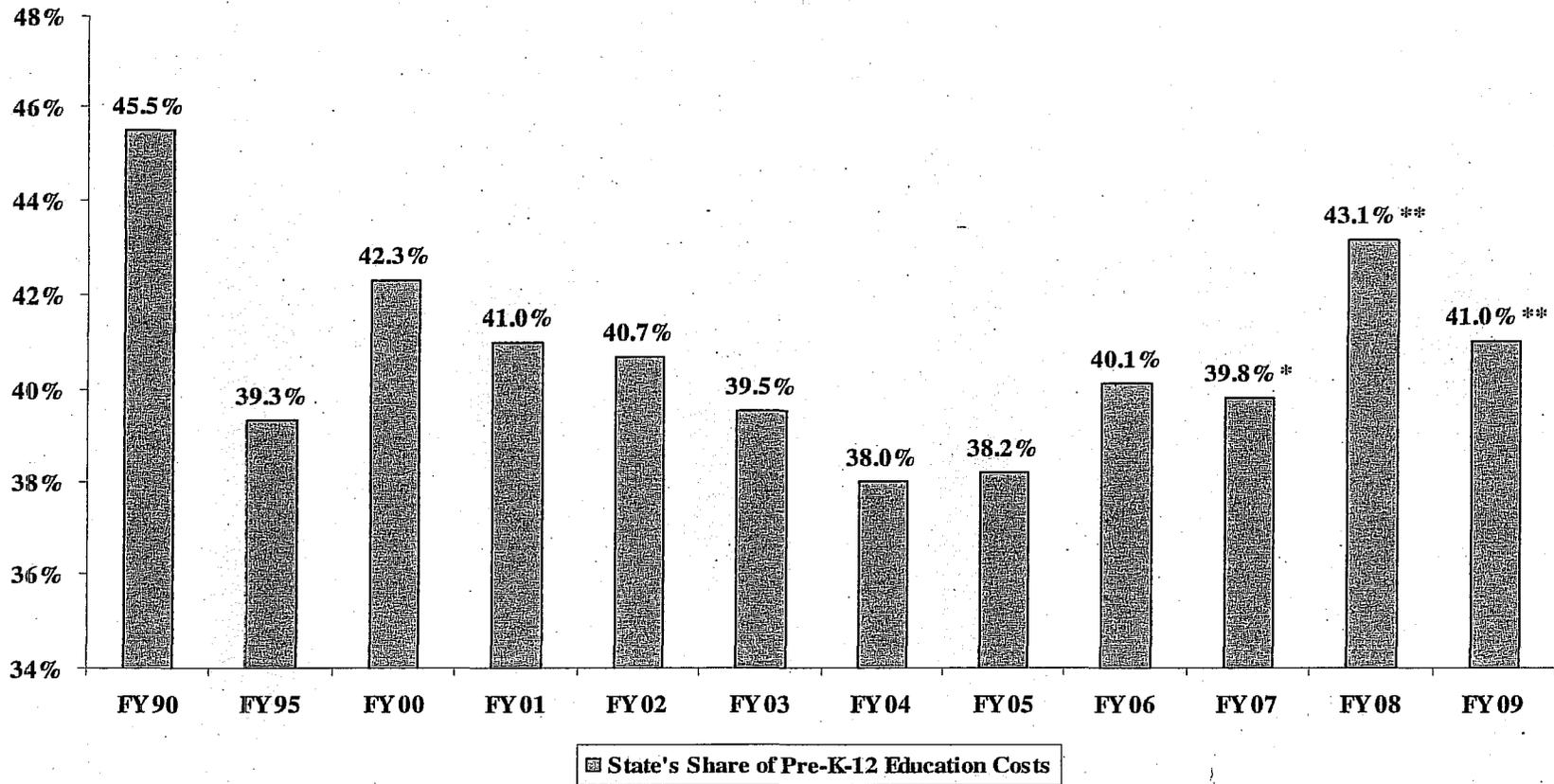
## The Second Year of the Budget: Special Education Excess Cost Grants: Full Funding of Student-Based Grant but Elimination of Equity Grant



**Note:** The Excess Cost - student based grant has two components: (1) children whose placement is handled by the Department of Children and Families and (2) children whose placement is handled by a local school district. For children placed by DCF, municipalities are reimbursed for all costs that exceed the local school district's average per-pupil expenditure. For locally placed students, municipalities are reimbursed for all costs that exceed 4.5 times the district's average per pupil expenditure. The Excess Cost - Equity grant reimburses those towns whose special education expenditures exceed the state average.

Source: CT Office of Fiscal Analysis Budget Book and CCM, January 2008

## The Second Year of the Budget: State % Share of Pre-K-12 Public Education Drops



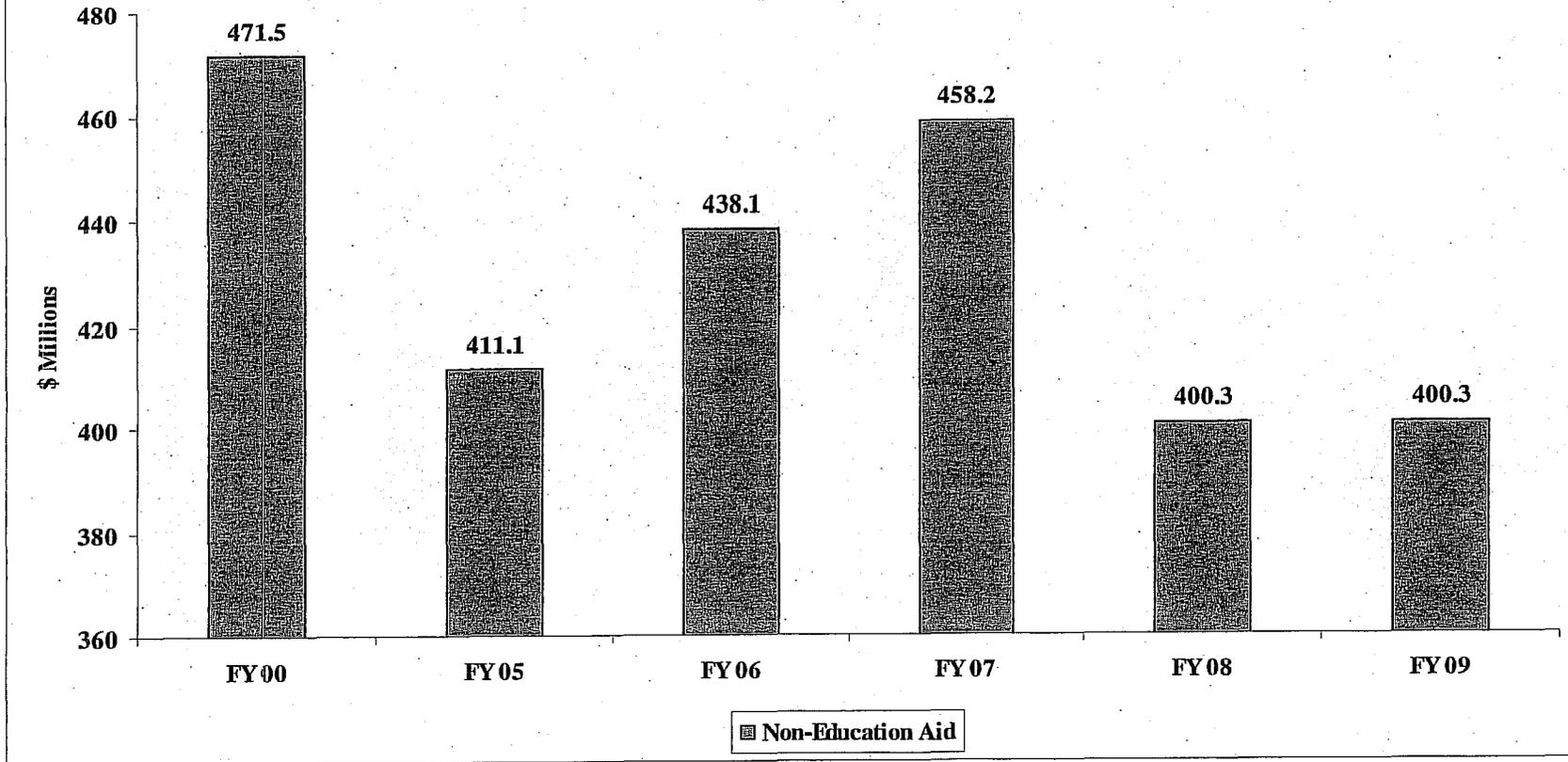
**Note:** State's share includes grants for operating grant aid, payments into the Teacher's Retirement Fund, other Department of Education costs, and school construction bond authorizations.

Source: CT Department of Education and CCM, January 2008

\* FY 2007 is the latest information available

\*\* Represent CCM Estimates based on budgetary projections

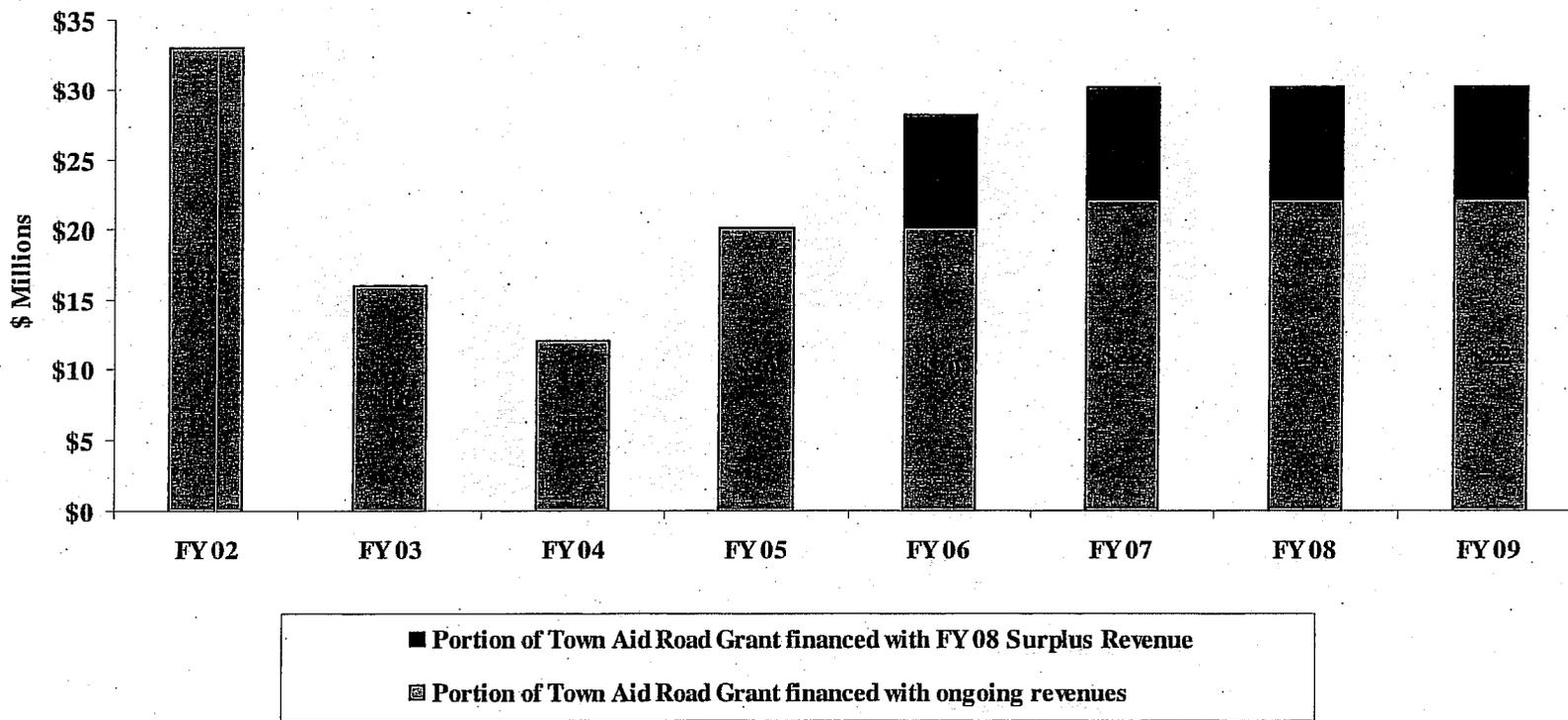
## The Second Year of the Budget: Non-Education Aid Remains Level for FY 2009



\* Excludes PILOT Machinery/Equipment and Commercial Motor Vehicles (\$104.9 million), which is reimbursement for an expended state-mandated tax exemption, and is thus, not increased municipal revenue.

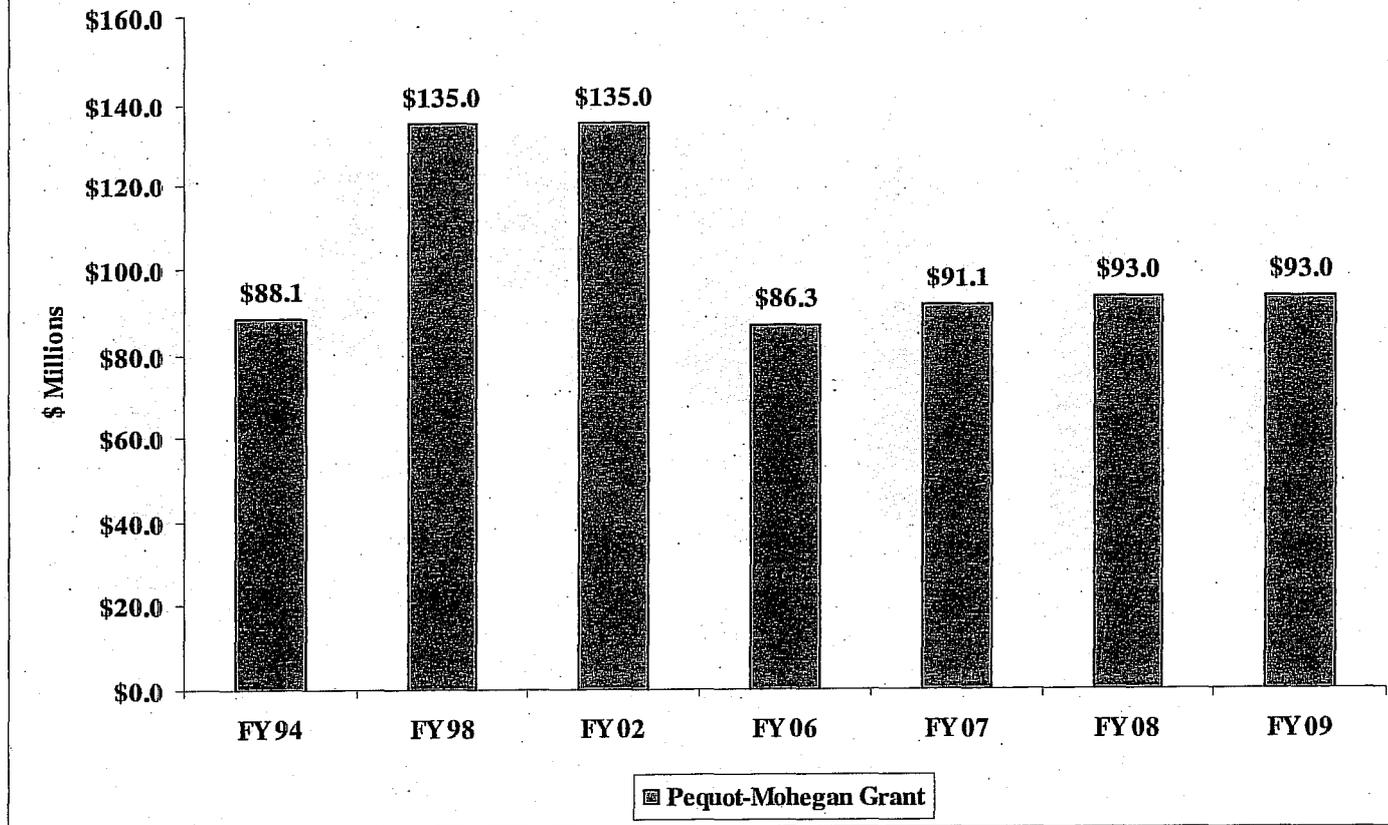
Source: CT Office of Fiscal Analysis, CT Office of Policy and Management and CCM, January 2008

**The Second Year of the Budget:  
Town Aid Road Grant Level-Funded at \$30 Million in FY 09 -  
Still Has Not Fully Recovered from FY 03 Cuts**



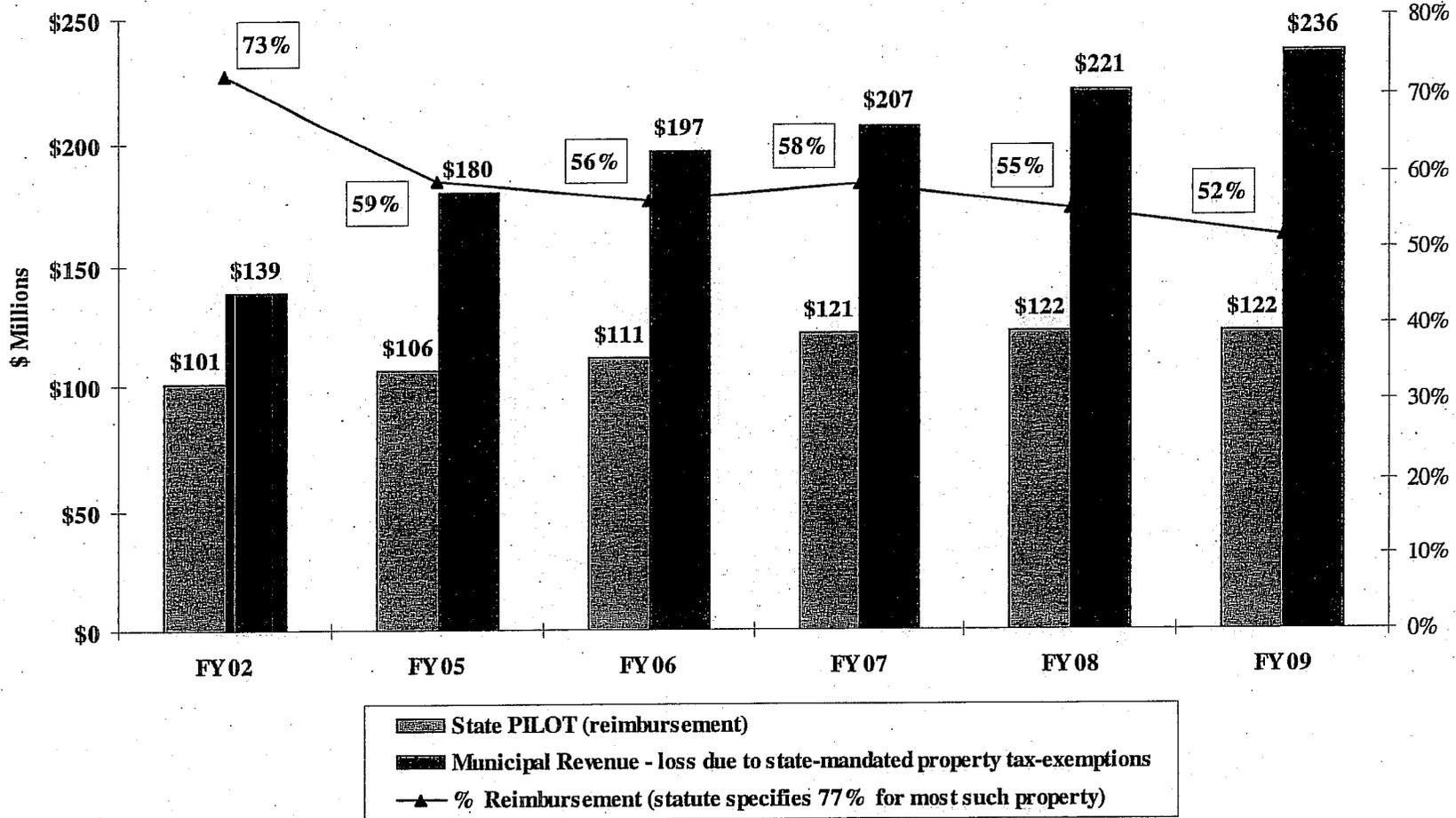
Source: CT Office of Policy and Management Estimates Book and CCM, January 2008

### The Second Year of the Budget: Pequot-Mohegan Grant Remains Level for FY 09 - Still Has Not Fully recovered from FY 2003 Cuts



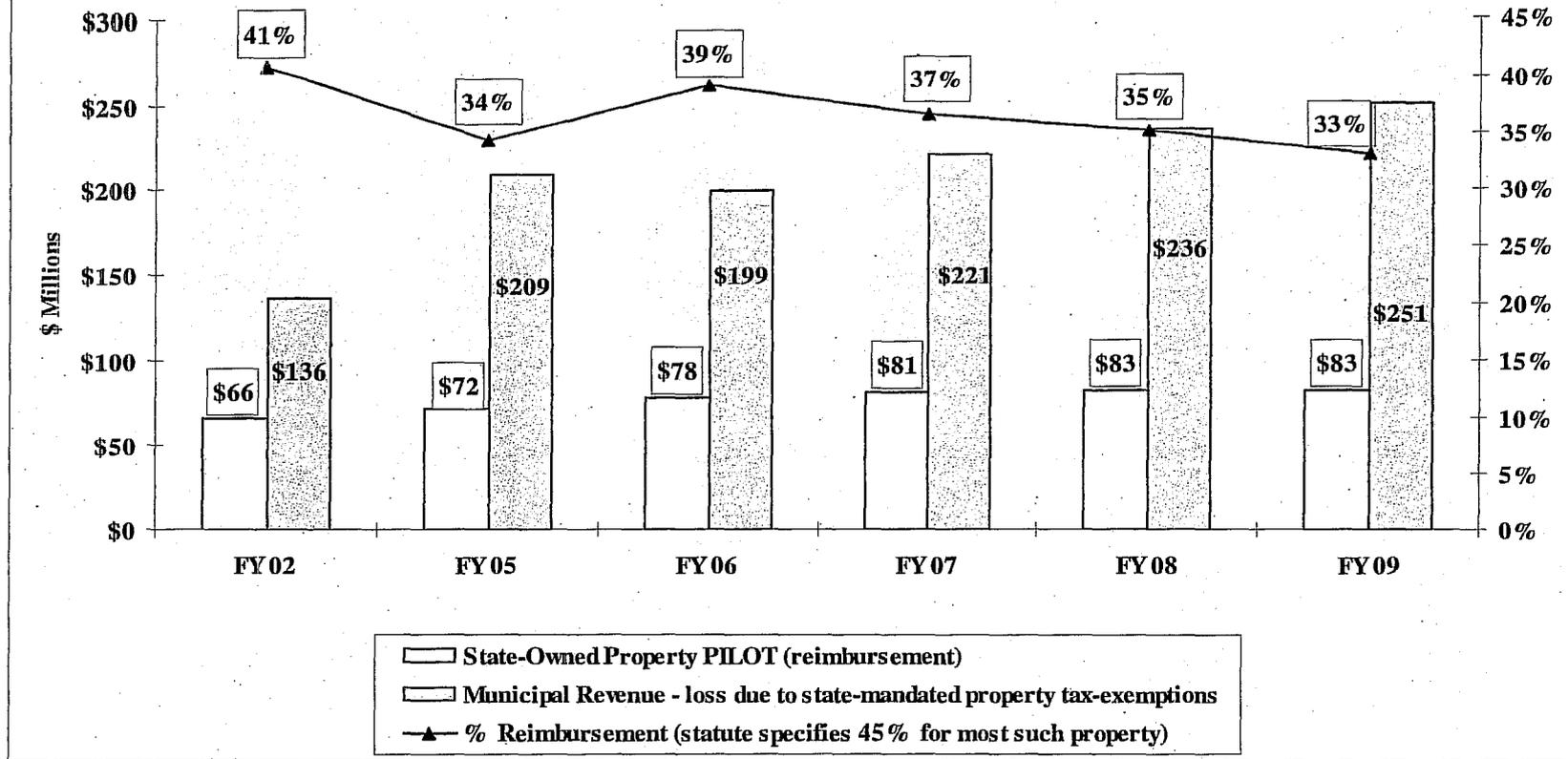
Source: CT Office of Policy and Management and CCM, January 2008

**The Second Year of the Budget:  
 PILOT for Private College and Hospital Property Increases Slightly,  
 Reimbursement Rate Will Fall to 52%**



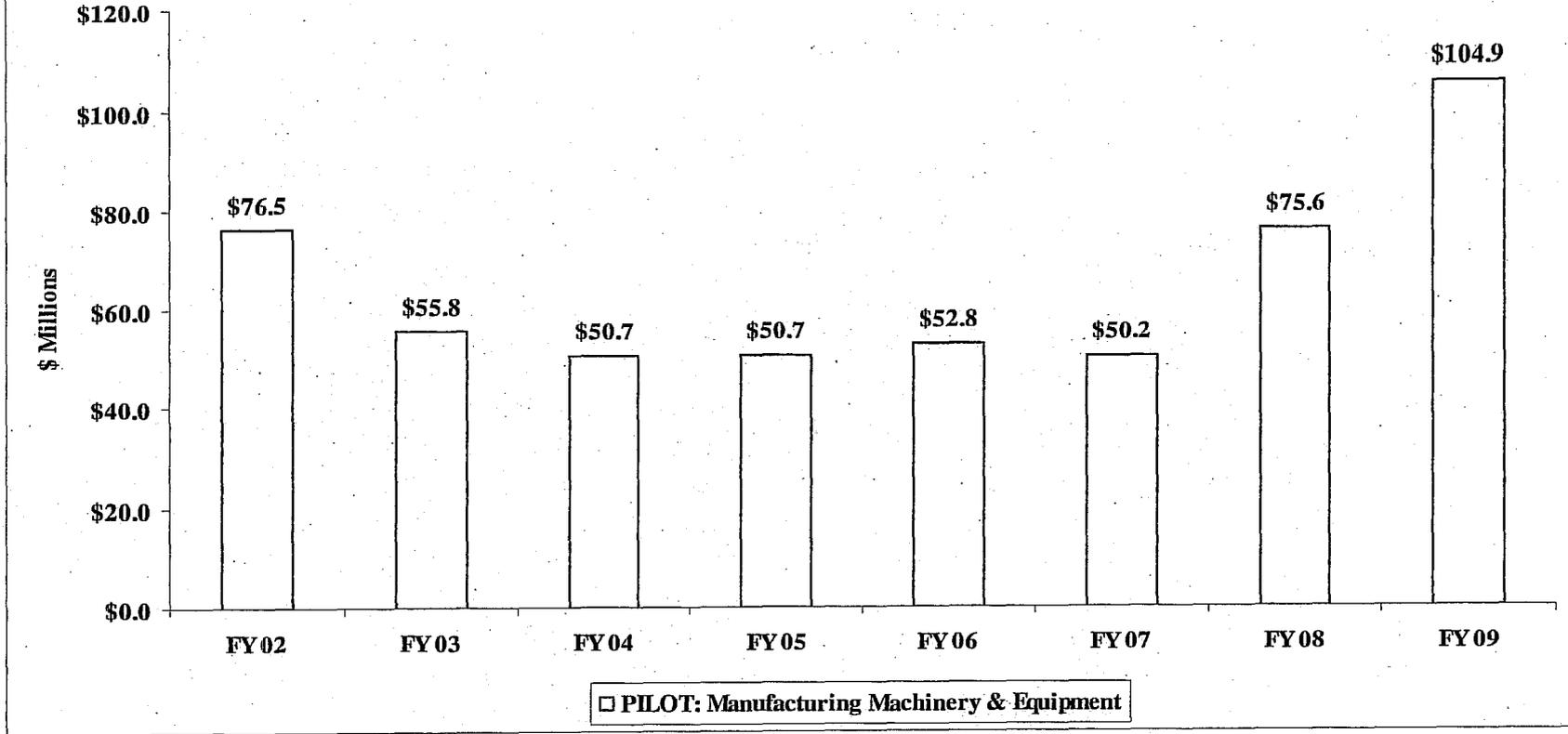
Source: CT Office of Policy and Management Estimates Book and CCM, January 2008

### The Second Year of the Budget: PILOT State-Owned Property to Increase Slightly, Reimbursement Rate Will Fall to 35%



Source: CT Office of Policy and Management Estimates Book and CCM, January 2008

## The Second Year of the Budget: PILOT: Manufacturing Machinery & Equipment



Note: This increase (\$29.3 million) reimburses municipalities for newly state-mandated pre tax exemptions on such property. Although this is a dollar increase in the state budget, it is not new or increased municipal revenue.

Source: CT Office of Fiscal Analysis Budget Book and CCM, January 2008

# CCM - Connecticut's Statewide Association of Towns and Cities



The Connecticut Conference of Municipalities (CCM) is Connecticut's statewide association of cities and towns. CCM represents municipalities at the General Assembly, before the state executive branch and regulatory agencies, and in the courts. CCM provides member cities and towns with a wide array of other services, including management assistance, individualized inquiry service, assistance in municipal labor relations, technical assistance and training, policy development, research and analysis, publications, information programs, and service programs such as workers' compensation, liability-automobile-property insurance, risk management, and energy cost-containment. Federal representation is provided by CCM in conjunction with the National League of Cities. CCM was founded in 1966.

CCM is governed by a Board of Directors, elected by the member municipalities, with due consideration given to geographical representation, municipalities of different sizes, and a balance of political parties. Numerous committees of municipal officials participate in the development of CCM policy and programs. CCM has offices in New Haven (the headquarters) and in Hartford.

900 Chapel Street, 9<sup>th</sup> Floor  
New Haven, Connecticut 06510-2807  
Telephone (203) 498-3000 Fax (203) 562-6314

E-mail: [ccm@ccm-ct.org](mailto:ccm@ccm-ct.org)  
Web Site: [www.ccm-ct.org](http://www.ccm-ct.org)

**THE VOICE OF LOCAL GOVERNMENT**



January 14, 2008

## Second Year of the Biennial Budget: Towns and Cities Flat-lined, Property Taxpayers Face More Pain Unless State Leaders Act

Unless the Governor and the General Assembly act, property taxpayers in towns and cities across Connecticut face potentially huge property tax hikes, large-scale reductions in public services on both.

The biennial budget passed this year provides, for FY 08-09, an overall increase in funding for municipalities of just 3.7% (\$99 million) over the current fiscal year (FY 07-08). Moreover, unless legislation is passed, *municipalities stand to lose over \$40 million in revenue* presently being raised by the real estate conveyance tax.

**Make no mistake: the second year of the state budget spells trouble for residential and business property taxpayers.** The reasons are simple: statewide, *68.6% municipal revenue comes from property taxes*; the bulk of the rest, *23%, comes from state aid*. If state aid doesn't go up adequately, **property taxes will rise -- and/or -- services will be cut**. There are no other options, municipalities do not have any other revenue sources.<sup>1</sup> Further, municipal cost drivers – health insurance, energy, fuel, personnel and more – continue to rise significantly and make voracious demands on local finances.

The situation is even worse for communities that are particularly property-tax dependent: nine municipalities get over 90% of their revenue from property taxes, and another 48 get over 80% from property taxes.

**Inadequate state aid for towns and cities causes a tax shift from the state level to the local level.**

---

<sup>1</sup> User and other fees bring in just 7.4% of all revenue, while federal aid adds just 1%. These revenue lines do not fluctuate much from year to year.

## Overall: Education Aid Up Slightly, General Government Aid Stagnant

In FY 08-09, the hike of \$99 million in education aid to municipalities comprises all of the funding increase over FY 07-08...leaving general government aid flat-lined and stagnant.<sup>2</sup> In real-dollar terms, overall aid will be increased by \$97,306,307 (1.4%).

The present rates of the municipal share of the real estate conveyance tax are scheduled to sunset on June 30, 2008 unless legislation is passed to make those rates permanent. In 2003 the General Assembly and the Governor dramatically cut aid in several areas – in the middle of the budget year. The rates of the real estate conveyance tax were increased to help compensate for the cuts. In some areas, such as Town Aid for Roads and the Pequot-Mohegan Grant, the levels of aid have never returned to pre-2003 levels. Property taxpayers are left holding an increasingly heavier tax bag.

### EDUCATION AID<sup>3</sup>

While two of the largest state grants for education aid are slated to increase for FY 08-09 over this year:

- ECS – increase of 4.4% (\$80 million) in FY 08-09 over this year.
- Special Education (Equity) - Eliminated, beginning this fiscal year (was \$4.4 million in FY 06-07).
- Special Education (*Excess Cost – Student Based*) – increase of 7.5% (\$9.3 million).

Most of the other education grants are flat-lined: *Student Transportation; Adult Education; Bilingual Education; Health & Welfare; Young Parents; Interdistrict Cooperation; School Breakfast; School to Work; Early Reading Success; Youth Service Bureaus; Young Adult Learners*

In real-dollar terms, these grants are being increased by 2.1% or \$97,306,307.

And, one education grant actually decreases:

- Priority School Districts – decrease of 4.5%.

---

<sup>2</sup> Office of Fiscal Analysis, Financial Schedules – State Grants to Towns

<sup>3</sup> Office of Fiscal Analysis, Financial Schedules – State Grants to Towns

## NON-EDUCATION/GENERAL GOVERNMENT AID<sup>4</sup>

The major non-education/general government grant programs are *flat-lined for next fiscal year*.<sup>5</sup>

- **Town Aid Road grant** – No Increase
- **PILOT – State Property** – No Increase
- **PILOT – Colleges and Hospitals** – No Increase
- **Pequot-Mohegan Grant** – No Increase
- **Property Tax Relief Elderly Circuit Breaker** – No Increase
- **Property Tax Relief Veterans** – No Increase
- **Local & District Departments of Health** – No Increase
- **School Based Health Clinics** – No Increase

In real-dollar terms, the grants are being cut by 2.2% or \$8,083,116.<sup>6</sup>

And, on top of that, some have been decreased or eliminated entirely:

- **Property Tax Relief Elderly Freeze Program** – 10% (- \$100,000) Decrease.
- **DECD Housing PILOT and Tax Abatement programs** - Eliminated, beginning this fiscal year (- \$3,908,890).

## LOCAL COSTS UP

For example:

- *Health insurance* costs rise each year - 6.3%, on average, in FY 06-07, 8.3% in FY 05-06 and 13.1% in FY 04-05. Municipal health insurance costs are 46% higher than private sector norms. Many municipalities are reporting cost increases of between 10% and 20% over last year.
- *Energy costs*: The cost of *electricity* in Connecticut has gone up almost 60% in Connecticut since 1999. In the past year the price of *natural gas* increased between 75% and 81%. The price of *heating oil* in Connecticut has risen from \$2.51 per gallon to \$3.31 per gallon in one year. Five years ago (December 2002) it was \$1.29 per gallon.
- *Special Education* costs have risen from \$1.04 billion in 2001-02 to \$1.3 billion in 2005-06. *Employees' salaries* rose 6.3% from 2002 to 2003, another 7.6% in 2004, 8.5% in 2005 and 2% in 2006.

<sup>4</sup> Office of Fiscal Analysis, Financial Schedules – State Grants to Towns

<sup>5</sup> The Manufacturing Machinery & Equipment PILOT will increase by 38.7%, \$29.3 million, however, that is not new municipal revenue, but replaces existing municipal revenue as it reimburses for state-mandated property tax exemptions for that equipment (an exemption expands next year). Because it is not an increase in municipal revenue it is not factored into the calculations here.

<sup>6</sup> CCM analysis based on Federal Reserve estimate of 2.2% inflation.

Moreover, **the State continues to pass unfunded and under-funded mandates on towns and cities.** The 2007 General Assembly passed over 30 of them – adding to an ever-growing list that has a large cumulative impact. The Connecticut Advisory Commission on Intergovernmental Relations states that there are 1,203 such mandates overall.

### **Towns and Cities – The Most Accountable and Responsive Level of Government in Connecticut**

**At least 144 municipalities presently have the opportunity to hold a referendum on their budgets either automatically (52) or by citizen petition (92). Further, the legislative body is a town meeting in 106 municipalities.** Through the democratic process the residents of their communities vote directly on their budgets. Why should the State dictate to them that they have to abide by some arbitrary limit?

The remaining municipalities have representative legislative bodies that decide on their budgets, **just as the state legislature and Congress do.** They are directly accountable to the voters in their communities for the decisions they make, and most run for re-election every two years. Given that 53 municipalities changed leadership in 2005 and 45 did in 2007, the public seems perfectly capable of deciding when they want a change.

Citizens are more than able to hold their local budgets in check when they see fit. The Connecticut Advisory Commission on Intergovernmental Relations (CACIR) found that **of 73 municipalities that held budget referenda this year, only 45 budgets were approved on the first vote.** “Considering multiple budget referenda in numerous towns, there has been a total of 160 budget referenda held this year, fifteen more than [2006] and thirty-three more than in 2005”. The report also found that 17 municipalities adopted their budgets after the start of the fiscal year, compared to 12 in 2006 and 14 in 2005. Local government is the closest to the public. Citizens know their local officials and the way their local government works. Surveys have shown that local government is the most trusted of the three levels in the US.

### **A Perfect Storm – Unless State Leaders Act**

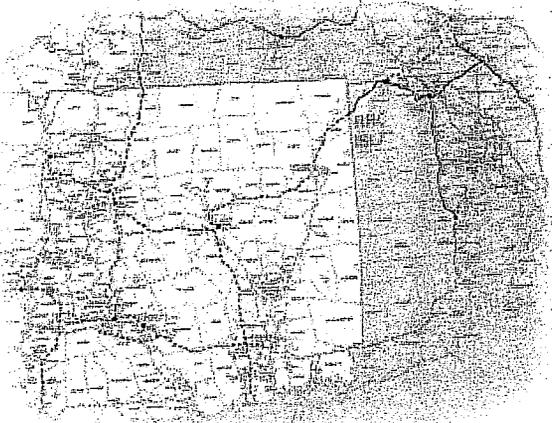
There is no reason to think that the cost of government will go down from this fiscal year to next and, as shown above, there is every reason to think it will go up. Flat-funded aid for municipal general government simply will not get the job done.

The combination of higher costs, numerous new and existing state mandates, along with flat-lined municipal aid will combine to bring down the perfect property tax storm on residential and business property taxpayers.

**The time to act is now. Only the State can help avert this storm.**

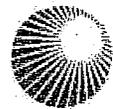
**\*\* \*\* \***

For more information, please contact Jim Finley or Gian-Carl Casa of CCM at (203) 498-3000.



# Transmission Briefing II

Prepared for: WINCOG



**Connecticut  
Light & Power**

The Northeast Utilities System

**January 4, 2008**

P.201  
1

Item #25



# A Quick Recap of Our Previous Briefing

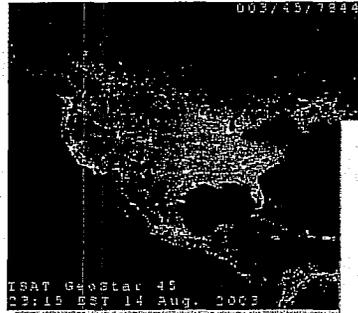
## Electric Distribution and Transmission

### Distribution is the "State Roads" part of the power delivery system

- Outages on the distribution system are local – affecting a few towns or a part of one town.
- Weaknesses in the distribution system do not affect the price you pay for power, because they do not affect how power is dispatched.

### Transmission is the "Interstate Highway" part of the power delivery system

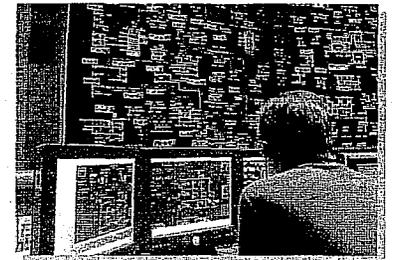
- At the transmission level, everything east of the Rockies is all interconnected into one power grid.
- So outages on the transmission system can affect a much larger area. (Remember August 2003?)
- Because bottlenecks and weaknesses on the transmission system affect how power can be reliably dispatched, they also affect the price you pay for power.



◀ In a previous briefing, we explained how the transmission system is like the interstate highways for power...

## The Reliability-Price Connection

- In order to operate New England's electric power grid reliably, the Independent System Operator of New England (ISO-NE) has to make sure its operators don't over-burden the weaker parts of the system.
- These weaker parts can consequently limit the flow of electricity,
- And constraints on Connecticut's electric transmission system have an impact on the price Connecticut's customers pay for electricity.
- The higher prices are related to:
  - Higher prices being paid for power in the daily energy market, because transmission constraints limit fully open competition among generators;
  - Reliability-Must-Run (RMR) contracts that pay certain non-economical power plants a premium to keep running;
  - So-called "Gap" power units that support the load when power cannot be imported into the area.



... and that the condition of the transmission system affects both the reliability and the price of power. ▶

P.202



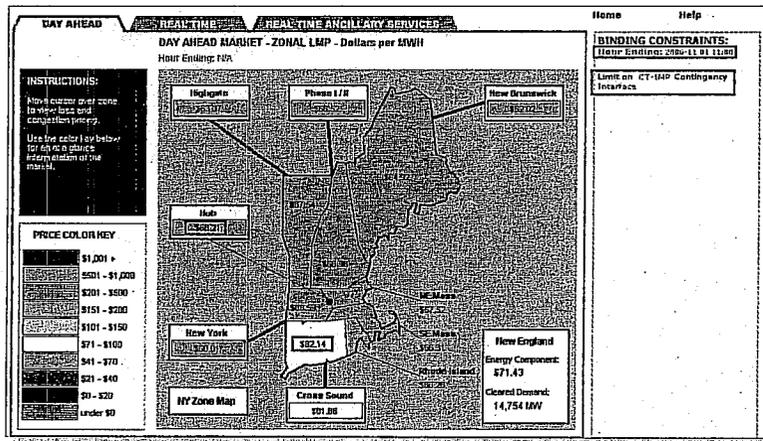
Connecticut  
Light & Power

The Northeast Utilities System

# A Quick Recap of Our Previous Briefing

## Connecticut's System Is Limited

- Connecticut's prices are typically higher than the New England hub price due to system constraints which limit the flow of power. (See red-boxed Highlights on the sample ISO web-page print below.)
- These constraints cost Connecticut consumers millions of dollars each year.

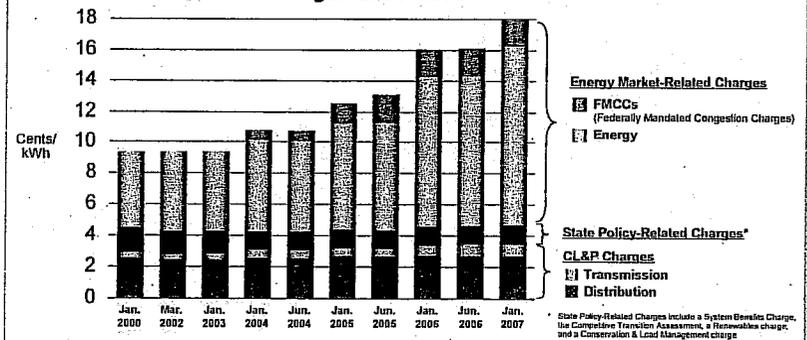


We also showed how constraints on Connecticut's transmission system are making the cost of power higher in CT\*...

## Rising Energy Costs and Your Bill

- Total charges have increased by 90% since restructuring started.
- Energy charges have increased by 172% (a CL&P flow-through payment to generators).
- Delivery rates have remained stable since restructuring.

Electric Bill Charges 2000-2006



... and that it is the price of power (energy) – not the delivery charges – that are causing electric bills to rise.

# A Quick Recap of Our Previous Briefing

## ISO-NE Is Looking Across State Lines

The Independent System Operator of New England's (ISO-NE's) 2005 Regional System Plan (RSP05) identifies five weaknesses of the transmission system in southern New England.

### New England

1. East-West power flows are limited across southern New England.

### Massachusetts

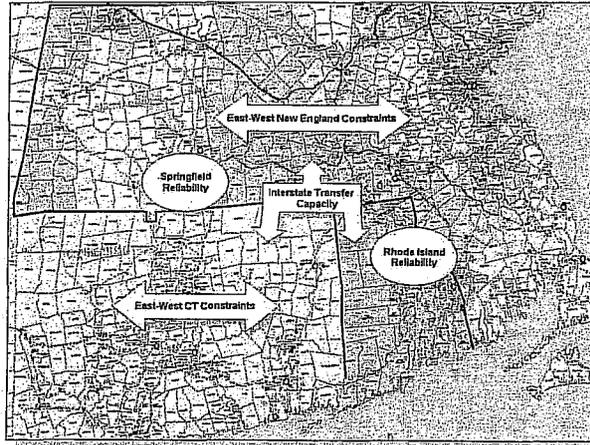
2. The Springfield, MA, area experiences thermal overloads and voltage problems under *numerous* contingencies as the system tries to move power into Springfield and into Connecticut.

### Connecticut

3. Interstate Transfer capacity is limited, affecting Connecticut reliability in the near-term and regional reliability over the longer term.
4. East-to-West power flows in Connecticut stress the existing system.

### Rhode Island

5. Rhode Island's reliability is overly dependent upon a single 345-kV source. RI could experience overloads and voltage violations under certain conditions. Imports are limited now and more so in the near future.



Finally, we let you know that ISO New England, Northeast Utilities, and National Grid were studying how to strengthen CT's tie to the rest of New England while solving other major system concerns.

The purpose of ISO-NE's "master plan" is to identify a complementary set of solutions to these five problems.



Connecticut  
Light & Power

The Northeast Utilities System

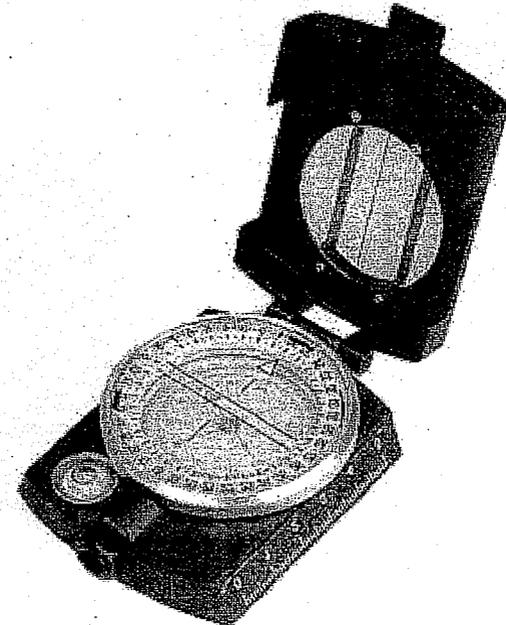


# Today

---

Today, we'd like to cover:

- An update on CT transmission projects
- The process for deciding whether and what gets built
- The current status of solution planning
- How and when you can get involved



# Southwest Connecticut Transmission Projects: Construction Is On Schedule

**COMPLETED**

**Bethel/Norwalk**  
345/115-kV Underground  
& Overhead

- 21 miles
- Completed October 2006

**Glenbrook Cables**  
115-kV underground

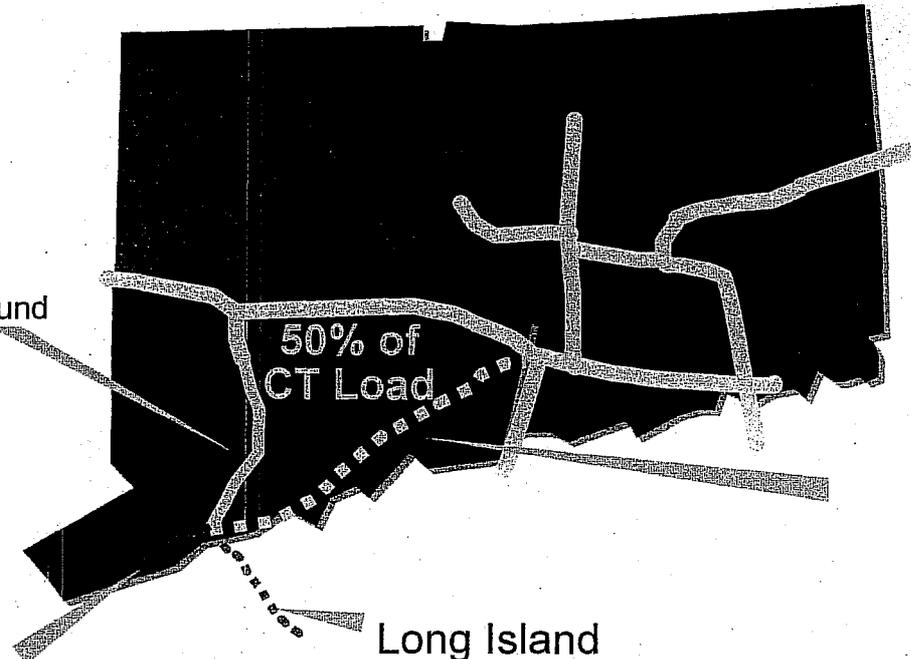
- 9 miles
- Projected in-service date: 2008
- Construction under way, 70% complete

**Long Island  
Replacement Cable**  
138-kV marine

- 11 miles
- Joint project with LIPA
- Projected in-service date: 2008
- Under contract – old cable removal complete in CT, overall 60% complete

**Middletown/Norwalk**  
345/115-kV Underground  
& Overhead

- 69 miles
- Joint project with United Illuminating
- Projected in-service date: 2009
- Construction under way, 60% complete



P.2006

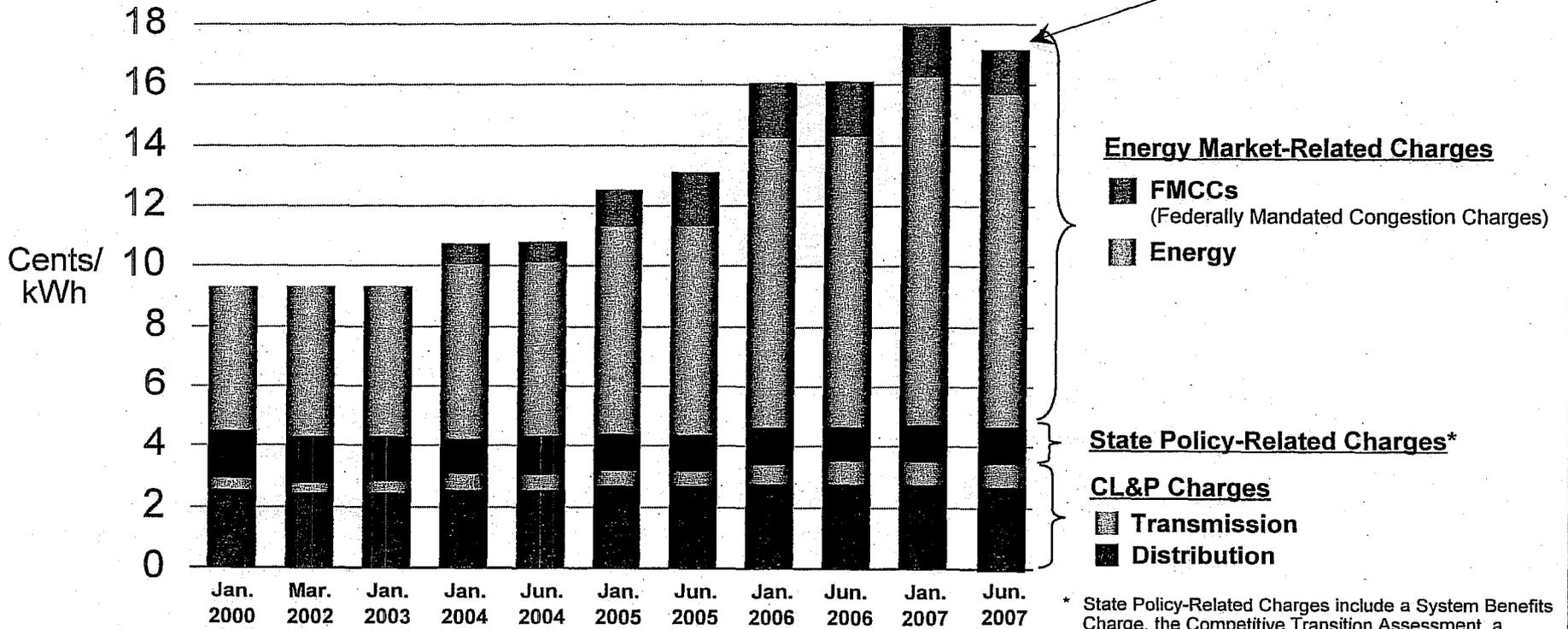


# Energy Costs and Your Bill

- Reduced FMCC charges and lower energy market costs lowered rates in mid-2007.
- CL&P continues to negotiate for the best price bids for standard offer on the market.
- CL&P continues to work on ways to reduce Federally Mandated Congestion Charges.

P.207

## Electric Bill Charges 2000-2007



\* State Policy-Related Charges include a System Benefits Charge, the Competitive Transition Assessment, a Renewables charge, and a Conservation & Load Management charge

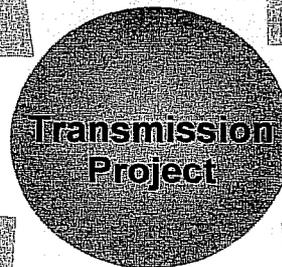
# The Process for Deciding What Gets Built: A Transmission Project Has to Satisfy Many Stakeholders

## Customers

- Residential
- Low/Fixed Income
- Business
- Top Energy Users

## Local Stakeholders

- Abutters
- Those Within View
- Environmentalists



## Regional System Stakeholders

- Regional Operator
- New England Generators
- Demand-side Service Providers
- Other Transmission Owners
- Municipal Electric Companies

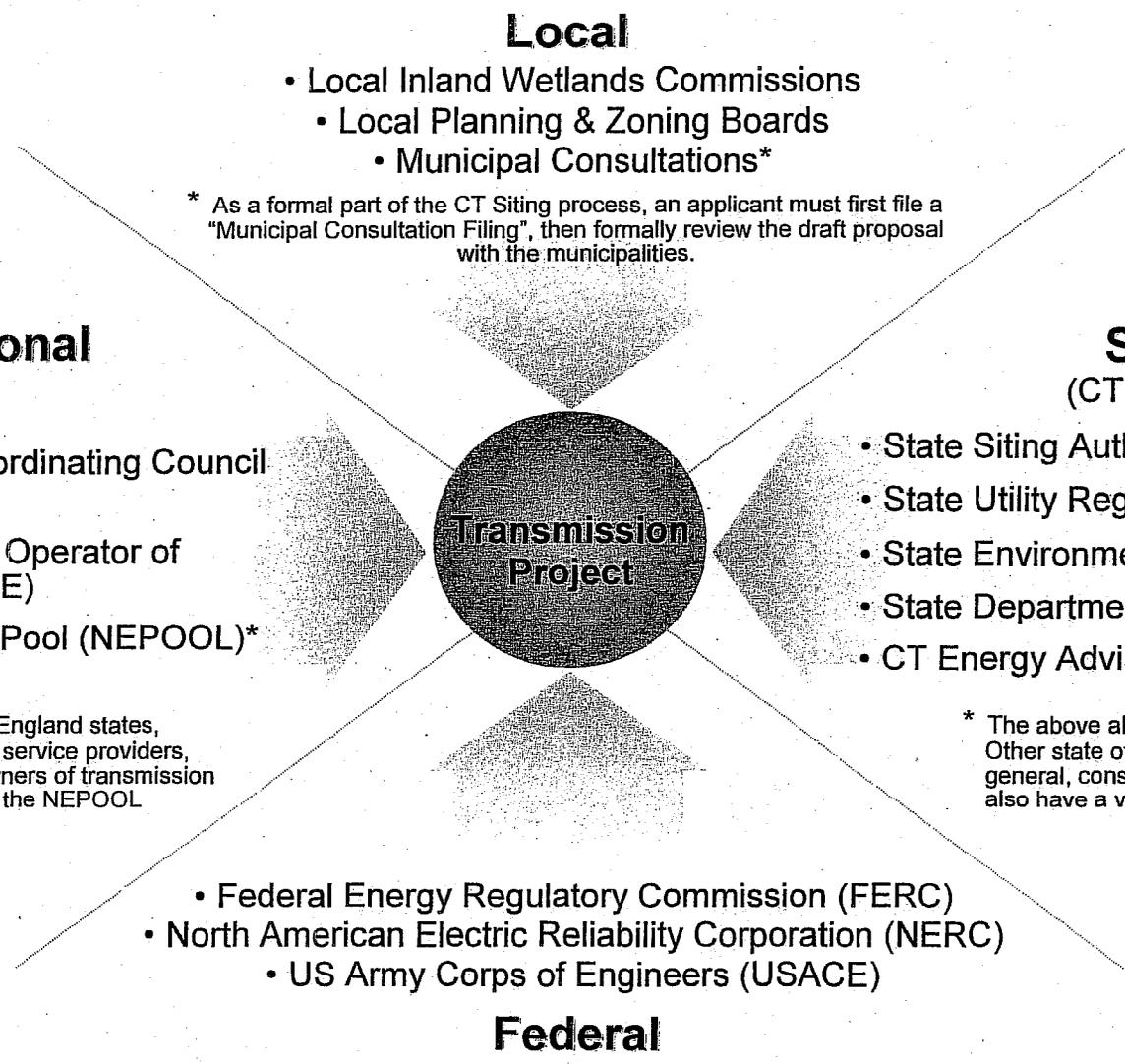
## Elected Officials

- Municipal CEOs
- State Legislators
- Governor
- Attorney General
- Consumer Counsel





# The Process for Deciding What Gets Built: A Transmission Project Also Has to Formally Satisfy Many Regulators



## Local

- Local Inland Wetlands Commissions
- Local Planning & Zoning Boards
- Municipal Consultations\*

\* As a formal part of the CT Siting process, an applicant must first file a "Municipal Consultation Filing", then formally review the draft proposal with the municipalities.

## State

(CT, MA, RI)

- State Siting Authorities\*
- State Utility Regulators\*
- State Environmental Regulators\*
- State Departments of Transportation\*
- CT Energy Advisory Board

\* The above all have formal permitting authority. Other state officials, like the governor, attorney general, consumer counsel, and legislators also have a voice in the process.

## Federal

- Federal Energy Regulatory Commission (FERC)
- North American Electric Reliability Corporation (NERC)
- US Army Corps of Engineers (USACE)

## Regional

- Northeast Power Coordinating Council (NPCC)
- Independent System Operator of New England (ISO-NE)
- New England Power Pool (NEPOOL)\*

\* Officials from other New England states, generators, demand-side service providers, municipal utilities, and owners of transmission assets all have a voice in the NEPOOL committees.

P.209



# Status of Solution Planning: Four Closely Related Projects, Connecting Key Substations, Emerged as the Best Solution

System planners identified four projects that work together to:

## New England

- Increase East-West New England transfer capability
- Strengthen interconnections among MA, RI, and CT
- Improve competitive markets

## Massachusetts

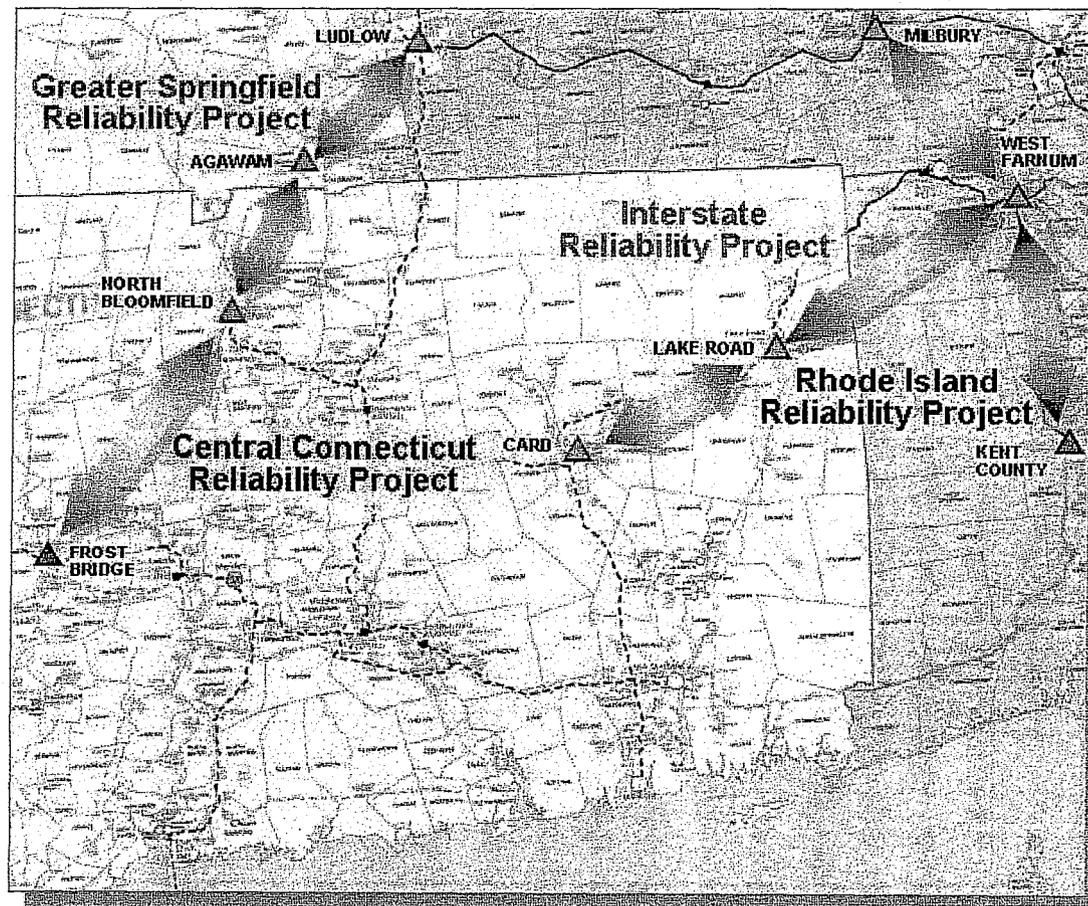
- Solve Springfield reliability problems
- Provide a loop in eastern MA, relieving West Medway flows

## Connecticut

- Solve targeted CT reliability problems
- Create a new source of supply for CT
- Relieve CT East-West constraints and provide additional source into western and southwestern CT

## Rhode Island

- Solve targeted RI reliability concerns
- Create a new source of supply for RI



P.210



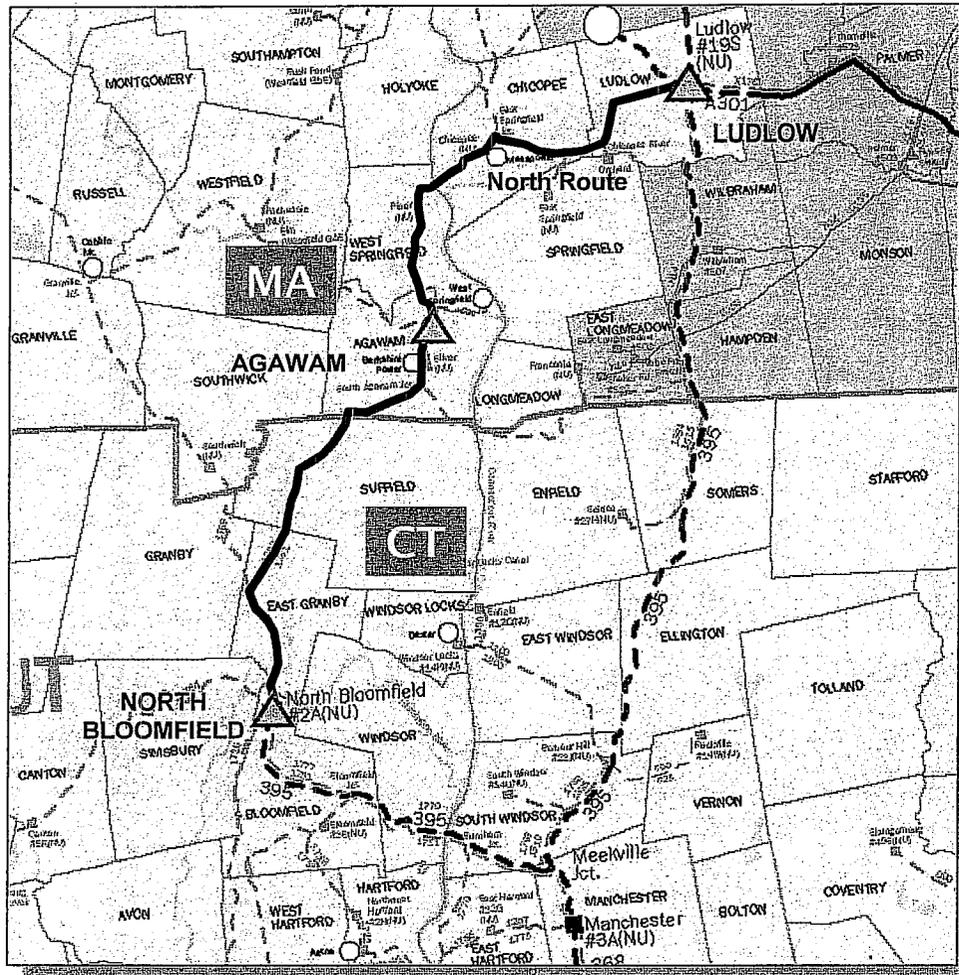
Connecticut  
Light & Power

The Northeast Utilities System



# Status of Solution Planning: The Greater Springfield Reliability Project

## ROW Route Currently Under Consideration



Proposed Route on Existing 115-kV ROW  
 Existing 345-kV ROW  
 Existing 115-kV ROW

### CT Municipalities

- Suffield, East Granby, Bloomfield, Hartford, W. Hartford
- Enfield – only if MA chooses the alternative route

### Preliminary Scope

- Project Spans MA and CT
- Total of 35 miles of new 345-kV overhead transmission lines (within existing 115-kV ROW), including approximately 12 miles in CT
- 44 miles of 155-kV rebuild (mostly in MA)
- One major substation upgrade in CT (North Bloomfield)

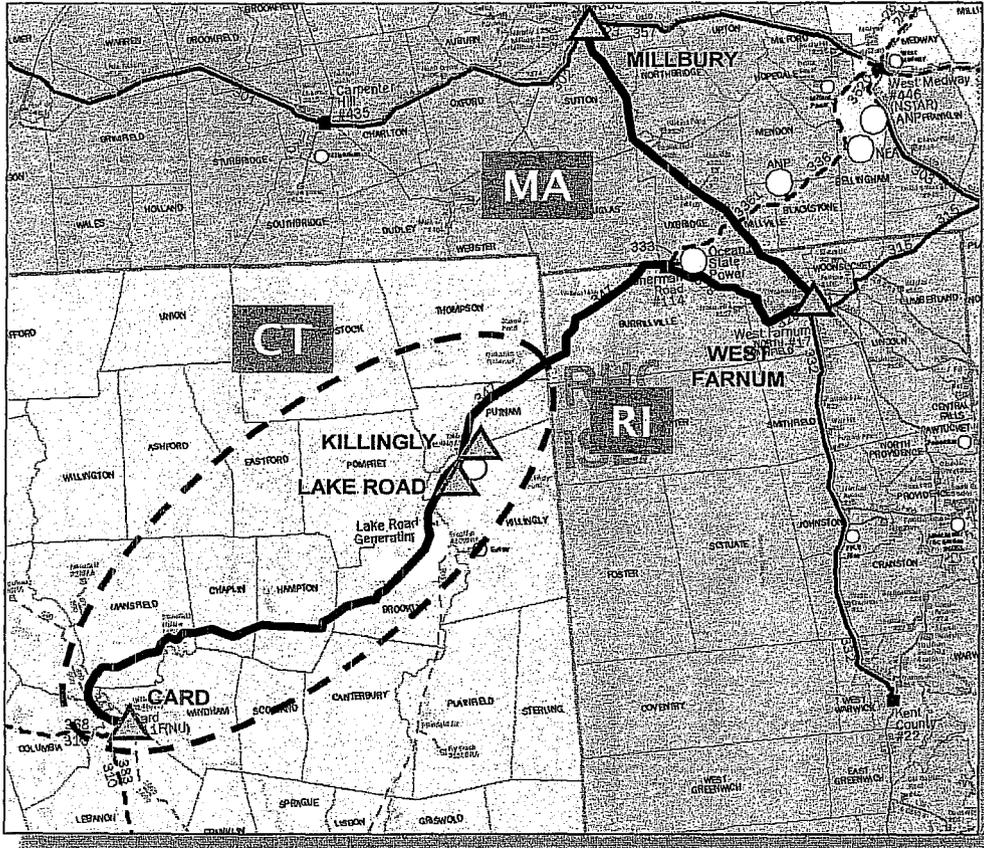
### Project Activity Highlights

- Preliminary engineering complete
- Preliminary routing analysis complete
- Substation conceptual layouts complete
- Wetlands flagging and endangered species research complete
- Phase 1 of soil and water contaminants complete
- Launched:
  - Transmission surveys
  - Traffic impact studies
  - Land acquisition process
- Have identified ancillary projects and initiated design



# Status of Solution Planning: The Interstate Reliability Project – CT Portion

## ROW Route Currently Under Consideration



Proposed Route on Existing 345-kV ROW
  Existing 345-kV ROW
  Existing 115-kV ROW

### CT Municipalities

- Lebanon, Columbia, Coventry, Mansfield, Chaplin, Hampton, Brooklyn, Pomfret, Killingly, Putnam, Thompson, Windham

### Preliminary Scope

- Construct 36 miles of new 345-kV overhead transmission lines from Card Street substation in Lebanon to the RI border
- One major substation upgrade in CT (Lake Road)

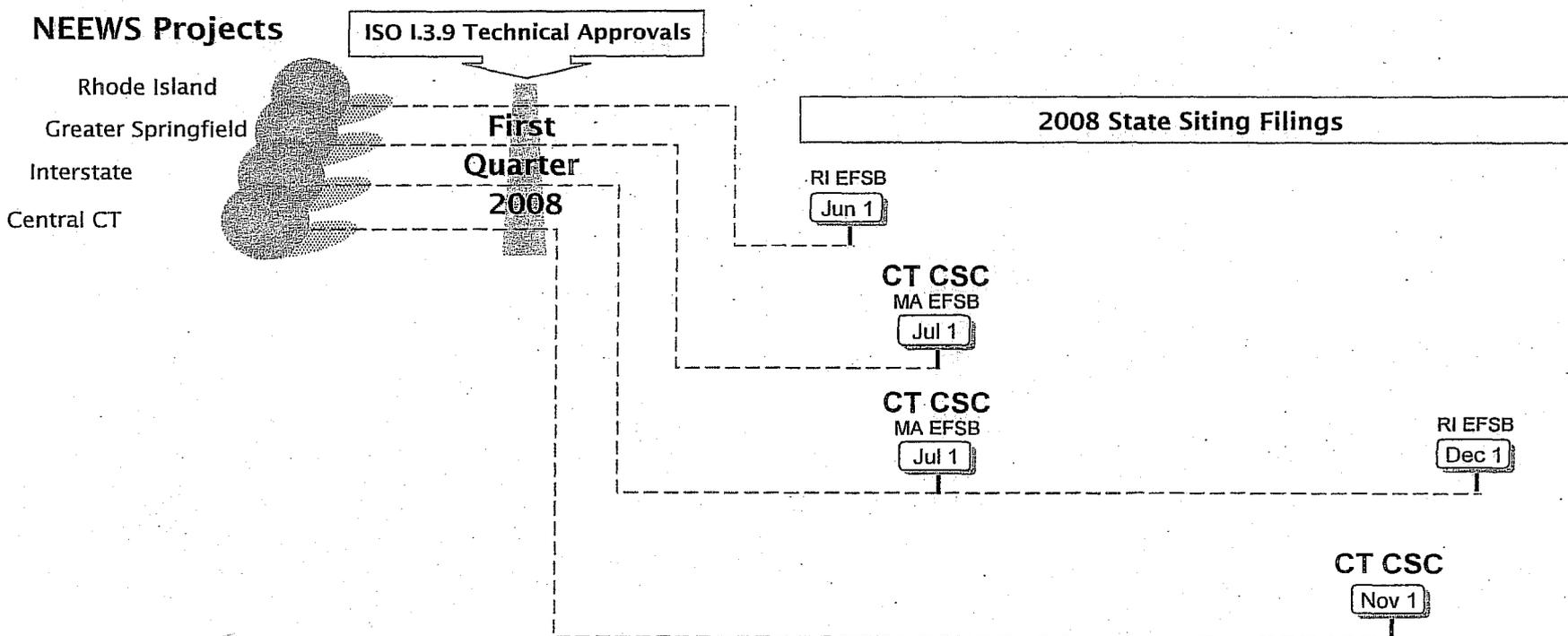
### Project Activity Highlights

- Preliminary engineering complete
- Preliminary routing analysis complete
- Began discussions with DEP regarding additional ROW required to Mansfield Hollow
- Launched:
  - Substation conceptual layouts
  - Transmission surveys
  - Land acquisition process



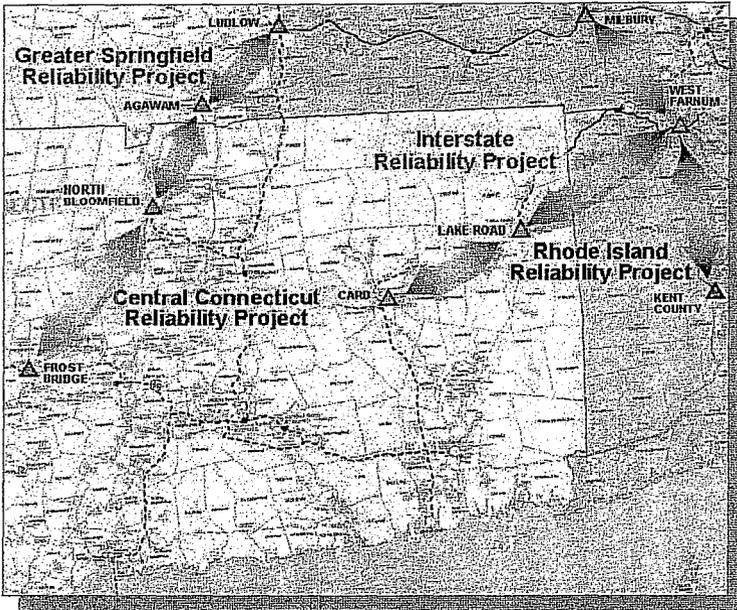
# Status of Solution Planning: Anticipated Siting Application Schedule

- Siting the NEEWS projects will require coordination among the siting authorities in MA, RI and CT
- The visual below illustrates the approval and siting schedule we currently anticipate.
- The Central Connecticut Reliability Project is projected to have a later filing date and is not as far along in its development as the other two projects we've just shown you.



P.213

# More Work Is Still Ahead



- These projects are the best-performing options for each component and are our preferred options based on the information we have to-date.
- More study is underway to develop complete design and routing options.
  - Complete system modeling studies (possibly over 1,000) to determine system tolerance levels for possible underground segments.
  - Complete detailed environmental and survey assessments of over 200 miles of right of way (about 90 miles in CT).
  - Engineer and design a proposed solution.
- The Regional System Plan calls for these projects to be in service by 2012. The timeline below shows the pace we must keep to meet that target.

P.214



<sup>1</sup> The NEEWS Projects will be the most thoroughly studied projects (including underground segment options) ever to seek siting approval.

<sup>2</sup> A two-year siting window and an In-Service Date in 2012 will require strong support from MA, CT, and RI.



# Staying Informed, Getting Involved

- As work continues on defining these projects, we expect to continue to keep you informed.
  - We plan to send periodic e-mails to CT municipal CEOs and to use the Web sites as a means for others to sign up for periodic e-mail updates.
- We encourage you to visit the Web sites for these projects. They are listed at: [www.transmission-nu.com/residential/](http://www.transmission-nu.com/residential/)
- We will continue to meet with the municipalities that may be directly affected to talk about the details as they develop.
- We anticipate that formal Municipal Consultations will begin in the second quarter of 2008.
  - Municipal Consultations are a formal part of Connecticut's siting application process and are based on a pre-application filing.
  - With the Consultations, affected towns get more formally involved, but we like to get fully engaged with town officials long before that stage.

## Questions?



Connecticut  
Light & Power

The Northeast Utilities System

**PAGE  
BREAK**

[< Back](#) | [Home](#)

# Storrs Center Looking For Stores

**By: Alissa Letowski**

**Posted: 12/7/07**

Residents of the Storrs-Mansfield area and prospective business owners gathered in the Mansfield Downtown Partnership office Thursday night for an open-house regarding the Storrs Center Project that is currently underway to develop the downtown Storrs-Mansfield community.

Currently, the partnership is in the midst of an ongoing search for business owners that have restaurants or retail stores that may be assets to the new center. Cynthia van Zelm, executive director of the Mansfield Downtown Partnership, said that they are looking for the "best of the best" to be included in the project. She believes it will greatly improve and enhance the Storrs-Mansfield and UConn community, offering new dining, shopping and housing opportunities for all.

The project, which has been discussed since 1995, includes a plan for new restaurants and retail stores on the ground level, with around 400 to 500 units of residential space above and behind the complex available to anyone, including UConn students. Van Zelm noted that ideally they would like to have people from all different age groups take advantage of the housing opportunities that will be offered so that the Storrs Center would be considered a welcoming place for everyone in the community. The developers of the project, the Mansfield Downtown Partnership and Leyland Alliance, took into account the desires of the public, which could also include a 24-hour diner. There will also be space available for community meetings and events, broader sidewalks and improved street lighting.

Storrs Center will be located along Storrs Road, "adjacent to the University, the Town Hall, the regional high school [E.O.Smith] and the community center [and] Storrs Center will include a new town square across from the university's proposed fine arts center," according to a fact sheet distributed at the open house. The entire project will be about 17 acres in size but will leave approximately 30 to 35 acres untouched in order to help preserve the wetlands and vernal pool nearby.

Diane DiMarco, a 3rd-semester political science major, also believes that Storrs project would be a positive addition to everyone in the area.

"Developing a downtown area would definitely make life easier for UConn students, especially if they don't have a car or don't want to drive to Willimantic or Manchester," she said. "It would be good for everyone. Students would be happy and merchants would get a lot of business traffic."

If all goes well, the project is expected to break ground in 2008 with the projected completion date as 2014.

The Mansfield Downtown Partnership holds monthly meetings in its own building the first Thursday of each month.

Contact Alissa Letkowski at

**PAGE  
BREAK**

# Storrs Center: Putting The Town Back In 'College Town'

**By: Kala Kachmar**

**Posted: 1/25/08**

The University of Connecticut is known for preserving its rural, agricultural roots. The town of Mansfield is known for preserving its history and culture. But together, the two lack something that many feel is needed in a college environment - a college town.

In 2001, UConn and the town of Mansfield came together to form the Mansfield Downtown Partnership - a collaboration that would plan for the construction of a town center to benefit the UConn community, the local community and university visitors.

The project, which officials estimate will be complete in 2014, will transform Route 195 near UConn's Fine Arts building and the Mansfield Community Center into vibrant, pedestrian-oriented college town that will include small neighborhoods, a town square and shopping areas that will foster a center of civic activity for the community. Locally owned retail operations, restaurants and other businesses will provide activities for locals and visitors. Traffic will be slowed, trees will be planted, sidewalks will be built and parking will be available both on the streets and in a new garage that will be erected, said Cynthia van Zelm, executive director of the Downtown Partnership. Mansfield downtown also includes plans for the transformation of King Hill Road and the four corners, where Routes 195 and 44 meet.

Part of the purpose of Mansfield Downtown is to bring economic growth to the area and provide a large tax base for the town, said Mansfield Mayor Elizabeth Paterson, who's been deeply involved since the start of the project and sits on several Downtown Partnership committees, including the board of directors. The plan is to bring a variety of non-corporate retail shops and restaurants to the center, in an effort to provide a destination for outsiders and a "place to go" for locals, whether they want to run errands, mail something at the post office or simply walk their dog, she said.

Local businesses will benefit from the growth of the area, said Tom Callahan, UConn associate vice president for administration and operation, Downtown Mansfield Partnership member of the board of directors and chair of the finance and administration committee. In the past, the summer has been a difficult time for businesses to survive, said John Ferreri, former owner of Storrs Drug on Storrs Road.

"Summers aren't as bad as they used to be," Ferreri said. "I think it will take time, but businesses will do much better when [Storrs Center] is built."

The downtown project will require businesses located in the strip mall on the corner of Dog Lane and Storrs Road to be relocated. The building that houses Storrs Automotive, which has been located at 4 Dog Lane for 32 years, will be torn down. Irene Schein, the owner of the garage, rounded up businesses to voice their opinions to the partnership, which led to the inclusion of a new building for relocated businesses, as part of the project. The partnership hired a relocation consultant to make sure the needs of the business owners were met, Callahan said.

"If they make it so that my business is bigger and better, I'll support it," Schein said. "They've been

honorable, so I can't complain."

There has always been the need for a college town in Storrs, but with the development of the infrastructure through UCONN2000, the need became more prevalent as it began to transform into one of the more competitive public universities in the country.

"UConn offers a tremendous variety of cultural activities, athletic events and entertainment, but where do you go for dinner?" said Scott Brohinsky, director of University Relations.

Prior to UCONN2000, the biggest complaint from students and faculty was the poor conditions of the buildings, according to Rich Veilleux, a UConn spokesperson. Today, the main concern is the lack of off-campus activity.

"A decade ago, people didn't come to UConn for the condition of the campus," Brohinsky said. "But today, the campus sells itself. This downtown project makes sense as the university continues to grow."

Every year, Enrollment Management surveys admitted students who do not enroll at UConn asking them why they chose another school. Over the years, the surveys have consistently found that the number one reason students don't attend UConn is because of the lack of off-campus activities, according to Dolan Evanovich, director of Enrollment Management at UConn. The lack of a college town is also ranked No. 2 in the top three reasons why students don't stay after their freshman year, behind UConn's size.

"To the extent that Storrs Center makes UConn an even more interesting place, providing amenities that exist in other college communities but not here, we have a better opportunity to compete," Callahan said. "And the results redound not simply to the benefit of the institution, but to the broader interests of the state in educating and training a competitive workforce, developing new technologies and enhancing culture."

Prior to the inception of the Downtown Partnership, UConn had plans to develop a \$35 billion animal vaccine research center with Pfizer, a major pharmaceutical company, Callahan said. In 1999, after the project failed, the Mansfield town council brought in planning firm HyettPalma to conduct an economic development study. Their recommendations included a partnership between UConn, the town and community members, and a redevelopment plan focusing on the Storrs Center area.

The project evolved to be a mix of a commercial, residential and retail-oriented village destination to service UConn and Mansfield. When the partnership was originally formed in 2001, there was a fair amount of distrust between the university and the town, according to Callahan.

"The reason it's been a success so far is because it's become been a patient, inclusive and transparent process," he said. "The university and the town needed to work together, or the project would have failed."

Community members have played a large role in direction the project has taken over the past few years, Callahan said. Initially, the potential development of Storrs Center raised questions about the environment from community members, especially those who live in neighborhoods near the site of development.

"I've been living here for more than 40 years and I was afraid they'd ruin the environment," said Ruth Moynihan, a long-time resident of Storrs, who now sits on the design committee for the Storrs Center project. "I felt like the university would be imposing on the town, like it had with the construction of the Hilltop dorms."

Moynihan was a founding member of Citizens for Responsible Growth, a group organized to ensure environmentally safe development in Mansfield. Her concerns were for the 47-acres of backland behind Route 195 that would be developed on, which includes a vernal pool, a seasonal body of water that serves as a productive biological resource for amphibians.

"They've scaled down the environmental degradation that was part of the original plan," Moynihan said. "They've also added elements of sustainable 'green' building practices into plans for the new buildings."

Environmentally, the project was designed carefully, Callahan said. Only about 17 of the 47 acres will be developed on and two to three of the acres will be re-developed on. The Partnership brought in an environmental expert, Michael Klemens, to assess the project with regards to the environment. He could not be reached for comment.

"Mansfield gives a big regard to open space, history and the natural environment," Callahan said. "We needed to let people understand those issues and then respond to their concerns."

The partnership is inclusive of community members and organizations, Callahan said. There have been more than 430 public meetings about the project.

"It's no longer the university forcing something on the community," Moynihan said. "It's a combined process where the local community - as well as the university - has a say."

Contact Kala Kachmar at

[Kala.Kachmar@UConn.edu](mailto:Kala.Kachmar@UConn.edu).

---

© Copyright 2008 The Daily Campus

**PAGE  
BREAK**

**Q Can local governments hold down the cost of services?**

**A** Yes, and they do. But municipalities have discretion over only a portion of their spending. At least half of all local expenditures are for mandated programs (for education, the environment, health services, binding arbitration, work rules for teachers and other municipal employees, prevailing wage requirements for public construction, etc.). Plus, spiraling insurance and energy costs have helped to drive up local budgets.

**Q Why is there any increase at all?**

**A** The real problem is not profligate spending but demographic trends and growing demand for local public services. Public school enrollments will increase by more than 8,000 students from 2000 to 2010 and service demands related to the elderly will increase. In addition, the requirements of the federal No Child Left Behind (NCLB) Act must be addressed, and new homeland security initiatives must be implemented.

**Q How can the State provide needed relief to municipalities and their property taxpayers?**

- A** There are a number of ways:
- Increase state aid for local public education. After peaking at 46% in FY 1990, the State's share of local public education costs is now 41%;
  - Make permanent the present levels of the local real estate conveyance tax (scheduled to sunset on June 30, 2008). Unless these rates are made permanent, municipalities stand to lose at least \$40 million in revenue next year;
  - Increase state reimbursements for mandated special education costs. Special education will cost over \$1.3 billion in FY 2009. Local governments' share of these costs will be \$793 million, approximately 61% of the total cost of this mandated program. The successful state takeover of General Assistance may provide a model for the special education system in Connecticut;
  - Expand and increase payments-in-lieu of taxes — to more adequately reimburse local governments for money lost due to state-mandated property tax exemptions for private colleges and hospitals, and for state-owned property;
  - Refuse to add new mandates, new costs, and new responsibilities onto municipalities and property taxpayers without adequate funding;
  - Repeal, modify, or fully fund existing state mandates on towns and cities; and
  - Maintain and expand state revenue sharing with towns and cities to reduce the pressure on property taxes to fund public services.

**Q Why should the State use the money raised from state taxes to help towns and cities and their local property taxpayers?**

**A** Because the State and municipalities are partners in governing Connecticut. The State has the responsibility and ability to raise the revenues necessary to ensure that high-quality public services are available to residents of all communities, particularly education services.

Because local taxpayers already shoulder a huge property tax burden. Connecticut's property tax represents 37% of all state and local taxes in Connecticut. The property tax is the single largest state-local tax in Connecticut.

Because overdependence on the property tax to fund education and other services promotes costly and destructive sprawl development.

And because state and local services significantly impact Connecticut's quality of life. If the State's quality of life is to be maintained and improved, municipalities will require additional resources from the State. Our economic competitiveness demands a better state-local partnership. Towns and cities cannot do it alone.

**HOW YOU CAN HELP KEEP PROPERTY TAXES DOWN**

Contact your State Senator and State Representative.  
Urge them to support increased state aid for your town or city.

• Senate Democrats:	(860) 240-8600
• Senate Republicans:	(860) 240-8800
• House Democrats:	(860) 240-8500
• House Republicans:	(860) 240-8700

or

CCM's Legislative Action Center: [www.ccmlac.org](http://www.ccmlac.org)

- 1 OFA Budget Books, and CCM.
- 2 State Department of Education, January 2006.
- 3 CCM estimate based on OPM's Municipal Fiscal Indicators, FY 1992 - FY 2006.
- 4 CCM estimate based on Department of Education data through 2006.
- 5 OPM Municipal Fiscal Indicators, FY 2006.
- 6 U.S. Census; State and Local Government Finance, 2005; 2006 American Community Survey; 2006 State and County Quick Facts.
- 7 Minnesota Taxpayer's Association 50-State Property Tax Compar-

**CCM — CONNECTICUT'S STATEWIDE ASSOCIATION OF TOWNS AND CITIES**

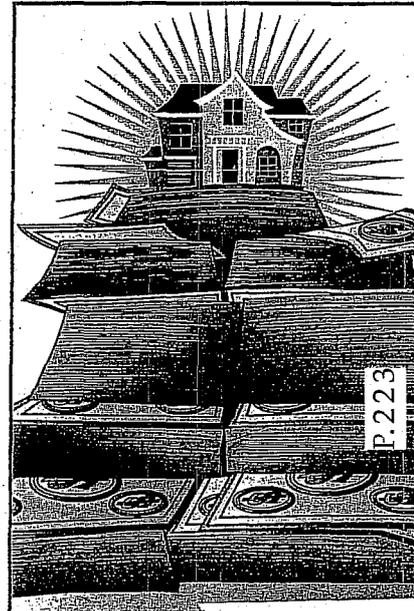


The Connecticut Conference of Municipalities (CCM) is Connecticut's statewide association of towns and cities. CCM represents municipalities at the General Assembly, before the state executive branch and regulatory agencies, and in the courts. CCM provides member towns and cities with a wide array of other services, including management assistance, individualized inquiry service, assistance in municipal labor relations, technical assistance and training, policy development, research and analysis, publications, information programs, and service programs such as workers' compensation and liability-automobile-property insurance, risk management, and energy cost-containment. Federal representation is provided by CCM in conjunction with the National League of Cities. CCM was founded in 1966.

CCM is governed by a Board of Directors, elected by the member municipalities, with due consideration given to geographical representation, municipalities of different sizes, and a balance of political parties. Numerous committees of municipal officials participate in the development of CCM policy and programs. CCM has offices in New Haven (the headquarters) and in Hartford.

900 Chapel Street, 9th Floor  
New Haven, Connecticut 06510-2807  
Phone: (203) 498-3000  
Fax: (203) 562-6314  
E-mail: [ccm@ccm-ct.org](mailto:ccm@ccm-ct.org)  
[www.ccm-ct.org](http://www.ccm-ct.org)

recycled paper 1/08



**LOCAL PROPERTY TAXES AND CONNECTICUT'S STATE GOVERNMENT**

**What residents and businesses should know**



Each year, the Governor and the General Assembly redirect some state revenues to towns and cities. State leaders make this choice because the property tax system cannot provide every municipality in Connecticut with the revenues necessary to completely fund local services, particularly K-12 public education. The amount of state aid that your community receives directly affects how much you pay in property taxes and the quality and quantity of your local public services.

If your property taxes are climbing and municipal services aren't meeting your needs, ask your state legislators and the Governor if the State provides your community with adequate aid. State aid helps pay for the local services you require and can keep your property taxes from going up — again.

**Q How is the responsibility for taxing and spending divided between the State and local governments in Connecticut?**

A State and local governments share responsibilities and resources. Both levels of government are charged with providing quality schools, environmental protection, road maintenance, public safety, waste disposal, and other services. But the revenue-raising ability of state and local government differs greatly. The State can raise revenue through a variety of sources, while municipalities are largely limited to the property tax.

TAXES THAT CAN BE LEVIED BY

THE STATE	MUNICIPALITIES
• Personal Income Tax	• Property Tax
• Sales and Use Tax	• Real Estate Conveyance Tax
• Corporate Income Tax	
• Public Service Corporation Tax	
• Inheritance/Estate Taxes	
• Insurance Companies Tax	
• Cigarette Tax	
• Petroleum Companies Tax	
• Alcoholic Beverage Tax	
• Admissions, Dues, and Cabaret Taxes	
• Motor Fuels Tax	
• Real Estate Conveyance Tax	
• Nine Other Miscellaneous Taxes	

**Q Why is dependence on the property tax a problem?**

A Because the value and amount of taxable property varies widely from community to community, and most towns and cities are unable to finance local service needs on their own. Moreover, reliance on the property tax means that local officials effectively have only three choices when it comes to balancing the budget: raise property taxes, cut-back on services, or both.

**Q Why do Connecticut's towns and cities need State aid?**

A State aid reduces municipalities' reliance on property taxes by diversifying their revenue sources. In addition, the costs of municipal services typically increase faster than local grand lists — the local tax base. Without state aid, most towns and cities would struggle to provide the same levels and kinds of services they did in prior years.

**Q What is the impact of State aid on business?**

A State aid helps businesses by reducing their property taxes. Small businesses are the job-creation catalysts of Connecticut's economy. Most of these businesses pay only \$250 in state corporate taxes, but they often pay thousands of dollars in property taxes. In FY 09, Connecticut's corporate income tax will yield \$791.5 million; commercial property taxes will exceed \$900 million.

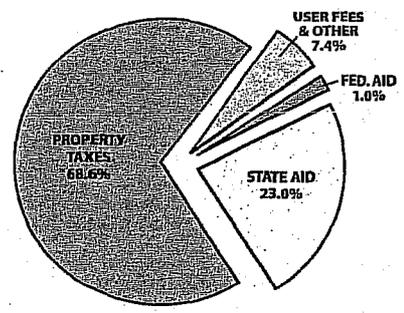
**Q What is the impact of State aid on sprawl and the environment?**

A State aid helps limit sprawl by reducing municipalities' reliance on "fiscal zoning". Without State aid, local officials are often forced to grow their grand lists through development. This practice increases local tax bases in the short-term, but in the long-term, it endangers Connecticut's already sparse green space and farmland.

**Q What about Federal aid to towns and cities?**

A Federal dollars are a shrinking portion of municipal budgets. The most recent data available shows that federal aid contributes only 1.0% of municipal revenues in Connecticut. In education, federal aid has increased since 1995, but it has not kept pace with rising education costs. Federal aid to states and localities are always on the chopping block. Connecticut's residents should not plan on significant funding from the federal

MUNICIPAL REVENUES IN CONNECTICUT FY 2008



Source: CCM estimate based on OPM Municipal Fiscal Indicators, 2006.

**Q What about user fees?**

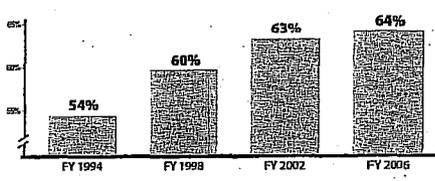
A User fees and other non-tax revenue provide only 7.4% of municipal revenues in Connecticut. User fees are an option for municipalities in a few areas, such as water and sewer service. But they cannot pay for most services, such as police protection, snow removal, public education, or maintenance of public facilities. In addition, user fees may put services out of reach for those who cannot afford to pay.

**Q That leaves State aid and property taxes. What's going on with State aid?**

A During the 1980's, aid to municipalities typically accounted for more than 20% of the State's budget. In FY 1994, the municipal share slumped to 20%. And since then, it has shrunk even further. In FY 2009, the amount will be 16%<sup>1</sup>.

When the General Assembly reduces municipal aid relative to other budget items, local governments finance a greater share of services. Education is a good example:

MUNICIPAL SPENDING FOR K-12 EDUCATION CONSUMES GROWING PROPORTION OF LOCAL PROPERTY TAXES



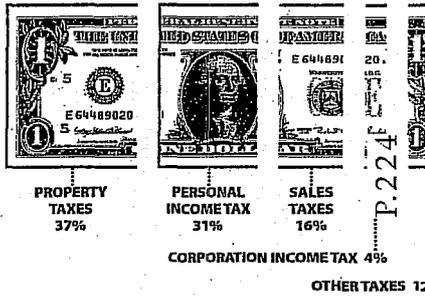
Source: OPM's Municipal Fiscal Indicators and State Dept. of Education, February 2006. Municipal K-12 Spending as a Percentage of Property Taxes Collected

• In FY 2007, the State's share of K-12 public school expenditures was 41%. This is 9% less than the state contribution goal of 50%.<sup>2</sup>  
 • In FY 2006, 64% of every dollar raised through Connecticut property taxes went toward K-12 public education, up from 51% in 1992.<sup>3</sup>  
 • In FY 2009, the State will contribute only 31% of special education costs.<sup>4</sup>

**Q When state aid falls, do property taxes rise?**

A Yes. The property tax in Connecticut is the "tax last resort." Property taxes have to make up for all the money a city or town needs that does not come from the State or Federal government. Property taxes account 68.6% of municipal revenues, statewide<sup>5</sup>.

CONNECTICUT TAXPAYER'S DOLLAR IN 2007-08

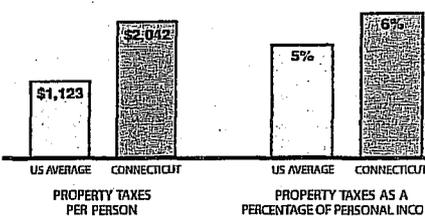


Sources: State Office of Policy and Management and Connecticut Dept. of Revenue Services

**Q How does Connecticut's property tax burden compare to the U.S. average?**

A The per capita property tax burden in Connecticut is \$2,042, an amount that far exceeds the national average of \$1,123<sup>6</sup>. In addition, Connecticut's cities have some of the highest property tax rates in the nation. In FY 20 Bridgeport ranked first in a survey by the Minnesota Taxpayer's Association<sup>7</sup>.

CONNECTICUT PROPERTY TAXES SIGNIFICANTLY EXCEED NATIONAL AVERAGES



Sources: U.S. Census; State and Local Government Finance, 2005; 2006 American Community Survey; 2006 State and County Quick Facts

the METROHARTFORD ALLIANCE presents

# LOOKING TO THE FUTURE

an Alexandre-Bessette-Herbert Production

## METROHARTFORD ALLIANCE ANNUAL CELEBRATION 2008

*"Where we're going, we don't need roads."*

**MONDAY, FEBRUARY 25**

**The Bushnell**

**5:00 - 8:00 P.M.**

[www.metrohartford.com](http://www.metrohartford.com)

Metro



The Celebration will feature an open bar  
and heavy hors d'oeuvres will be served.

Name \_\_\_\_\_

Company \_\_\_\_\_

Address \_\_\_\_\_

City \_\_\_\_\_ ST \_\_\_\_\_ Zip \_\_\_\_\_

Phone \_\_\_\_\_ Fax \_\_\_\_\_

Please reserve: \_\_\_\_\_ places at \$50 Alliance Members,  
\_\_\_\_\_ places at \$75 Non-members. *R.S.V.P. by February 19th.*

Please charge my: Mastercard, VISA, American Express

Account No. \_\_\_\_\_ Exp. Date \_\_\_\_\_

Name on Card  
\_\_\_\_\_

Billing Address:  
\_\_\_\_\_  
\_\_\_\_\_

Additional Attendees:  
\_\_\_\_\_  
\_\_\_\_\_

Register online at  
[www.metrohartford.com](http://www.metrohartford.com)  
or fax this form to 860-293-2592

**ConnectiCare**  
*One of America's highest-rated health plans*



**MetroHartford Alliance**  
31 Pratt Street, 5th Floor  
Hartford, Connecticut 06103

PRSRRT STD  
U.S. Postage  
**PAID**  
Hartford, CT  
Permit No. 180



Martin Berliner  
Town Manager  
Town of Mansfield  
4 S Eagleville Rd  
Storrs Mansfield, CT 06268-2574

By mail: 31 Pratt Street, Hartford, CT 06103  
Checks payable to the MetroHartford Alliance.  
For more information, please call Sally Austin at (860) 728-2261.  
No phone reservations please.

## Students Receive Positive Spark

By STEPHANIE SUMMERS

Courant Staff Writer

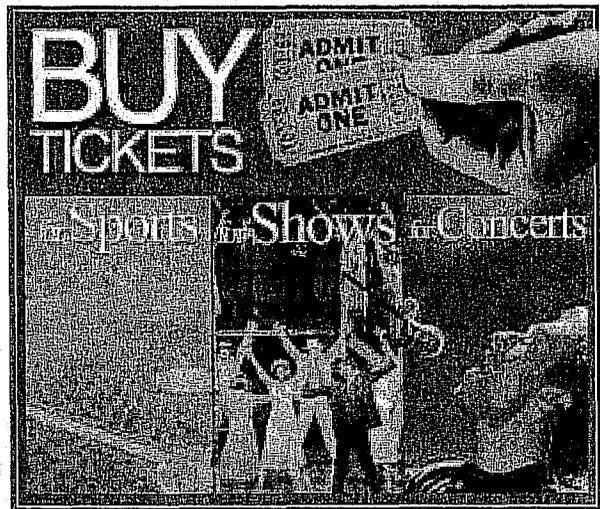
January 31, 2008

STORRS —

Motivational speaker Aric Bostick's main message to high school students is this: Learn to love yourself and don't let anyone get in the way.

More specifically, he urges them to find their dream and figure out how to live it.

He relayed that to more than 1,200 E.O. Smith High School students Wednesday in a rapid-fire, calisthenic series of appearances. Wednesday night, he would shed his jeans and "Living My Dreams" shirt for a suit and give their parents a complementary message: Show your kids you love them, share one of their passions, resist comparisons, let them feel their feelings.



In the auditorium Wednesday morning, the muscular, spiky-haired speaker warmed up 600 juniors and seniors, who laughed for most of the hour, with questions such as, "Who here sets the alarm an hour ahead so they can snooze 42 times?" Even his pimple riff had them rolling. "One of my pimples got on MySpace and made a whole network of friends." And, "Pimples look good on me, gives me color."

He fired up the crowd with a cadence of questions, and requests for fast claps, gear shift pantomime and sound effects. At one point, he ripped off his shirt to reveal his Superman garb beneath.

Two sophomore girls, Avital Lassow and Melica Bloom, heard Bostick at a "Power Camp" put on by Mothers Against Drunk Driving over the summer. It prompted them to get him to their school and to start their own group, MADE, which stands for Making Appropriate Decisions Everyday. The girls are part of the Mansfield, Ashford and Willington Coalition to Stop Underage Drinking. The group, which grew out of a town and University of Connecticut partnership, financed the Bostick appearance through a state Department of Mental Health and Addiction Services grant.

Bostick, a fast-drawl Texan who once was a teacher and coach, knows his energetic approach isn't for everyone, but when he gives 100 percent maybe 10 of it will get through.

Two girls on a bathroom break before their next class said as much. One with spiked, hot-pink hair went to both of Bostick's morning speeches, calling him awesome. The more sedate brunette said he wasn't

her thing but she appreciated what he had to say, calling him cool.

Bostick outlined his VIP message — Vision, Identity and Purpose — and called the students to action: "Juniors and seniors, now is the time. If you've been wasting your time, get to it. This is your moment.

"Seniors, you're not going to see these people anymore so start being yourself."

He told the story of Arnold Schwarzenegger before he became the "governator." Schwarzenegger was so focused on his teenage dream that he was known to collapse after his workout sessions, Bostick said. But he became the youngest-ever Mr. Universe and won numerous bodybuilding competitions. Bostick urged the teenagers not to delay working on their own dreams.

"The question to yourself is, 'What do I want to do now? What do I love?' Don't wait until after college."

He charged them to take responsibility for their own reactions.

He told them if their families are dysfunctional, as his was, if someone just dumped them, if they had suffered abuse, "Feel your pain and then move past it."

He urged them to reprogram the "mini-me" inside to build themselves up rather than tear themselves down.

He talked about bullying, about having friends you don't respect, about teen suicide. He urged them to stop looking for heroes and become heroes.

And to the point of the program — the temptations of adolescence, drugs, alcohol and sex — he urged forethought. "You have to make a decision before a decision has to be made."

Bostick ended with a poignant story of a sixth-grader who was bullied everyday until a popular boy picked him up, walked him home and invited him to play ball in the neighborhood. The rescued boy, set on a new course, grew up to be high school valedictorian. In saluting his childhood savior during a graduation speech, he revealed that, on that day in sixth grade, he was going to go home and take his life. "You're the reason I'm here," he told his friend at the back of the audience.

Bostick challenged the crowd, "All he did was reach down and pick somebody up. It's a talent we all have."

Then he handed out "I Am Awesome" stickers to everyone as numerous students came down to the stage to sign his guest books and hug him.

Contact Stephanie Summers at [ssummers@courant.com](mailto:ssummers@courant.com).

Visit [www.courant.com/made](http://www.courant.com/made) for video of motivational speaker Aric Bostick and students at E.O. Smith.

Copyright © 2008, The Hartford Courant

To Matt C

An Open Letter to Investors and Connecticut Citizens Regarding  
Citigroup Decision From Connecticut State Treasurer Denise L.  
Nappier



Item #31

December 14, 2007

Dear Investors and Connecticut Citizens:

As part of our commitment to keep you informed of developments with your Short-Term Investment Fund (STIF) investments, I am pleased to pass on some positive news regarding our investments in structured investment vehicles (SIVs) advised by Citigroup.

Just yesterday, Citigroup announced that it was going to back up the programs' senior notes -- such as ours -- and take the programs onto its balance sheet. This decision to take responsibility significantly increases the status and security of STIF's \$300 million invested in Citi SIVs, and provides even greater assurance of full payment of scheduled principal and interest. As we wrote to you last week, the credit rating agencies had recently expressed some concerns about the outlook of the Citi SIVs. The Aaa credit ratings of these investments had been placed under review by Moody's. They were also subsequently assigned a AAA rating with negative outlook by S&P.

At a time when our credit markets need stability, we welcome Citi's decision and look forward to ongoing strategic efforts as exemplified by this company to get us through this difficult time in our economy and ensure the vibrancy of our financial markets.

As always, if you have any questions regarding STIF, please contact Larry Wilson, Assistant Treasurer for Cash Management at 860.702-3126 or [lawrence.wilson@ct.gov](mailto:lawrence.wilson@ct.gov), or Lee Ann Palladino, Principal Investment Officer, at 860 702-3229 or [leeann.palladino@ct.gov](mailto:leeann.palladino@ct.gov).

Sincerely,

Denise L. Nappier  
Connecticut State Treasurer

PAGE  
BREAK



# Navigate.

NEWSLETTER OF THE CONNECTICUT MAIN STREET CENTER

VOL. 8, NO. 1 WINTER 2008

**CYNTHIA VAN ZELM**, Executive Director,  
Mansfield Downtown Partnership, Inc.

*Imagine a vibrant college town with thousands of students, faculty, and staff living and working alongside local residents. Both the campus and community host a wide variety of civic, sports, and artistic events throughout the year, bringing thousands more to visit campus.*

Now, consider this campus community, with over 20,000 residents and students, if only a limited number of restaurants and shopping venues existed. The Town of Mansfield and the University of Connecticut faced this unique challenge when discussions began about the need to develop a true town center in 1999.

These leaders recognized that this initiative could not be undertaken individually – so an alliance comprised of representatives from the municipality, the university, and the local community was formed. As a result of those discussions, the Mansfield Downtown Partnership, Inc. (the Partnership), a non-profit organization, was created and charged with the task of developing a new downtown - Storrs Center.

Characterized by collaborative efforts amongst the participants, the Partnership organizing committee, the precursor to its Board of Directors, recognized the need for a full-time staff person(s) committed to the Partnership and the development of committees to assist in carrying out detailed planning and work – key components of the Main Street Four Point Approach™.

An early goal for the Partnership was to gain public support for the project and its efforts have been vital and diverse. Many individuals, businesses, and organizational members have provided outreach and support through their representation of the Partnership at Planning and Zoning Commission public hearings, by writing letters to local and national legislators, and by advocating for state and federal funding. Committee members have been effective in building community consensus, and the

## Storrs Center – Building a new downtown!



Rendering courtesy of LeylandAlliance/Urban Design Associates

Partnership's connections with local groups including non-profit organizations, community-based organizations, town committees, and departments within the University of Connecticut have been particularly important. The Partnership has also worked closely with residents located near the future site of Storrs Center and has held or participated in over 300 public meetings. Finally, the Partnership's membership, an integral aspect of the organization and a reflection of the Board of Directors' and committees' work, recently welcomed its 400th member!

As the Partnership continues to shape its vision, it has listened, adjusted its course as needed, and continued to move forward – all with the input and support from the local community.

Other components that have contributed to forging the Partnership's solid alliances and built a spirit of collaboration include:

- Monthly emails sent to over 600 people who have expressed interest in the project or

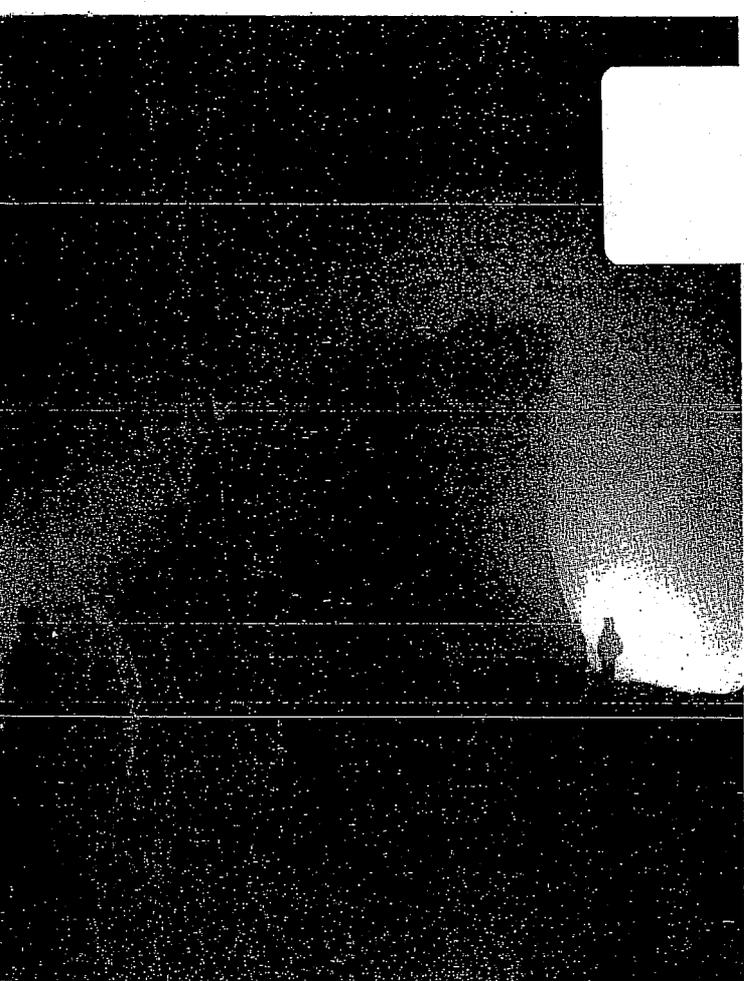
in living or working in Storrs Center.

- Good relationships fostered with media sources through press releases, timely responses to inquiries, and meetings with editorial boards.
- A website (updated regularly!) that includes a project timeline, Partnership meeting agendas and minutes and membership information.
- Town and university events that highlight the Mansfield community, such as the Partnership's signature event - the Festival on the Green - which will celebrate its fifth year in fall 2008.

The realization of Mansfield's new downtown will be the result of a shared vision built through collaboration, consensus-building, and strong partnerships.

For more information, contact the Partnership at 860.429.2740 or [mdp@mansfieldct.org](mailto:mdp@mansfieldct.org). Information about the Partnership and Storrs Center may be found through the Town of Mansfield's website, [www.mansfieldct.org](http://www.mansfieldct.org).

PAGE  
BREAK



KEVIN FRAYER/ASSOCIATED PRESS

ose  
passing a damaged section of the Rafah border wall. Egypt tried to  
times overwhelmed its guards or made a new hole. Page A3.

## ary Nears, Pataki Is Barely Visible

— a contest that Mr. Pataki once envisioned as central to his own White House ambitions — the former governor is virtually absent from the political scene.

His aides are scattered among businesses, consulting firms and presidential candidates. His political action committees raised only about half a million dollars last year, and spent most of it on travel, consulting fees and office expenses. And he has yet to endorse another Republican for president, though aides said he is likely to do so soon.

“George has disappeared more completely than anybody,” said

James D. Featherstonhaugh, a Republican lobbyist in Albany.

Which is not to say that Mr. Pataki has not been keeping busy. Last March, he joined Chadbourne & Parke, a Manhattan corporate law firm, to give regulatory and legal advice on environmental and energy is-

*Continued on Page B4*

### South Carolina's Divides

On the eve of the Democratic primary in South Carolina, the electorate is divided along economic and racial lines. Page A12.

## French Trader

Item #33

### Unassuming Suspect in a \$7 Billion Loss

By DOREEN CARVAJAL  
and CAROLINE BROTHERS

PARIS — Jérôme Kerviel was too middling to be considered a loser. Until he was charged by Société Générale with perpetrating the biggest fraud of its kind in banking history, there was nothing superlative about him.

He failed in a bid for town council in his 20s; he never rose higher than a green belt, a mid-level rank, after years of judo training — because of his bad knees; and he attended an average college where he earned respectable but unremarkable grades.

“People who want to be golden boys or clever in the market don’t come here,” said Valérie Buthion, the director of the University of Lyon’s economic and financial engineering department, where Mr. Kerviel earned a master’s degree in market finance. “The showoffs don’t come.”

As they sought to explain how a low-level trader caused a \$7.2 billion loss, Mr. Kerviel’s former bosses at Société Générale, one of France’s oldest and most venerated banks, portrayed him as a “brilliant” trader who eluded sophisticated detection systems.

But the mundane outlines of the life of Mr. Kerviel, 31, betray no flashes of brilliance. Rather, the portrait of him painted by those who knew him shows a reserved man who most often blended into the background.

His less-than-impressive persona has led to doubts that he could be the sole culprit in the bank’s enormous losses. Despite a lack of evidence, some financial experts, especially in France, have suggested that Mr. Kerviel might be a scapegoat for other losses incurred by Société Générale, some perhaps related to subprime mortgages.

Mr. Kerviel’s 100,000-euro salary (\$147,000) as a trader was paltry compared with salaries of his colleagues, and in 2006 he received only a 1.5 percent raise.

Traders who worked with Mr. Kerviel said he was quiet and low

P. 233 — smart, but hardly a computer genius. When the news

## BUILDING COSTS

### DEAL HEAVY BLOW TO LOCAL BUDGETS

### INFRASTRUCTURE ISSUES

### Further Clouding Bleak Fiscal Forecasts for Cities and States

By WILLIAM YARDLEY

SEATTLE — State and local governments in many parts of the country are struggling to pay for roads, bridges and other building projects because of rising construction costs, adding another burden to budgets already stressed by the troubled housing market.

The problems have come as many governments pursue ambitious projects to improve roads and airports, build schools and upgrade long-neglected water and sewer systems. Many of the projects were conceived when money from property, sales and income taxes was steady and interest rates low, but officials say the ground has shifted beneath their feet.

“Everybody’s scared,” said Uche Udemezue, director of engineering and transportation for San Leandro, Calif., which will soon put out a request for construction bids on a retiree center and a parking garage. “You don’t know what you’re going to find when you go out to bid.”

Costs have jumped for projects as varied as levee construction in New Orleans, Everglades restoration in Florida and huge sewer system upgrades in Atlanta. The reconstruction of the Interstate 35W bridge in Minneapolis, a \$234 million project, has been fast-tracked for completion by December, and state officials say it is too soon to know whether it will come in on budget.

The impact has been felt in different regions at different times, and not every project has been high-profile. In Oregon, high costs have forced the State Department of Transportation to slow the rate at which it upgrades roads and bridges. In Seattle, school building projects were put on a fast track this fall because of fears of cost overruns.

“We escalated our project

NY Times

Jan. 26, 2008

# Rising Building Costs Have Dealt A Blow to City and State Budgets

From Page A1

Stephens, director of facilities and construction for Seattle Public Schools.

Nationwide, increasing costs first became a problem for some projects more than two years ago, and in some regions the rate of increase has dropped in the past year. But some regions are tighter than ever, and the pressure from the high costs can be more acute in the context of general revenue declines.

The list of culprits for the increases often depends on the rate of growth and construction in a particular region, with labor costs playing a role along with

the rising prices of materials like steel and concrete, and asphalt, fuel and other petroleum-based products.

Experts say high costs are linked to competition from a global development boom, particularly in China and India; the housing boom in the United States; and the rush to rebuild after Hurricane Katrina in 2005 and other recent hurricanes that struck Florida and the Southeast. In the Northwest, public projects have competed with downtown construction surges in Seattle and Portland. Just across the Canadian border, hotels and highways are being built to prepare for the 2010 Winter Olympics in

Vancouver.

The costs have added to what has become an increasingly bleak economic forecast for many states and local governments. At least 25 states expect to have budget deficits in 2009, according to the Center on Budget and Policy Priorities, which estimates the combined budget shortfall for 17 of the states at \$31 billion or more. Many cities, too, see difficult times ahead as revenues wane and costs increase for wages, pensions and health care.

"We're talking about all levels of government being in some revenue constraints at a time when the service costs aren't going down," said Chris Hoene, the director of policy and research for the National League of Cities.

In some places, the news is not all bad. Recent declines in residential construction are beginning to force contractors to be more competitive when they bid for government work. Yet some government officials see that as a dubious silver lining.

In Oregon, low bids for recent bridge projects came in at \$18 million, about 10 percent below what the state had projected. That was unimaginable a year ago, but the relief is relative, said Tom Lauer, the major projects manager for the Transportation Department.

"We've been getting hit so hard that we've been pumping them up the last couple of years," Mr. Lauer said of the state's internal cost projections.

"I didn't get a price break," he said of the recent bid. "I may just have more predictable pricing. I still can't afford to do other stuff."

In Newcastle, a growing Seattle suburb, the situation is emblematic of the struggles confronting towns and school districts across the country. Two main goals prompted the improvements now under way on a main thoroughfare, Coal Creek Parkway. Widening a bottleneck on the road would help relieve congestion on nearby Interstate 405. And doing it with style — using steel on a bridge to evoke an old train trestle and installing landscaped medians between lanes — would send the signal that Newcastle is ready to do business.



Bob Wantz of Marshbank Conattle. Bids for the project came

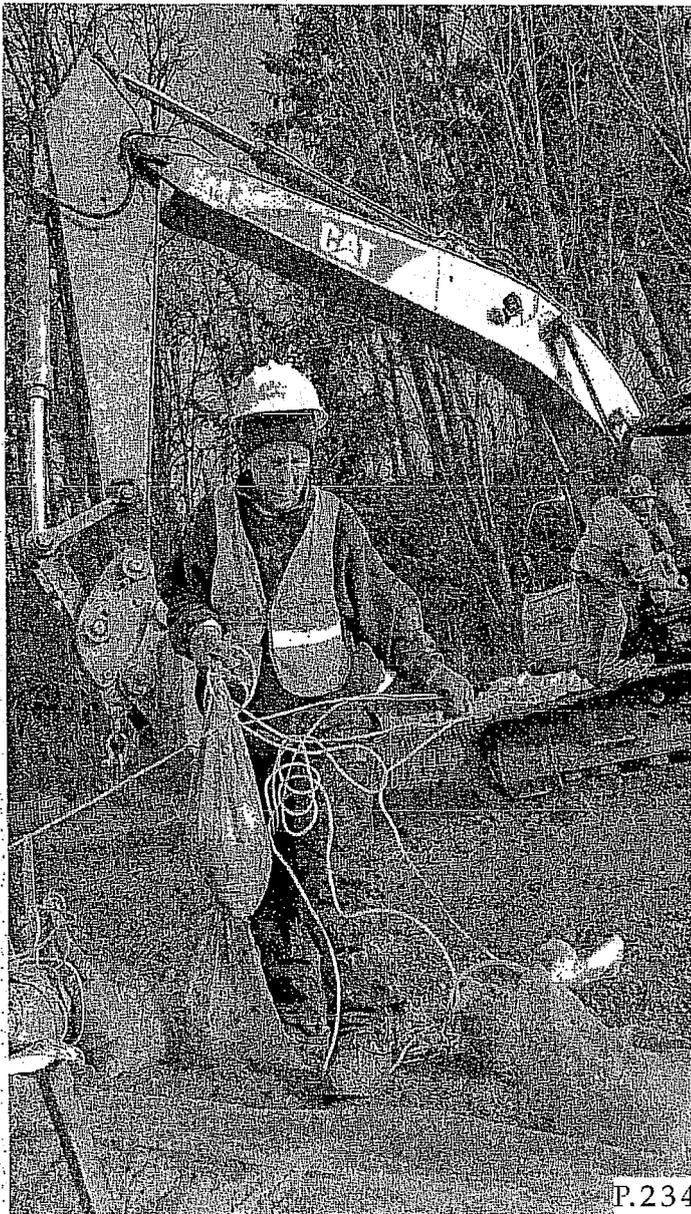
asked his reaction to the bids.

Mr. Starbard said even the project's engineering consultant, CH2M Hill, was stunned when what they believed was a very conservative \$38 million estimate in March 2007 was met with a low bid of more than \$44 million for a mile's worth of road and bridge improvements.

But waiting to build was not an option. The city had already received help from Senator Patty Murray, Democrat of Washington, and state lawmakers, as well as the State Transportation Improvement Board. It went back to the board and received \$2 million more.

"It was a shared sticker shock, but they had seen this with other projects so they were not as surprised," Mr. Starbard said of the board.

In Newton, Mass, a Boston suburb with a population of 9,500, the estimate for the new Newton North High School was \$104 million in 2004. Four years later, the foundation is about to be poured and the estimate is now at least \$186 million, said Jeremy Solomon, a city spokesman. Mr. Solomon said about \$25 million of the increase involved changes to the original plan, for asbestos abatement, adjustments to the heating and air-conditioning system and other factors. Otherwise, he said, the increase resulted from rising



# Have Dealt e Budgets

Vancouver.

The costs have added to what has become an increasingly bleak economic forecast for many states and local governments. At least 25 states expect to have budget deficits in 2009, according to the Center on Budget and Policy Priorities, which estimates the combined budget shortfall for 17 of the states at \$31 billion or more. Many cities, too, see difficult times ahead as revenues wane and costs increase for wages, pensions and health care.

"We're talking about all levels of government being in some revenue constraints at a time when the service costs aren't going down," said Chris Hoene, the director of policy and research for the National League of Cities.

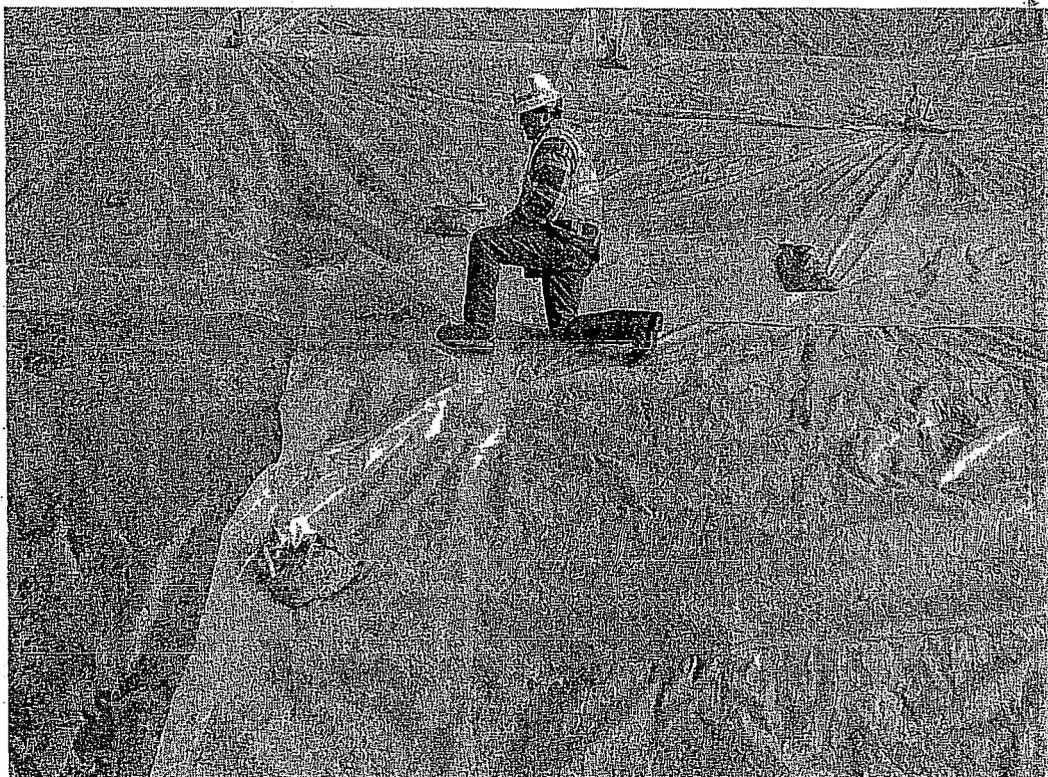
In some places, the news is not all bad. Recent declines in residential construction are beginning to force contractors to be more competitive when they bid for government work. Yet some government officials see that as a dubious silver lining.

In Oregon, low bids for recent bridge projects came in at \$18 million, about 10 percent below what the state had projected. That was unimaginable a year ago, but the relief is relative, said Tom Lauer, the major projects manager for the Transportation Department.

"We've been getting hit so hard that we've been pumping them up the last couple of years," Mr. Lauer said of the state's internal cost projections.

"I didn't get a price break," he said of the recent bid. "I may just have more predictable pricing. I still can't afford to do other stuff."

In Newcastle, a growing Seattle suburb, the situation is emblematic of the struggles confronting towns and school districts across the country. Two main goals prompted the improvements now under way on a main thoroughfare, Coal Creek Parkway. Widening a bottleneck on the road would help relieve congestion on nearby Interstate 405. And doing it with style — using steel on a bridge to evoke an old train trestle and installing landscaped medians between lanes — would send the signal that Newcastle is ready to do business.



PHOTOGRAPHS BY STUART ISETT FOR THE NEW YORK TIMES

Bob Wantz of Marshbank Construction working on a road project in Newcastle, Wash., near Seattle. Bids for the project came in well over estimates, sending the city scrambling for money.

asked his reaction to the bids.

Mr. Starbard said even the project's engineering consultant, CH2M Hill, was stunned when what they believed was a very conservative \$38 million estimate in March 2007 was met with a low bid of more than \$44 million for a mile's worth of road and bridge improvements.

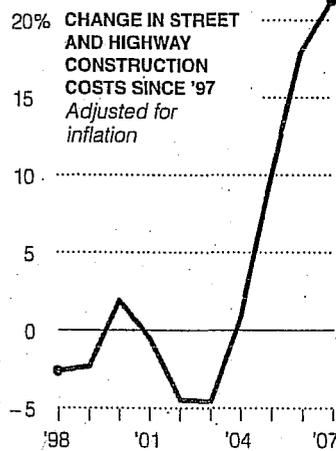
But waiting to build was not an option. The city had already received help from Senator Patty Murray, Democrat of Washington, and state lawmakers, as well as the State Transportation Improvement Board. It went back to the board and received \$2 million more.

"It was a shared sticker shock, but they had seen this with other projects so they were not as surprised," Mr. Starbard said of the board.

In Newton, Mass., a Boston suburb with a population of 9,500, the estimate for the new Newton North High School was \$104 million in 2004. Four years later, the foundation is about to be poured and the estimate is now at least \$186 million, said Jeremy Solomon, a city spokesman. Mr. Solomon said about \$25 million of the increase involved changes to the original plan, for asbestos abatement, adjustments to the heating and air-conditioning system and other factors. Otherwise, he said, the increase resulted from rising

## Soaring Costs

Rising construction costs are making it increasingly difficult for state and local governments to pay for roads, bridges and other infrastructure projects.



Source: Bureau of Labor Statistics THE NEW YORK TIMES

grew rapidly," said Mr. Solomon, citing steel and fuel costs, among others.

The need for public improvements only grows greater. Costs are rising even as engineers across the country say infrastructure is rapidly decaying.

In San Leandro, a city of 78,000 in the San Francisco Bay Area, Udemezue said the city could not afford to delay work on the

cause we don't know if the prices are going to come down or go up."

In the grading guide known as the Pavement Condition Index, zero is not far from a dirt strip and 100 is a fresh new roadway. When Mr. Udemezue began working for San Leandro 16 years ago, the average road ranking in the city was nearly 70. Now it is closer to 60, despite what Mr. Udemezue said were the city's efforts to keep up maintenance.

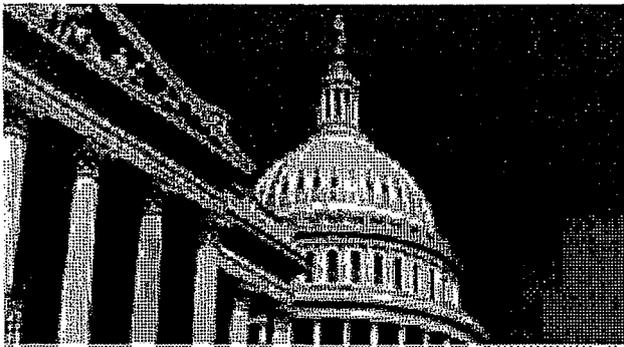
Years ago, there was more money in the city's general revenue stream that could be diverted to help with basic maintenance, which Mr. Udemezue said required about \$5 million a year.

That general revenue now goes to other needs, like public safety, and the roads go wanting, with flat revenue from gas taxes and other declines leaving about \$1.2 million to maintain roads each year. The \$13 million retiree center and the \$8 million parking garage have been affected, too, with the city dropping plans to build commercial space beneath the garage and reducing the space for social programs in the center.

Mr. Udemezue and others say they have heard that things may be stabilizing, but they cannot be sure.

Even in places where the rise of costs has slowed, said Ken Simonson, chief economist with the

**PAGE  
BREAK**



# FEDERAL ISSUES BULLETIN

CONNECTICUT CONFERENCE

900 CHAPEL STREET, 9th FLOOR, NEW HAVEN, CT

Item #34

[www.ccm-ct.org](http://www.ccm-ct.org): Your source for local government management

January 18, 2008, No. 08-02

**REGISTER EARLY!**

## NLC CONGRESSIONAL CITY CONFERENCE MARCH 8-12, 2008 WASHINGTON, D.C.

NLC's Congressional City Conference will be held in *Washington, D.C.*, from *Saturday, March 8* through *Wednesday, March 12*. CCM urges you to attend.

This conference offers municipal officials a unique opportunity to: (1) **learn about the federal issues** facing your town/city, (2) **discuss municipal issues with top federal legislators and officials**, (3) **network with other municipal officials** from around the country; and (4) **breakfast with, and lobby, Connecticut's Congressional Delegation** on federal issues of particular concern to your community.

A brochure with more details is attached.

### **CONFERENCE REGISTRATION**

*The advance registration deadline for the conference is February 4th. After this date, you must register on-site. Please keep in mind that February 6th is also the registration cancellation deadline.*

To register for the conference, fill out the attached information form and return it to the NLC Conference Registration Center (see form for details). **Register Right Away!**

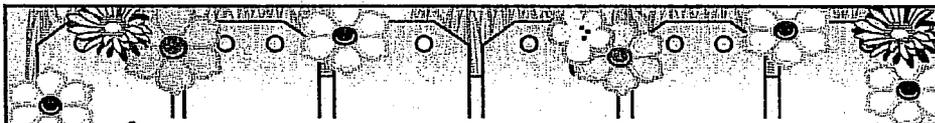
### **CCM ACTIVITIES**

CCM is scheduling a breakfast meeting with the Connecticut Congressional Delegation, a dinner for CT attendees, and a policy briefing and strategy session for CCM members during the conference. Please see the attached return form for more information.

If you have any questions, email Quanette Rhodes of CCM at [qrhodes@ccm-ct.org](mailto:qrhodes@ccm-ct.org) or call her at (203) 498-3000.

Attachments (2)





## *Organic* **LAND CARE WORKSHOP** *Series*

The Town of Mansfield is offering three classes on organic property care. Attend one or more of the workshops. Everyone, regardless of town residence, is welcome. Pre-registration is required for each of the workshops by call the Mansfield Recycling Coordinator at 429-3333.

**ORGANIC LAWN**  
Saturday, March 1, 2008, 9 am to 12 pm (snow date March 15) - Mansfield Town Hall Council Chambers. Cost is \$10. Learn how to create a lush, healthy yard without the use of pesticides and synthetic fertilizers. Registration Deadline - February 22, 2008.

**NATIVE ALTERNATIVES TO INVASIVE PLANTS**  
Saturday, March 29, 2008, 9 am to 12 pm - Mansfield Town Hall Council Chambers. Free workshop! Learn why different kinds of sites support different native plant communities. Learn which plants to observe on and around your property to help you understand your site and make suitable choices for landscaping and wildlife. Registration Deadline - March 26, 2008.

**BACKYARD COMPOSTING**  
Saturday, April 12, 2008, 10 am to 11 am - Mansfield Town Hall Council Chambers. Free workshop! Learn about the inner workings of a compost pile and how it is an integral part of organic land care. Compost bins will be available for purchase. Registration Deadline - April 10, 2008.

**OFFERED BY THE GARDEN GATE CLUB:  
MORE THAN JUST A YARD: BACKYARD CONSERVATION**  
Monday, April 21, 2008, 7:30 pm - Mansfield Library in the Buchanan Auditorium. Free program! Learn how to create a landscape that meets your needs while protecting the environment using rain gardens, lawn alternatives, native plants, vegetated buffers, and edible landscaping.



**PAGE  
BREAK**

State of Connecticut  
General Assembly

Item #36

Permanent Commission on the  
Status of Women



...the state's leading force for women's equality...

Public Hearing

Topic:

GETTING TO A BETTER  
TOMORROW: ECONOMIC AND  
FINANCIAL SECURITY

Wednesday, February 27, 2008- 4:00 p.m. – 6:00 p.m.

University of Connecticut, Storrs Campus

Puerto Rican and Latino Cultural Center

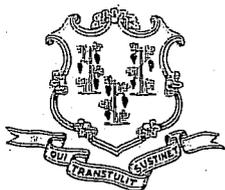
4<sup>th</sup> Floor of the Student Union

2110 Hillside Road, Unit 3118

Storrs, CT 06269-3118

**A** large number of Connecticut families are finding that their costs are rising faster than their wages. A recent report, *Where Connecticut Stands*, commissioned by the PCSW stated that 19%, or one-in-five Connecticut households lacks enough money to cover basic living expenses. The PCSW is hosting a Public Hearing to hear concerns on issues raised in the report. These include job security, education and training, and community growth and business development—big and small; family financial stability; family friendly workplaces, and flex, sick and vacation time. The report is available on the PCSW's website at [www.cga.ct.gov/pcsw](http://www.cga.ct.gov/pcsw). If you are interested in these issues, please join us and have your voice heard. For more information, call the PCSW at 860.240.8300 or email at [pcsw@cga.ct.gov](mailto:pcsw@cga.ct.gov).

PAGE  
BREAK



STATE OF CONNECTICUT  
EXECUTIVE CHAMBERS

Item #37

M. JODI RELL  
GOVERNOR

December 14, 2007

Jeffrey H. Smith  
4 South Eagleville Road  
Mansfield, Connecticut 06250

Dear Mr. Smith:

Pursuant to Sections 4-1a and 7-394b of the Connecticut General Statutes, it is my pleasure and privilege to reappoint you as a member of the Municipal Finance Advisory Commission, as a fiscal officer of a municipality with a population of at least 10,000 and less than 25,000, to serve at the pleasure of the Governor, for a term coterminous with my term, or until a successor is appointed and has qualified, whichever is longer.

Sincerely,

A handwritten signature in cursive script that reads "M. Jodi Rell".

M. Jodi Rell  
Governor

- cc: Honorable Susan Bysiewicz, Secretary of the State
- cc: Honorable Nancy S. Wyman, Comptroller
- cc: Messrs. Kevin P. Johnston and Robert G. Jaekle, Auditors of Public Accounts
- cc: Ms. Susan Southworth, Legislative Library
- cc: Secretary Robert Genuario, Office of Policy and Management

# UTILITY ANALYSTS

POWERED BY



## Electric Rate Review – rate change and procurement of electric generation

Customer: Town of Mansfield

Account No: 870009612

Service Address: 205 Spring Hill Rd.

Facility Name: Mansfield Middle School

LDC: CLP

Dist. Tariff 1: 41 at CL&P rates

Dist. Tariff 2: 56 at Select/Hess contracted rates  
of 7.7 cents/kWh

Analysis Term: 12 Months

Start Date: July 2006

Report Usage: 1,939,680

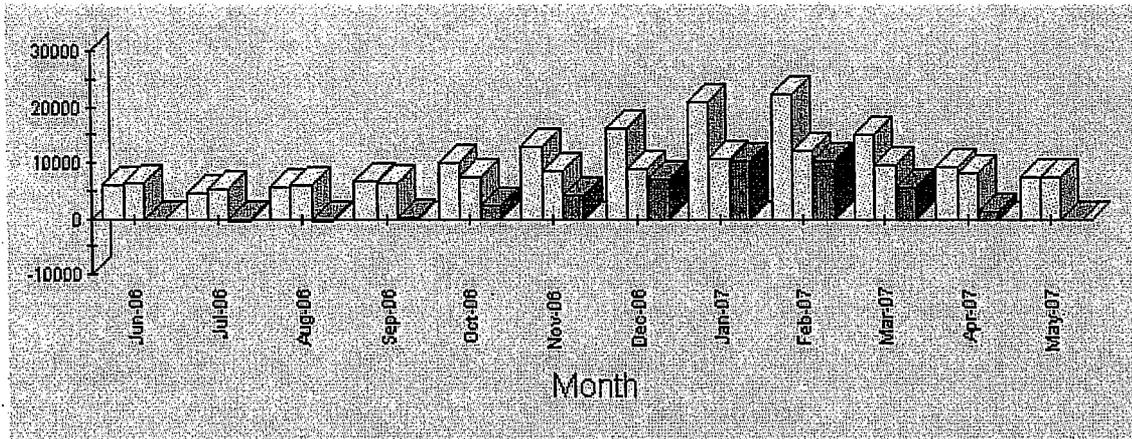
Usage Units: KWh

## Results

Savings due to distribution rate change : \$40,080 Due to electric supply purchase \$68,550

Percent Savings : 31%

**Electric Distribution Comparison**



Legend: 41 (light gray), 56 (dark gray), Savings (black)

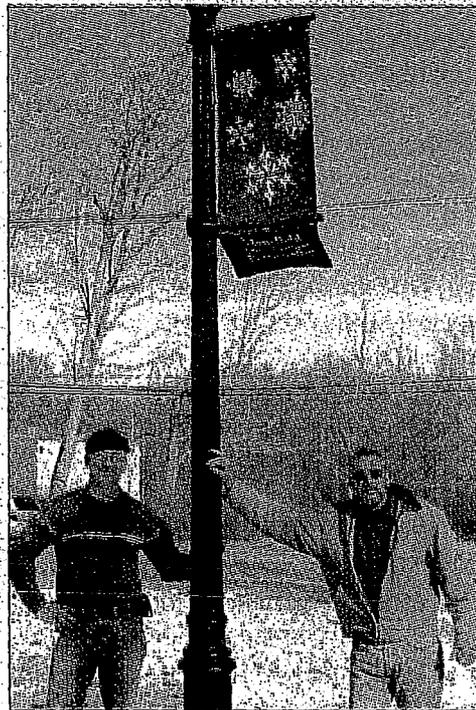
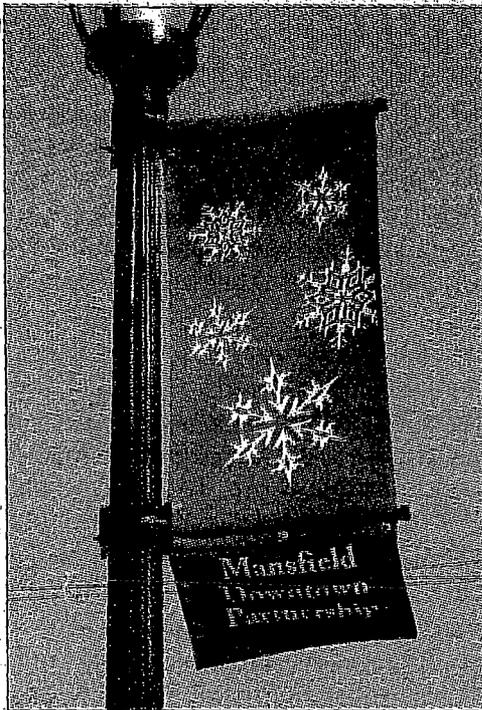
Month	Billing Period Start	Billing Period End	Energy kWh use	Cost of Energy 41**	Distribution Total 41	Total Cost 41	Cost of Energy 56	Distribution Total 56	Total Cost 56	Savings (\$)	Savings (%)
June 2006	Jun 9 2006	Jul 11 2006	87,840.00	\$8,590	\$5,899	\$14,489	\$6,823	\$6,199	\$13,022	\$1,467	10%
July 2006	Jul 11 2006	Aug 10 2006	70,560.00	\$6,900	\$4,702	\$11,602	\$5,480	\$5,268	\$10,748	\$854	7%
August 2006	Aug 10 2006	Sep 11 2006	82,080.00	\$8,027	\$5,534	\$13,561	\$6,375	\$6,104	\$12,479	\$1,082	8%
September 2006	Sep 11 2006	Oct 10 2006	97,920.00	\$9,575	\$6,585	\$16,160	\$7,605	\$6,284	\$13,889	\$2,271	14%
October 2006	Oct 10 2006	Nov 7 2006	144,000.00	\$14,082	\$9,900	\$23,982	\$11,184	\$7,462	\$18,646	\$5,336	22%
November 2006	Nov 7 2006	Dec 8 2006	181,440.00	\$17,743	\$12,784	\$30,527	\$14,092	\$8,579	\$22,671	\$7,856	26%
December 2006	Dec 8 2006	Jan 10 2007	228,960.00	\$24,032	\$16,001	\$40,033	\$17,783	\$8,820	\$26,603	\$13,430	36%
January 2007	Jan 10 2007	Feb 8 2007	290,880.00	\$36,189	\$20,895	\$57,084	\$22,593	\$10,634	\$33,227	\$23,857	42%
February 2007	Feb 8 2007	Mar 12 2007	305,280.00	\$37,836	\$22,501	\$60,337	\$23,711	\$12,192	\$35,903	\$24,434	40%
March 2007	Mar 12 2007	Apr 11 2007	214,560.00	\$26,662	\$15,159	\$41,821	\$16,665	\$9,509	\$26,174	\$15,647	37%
April 2007	Apr 11 2007	May 10 2007	131,040.00	\$16,398	\$9,400	\$25,798	\$10,178	\$8,151	\$18,329	\$7,469	29%
May 2007	May 10 2007	Jun 11 2007	105,120.00	\$13,259	\$7,402	\$20,661	\$8,164	\$7,479	\$15,643	\$5,018	24%
<b>TOTALS</b>			<b>1,939,680.00</b>	<b>\$249,994</b>	<b>\$130,762</b>	<b>\$380,756</b>	<b>\$140,740</b>	<b>\$56,638</b>	<b>\$227,428</b>	<b>\$108,630</b>	<b>31%</b>

\*\* CL&P price approx 9.8 cents/kWh July-Dec 2006, 12.5 cents/kWh Jan-July 2007

LOCAL NEWS

*Reminder News*

# New banners line walkway to Mansfield's future downtown



Town employees, Gary Drew (left) and Bob Lee (right) installed the new banners along the pedestrian walkway that connects the Mansfield Community Center, town hall, and the future site of Storrs Center. Each banner bears the name of one of the project's sponsors. Photos courtesy of the Mansfield Downtown Partnership.

**PAGE  
BREAK**



State of Connecticut  
Department of Economic and  
Community Development

## Compliance Office and Planning/Program Support

All Municipalities

**Notice: COPS 08-02**

**Distribution Date: February 1, 2008**

**Effective: Immediately**

### **SUBJECT: AFFORDABLE HOUSING LAND USE APPEALS LIST**

Under Chapter 126a of the Connecticut General Statutes (CGS), the Department is required to annually promulgate a list of municipalities which satisfy the criteria contained in this subsection 8-30g (k). Attachment #1 is the 2007 Affordable Housing Land Use Appeals List (List) that identified exempt municipalities.

Exempt municipalities are municipalities in which at least ten per cent of all dwelling units in the municipality are: (1) assisted housing; and/or (2) currently financed by Connecticut Housing Finance Authority mortgages; and/or (3) subject to binding recorded deeds containing covenants or restrictions which require that such dwelling units be sold or rented at, or below, prices which will preserve the units as housing for which persons and families pay thirty per cent or less of income, where such income is less than or equal to eighty per cent of the median income; and/or (4) mobile manufactured homes located in mobile manufactured home parks or legally-approved accessory apartments, which homes or apartments are subject to binding recorded deeds containing covenants or restrictions which require that such dwelling units be sold or rented at, or below, prices which will preserve the units as housing for which, for a period of not less than ten years, persons and families pay thirty per cent or less of income, where such income is less than or equal to eighty per cent of the median income.

Changes in the number of units counted toward the ten per cent threshold are caused by several factors: (1) the relocation of households using Section 8 or RAP certificates; (2) the expiration of deed restrictions or refinancing of mortgages; (3) the demolition of buildings; and/or (4) the addition of units completed or under construction during the 2006-2007 program year.

The data for the list comes from a variety of different sources on the federal, state, and local level. Local administrative review of and input on the street addresses of units and projects and information on deed-restricted units are of particular importance to data accuracy. The response to the Department for the list varies widely from community to community. If you have any questions or wish to discuss this information, please contact Jeri Fazzalano, Planning Specialist at 860-270-8164.

**Reminder:** Attachment #2 is the schedule for the 2008 List. This schedule was sent to you when we requested information for the current List. The Department's next request is for twelve (12) months of data. Future production of the List will be fully in line with the state fiscal year as now required.

### Attachments

The Department of Economic and Community Development administers programs in a nondiscriminatory manner, consistent with affirmative action, equal employment opportunities, and fair housing requirements. Concerns, complaints, questions, or requests for information in alternative formats must be directed to Rick Robbins, ADA Coordinator, at 860-270-8214.

TOWN	2000 CENSUS HOUSING UNITS	GOVERNMENTALLY ASSISTED UNITS	CHFA MORTGAGES	DEED RESTRICTED	TOTAL ASSISTED	PERCENT
------	---------------------------	-------------------------------	----------------	-----------------	----------------	---------

## Towns which are exempt under Section 8-30g CGS

1	Ansonia	7,937	1,064	97	9	1,170	14.74%
2	Bloomfield	8,195	693	245	0	938	11.45%
3	Bridgeport	54,367	8,584	885	4	9,473	17.42%
4	Bristol	26,125	2,509	998	6	3,513	13.45%
5	Brooklyn	2,708	225	48	0	273	10.08%
6	Danbury	28,519	2,472	278	180	2,930	10.27%
7	Derby	5,568	557	58	0	615	11.05%
8	East Hartford	21,273	2,373	805	0	3,178	14.94%
9	East Windsor	4,356	598	87	14	699	16.05%
10	Enfield	17,043	1,572	491	7	2,070	12.15%
11	Groton	16,817	3,303	295	9	3,607	21.45%
12	Hartford	50,644	16,095	1,449	0	17,544	34.64%
13	Killingly	6,909	550	234	0	784	11.35%
14	Manchester	24,256	2,835	795	44	3,674	15.15%
15	Mansfield	5,481	572	77	0	649	11.84%
16	Meriden	24,631	2,575	1,016	4	3,595	14.60%
17	Middletown	19,697	2,801	575	0	3,376	17.14%
18	New Britain	31,164	4,338	1,150	3	5,491	17.62%
19	New Haven	52,941	14,258	1,076	477	15,811	29.87%
20	New London	11,560	1,989	363	24	2,376	20.55%
21	Norwalk	33,753	2,965	250	503	3,718	11.02%
22	Norwich	16,600	2,778	472	0	3,250	19.58%
23	Plainfield	5,676	669	251	0	920	16.21%
24	Putnam	3,955	450	99	0	549	13.88%
25	Stamford	47,317	5,015	265	1,121	6,401	13.53%
26	Torrington	16,147	1,203	617	17	1,837	11.38%
27	Vernon	12,867	1,846	332	25	2,203	17.12%
28	Waterbury	46,827	7,000	2,352	436	9,788	20.90%
29	West Haven	22,336	2,329	398	0	2,727	12.21%
30	Winchester	4,922	490	124	0	614	12.47%
31	Windham	8,926	2,053	391	0	2,444	27.38%
		639,517	96,761	16,573	2,883	116,217	

## Towns which are not exempt under Section 8-30g CGS

32	Andover	1,198	26	19	0	45	3.76%
33	Ashford	1,699	36	38	0	74	4.36%
34	Avon	6,480	143	27	0	170	2.62%
35	Barkhamsted	1,436	0	13	0	13	0.91%
36	Beacon Falls	2,104	5	23	0	28	1.33%
37	Berlin	6,955	400	68	6	474	6.82%
38	Bethany	1,792	0	3	0	3	0.17%
39	Bethel	6,653	216	52	46	314	4.72%
40	Bethlehem	1,388	24	0	0	24	1.73%
41	Bolton	1,969	1	15	0	16	0.81%
42	Bozrah	917	6	18	0	24	2.62%
43	Branford	13,342	252	171	0	423	3.17%
44	Bridgewater	779	0	1	0	1	0.13%
45	Brookfield	5,781	37	37	24	98	1.70%
46	Burlington	2,901	27	19	0	46	1.59%

47	Canaan	610	25	8	1	34	5.57%
48	Canterbury	1,762	76	22	0	98	5.56%
49	Canton	3,616	231	49	32	312	8.63%
50	Chaplin	897	3	18	0	21	2.34%
51	Cheshire	9,588	231	74	17	322	3.36%
52	Chester	1,613	27	7	0	34	2.11%
53	Clinton	5,757	87	33	0	120	2.08%
54	Colchester	5,409	354	76	0	430	7.95%
55	Colebrook	656	0	5	0	5	0.76%
56	Columbia	1,988	29	36	0	65	3.27%
57	Cornwall	873	18	0	0	18	2.06%
58	Coventry	4,486	119	119	20	258	5.75%
59	Cromwell	5,365	214	194	0	408	7.60%
60	Darien	6,792	89	1	32	122	1.80%
61	Deep River	1,910	31	13	0	44	2.30%
62	Durham	2,349	34	6	0	40	1.70%
63	East Granby	1,903	74	27	0	101	5.31%
64	East Haddam	4,015	74	22	1	97	2.42%
65	East Hampton	4,412	74	77	11	162	3.67%
66	East Haven	11,698	507	286	0	793	6.78%
67	East Lyme	7,459	297	76	0	373	5.00%
68	Eastford	705	0	12	0	12	1.70%
69	Easton	2,511	0	0	10	10	0.40%
70	Ellington	5,417	263	78	0	341	6.29%
71	Essex	2,977	36	6	0	42	1.41%
72	Fairfield	21,029	375	25	129	529	2.52%
73	Farmington	9,854	469	122	140	731	7.42%
74	Franklin	711	1	12	0	13	1.83%
75	Glastonbury	12,614	623	119	0	742	5.88%
76	Goshen	1,482	1	5	0	6	0.40%
77	Granby	3,887	86	31	5	122	3.14%
78	Greenwich	24,511	1189	3	54	1,246	5.08%
79	Griswold	4,530	172	129	0	301	6.64%
80	Guilford	8,724	138	31	0	169	1.94%
81	Haddam	2,822	22	11	0	33	1.17%
82	Hamden	23,464	1499	394	4	1,892	8.06%
83	Hampton	695	0	18	0	18	2.59%
84	Hartland	759	2	2	0	4	0.53%
85	Harwinton	2,022	23	16	0	39	1.93%
86	Hebron	3,110	60	21	0	81	2.60%
87	Kent	1,463	26	3	24	53	3.62%
88	Killingworth	2,283	0	5	5	10	0.44%
89	Lebanon	2,820	31	44	0	75	2.66%
90	Ledyard	5,486	35	144	4	183	3.34%
91	Lisbon	1,563	5	37	0	42	2.69%
92	Litchfield	3,629	143	18	29	190	5.24%
93	Lyme	989	0	0	6	6	0.61%
94	Madison	7,386	91	1	25	117	1.58%
95	Marlborough	2,057	25	16	0	41	1.99%
96	Middlebury	2,494	76	10	8	94	3.77%
97	Middlefield	1,740	30	13	0	43	2.47%
98	Milford	21,962	1091	208	107	1,406	6.40%

99	Monroe	6,601	32	14	0	46	0.70%
100	Montville	6,805	104	163	0	267	3.92%
101	Morris	1,181	21	0	0	21	1.78%
102	Naugatuck	12,341	679	318	0	997	8.08%
103	New Canaan	7,141	145	2	31	178	2.49%
104	New Fairfield	5,148	0	20	7	27	0.52%
105	New Hartford	2,369	22	37	15	74	3.12%
106	New Milford	10,710	145	95	0	240	2.24%
107	Newington	12,264	388	377	36	801	6.53%
108	Newtown	8,601	139	10	15	164	1.91%
109	Norfolk	871	11	2	0	13	1.49%
110	North Branford	5,246	68	50	0	118	2.25%
111	North Canaan	1,444	106	7	0	113	7.83%
112	North Haven	8,773	351	75	0	426	4.86%
113	North Stonington	2,052	1	8	0	9	0.44%
114	Old Lyme	4,570	63	5	3	71	1.55%
115	Old Saybrook	5,357	51	13	0	64	1.19%
116	Orange	4,870	46	8	0	54	1.11%
117	Oxford	3,420	36	9	0	45	1.32%
118	Plainville	7,707	241	316	32	589	7.64%
119	Plymouth	4,646	181	149	0	330	7.10%
120	Pomfret	1,503	107	13	0	120	7.98%
121	Portland	3,528	274	33	0	307	8.70%
122	Preston	1,901	42	28	0	70	3.68%
123	Prospect	3,094	2	14	0	16	0.52%
124	Redding	3,086	0	0	0	0	0.00%
125	Ridgefield	8,877	148	10	0	158	1.78%
126	Rocky Hill	7,962	242	185	0	427	5.36%
127	Roxbury	1,018	19	0	0	19	1.87%
128	Salem	1,655	1	19	0	20	1.21%
129	Salisbury	2,410	16	3	0	19	0.79%
130	Scotland	577	0	6	0	6	1.04%
131	Seymour	6,356	278	79	0	357	5.62%
132	Sharon	1,617	20	3	0	23	1.42%
133	Shelton	14,707	323	55	82	460	3.13%
134	Sherman	1,606	0	1	0	1	0.06%
135	Simsbury	8,739	247	55	0	302	3.46%
136	Somers	3,012	57	11	0	68	2.26%
137	South Windsor	9,071	386	228	0	614	6.77%
138	Southbury	7,799	88	13	0	101	1.30%
139	Southington	15,557	654	266	48	968	6.22%
140	Sprague	1,164	29	22	0	51	4.38%
141	Stafford	4,616	192	131	0	323	7.00%
142	Sterling	1,193	1	24	0	25	2.10%
143	Stonington	8,591	312	56	0	368	4.28%
144	Stratford	20,596	829	219	33	1,081	5.25%
145	Suffield	4,853	215	48	15	278	5.73%
146	Thomaston	3,014	96	97	0	193	6.40%
147	Thompson	3,710	165	40	0	205	5.53%
148	Tolland	4,665	94	58	0	152	3.26%
149	Trumbull	12,160	307	25	233	565	4.65%
150	Union	332	1	4	0	5	1.51%

151	Voluntown	1,091	21	22	0	43	3.94%
152	Wallingford	17,306	607	330	37	974	5.63%
153	Warren	650	0	2	0	2	0.31%
154	Washington	1,764	14	2	23	39	2.21%
155	Waterford	7,986	131	165	0	296	3.71%
156	Watertown	8,298	226	128	0	354	4.27%
157	West Hartford	25,332	1293	326	212	1,831	7.23%
158	Westbrook	3,460	143	8	24	175	5.06%
159	Weston	3,532	1	0	0	1	0.03%
160	Westport	10,065	209	4	3	216	2.15%
161	Wethersfield	11,454	722	212	0	934	8.15%
162	Willington	2,429	163	29	0	192	7.90%
163	Wilton	6,113	90	3	69	162	2.65%
164	Windsor	10,900	388	308	0	696	6.39%
165	Windsor Locks	5,101	272	164	0	436	8.55%
166	Wolcott	5,544	320	127	0	447	8.06%
167	Woodbridge	3,189	36	4	0	40	1.25%
168	Woodbury	3,869	61	18	0	79	2.04%
169	Woodstock	3,044	27	29	0	56	1.84%
	<b>Subtotal</b>	<b>746,461</b>	<b>22,978</b>	<b>8,492</b>	<b>1,658</b>	<b>33,123</b>	<b>4.44%</b>
	<b>Total</b>	<b>1,385,978</b>	<b>119,739</b>	<b>25,065</b>	<b>4,541</b>	<b>149,340</b>	<b>10.78%</b>

## **Important Reminder to Municipalities:**

### **Change in Reporting Deadline for Future Affordable Housing Appeals Procedure Lists**

The Department of Economic and Community Development has been mandated to submit a consolidated annual report to Connecticut's General Assembly. The Affordable Housing Appeals Procedure list is part of this consolidated report. The due date for this report to the Legislature is every February 1<sup>st</sup>.

As you know, we have therefore changed our reporting timelines and we want to again remind you of this change. In order to meet the deadline for our Agency Annual Report, we will request information from municipalities for the Affordable Housing Appeals list to meet a state fiscal year reporting schedule.

Please glance at the schedule below to see the timelines for reporting over the next several years. We will now be requesting information on deed-restricted properties for the time period July through June of the year on which we are reporting.

Again, we wanted to remind you of this change. Thank you.

<b>Deadlines to Implement New Change in Affordable List to Meet Consolidated Report Deadline</b>					
<b>Year of List</b>	<b>Letters Out</b>	<b>Time Period Deed Restrictions</b>	<b>Time Period Other Data</b>	<b>Due Date to DECD</b>	<b>Publication Date</b>
2008	7/1/08	7/1/07-6/30/08	As of 6/30/08	8/30/08	2/1/09
2009	7/1/09	7/1/08-6/30/09	As of 6/30/09	8/30/09	2/1/10
2010	7/1/10	7/1/09-6/30/10	As of 6/30/10	8/30/10	2/1/11

STATE OF CONNECTICUT  
DEPARTMENT OF ENVIRONMENTAL PROTECTION  
Memorandum



REC'D JAN 30

**To:** Chief Elected Officials, Water Pollution Control Authorities, Superintendents, Consultants, and Regional Planning Agencies

**From:** George Hicks, Municipal Facilities, Planning & Standards Division

*JGH*

Item #40

**Date:** January 24, 2008

**Re:** Final FY08 & FY09 Priority List for the Clean Water Fund – Availability on DEP Website

---

The Department is pleased to announce that Commissioner McCarthy has adopted the Final FY08 & FY09 Priority List for the Clean Water Fund (CWF) on January 17, 2008. You may secure access to the FY08 & FY09 Priority List at [http://www.ct.gov/dep/cwp/view.asp?a=2719&q=325576&depNav\\_GID=1654](http://www.ct.gov/dep/cwp/view.asp?a=2719&q=325576&depNav_GID=1654).

The Final FY08 & FY09 priority list reaches many necessary wastewater infrastructure projects that will assist in meeting the 2014 TMDL (Total Maximum Daily Load) for Long Island Sound as well as combined sewer overflow improvements in the state's largest cities that have serious negative impacts on water quality in our state. The positive benefits of this priority list are as a result of widespread support and recognition of both value and necessity of the CWF to the state. It is the culmination of two years of work by all to re-establish the foundation of the CWF for a better Connecticut.

**PAGE  
BREAK**