

**REGIONAL SCHOOL DISTRICT NO. 19  
EDWIN O. SMITH HIGH SCHOOL  
STORRS, CONNECTICUT**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT  
YEAR ENDED JUNE 30, 2025**

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EDWIN O. SMITH HIGH SCHOOL  
STORRS, CONNECTICUT**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**YEAR ENDED JUNE 30, 2025**

**PREPARED BY:**

**THE FINANCE DEPARTMENT**

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## **INTRODUCTORY SECTION**



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*Sharon Cournoyer, Superintendent  
Regional School District #19*

4 S. Eagleville Rd, Mansfield, CT 06268  
(860) 429-3344

October 28, 2025

To the Honorable Chairman and Members of the Board of Education and  
Citizens of Regional District No. 19.

State law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Regional School District No.19 (the District) for the fiscal year ended June 30, 2025.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The District's financial statements have been audited by CLA (CliftonLarsonAllen LLP), a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2025, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the District's financial statements for the fiscal year ended June 30, 2025, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the District was part of a broader, State and Federal mandated "Single Audits" designed to meet the special needs of State and federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of State awards. These reports are available as part of this Comprehensive Annual Financial Report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

### **General Description - The District**

The administrative offices and school of Regional School District No. 19 are located east of Hartford, Connecticut, in the Town of Mansfield, Connecticut. The District services the Towns of Ashford, Mansfield and Willington.

The District's only school, E.O. Smith High School, was owned by the State of Connecticut and had been run by the University of Connecticut since its inception in 1958 through June 30, 1987. By Public Act 84-42, the State Legislature voted to relinquish the school to the Town of Mansfield or the Town of Ashford or both towns providing that one or both towns agreed to pay for the physical rehabilitation of the school. The University of Connecticut signed an agreement with Mansfield and Ashford which required the University to cause the State Treasurer to execute and deliver the deed to the school to the towns on July 1, 1987.

Mansfield and Ashford voters agreed to the financing of the project which included the renovation of the school. Mansfield contributed seventy-five percent (75%) and Ashford contributed twenty-five percent (25%) of the total funding.

On February 11, 1986, the electorate of both towns voted to establish a new regional school district. On July 1, 1987, Regional School District No. 19 became the owner of the land and buildings of E.O. Smith High School, pursuant to the agreement. The organizational meeting of the Regional Board of Education was held on April 2, 1986. On November 2, 1993, the electors of Ashford, Mansfield and Willington voted to include the Town of Willington into the District.

The District presently serves all of the public school population within the member towns in grades 9 through 12. The total enrollment for the school year 2024-2025 is 1,180. A full range of educational opportunities is offered, including a robust vocational agriculture program.

In May 2008, the District completed the expansion and renovation of the vacant Reynolds School on Depot Road and opened a new campus, E. O. Smith High School at the Depot Campus. This campus was designed to provide a 'non-traditional educational experience' for students who have demonstrated the need for a smaller and more personal instructional setting. The course of studies includes all requirements for graduation established by the Regional School District No. 19 Board of Education. Through the use of a very different teaching and curricular model, students are submersed in a true "community of learners" that has its roots in the "new" three R's of the small school movement - 'Relationships, Relevance and Rigor.' Enrollment in 2024-2025 was 15 students.

In 2006, the District began offering a 'Students Transitioning Age Appropriate Routes' ("STARR) program. STARR provides opportunities for 18-22 year-old students to continue their learning, refine vocational pursuits and enhance social relationships. This program works closely with the University of Connecticut to create opportunities for students to be involved with college peers who have a vested interest in working with individuals with a range of disabilities. Enrollment in his program in 2024-2025 was 20 students.

The annual budget serves as the foundation for the Regional School District No. 19's financial planning and control. It is the policy of the Board of Education to ask the Superintendent to direct the preparation of the budget and to submit it to the Board for its tentative approval and for later public hearing and approval. The Superintendent is asked to confer with the school staff on budgetary needs, as well as to consider priorities that have been determined by the Board.

### **General Description - Town of Ashford**

The Town of Ashford covers an area of 40.3 square miles and is located 32 miles east of Hartford and 45 miles west of Providence. To the north is Union, Eastford to the east, Willington to the west, and Mansfield and Chaplin to the south. The area was settled in approximately 1710 and incorporated as the forty-fourth town in October 1714. The Town was probably named for Ashford in Kent, England.

The Town was originally part of the Wabbaquasset country conveyed to Major Fitch by Owaneco, the son of Uncas, Chief of the Mohegans. The Town was the crossroads of the Old Connecticut Path, an old Indian trail over the hills near the headwaters of the streams where fording was a minor problem. The Town was not developed to any extent until state highways 44 and 84 were developed. Route 89 serves as a connector between routes 44 and 84.

The Town has one elementary school, Ashford Elementary School (Pre-K to 8). Grades 9-12 are served by the District at E.O. Smith High School. The Town provides transportation for students for which the District reimburses based on an annual agreement.

The Town is organized under a Selectman, Board of Finance, Town Meeting form of government with the Town Meeting acting as the legislative body of the Town. The First Selectman is the chief executive officer of the Town and is responsible for municipal operations. The First Selectman and two other selectmen are elected for two year terms. The Board of Selectmen makes most appointments and fills most vacancies with the exception of the Board of Finance and Board of Education, which are elected offices.

### **General Description - Town of Mansfield**

The Town of Mansfield encompasses approximately 45.2 square miles. The Town is bounded on the east by Chaplin, on the north by Willington and Ashford, on the south by Windham, and on the west by Coventry. The Town of Mansfield was first settled in 1692 as part of Windham. In October 1702, the Connecticut General Assembly granted a charter of incorporation to the Town of Mansfield which was formed out of Windham.

The Town is served by two major highways: the Middle Post Road and Turnpike (Route 44) and the Norwich-Tolland Turnpike (Route 195). Route 195 connects to the North with Interstate 84 for east-west access to Hartford and Boston.

The Town has one elementary school, Mansfield Elementary School (Pre-K to 4), and one middle school, Mansfield Middle School (5-8). Grades 9-12 are served by the District at E.O. Smith High School. The District provides transportation for students.

The Town operates under the provisions of its Charter and the General Statutes of the State of Connecticut. Since 1970, when the Town established the Town Manager/Council form of government, the legislative power of the Town was vested in a nine-member council, elected at large for terms of two years, and the Town Meeting. The Mayor is elected by majority vote of the council. The Town Manager, who is the chief executive officer, manages the operations of the Town. The Town Council is responsible for presenting the fiscal operating budgets to the Town Meeting for approval. The Board of Education is responsible for the operation of the elementary school system.

### **General Description - Town of Willington**

The Town of Willington encompasses approximately 34.8 square miles. The Town is bounded on the east by Ashford, on the north by Stafford and Union, on the south by Mansfield, on the west by Ellington and Tolland. The Town of Willington was first settled in 1717. In 1727, the Connecticut General Assembly granted a charter of incorporation to the Town of Willington.

The Town is served by five major highways: Interstate 84 and state routes 32, 44, 74 and 320.

The Town has one elementary school, Center Elementary School (Pre-K to 4), and one middle school, Hall Memorial School (5-8). Grades 9-12 are served by the District at E.O. Smith High School. The District provides transportation for students.

The Town operates under the provisions of the General Statutes of the State of Connecticut. The Board of Selectmen, elected to two year terms, consists of three members and functions as the executive authority of the Town. The First Selectman, who is the chief executive officer, oversees the operations of the Town. The Board of Finance, elected to six year terms, consists of six members and they are responsible for presenting an operating budget to the Town Meeting for approval. The Board of Education, elected to four year terms, consists of seven members and is responsible for the operation of the elementary and middle school system.

### **Local Economy**

Because the District is located in the Town of Mansfield, the home of the University of Connecticut, the local economy tends to remain more stable than other areas in the State and Nation. With over 4,000 employees, the University is the major employer for the member towns. This has a positive effect on employment rates regardless of the business cycle. The area is also seeing significant growth with the development of Storrs Center, a mixed-use town center and main street corridor at the crossroads of the Town of Mansfield and the University of Connecticut.

### **Long-Term Financial Planning**

The District prepares a five-year expenditure and revenue forecast and a five-year capital improvement plan. Both documents are designed to assist management and policy decision makers in guiding the school.

### **Major Initiatives**

In 2011, Regional School District No. 19 entered into an agreement with the Board of Education of the Town of Columbia to provide up to thirty Columbia students per year who have completed grade eight with a high school education. Columbia pays Region 19 tuition on a per student basis. Students can participate in the regular education program or the agricultural education program. In addition, Region 19 offers special education services to Columbia students. As enrollment has declined, accepting Columbia students has benefited the Region by reducing per student costs and therefore the cost to member towns.

The District also negotiated an agreement with the Town of Eastford to begin accepting their students at the high school on a tuition basis for 2019-20. In addition, the District has accepted students from other communities under privately paid tuition including Brooklyn, Chaplin, Tolland, and Windham.

The District is currently exploring options for a new facility with which to operate their Depot and STAAR programs.

### **Relevant Financial Policies**

The District's financial policies have been applied consistently with the prior year and had no notable current year effect on the financial statements. There have not been any developments at the State level that impacted the current year financial statements.

### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Regional School District No. 19 for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2024. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance and administration department. I would like to express my appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit must also be given to the Superintendent, BOE Chairman and the entire Board of Education for their unfailing support for maintaining the highest standards of professionalism in the management of the Regional School District No. 19's finances.

Respectfully submitted,



Amanda L. Backhaus, CPA  
Director of Finance  
School Business Manager

## ***Preface***

The Fiscal Performance Goals adopted by the Board on May 3, 1990, represent an initial effort to establish written policies for guiding the Board's financial management practices. These goals are not intended in any way to limit the authority of the Board to act, but rather to form a framework within which to make financial decisions and to monitor financial activity in a consistent manner. The adoption of these goals will not restrict the Board's ability and responsibility to respond to emergency or educational delivery needs above or beyond the suggested limitations herein established.

## ***Financial Reporting Performance Goals***

A policy of full and open public disclosure of all financial activity will be adhered to.

Records will be maintained on a basis consistent with accepted municipal accounting standards.

Regular monthly, quarterly and annual financial reports presenting a summary of financial activity by major types of funds and programs will be prepared.

The Annual Comprehensive Financial Report will be prepared in conformity with generally accepted governmental accounting principles and financial reporting practices.

An independent public accounting firm will be employed to perform an annual audit of all funds and grant programs, and the annual audit report will be made available to the general public, bond and financial consultants, and other interested citizens and organizations. The audit will be completed and submitted to the Board within one hundred twenty (120) days of the close of the fiscal year.

## ***Revenue Performance Goals***

Annual revenues will be estimated on an objective and reasonable basis. The Superintendent will develop a method to project revenues on a multi-year basis.

One time or special purpose revenues will be used only for capital expenditures or for expenditures required by the revenue and not to subsidize recurring personnel, operation, and maintenance costs.

Tuition fees and other fee charges will be annually re-evaluated at a level related to the cost of providing the service.

## ***Operating Expenditures Performance Goals***

The Superintendent will propose and the Board of Education, after review, will adopt and maintain a balanced budget in which expenditures will not be allowed to exceed reasonable estimated resources and revenues.

All current operation and maintenance expenses will be paid from current revenue sources.

The operating budget will provide for the adequate maintenance of capital assets and equipment.

The budget will provide for adequate funding of all employee benefit programs and retirement systems.

### ***Operating Expenditures Performance Goals (Continued)***

A budgetary control system will be maintained to enable adherence to the adopted budget. This will include a recordkeeping system to be adhered to by all programs and activities receiving annual Board appropriations.

A system of regular monthly fiscal reports comparing actual revenues and expenditures to budgeted amounts will be prepared and maintained. An effective risk management program to minimize losses and reduce costs will be developed and implemented. The Superintendent will ensure that adequate insurance programs are in place, including unemployment and workers' compensation insurance.

Delivery of services by other public and private organizations will be encouraged whenever and wherever greater efficiency and effectiveness can be expected. Technology and productivity advancements that will help reduce or avoid increasing personnel costs will be developed and used in order to control personnel costs as a proportion of the total budget, to use available resources more productively and creatively, and to avoid duplication of effort and resources.

A three-year operating budget forecast will be prepared annually to assist the Board in advance planning.

The budget will be considered the spending plan for the year. The Superintendent is authorized to make commitments in accordance with budget appropriations. The Superintendent is further authorized to make budget transfers between budget activities (programs) of up to \$1,000. For transfers in excess of \$1,000, the Superintendent will seek Board approval.

### ***Reserve Performance Goals***

A contingency account will be established annually in the operating budget to:

- Provide for settlement of pending labor contract negotiations;

- Provide for temporary funding of unforeseen needs of an emergency or nonrecurring nature;

- Permit orderly budgetary adjustments when revenues are lost through the action of other governmental bodies;

- Provide the local match for public or private grants;

- Meet unexpected small increases in educational delivery costs; and

- Provide for self-insurance for items not covered by insurance.

The contingency account will be budgeted at a level sufficient to provide for settlement of pending labor contract negotiations plus an amount not to exceed one percent (1%) of the proposed budget. The Board's budget will be amended at the time such contingency funds are committed.

### ***Capital Improvements Performance Goals***

A five-year Capital Improvements Program will be developed and will be coordinated with the operating budget in order to maintain a reasonably stable total tuition rate.

**Capital Improvements Performance Goals (Continued)**

Capital improvements will be based on long-range projected needs rather than on immediate needs, in order to minimize future maintenance, replacement and capital costs.

A reserve fund for capital and nonrecurring expenditures will be established and will be adequately funded each year by a transfer from the general budget and by unanticipated one-time revenues.

Before submission to the Board of Education, the Superintendent will identify the estimated costs and potential funding sources for each capital project proposed. Future operating costs associated with a proposed capital improvement will be estimated before a decision is made to implement a project.

Federal, state, and other intergovernmental and private funding sources shall be sought out and used as available to assist in financing capital improvements.

**Debt Performance Goals**

Long-term debt will be limited to those capital improvements that should not be financed from current revenues.

The maturity date for any debt will not exceed the reasonably expected useful life of the project so financed.

The total direct general obligation debt shall not exceed three percent (3%) of the full assessment value of all taxable property within the Region.

As a means of further minimizing the impact of debt obligations on the Region taxpayers:

Long-term net debt will not exceed \$500 per capita; and

These limitations will not apply to any debt incurred for emergency.

The issuance of budget and revenue anticipation notes will be avoided.

An official statement will be prepared to be used in connection with all sales of bonds and notes.

Good relations will be maintained with financial and bond rating agencies, and a policy of full and open disclosure on every financial report and bond prospectus will be followed.

**Investment Performance Goals**

A cash flow analysis of all funds will be developed on a regular basis. Collections, deposits, and disbursements of all funds will be scheduled in such a way as to ensure maximum cash availability.

Where permitted by law, cash from several separate funds and sources will be pooled to maximize investment yields. Interest will be credited to the general fund, except where prohibited by law or where the source of the cash is from the sale of debt, in which case the interest income will be transferred to the capital nonrecurring fund to finance future capital projects.

Investment policy will be consistent with state law and will provide for security of principal as well as needed liquidity.

**REGIONAL SCHOOL DISTRICT NO. 19**

**LIST OF PRINCIPAL OFFICIALS**

**As of June 30, 2025**

**BOARD OF EDUCATION**

Jim Mark, Chairperson  
Allan Ayers  
Janice Chamberlain  
Arthur Christensen  
Kimberly Christensen  
Morgaen Donaldson  
Debra Hultgren  
Nick Lanza  
Julie Marshall  
Anthony Paticchio  
Timothy Rourke  
Sarah Smith

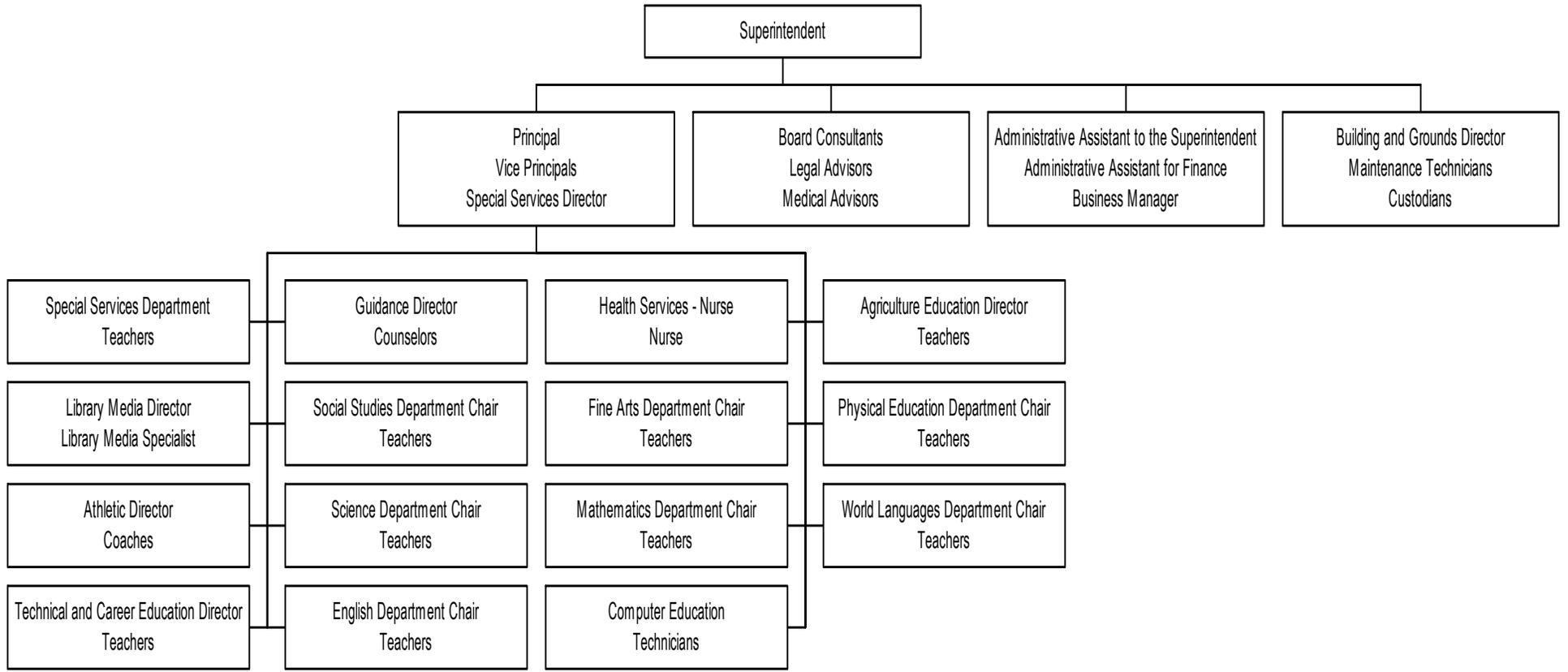
Sharon Cournoyer  
Superintendent

Louis DeLoreto  
Principal

Karen Paruolo  
Assistant Principal

David Tanner  
Assistant Principal

Amanda Backhaus  
Director of Finance



## **FINANCIAL SECTION**



## INDEPENDENT AUDITORS' REPORT

Board of Education  
Regional School District No. 19  
Mansfield, Connecticut

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Regional School District No. 19, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Regional School District No. 19's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Regional School District No. 19, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Regional School District No. 19 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Regional School District No. 19's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Regional School District No. 19's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Regional School District No. 19's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Regional School District No. 19's basic financial statements. The combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated **November 12, 2025** October 28, 2025, on our consideration of the Regional School District No. 19's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Regional School District No. 19's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Regional School District No. 19's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

West Hartford, Connecticut  
October 28, 2025



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

Management of the Regional School District No. 19 (the District), offers readers of these financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

### Financial Highlights

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$29,862,080 (*net position*) with an unrestricted net position of negative \$708,646.
- The District's total net position decreased by \$1,952,896 primarily due change in governmental fund's fund balance, a decrease in net capital assets \$399,582, a decrease in unavailable grant revenue of \$106,451 and offset by a decrease in long-term liabilities of \$293,757.
- The total assets of the District decreased by \$1,887,549, primarily due to a decrease in capital assets \$399,582 and a decrease in cash and cash equivalents of \$1,350,213 due to the operating results of the governmental funds,
- Deferred outflows of resources decreased by \$241,138. The significant change is related to the valuations of the pension and OPEB Plans.
- Total liabilities increased by \$140,455, primarily from an increase in governmental fund accrued payroll offset by the decrease in long-term liabilities of \$293,757.
- Deferred inflows of resources decreased by \$35,336, primarily related to changes in valuations of pension and OPEB.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$2,136,984, a decrease of \$1,502,619 in comparison with the prior year. Fund balance in the Other Operating Fund decreased \$329,543 due to budgeted use of the special education reserve. Fund balance in the Capital Projects Fund decreased \$999,542 due to construction of a turf athletic field.
- At the end of the current fiscal year, fund balance for the General Fund was \$76,581 of which \$4,146 is nonspendable and \$54,116 is committed. State law prohibits Regional School Districts from accumulating a fund balance in the General Fund.
- The District's total long-term obligations decreased by \$293,757 during the current fiscal year primarily due to an increase in compensated absences of \$150 thousand offset by general obligation bond repayments of \$220,000 and a decrease to net pension liability of \$181 thousand.

### Overview of the Basic Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

The government-wide financial statements can be found on Exhibits I and II.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: governmental funds and fiduciary funds.

The basic governmental fund financial statements can be found on Exhibits III and IV.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund, Capital Projects Fund, Other Operating Fund, and the Education Grants Fund, which are considered to be major funds. Non-major governmental funds are combined into a single, aggregated presentation on the governmental statements. Individual fund data for each non-major governmental fund is provided in the form of combining statements later in the report. At this time there is only one non-major governmental fund, the education grants fund; therefore, there are no combining statements for this fiscal year.

The District adopts an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget (Exhibit V).

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on Exhibits VI and VII.

MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found after Exhibit VII.

**Other information.** The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the notes to basic financial statements.

**Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a District's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred outflows of resources by \$29,862,080 at the close of the most recent fiscal year.

The largest portion of the District's net position (99.6%) reflects its investment in capital assets (e.g., land, buildings, improvements other than buildings and equipment) less any related debt used to acquire those assets that are still outstanding. The District uses these capital assets to provide public education to eligible citizens living within the district; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**REGIONAL SCHOOL DISTRICT NO. 19  
NET POSITION**

	2025	2024
<b>Assets:</b>		
Current and Other Assets	\$ 4,754,269	\$ 6,242,236
Capital Assets	31,039,685	31,439,267
Total Assets	<u>35,793,954</u>	<u>37,681,503</u>
<b>Deferred Outflows of Resources</b>	1,330,846	1,571,984
<b>Liabilities:</b>		
Long-Term Liabilities Outstanding	4,773,746	5,067,503
Other Liabilities	2,369,012	2,215,710
Total Liabilities	<u>7,142,758</u>	<u>7,283,213</u>
<b>Deferred Inflows of Resources</b>	<u>119,962</u>	<u>155,298</u>
<b>Net Position:</b>		
Net Investment in Capital Assets	29,558,983	29,774,243
Restricted	1,011,743	1,168,173
Unrestricted	<u>(708,646)</u>	<u>872,560</u>
Total Net Position	<u>\$ 29,862,080</u>	<u>\$ 31,814,976</u>

In addition, the District has \$1,011,743 or 3.4% is restricted for various educational purposes.

The unrestricted net position is a deficit of \$708,646.

MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

**Governmental activities.** The District's total net position decreased by \$1,952,896 during the current fiscal year. The primary factors are: change in governmental fund's fund balance of \$1.5 million, a decrease in net capital assets \$399,582, a decrease in unavailable grant revenue of \$106,451 and offset by a decrease in long-term liabilities of \$293,757.

**REGIONAL SCHOOL DISTRICT NO. 19  
CHANGE IN NET POSITION**

	<u>2025</u>	<u>2024</u>
<b>Revenues:</b>		
Program Revenues:		
Charges for Services	\$ 3,406,424	\$ 3,476,396
Operating Grants and Contributions	6,589,447	5,514,268
Capital Grants and Contributions	7,979	(455,305)
General Revenues:		
Assessment to Member Towns	20,449,961	20,035,911
Investment Income	169,960	246,865
Miscellaneous	4,438	-
Total Revenues	<u>30,628,209</u>	<u>28,818,135</u>
<b>Expenses:</b>		
Instructional Programs	19,992,916	18,451,264
Guidance Services	1,604,950	1,486,105
Curriculum Development	81,118	56,130
Educational Media	238,108	227,713
General Administration	6,480,823	6,496,184
Student Activities	2,158,973	1,572,594
Transportation	1,966,310	2,015,575
Interest Expense	57,907	68,248
Total Expenses	<u>32,581,105</u>	<u>30,373,813</u>
<b>Change in Net Position</b>	(1,952,896)	(1,555,678)
Net Position - Beginning of Year	<u>31,814,976</u>	<u>33,370,654</u>
<b>Net Position - End of Year</b>	<u><u>\$ 29,862,080</u></u>	<u><u>\$ 31,814,976</u></u>

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

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The significant changes in revenues were as follows:

Charges for services decreased by \$69,972 primarily due to a decrease in the allowable amount of vocational education tuition the district was able to charge. Operating grants and contributions increased by \$1,075,179. This increase was primarily due to an increase in state aid for vocational education to offset the tuition cap. The assessment to member towns increased by \$414,050, as was approved during the budget process. Interest income decreased \$76,905 due to a decrease in the cash balance earning interest.

The significant changes in expenses were as follows:

The increase in expenses for instructional programs and support services of \$1,541,652 and student activities increase of \$586,379 were primarily due an increase in total costs of State Teacher Retirement on-behalf payments and benefit allocations.

Guidance services increased \$118,845 due to the hiring of an additional psychologist.

Transportation costs decreased \$49,265 due to a decrease in special education transportation costs.

For the other functions, increases and decreases in expenses were reflective of demand for services.

### **Financial Analysis of the District's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$2,136,984, a decrease of \$1,502,619 in comparison with the prior year. The unassigned fund balance amount was (\$9,163). The remainder of fund balance is not available for new or additional appropriations because it is 1) non-spendable \$7,396, 2) restricted for a specific purpose by an external source \$905,487, 3) committed to be used for a specific purpose as determined by the Board of Education \$1,233,264, primarily capital projects and special education costs.

The General Fund is the operating fund of the District. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$18,319. State Law provides that any unassigned fund balance in the General Fund must be returned to the member towns. The Regional Board accomplishes this by reducing member town assessments in subsequent years and intends to do with the current balance.

The fund balance of the District's General Fund decreased by \$169,168 during the current fiscal year due to the approved FY26 budget which anticipated use of fund balance of \$130,000.

The debt service fund has a total fund balance of \$377,169, all of which is restricted for the payment of debt service. The net decrease in fund balance during the current year in the debt service fund was \$203,343, due scheduled debt payments offset by a transfer in from the General Fund.

The capital projects fund has a total fund balance of \$749,121. The net decrease in fund balance during the year was \$999,542. This is due to significant capital purchases made during the year including a turf athletic field.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

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The other operating fund has a total fund balance of \$430,027, which reflected a decrease of \$329,543 during the current fiscal year. This is due to an increase in special education outplacement tuition being allocated to the special education reserve as approved in the FY25 budget.

The education grants fund has a total fund balance of \$529,956. This fund had an increase of \$78,982 due to current year student activity expenditures offset by revenue.

The student activity fund has a total fund balance of (\$27,482). This fund had an increase of \$119,995 due to current year grant expenditures offset by grant revenue. The deficit will be funded in the future with grant receipts, which were unable to be recognized due to the timing of the grant payments.

### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget can be briefly summarized as follows:

- \$78,621 increase in special education transportation due to an increase in services required for students.
- \$101,229 increase in special education tuition due to an increase in services required for students.
- \$201,166 increase to special education instruction due to increased costs of providing services.
- \$81,407 increase to substitute teachers due to absence and need of substitutes.
- \$57,741 decrease in career and technical education due staff vacancy savings.
- \$105,309 increase to psychological services for the hiring of an additional psychologist.
- \$145,360 decrease to plant operations due to staff vacancy savings.
- \$43,106 increase in Transfers Out is primarily to pay student cafeteria debt at year-end.

Total expenditures were in line with budgetary estimates after adjustments were made. Total expenditures did not exceed the legally appropriated budget for the year. All of the above amounts were transfers between accounts.

The budgetary fund balance of the District's General Fund decreased by \$133,985 during the current fiscal year. This is in line with the amount of fund balance appropriated in the 2025 budget.

### **Capital Assets and Debt Administration**

**Capital assets.** The District's investment in capital assets for its governmental activities as of June 30, 2024, amounts to \$31,039,685 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, improvements other than buildings and equipment. The District's net decrease in capital assets for the current fiscal year was \$399,582. This was primarily due to equipment purchases and building improvements of \$1,402,907 offset by depreciation expense of \$1,764,368.

Significant capital assets activity for the year includes security improvements to facilities, stairwell repair, light fixtures, a vertical lift, athletic scorecard, and two vehicles.

MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

**REGIONAL SCHOOL DISTRICT NO. 19  
CAPITAL ASSETS - NET**

	2025	2024
Land	\$ 858,508	\$ 858,508
Construction in progress	747,384	156,950
Buildings	23,809,467	24,935,517
Right-to-Use Buildings	119,257	147,105
Leasehold Improvements	1,276,266	1,201,874
Improvements Other than Buildings	1,223,228	1,387,131
Equipment	3,005,575	2,752,182
Total	<u>\$ 31,039,685</u>	<u>\$ 31,439,267</u>

Additional information on the District's capital assets can be found in Note 3B.

**Long-term debt.** At the end of the current fiscal year, the District had total bonded debt outstanding of \$1,235,000. The entire amount is backed by the full faith and credit of the member towns of Ashford, Mansfield, and Willington.

**REGIONAL SCHOOL DISTRICT NO. 19  
DEBT**

	Governmental Activities	
	2025	2024
General Obligation Bonds and Related Liabilities	\$ 1,307,974	\$ 1,538,282
Lease Liability	94,145	126,742
Compensated Absences	375,142	225,335
Net Pension Liability	2,996,485	3,177,144
Total	<u>\$ 4,773,746</u>	<u>\$ 5,067,503</u>

The District's total long-term liabilities decreased by \$293,757 during the current fiscal year. The key factors in this decrease were scheduled annual principal payments of \$220,000, a decrease in the District's Lease liability of \$32,597 and a decrease in net pension liabilities of \$180,659. This was offset by an increase to compensated absences of \$149,807.

The District maintains an "Aa3" rating from Moody's for general obligation debt.

State statutes limit the amount of general obligation debt a Regional School District may issue to 2.25 times total tax collections including interest and lien fees and the tax relief for elderly freeze grant of the member towns. The current debt limitation for the District is \$151,060,687, which is significantly in excess of the District's outstanding general obligation debt.

Additional information on the District's long-term debt can be found in Note 3D.

**Economic Factors and Next Year's Budgets and Rates**

The District's only school is E.O. Smith High School, located on two campuses. The District and its member towns is the beneficiary of the University of Connecticut being located in Mansfield. With over 4,500 employees, the University is the major employer for the member towns. This has had a positive effect on employment rates regardless of the business cycle. The area is also seeing significant growth with the development of Storrs Center, a mixed-use town center and main street corridor at the crossroads of the Town of Mansfield and the University of Connecticut, and at the location of the District's main campus.

The District has seen a significant increase in the need for special education services to meet students' needs.

The above factors were considered in preparing the District's budget for the 2026 fiscal year.

The budget for fiscal year 2026 was adopted on May 5, 2025. This budget required an overall increase to the member towns of 3.54%. The changes were as follows: increase to Ashford of \$363,433 or 9.56%, increase to Mansfield of \$135,518 or 1.13%, and an increase to Willington of \$224,773 or 4.85%.

**Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the School Business Manager, Amanda L. Backhaus, Town of Mansfield, 4 South Eagleville Road, Mansfield, CT 06268.

## **BASIC FINANCIAL STATEMENTS**

**REGIONAL SCHOOL DISTRICT NO. 19**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2025**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 4,409,699
Receivables:	
Accounts	47,729
Intergovernmental	179,475
Prepaid Expenses	7,396
Net OPEB Asset	109,970
Capital Assets Not Being Depreciated	1,605,892
Capital Assets Being Depreciated and Amortized, Net	29,433,793
Total Assets	<u>35,793,954</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Outflows Related to Pension	898,059
Deferred Outflows Related to OPEB	432,787
Total Deferred Outflows of Resources	<u>1,330,846</u>
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	877,235
Accrued Liabilities	1,487,142
Unearned Revenue	4,635
Noncurrent Liabilities:	
Due Within One Year	317,348
Due in More than One Year	4,456,398
Total Liabilities	<u>7,142,758</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Inflows Related to Pension	95,776
Deferred Inflows Related to OPEB	24,186
Total Deferred Inflows of Resources	<u>119,962</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	29,558,983
Restricted for:	
Debt Service	373,455
Student Activities	527,906
OPEB Benefits	109,970
Employee Benefits	412
Unrestricted	<u>(708,646)</u>
Total Net Position	<u><u>\$ 29,862,080</u></u>

See accompanying Notes to Basic Financial Statements.

**REGIONAL SCHOOL DISTRICT NO. 19  
STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2025**

Functions/Programs	Expenses	Program Revenues			Net Expenses and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities
<b>GOVERNMENTAL ACTIVITIES</b>					
Instructional Programs	\$ 19,992,916	\$ 2,985,147	\$ 6,546,818	\$ 7,979	\$ (10,452,972)
Guidance Services	1,604,950	-	-	-	(1,604,950)
Curriculum Development	81,118	-	42,629	-	(38,489)
Educational Media	238,108	-	-	-	(238,108)
General Administration	6,480,823	-	-	-	(6,480,823)
Student Activities	2,158,973	421,277	-	-	(1,737,696)
Transportation	1,966,310	-	-	-	(1,966,310)
Interest Expense	57,907	-	-	-	(57,907)
Total Governmental Activities	<u>\$ 32,581,105</u>	<u>\$ 3,406,424</u>	<u>\$ 6,589,447</u>	<u>\$ 7,979</u>	(22,577,255)
<b>GENERAL REVENUES</b>					
Assessment to Member Towns					20,449,961
Investment Income					169,960
Miscellaneous					4,438
Total General Revenues					<u>20,624,359</u>
<b>CHANGES IN NET POSITION</b>					
					(1,952,896)
Net Position - Beginning of Year					<u>31,814,976</u>
<b>NET POSITION - END OF YEAR</b>					
					<u>\$ 29,862,080</u>

See accompanying Notes to Basic Financial Statements.

**REGIONAL SCHOOL DISTRICT NO. 19  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2025**

	General Fund	Debt Service Fund	Capital Projects Fund	Other Operating Fund	Education Grants Fund	Student Activities Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>								
Cash and Cash Equivalents	\$ 1,779,323	\$ 845,239	\$ 827,704	\$ 429,115	\$ -	\$ 527,906	\$ 412	\$ 4,409,699
Receivables:								
Accounts	46,817	-	-	912	-	-	-	47,729
Intergovernmental	-	-	114,253	-	65,222	-	-	179,475
Prepaid Expenditures	4,146	-	-	-	-	2,050	1,200	7,396
Due from Other Funds	50,357	-	-	-	-	-	-	50,357
	<u>1,880,643</u>	<u>845,239</u>	<u>941,957</u>	<u>430,027</u>	<u>65,222</u>	<u>529,956</u>	<u>1,612</u>	<u>4,694,656</u>
Total Assets	<u>\$ 1,880,643</u>	<u>\$ 845,239</u>	<u>\$ 941,957</u>	<u>\$ 430,027</u>	<u>\$ 65,222</u>	<u>\$ 529,956</u>	<u>\$ 1,612</u>	<u>\$ 4,694,656</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>								
<b>LIABILITIES</b>								
Accounts and Other Payables	\$ 360,788	\$ 468,070	\$ 41,972	\$ -	\$ 5,109	\$ -	\$ -	\$ 875,939
Accrued Liabilities	1,443,274	-	36,611	-	4,839	-	-	1,484,724
Due to Other Funds	-	-	-	-	50,357	-	-	50,357
Unearned Revenue	-	-	-	-	4,635	-	-	4,635
Total Liabilities	<u>1,804,062</u>	<u>468,070</u>	<u>78,583</u>	<u>-</u>	<u>64,940</u>	<u>-</u>	<u>-</u>	<u>2,415,655</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>								
Unavailable Grant Revenue	-	-	114,253	-	27,764	-	-	142,017
<b>FUND BALANCES</b>								
Nonspendable	4,146	-	-	-	-	2,050	1,200	7,396
Restricted	-	377,169	-	-	-	527,906	412	905,487
Committed	54,116	-	749,121	430,027	-	-	-	1,233,264
Unassigned	18,319	-	-	-	(27,482)	-	-	(9,163)
Total Fund Balances	<u>76,581</u>	<u>377,169</u>	<u>749,121</u>	<u>430,027</u>	<u>(27,482)</u>	<u>529,956</u>	<u>1,612</u>	<u>2,136,984</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 1,880,643</u>	<u>\$ 845,239</u>	<u>\$ 941,957</u>	<u>\$ 430,027</u>	<u>\$ 65,222</u>	<u>\$ 529,956</u>	<u>\$ 1,612</u>	<u>\$ 4,694,656</u>

See accompanying Notes to Basic Financial Statements.

REGIONAL SCHOOL DISTRICT NO. 19  
BALANCE SHEET  
GOVERNMENTAL FUNDS (CONTINUED)  
JUNE 30, 2025

RECONCILIATION TO THE STATEMENT OF NET POSITION

Total Fund Balances - Governmental Funds	\$ 2,136,984
Amounts reported for governmental activities in the Statement of Net Position (Exhibit I) are different because of the following:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	
Governmental Capital Assets	60,876,893
Less: Accumulated Depreciation and Amortization	<u>(29,837,208)</u>
Net Capital Assets	31,039,685
Other long-term assets are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:	
Net OPEB Asset	109,970
Deferred Outflows Related to Pension	898,059
Deferred Outflows Related to OPEB	432,787
Unavailable Grant Revenue	142,017
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:	
Deferred Inflows Related to Pension	(95,776)
Deferred Inflows Related to OPEB	(24,186)
Net Pension Liability	(2,996,485)
Bonds and Notes Payable	(1,235,000)
Lease Liability	(94,145)
Interest Payable on Bonds	(3,714)
Compensated Absences	(375,142)
Bond Premium	<u>(72,974)</u>
Net Position of Governmental Activities (Exhibit I)	<u><u>\$ 29,862,080</u></u>

**REGIONAL SCHOOL DISTRICT NO. 19**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	General Fund	Debt Service Fund	Capital Projects Fund	Other Operating Fund	Education Grants Fund	Student Activity Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>								
Assessment to Member Towns	\$ 20,449,961	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 20,449,961
Intergovernmental	4,575,931	-	-	668,558	821,235	-	-	6,065,724
Charges for Services	2,958,889	-	-	26,258	-	421,277	-	3,406,424
Investment Income	169,960	-	-	-	-	-	-	169,960
Other	3,257	-	-	-	1,181	-	-	4,438
Total Revenues	<u>28,157,998</u>	<u>-</u>	<u>-</u>	<u>694,816</u>	<u>822,416</u>	<u>421,277</u>	<u>-</u>	<u>30,096,507</u>
<b>EXPENDITURES</b>								
Current:								
Instructional Programs	11,765,136	-	-	1,086,359	702,421	-	-	13,553,916
Guidance Services	1,398,502	-	-	-	-	-	-	1,398,502
Curriculum Development	38,489	-	-	-	-	-	-	38,489
Educational Media	154,129	-	-	-	-	-	-	154,129
General Administration	4,368,609	-	-	-	-	-	-	4,368,609
Student Activities	1,130,344	-	-	-	-	342,295	-	1,472,639
Transportation	1,961,039	-	-	-	-	-	-	1,961,039
Employee Benefits	7,123,918	-	-	-	-	-	-	7,123,918
Debt Service	-	278,343	-	-	-	-	-	278,343
Capital Outlay	-	-	1,249,542	-	-	-	-	1,249,542
Total Expenditures	<u>27,940,166</u>	<u>278,343</u>	<u>1,249,542</u>	<u>1,086,359</u>	<u>702,421</u>	<u>342,295</u>	<u>-</u>	<u>31,599,126</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	217,832	(278,343)	(1,249,542)	(391,543)	119,995	78,982	-	(1,502,619)
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers In	-	75,000	250,000	62,000	-	-	-	387,000
Transfers Out	(387,000)	-	-	-	-	-	-	(387,000)
Net Other Financing Sources (Uses)	<u>(387,000)</u>	<u>75,000</u>	<u>250,000</u>	<u>62,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	(169,168)	(203,343)	(999,542)	(329,543)	119,995	78,982	-	(1,502,619)
Fund Balance - Beginning, as Originally Reported	245,749	580,512	1,748,663	759,570	(147,477)	-	452,586	3,639,603
Adjustment	-	-	-	-	-	450,974	(450,974)	-
Fund Balance - Beginning, as Adjusted	<u>245,749</u>	<u>580,512</u>	<u>1,748,663</u>	<u>759,570</u>	<u>(147,477)</u>	<u>450,974</u>	<u>1,612</u>	<u>3,639,603</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 76,581</u>	<u>\$ 377,169</u>	<u>\$ 749,121</u>	<u>\$ 430,027</u>	<u>\$ (27,482)</u>	<u>\$ 529,956</u>	<u>\$ 1,612</u>	<u>\$ 2,136,984</u>

See accompanying Notes to Basic Financial Statements.

**REGIONAL SCHOOL DISTRICT NO. 19  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS (CONTINUED)  
YEAR ENDED JUNE 30, 2025**

**RECONCILIATION TO THE STATEMENT OF ACTIVITIES**

Net Change in Fund Balances - Total Governmental Funds (Exhibit IV) \$ (1,502,619)

Amounts reported for governmental activities in the Statement of Activities (Exhibit II) are different because:

Governmental funds report capital outlays as expenditures. In the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense:

Capital Outlay	1,402,907
Depreciation and Amortization Expense	(1,764,368)

The Statement of Activities reports losses arising from the trade-in or disposal of existing capital assets to acquire new capital assets. Conversely, governmental funds do not report any gain or loss on a trade-in or disposal of capital assets. (38,121)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the Statement of Activities:

Change in Unavailable Grant Revenue	(106,451)
Change in Net OPEB Asset	(32,635)

Deferred outflows of resources and deferred inflows of resources for pension and OPEB are applicable to future periods, and, therefore, are not reported in the governmental funds.

Change in Deferred Outflows Related to Pension	(319,262)
Change in Deferred Outflows Related to OPEB	78,124
Change in Deferred Inflows Related to Pension	37,798
Change in Deferred Inflows Related to OPEB	(2,462)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the Statement of Activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Bond Principal Payments	220,000
Lease Principal Payments	32,597

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Change in Net Pension Liability	180,659
Compensated Absences	(149,807)
Accrued Interest	436
Amortization of Premiums	10,308

Change in Net Position of Governmental Activities (Exhibit II) \$ (1,952,896)

See accompanying Notes to Basic Financial Statements.

**REGIONAL SCHOOL DISTRICT NO. 19  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2025**

	Postemployment Healthcare Trust Fund	Memorial Scholarship Private Purpose Trust Fund
<b>ASSETS</b>		
Cash	\$ 15,450	\$ 1,582
Investment in Mutual Funds	610,550	-
Total Assets	626,000	1,582
<b>NET POSITION</b>		
Net Position Held in Trust for Endowments	-	1,582
Restricted for OPEB Benefits	626,000	-
Total Net Position	\$ 626,000	\$ 1,582

See accompanying Notes to Basic Financial Statements.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**YEAR ENDED JUNE 30, 2025**

	Postemployment Healthcare Trust Fund	Memorial Scholarship Private Purpose Trust Fund
	<u>                    </u>	<u>                    </u>
<b>ADDITIONS</b>		
Contributions:		
Employer	\$ 84,849	\$ -
Total Contributions	<u>84,849</u>	<u>-</u>
Investment Income:		
Change in Fair Value of Investments	45,486	73
Total Investment Income	<u>45,486</u>	<u>73</u>
Total Additions	130,335	73
<b>DEDUCTIONS</b>		
Benefits	<u>69,399</u>	<u>-</u>
Total Deductions	<u>69,399</u>	<u>-</u>
<b>CHANGE IN NET POSITION</b>	60,936	73
Net Position - Beginning of Year	<u>565,064</u>	<u>1,509</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 626,000</u>	<u>\$ 1,582</u>

See accompanying Notes to Basic Financial Statements.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Regional School District No. 19 (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the District are described below.

**A. Reporting Entity**

E.O. Smith High School is a public high school (grades 9-12) serving the towns of Ashford, Mansfield, and Willington. It was created by the state legislature through Public Law 84-42. On February 11, 1986, the electorate in Ashford and Mansfield voted to establish a Regional School District to provide governance for the school. On November 2, 1993, the electors of Ashford, Mansfield, and Willington voted to expand the Regional School District to include the Town of Willington.

Member voting is weighted according to the proportion of each town's population to the total regional population. Accordingly, each member from Ashford receives 0.56 votes, each member from Mansfield receives 1.76 votes and each member from Willington receives 0.68 votes.

Accounting principles generally accepted in the United States of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A government is financially accountable for a legally separate organization if it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the government. These criteria have been considered and have resulted in the inclusion of the fiduciary component units as detailed below.

**Fiduciary Component Units**

The District has established a postretirement retiree health plan (OPEB) to provide postretirement health care benefits to employees and their beneficiaries. The District is required to make contributions to the OPEB plan and can impose its will.

The financial statements of the fiduciary component unit are reported as an OPEB Trust fund in the fiduciary fund financial statements. Separate financial statements have not been prepared for the fiduciary component unit.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by member town assessments, intergovernmental revenues, and revenues from local sources.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Member town assessments and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Member town assessments, expenditure reimbursement type grants, and certain intergovernmental revenues, transfers and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements (Continued)**

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

The District reports the following major governmental funds:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Service Fund* accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. The major sources of revenue for this fund are intergovernmental grants and transfers.

The *Capital Projects Fund* accounts for the acquisition, construction or renovation of major capital facilities and other capital related purchases. The major sources of revenue for this fund are capital grants and proceeds from the issuance of general obligation bonds.

The *Other Operating Fund*, a special revenue fund, accounts for miscellaneous programs of the District. The major sources of revenue for this fund are intergovernmental grants and charges for services.

The *Education Grants Fund*, a special revenue fund, is used to control the operation of various state and federal education grant programs. Most grants are received from the State of Connecticut Department of Education.

The *Student Activities Fund*, a special revenue fund, is used to control various activities, as defined by state statute, undertaken by students of the public school system.

Additionally, the District reports the following fiduciary funds:

The *Postemployment Healthcare Trust Fund* accounts for the accumulation of resources to pay retiree medical benefits.

The *Private-Purpose Trust Fund* is used to account for resources legally held in trust for scholarships. Resources of the fund, including any earnings on invested resources, may be used for student scholarships.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned, then unassigned.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Assets, Liabilities, and Net Position or Equity**

Deposits

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a “qualified public depository” as defined by Statute or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an “out of state bank,” as defined by the Statutes, which is not a “qualified public depository.”

Investments

The District’s investments are governed by state of Connecticut Statutes which, in general, allow the District to invest in obligations of the United States of America or United States government sponsored corporations; in shares or other interests in any custodial arrangement, pool or no-load, open-end management type investment company or investment trust (as defined); in obligations of any state or political subdivision rated within the top two rating categories of any nationally recognized rating service; or in obligations of the state of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. Investment income is recorded in the fund in which it was earned.

Receivables

Intergovernmental and assessments from member town receivables are considered to be fully collectible, and no allowance has been recorded.

Interfund Activity

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the noncurrent portion of interfund loans).

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Assets, Liabilities, and Net Position or Equity (Continued)**

Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 for equipment and vehicles and \$20,000 for buildings and improvements, and land and land improvements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the District are depreciated and amortized using the straight-line method over the following estimated useful lives:

Buildings	45 Years
Right-to-Use Lease Asset – Building	20 Years
Building Improvements	45 Years
Improvements Other than Buildings	45 Years
Equipment	5 to 25 Years

Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District reports deferred outflows related to pension and OPEB in the government-wide statement of net position.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Assets, Liabilities, and Net Position or Equity (Continued)**

Deferred Inflows of Resources

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets or fund balance that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The District reports deferred inflows of resources related to pension and OPEB in the government-wide statement of net position, and unavailable revenue in the balance sheet - governmental funds. For governmental funds, the District reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from grants. These amounts are deferred and recognized as an inflow of resources (revenue) in the period in which the amounts become available.

Compensated Absences

Vacation earned may be accumulated by employees with the Superintendent's permission until termination of their employment, at which time they are paid for accumulated vacation. Unused sick leave may be accumulated for certain employees up to 150 days until termination, retirement, or death, at which time no payments will be made. Teachers may accumulate up to 186 days until termination, retirement, or death, at which time no payments will be made.

The liability for compensated absences reported in the government-wide statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave

Net OPEB (Asset) Liability

The net OPEB (asset) liability is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position. The OPEB plan's fiduciary net position is determined using the same valuation methods that are used by the OPEB plan for purposes of preparing its statement of fiduciary net position. The net OPEB (asset) liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Assets, Liabilities, and Net Position or Equity (Continued)**

Net Pension Liability

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Lessee

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Assets, Liabilities, and Net Position or Equity (Continued)**

Fund Balance and Net Position

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

In the government-wide financial statements, net position is classified into the following categories:

*Net Investment in Capital Assets* – This category presents the net position that reflects capital assets net of only the debt applicable to the acquisition or construction of these assets. Debt issued for noncapital purpose is excluded.

*Restricted Net Position* – This category presents the net position restricted by external parties (creditors, grantors, contributors or laws and regulations).

*Unrestricted Net Position* – This category presents the net position of the District that is not restricted.

The equity of the fund financial statements is defined as “fund balance” and is classified in the following categories:

*Nonspendable Fund Balance* – This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

*Restricted Fund Balance* – This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

*Committed Fund Balance* – This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (the Board of Education, the Board). The Board of Education commits resources through the following process: a motion is made, the motion is seconded, discussion occurs, and finally the commitment is approved through a resolution of the members of the Board.

*Assigned Fund Balance* – This represents amounts constrained for use for a specific purpose by the Board of Education or the Superintendent through the encumbrance approval process.

*Unassigned Fund Balance* – This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Assets, Liabilities, and Net Position or Equity (Continued)**

Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

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**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Budgets and Budgetary Accounting**

The District establishes its General Fund budget in accordance with provisions of the Connecticut General Statutes.

A budget for the General Fund is authorized annually by the Board of Education. The Board follows these procedures in establishing the budgetary data reflected in the financial statements:

- The District legally adopts an annual budget for the General Fund pursuant to the Connecticut General Statutes Section 10-51. Formal budgetary integration is employed by the District as a management control device during the year for the General Fund. A budgetary comparison on a legal basis has been included in the appropriate financial statement and schedules, and a budgetary to U.S. GAAP reporting reconciliation has been provided in Note 2B, Budget to U.S. GAAP Reconciliation. The Capital Projects Fund employs a project length budget, which is approved by the Regional Board of Education.
- Prior to January, each department head or other agency as designated by the Superintendent submits budget requests accompanied by detailed estimates of expenditures to be made and, where appropriate, revenues to be collected during the ensuing fiscal year.
- During February and March, the Superintendent presents to the Board the revenue and expenditure detail for their consideration.
- Not less than two weeks before the annual meeting, which must be held on the first Monday of May, the Board shall hold a public district meeting to present a proposed budget for the next fiscal year. Any person may recommend the addition or deletion of expenditures at such time.
- After the public hearing, the Board shall prepare an annual budget for the next fiscal year, make available on request copies thereof and deliver a reasonable number of copies to the Town Clerk of each town in the Region at least five days before the annual meeting.
- At the annual meeting, the Board shall present a budget that includes statements of 1) estimated receipts and expenditures for the next fiscal year, 2) estimated receipts and expenditures for the current fiscal year, 3) estimated surplus or deficit in operation funds at the end of the current fiscal year, 4) bonded or other debt, 5) estimated per pupil expenditure for the current and for the next fiscal year, and 6) such other information as is necessary in the opinion of the Board.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)**

**A. Budgets and Budgetary Accounting (Continued)**

- Persons present and eligible to vote may accept or reject the proposed budget. If a majority of such persons voting reject the budget, the Board shall, within two weeks thereafter and upon notice of not less than one week, call a District meeting to consider the same or an amended budget. Such meetings shall be convened at such intervals until a budget is approved.
- After the budget is approved, the Board shall estimate the share of the net expenditures to be paid by each member town in accordance with Connecticut General Statutes Section 10-51, and notify the respective District treasurer thereof.
- If the Board needs to submit a supplementary budget, the general procedures as outlined above shall be used.
- The level of control for a legally adopted budget (the level at which expenditures may not legally exceed appropriations without Board approval) is at the program level, except that the Superintendent has the authority to make budgetary transfers up to \$1,000 between programs. Transfers in excess of \$1,000 must be approved by the Board.
- The Board does not have the authority to expend beyond the total budget appropriation without District meeting approval. Additional appropriations of \$230,000 were made during the year, from additional revenue.
- Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued, and, accordingly, encumbrances outstanding at year-end are reported in budgetary reports as expenditures in the current year. Generally, all unencumbered appropriations lapse at year-end, except those for the Capital Projects Funds, the Education Grants Fund, or the Other Operating Fund. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

**B. Deficit Fund Balance**

The following funds had deficit fund balances at year-end:

Major Special Revenue Fund:	
Education Grants Fund	\$ 27,482

This deficit will be eliminated in future years by the receipt of grant revenue.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 3 DETAILED NOTES**

**A. Cash and Investments**

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a “qualified public depository” as defined by Statute or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an “out of state bank” as defined by the Statutes, which is not a “qualified public depository.”

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF). This investment pool is under the control of the state treasurer, with oversight provided by the Treasurer’s Cash Management Advisory Board, and are regulated under the state statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

**Deposits**

**Deposit Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the District’s deposit will not be returned. The District does not have a deposit policy for custodial credit risk.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$334,156 of the District’s bank balance of \$584,156 was exposed to custodial credit risk, \$275,740 was uninsured and uncollateralized, and \$58,416 was uninsured and collateral held but not in the Town’s name.

Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository’s risk-based capital ratio.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES (CONTINUED)**

**A. Cash and Investments (Continued)**

**Cash Equivalents**

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2025, the District's cash equivalents amounted to \$4,116,684. The following table provides a summary of the District's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year. STIF is an investment pool of high-quality, short-term money market instruments with an average maturity of less than 60 days. There were no limitations or restrictions on any withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

	Standard & Poor's
State Short-Term Investment Fund (STIF)	AAAm

**Investments**

Investments as of June 30, 2025, in all funds are as follows:

	Fair Value
Investment Type	
Mutual Funds	\$ 610,550

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements); followed by quoted prices in inactive markets or for similar assets or with observable inputs (Level 2 measurements); and the lowest priority to unobservable inputs (Level 3 measurements). The District has the following recurring fair value measurements as of June 30, 2025:

	June 30, 2025	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
Investments by Fair Value Level:				
Mutual Funds	\$ 610,550	\$ -	\$ 610,550	\$ -
Total Investments Measured at Fair Value	\$ 610,550			

**Interest Rate Risk**

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 3 DETAILED NOTES (CONTINUED)**

**A. Cash and Cash Equivalents (Continued)**

**Investments (Continued)**

Credit Risk – Investments

As indicated above, state statutes limit the investment options of municipal entities. The District does not have an investment policy that further limits the investment options of the District beyond that of the state statutes.

Concentration of Credit Risk

The District has no policy limiting an investment in any one issuer that is in excess of 5% of the District's total investments.

Custodial Credit Risk

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the District or that sells investments to or buys them for the District), the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. At June 30, 2025, the District did not have any uninsured and unregistered securities held by the counterparty, or by its trust department or agent that were not in the District's name.

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**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 3 DETAILED NOTES (CONTINUED)**

**B. Capital Assets**

Capital asset activity for the year ended June 30, 2025, was as follows:

	Beginning Balance	Increases	Transfer	Decreases	Ending Balance
Capital Assets Not Being Depreciated:					
Land	\$ 858,508	\$ -	\$ -	\$ -	\$ 858,508
Construction in Progress	156,950	590,434	-	-	747,384
Total Capital Assets Not Being Depreciated	1,015,458	590,434	-	-	1,605,892
Capital Assets Being Depreciated and Amortized:					
Buildings	46,214,705	-	(111,212)	-	46,103,493
Building Improvements	3,082,300	138,863	111,212	-	3,332,375
Improvements Other than Buildings	3,860,298	-	-	-	3,860,298
Equipment	5,164,123	673,610	-	93,547	5,744,186
Total Capital Assets Being Depreciated and Amortized	58,321,426	812,473	-	93,547	59,040,352
Less Accumulated Depreciation for:					
Buildings	21,279,188	1,014,838	-	-	22,294,026
Building Improvements	1,880,426	175,683	-	-	2,056,109
Improvements Other than Buildings	2,473,167	163,903	-	-	2,637,070
Equipment	2,411,941	382,096	-	55,426	2,738,611
Total Accumulated Depreciation and Amortization	28,044,722	1,736,520	-	55,426	29,725,816
Right-to-Use - Lease Asset:					
Buildings	230,649	-	-	-	230,649
Less Accumulated Amortization for:					
Buildings	83,544	27,848	-	-	111,392
Total Capital Assets Being Depreciated and Amortized, Net	30,423,809	(951,895)	-	38,121	29,433,793
Governmental Activities Capital Assets, Net	<u>\$ 31,439,267</u>	<u>\$ (361,461)</u>	<u>\$ -</u>	<u>\$ 38,121</u>	<u>\$ 31,039,685</u>

Depreciation and amortization expense of \$1,764,368 was charged to the functions/programs of the District as follows:

Instructional Programs	\$ 40,253
General Administration	1,673,892
Student Activities	44,952
Transportation	5,271
Total Depreciation and Amortization Expense	<u>\$ 1,764,368</u>

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 3 DETAILED NOTES (CONTINUED)**

**C. Interfund Receivables and Payables**

As of June 30, 2025, the Education Grants Fund owed the General fund \$50,357. The outstanding balances between funds result from the time lag between the dates that payments between funds are made.

**D. Interfund Transfers and Balances**

A summary of interfund transfers as of June 30, 2025, is as follows:

	Transfers In			Total Transfers Out
	Debt Service Fund	Capital Projects Fund	Other Operating Fund	
Transfers-Out:				
General Fund	\$ 75,000	\$ 250,000	\$ 62,000	\$ 387,000
Total Transfers-In	<u>\$ 75,000</u>	<u>\$ 250,000</u>	<u>\$ 62,000</u>	<u>\$ 387,000</u>

During the year, transfers are used to 1) move revenues from the fund with collection authorization to the Debt Service Fund as debt service principal and interest payments become due, and 2) to move General Fund resources to the Capital Projects Fund for approved capital projects.

**E. Changes in Long-Term Obligations**

**Summary of Changes**

The following is a summary of changes in long-term obligations during the fiscal year:

	Beginning Balance	Additions	Deductions	Ending Balance	Due Within One Year
Bonds Payable:					
General Obligation Bonds	\$ 1,455,000	\$ -	\$ 220,000	\$ 1,235,000	\$ 220,000
Bond Premium	83,282	-	10,308	72,974	-
Total Bonds Payable	<u>1,538,282</u>	<u>-</u>	<u>230,308</u>	<u>1,307,974</u>	<u>220,000</u>
Compensated Absences	225,335	149,807	-	375,142	75,029
Lease Liability	126,742	-	32,597	94,145	22,319
Net Pension Liability	<u>3,177,144</u>	<u>-</u>	<u>180,659</u>	<u>2,996,485</u>	<u>-</u>
Total Long-Term Liabilities, Governmental Activities	<u>\$ 5,067,503</u>	<u>\$ 149,807</u>	<u>\$ 443,564</u>	<u>\$ 4,773,746</u>	<u>\$ 317,348</u>

The change in the compensated absence liability is presented as a net change.

For the governmental activities, net pension liabilities and other postemployment benefits are generally liquidated by the general fund. Debt is generally liquidated by the Debt Service Fund.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 3 DETAILED NOTES (CONTINUED)**

**E. Changes in Long-Term Obligations (Continued)**

**Summary of Changes (Continued)**

The annual requirements to amortize all bonds payable as of June 30, 2025, and debt principal and interest maturities are as follows:

<u>Year Ending June 30,</u>	<u>Bond Principal</u>	<u>Bond Interest</u>
2026	\$ 220,000	\$ 48,818
2027	65,000	40,600
2028	65,000	38,000
2029	65,000	35,400
2030	65,000	32,800
2031 - 2035	325,000	125,000
2036 - 2040	325,000	60,000
2041 - 2042	105,000	5,800
Total	<u>\$ 1,235,000</u>	<u>\$ 386,418</u>

Outstanding debt by issue is as follows:

	<u>Issued</u>	<u>Original Amount</u>	<u>Year of Maturity</u>	<u>Interest Rate %</u>	<u>Balance June 30, 2025</u>
General Obligation Bonds	6/23/2011	\$ 2,167,000	2026	1.75-3.75	\$ 155,000
General Obligation Bonds	6/2/2022	\$ 1,275,000	2042	4	1,080,000
Total					<u>\$ 1,235,000</u>

**Lease Liability**

The District leases a building under a long-term, noncancelable lease agreement. The lease expires October 2029. The future principal and interest payments under the lease agreement are as follows:

<u>Year Ending June 30,</u>	<u>Lease Principal</u>	<u>Lease Interest</u>
2026	\$ 22,319	\$ 2,682
2027	23,111	1,889
2028	23,933	1,067
2029	24,782	217
Total	<u>\$ 94,145</u>	<u>\$ 5,855</u>

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 3 DETAILED NOTES (CONTINUED)**

**E. Changes in Long-Term Obligations (Continued)**

**Statutory Debt Limitations**

The District's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes. The statutes allow for debt up to 2.25 times the annual receipts of taxation of the member towns. The District's debt limitation is as follows:

Category	Debt Limit	Net Indebtedness	Balance
Schools	\$ 151,060,687	\$ 1,193,721	\$ 149,866,966

**Authorized/Unissued Bonds**

At June 30, 2025, the District had \$5,572,000 of authorized and unissued bonds for the roof replacement and solar array projects.

**NOTE 4 RISK MANAGEMENT**

The District is exposed to various risks of loss related to public officials; Board of Education Liability; torts, thefts of, damage to, or destruction of assets; error or omissions; injuries to employees; or acts of God. The District purchases commercial insurance for all risks of loss, except for medical insurance. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from coverage in the prior year.

Hospitalization and medical-surgical health coverage for District employees are administered by the Town of Mansfield (the Town) on behalf of the District. The Town operates the Mansfield Health Insurance Fund (the Fund), which has been recorded in the Town's records as an Internal Service Fund. The Fund's general objectives are to formulate, on behalf of the members, a health insurance program at lower costs of coverage and to develop a systematic method to control health costs.

A third party administers the plan through a contract with the Town for which the Fund pays a fee. The contract period is for the calendar year.

The Fund purchased \$175,000 of combined medical-surgical and major medical individual stop loss.

The claim liability of \$259,771 for the Fund is based on the requirements of GASB Statements Nos 10 and 30, which require that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is possible that a liability has been incurred at the date of the financial statements and the amount of the possible loss can reasonably be estimated.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 4 RISK MANAGEMENT (CONTINUED)**

The amount of the claim accrual is based on the ultimate costs of settling the claim which includes past experience data, inflation and other future economic and societal factors and incremental claim adjustments expenses, net of estimated subrogation recoveries. The claim accrual does not include other allocated or unallocated claims adjustment expenses.

For the period ended June 30, 2025, the District General Fund made premium payments into the Fund of \$2,619,095.

The District is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies, which was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering an interlocal risk management program pursuant to the provisions of Section 7-479a et seq. of the Connecticut General Statutes.

**NOTE 5 PENSION PLANS**

**Municipal Employees' Retirement System**

**A. Plan Description**

All full-time employees participate in the Municipal Employees' Retirement System (MERS). MERS is a cost-sharing, multiemployer public employee defined benefit retirement system established by the state of Connecticut and administered by the State Retirement Commission to provide pension benefits to employees of participating municipalities. Chapters 7-425 to 7-451 of the state of Connecticut General Statutes, which can be amended by legislative action, establishes MERS benefits, member contribution rates and other plan provisions. MERS is considered to be part of the state of Connecticut's financial reporting entity and is included in the state's financial reports as a pension trust fund. Those reports can be obtained at [www.ct.gov](http://www.ct.gov).

**B. Benefit Provisions**

The plan provides retirement, disability and death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries. Employees are eligible to retire at age 55 with five years of continuous service, or 15 years of active aggregate service or 25 years of aggregate service. In addition, compulsory retirement is at age 65 for police and fire members. Employees under the age of 55 are eligible to retire with 25 years of service.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Municipal Employees' Retirement System (Continued)**

**B. Benefit Provisions (Continued)**

**Normal Retirement**

For members not covered by social security, retirement benefits are calculated as 2% of the average of the three highest paid years of service times the years of service. For members covered by social security, retirement benefits are calculated as 1½% of the average of the three highest paid years of service not in excess of the year's breakpoint plus 2% of average of the three highest paid years of service in excess of the year's breakpoint, times years of service. The year's breakpoint is defined as \$10,700 increased by 6.0% each year after 1982, rounded to the nearest multiple of \$100. Maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually.

**Early Retirement**

Members must have five years of continuous or 15 years of active aggregate service. Benefits are calculated as a service retirement allowance on the basis of the average of the three highest paid years of service to the date of termination. Benefits are deferred to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

**Disability Retirement – Service Connected**

This applies to employees who are totally and permanently disabled, and such disability has arisen out of and in the course of employment with the municipality. Disability due to heart and hypertension in the case of fire and police, who began employment prior to July 1, 1996, is presumed to have been suffered in the line of duty. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability with a minimum benefit (including workers' compensation benefits) of 50% of compensation at the time of disability.

**Disability Retirement – Nonservice Connected**

This applies to employees who have 10 years of service and are totally and permanently disabled. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability.

**Pre-Retirement Death Benefit**

The plan offers a lump-sum return of contributions with interest or if vested and married, the surviving spouse will receive a lifetime benefit.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Municipal Employees' Retirement System (Continued)**

**C. Contributions**

**Member**

Contributions for members not covered by social security are 6% of compensation; for members covered by social security, 3.25% of compensation up to the social security taxable wage base plus 6%, if any, in excess of such base.

**Employer**

Participating employers make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment, which covers the liabilities of MERS not met by member contributions. In addition, there is also an annual administrative fee per active and retired member. The District's required contribution rate for the year ended June 30, 2025, was 16.64% of annual payroll. Contributions to the pension plan from the District were \$371,957 for the year ended June 30, 2025.

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the District reports a liability of \$2,996,485 for its proportionate share of the net pension liability. The net pension liability was measured on June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation on June 30, 2024. The actuarial assumptions used in the June 30, 2024, valuation were based on results of an actuarial experience study for the period July 1, 2017, through June 30, 2022. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participants, actuarially determined. At June 30, 2025, the District's proportion was 0.228%. The increase in proportion from the prior year was 0.003%.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Municipal Employees' Retirement System (Continued)**

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

For the year ended June 30, 2025, the District recognized pension expense of \$422,359. At June 30, 2025, the District reported deferred outflows, and inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions After the Measurement Date	\$ 371,957	\$ -
Net Difference Between Projected and Actual Earning on Pension Plan Investments	-	54,121
Differences Between Expected and Actual Experience	195,198	-
Change in Proportionate Share	103,769	41,655
Changes of Assumptions	227,135	-
Total	\$ 898,059	\$ 95,776

Amounts reported as deferred outflows of resources related to District contributions after the measurement date will be recognized as a reduction of the net pension liability in the subsequent year. Amounts reported as deferred outflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2026	\$ 95,107
2027	344,366
2028	8,708
2029	(22,875)
2030	5,020
Total	\$ 430,326

**E. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement period:

Inflation	2.50%
Salary Increase	3.50-9.50%, including inflation
Investment Rate of Return	7.00%, net of pension plan investment expense, including inflation

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Municipal Employees' Retirement System (Continued)**

**E. Actuarial Assumptions (Continued)**

Mortality rates were based on:

Pub-2010 Mortality Tables set-forward one year (except Active employees) and projected generationally with Scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	37.0 %	6.8 %
Public Credit	2.0	2.9
Core Fixed Income	13.0	0.4
Liquidity Fund	1.0	(0.4)
Risk Mitigation	5.0	0.1
Private Equity	15.0	11.2
Private Credit	10.0	6.1
Real Estate	10.0	6.3
Infrastructure and Natural Resources	7.0	7.7
Total	100.0 %	

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Municipal Employees' Retirement System (Continued)**

**E. Actuarial Assumptions (Continued)**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the District's proportionate share of the net pension liability, calculated using the current discount rate, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
District's Proportionate Share of the Net Pension Liability	\$ 4,333,747	\$ 3,177,144	\$ 1,880,367

**Connecticut Teachers Retirement System – Pension**

**A. Plan Description**

Teachers, principals, superintendents, or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost-sharing, multiemployer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the state statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at [www.ct.gov](http://www.ct.gov).

**B. Benefit Provisions**

The plan provides retirement, disability, and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

**Normal Retirement**

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the three years of highest salary).

**Early Retirement**

Employees are eligible after 25 years of credited service with a minimum of 20 years of Connecticut service, or age 55 with 20 years of credited service with a minimum of 15 years of Connecticut service with reduced benefit amounts.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**B. Benefit Provisions (Continued)**

**Disability Retirement**

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

**C. Contributions**

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the state of Connecticut are approved, amended, and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

**Employer (School Districts)**

School District employers are not required to make contributions to the plan.

The statutes require the state of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

For the year ended June 30, 2025, the amount of "on-behalf" contributions made by the state was \$3,574,745 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

**Employees**

Effective July 1, 1992, each teacher is required to contribute 6% of pensionable salary for the pension benefit.

Effective January 1, 2018, the required contribution increased to 7% of pensionable salary.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the District reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the state pay 100% of the required contribution. The amount recognized by the District as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the District were as follows:

District's Proportionate Share of the Net Pension Liability	\$	-
State's Proportionate Share of the Net Pension Liability Associated with the District		36,266,693
Total		<u><u>\$ 36,266,693</u></u>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2024. On June 30, 2025, the District has no proportionate share of the net pension liability.

For the year ended June 30, 2025, the District recognized pension expense and revenue of \$4,159,868 in Exhibit II for on-behalf amounts for the benefits provided by the State.

**E. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increase	3.0 - 6.50%, including inflation
Investment Rate of Return	6.90%, net of pension plan investment expense, including inflation

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**E. Actuarial Assumptions (Continued)**

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2024, valuation were based on the results of an actuarial experience study for the five-year period ending June 30, 2019.

Assumption changes since the prior year are as follows:

- There were no changes in assumptions that affected the measurement of the TPL since the prior measurement date.

Benefit changes since the prior year are as follows:

- There were no changes in benefit provisions that affected the measurement of the TPL since the prior measurement date.

**Cost-of-Living Allowance**

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

**Long-Term Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**E. Actuarial Assumptions (Continued)**

**Long-Term Rate of Return (Continued)**

The current capital market assumptions and the target asset allocation as provided by the state of Connecticut Treasurer’s Office are summarized in the following table:

<u>Asset Class</u>	<u>Expected Return</u>	<u>Target Allocation</u>
Global Equity	6.80 %	37.00 %
Public Credit	2.90	2.00
Core Fixed Income	0.40	13.00
Liquidity Fund	(0.40)	1.00
Risk Mitigation	0.10	5.00
Private Equity	11.20	15.00
Private Credit	6.10	10.00
Real Estate	6.20	10.00
Infrastructure and Natural Resources	7.70	7.00
Total		<u>100.00 %</u>

**F. Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that state contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The District’s proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the state of Connecticut.

**H. Pension Plan Fiduciary Net Position**

Detailed information about the pension plan’s fiduciary net position is available in the separately issued financial statements available at [www.ct.gov](http://www.ct.gov).

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 5 PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**I. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the District has no obligation to contribute to the plan.

**Aggregate Pension Information**

The District recognized the following amounts related to pension plans as of and for the year ended June 30, 2025:

<u>Plan</u>	<u>Net Pension Liability</u>	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>Pension Expense</u>
Municipal Employees' Retirement System	\$ 2,996,485	\$ 898,059	\$ 95,776	\$ 422,359
Connecticut Teachers Retirement System	-	-	-	4,159,868
Total	<u>\$ 2,996,485</u>	<u>\$ 898,059</u>	<u>\$ 95,776</u>	<u>\$ 4,582,227</u>

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS**

**OPEB**

**A. Plan Description**

The District, in accordance with various collective bargaining agreements and state statutes, is committed to providing health and other benefits to certain eligible retirees and their spouses. The Other Postemployment Benefit (OPEB) program covers the District's teachers and administrators. Under the various collective bargaining agreements, retirees and beneficiaries currently receiving benefits are required to contribute specified percentages towards the cost of receiving those benefits. The District does not issue a separate stand-alone financial statement for this program.

Management of the postemployment benefits plan is vested with the Town Manager and Director of Finance. Policy oversight is provided by the Employee Benefits Management Team, which consists of three members, the Regional School District 19 Superintendent, Mansfield Town Manager and Director of Finance who are advised by representatives from the employee benefits consulting firm.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**OPEB (Continued)**

**A. Plan Description (Continued)**

On July 1, 2024, the District's plan membership consisted of the following:

	Postemployment Healthcare Trust
Retired Participants	5
Active Plan Members	126
Total	131

**B. Funding Policy**

The District administers a single-employer, postemployment health care plan to provide medical benefits for eligible retirees and their spouses. Retirees bear the full cost of their coverage. Beginning July 1, 2009, the District began to account for and fund the actuarial required contribution in a Postemployment Healthcare Trust. The District plans to continue a funding strategy that provides for normal cost and the amortization of the accrued liability as recommended in its OPEB actuarial study. The study accounts for numerous factors such as turnover and retirement rates, mortality assumptions, medical inflation and claims cost assumptions, and discount rate assumptions.

Eligibility and benefit are based on several factors:

- Eligibility for benefits and the level of benefits are determined by collective bargaining unit agreement or contract.
- Retirees pay the full cost of the coverage.
- At age 65, some retirees receive a stipend from the state of Connecticut Teachers' Retirement System towards the cost of their coverage.
- At age 65, some retirees have the option to take Medicare and medical insurance through the state of Connecticut Teachers' Retirement System.

The cost per month for District employees receiving medical coverage is \$740 or \$911 per month, depending on plan choice, for retiree-only coverage and \$1,593 or \$1,960 per month, depending on plan choice, for retiree and spouse coverage to age 65. The cost per month for District employees receiving dental coverage is \$29 per month for retiree-only coverage and \$66 per month for retiree and spouse coverage to age 65.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**OPEB (Continued)**

**C. Investments**

**Investment Policy**

OPEB Benefits Plan's policy in regard to the allocation of invested assets is established and may be amended by the Employee Benefits Management Team by a majority vote of its members. It is the policy of the Employee Benefits Management Team to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The Employee Benefits Management Team's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

**Rate of Return**

For the year ended June 30, 2025, the annual money-weighted rate of return on investments, net of investment expense, was 8.05%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**D. Net OPEB (Asset) Liability of the District**

The District's net OPEB (asset) liability was measured as of June 30, 2025. The components of the net OPEB (asset) liability of the District on June 30, 2025, were as follows:

Total OPEB Liability	\$ 516,030
Plan Fiduciary Net Position	626,000
Net OPEB Asset	\$ (109,970)
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	121.31%

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2023, rolled forward to June 30, 2025, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40%
Salary Increases	3.40%, average, including inflation
Investment Rate of Return	6.50%, net of OPEB plan investment expense, including inflation
Healthcare Cost Trend Rates	7.00% for 2024, decreasing 0.2% per year to an ultimate rate of 4.40%

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**OPEB (Continued)**

**D. Net OPEB (Asset) Liability of the District (Continued)**

Mortality rates were based on the Pub-2010 Public Retirement Plans Amount-Weighted Disabled Mortality Tables (with separate tables for General Employees, Public Safety and Teachers), projected to the valuation date with Scale MP-2021.

The actuarial assumptions used in the June 30, 2024, valuation were based on standard tables modified for certain plan features such as eligibility for full and early retirement where applicable and input from the plan sponsor.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset as of June 30, 2025, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of</u>
U.S. Large Cap Equity	35.00 %	4.52 %
U.S. Mid / Small Cap Equity	9.00	5.06
Developed Int'l Equity	9.00	5.08
Emerging Market Equity	2.00	5.80
Intermed Corporate Fixed Income	24.00	2.44
Intermed Gov't Fixed Income	8.00	2.44
High Yield Fixed Income	8.00	3.92
International Fixed Income	5.00	1.27
Total	<u>100.00 %</u>	

**Discount Rate**

The discount rate used to measure the total OPEB liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**OPEB (Continued)**

**E. Changes in the Net OPEB Liability (Asset)**

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Asset
	(a)	(b)	(a)-(b)
Balances as of July 1, 2024	\$ 422,459	\$ 565,064	\$ (142,605)
Changes for the Year:			
Service Cost	14,800	-	14,800
Interest on Total OPEB Liability	25,708	-	25,708
Differences Between Expected and Actual Experience	90,975	-	90,975
Changes of Assumptions	31,487	-	31,487
Employer Contributions	-	69,009	(69,009)
TRB Subsidy	-	15,840	(15,840)
Net Investment Income (Loss)	-	45,486	(45,486)
Benefit Payments	(69,399)	(69,399)	-
Net Changes	<u>93,571</u>	<u>60,936</u>	<u>32,635</u>
Balances as of June 30, 2025	<u>\$ 516,030</u>	<u>\$ 626,000</u>	<u>\$ (109,970)</u>

**F. Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate**

The following presents the net OPEB liability (asset) of the District, as well as what the District's net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease	Current Discount Rate	1% Increase
Net OPEB Asset	\$ (71,238)	\$ (109,970)	\$ (145,447)

**G. Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates**

The following presents the net OPEB liability (asset) of the District, as well as what the District's net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Cost Trend Rates	1% Increase
Net OPEB Asset	\$ (160,419)	\$ (109,970)	\$ (50,549)

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**OPEB (Continued)**

**H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2025, the District recognized OPEB expense of \$25,982. On June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 395,324	\$ 14,079
Changes of Assumptions	37,463	612
Net Differences Between Projected and Actual Investment Earnings	-	9,495
Total	\$ 432,787	\$ 24,186

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	Amount
2026	\$ 50,413
2027	32,433
2028	34,341
2029	39,890
2030	41,643
Thereafter	209,881
Total	\$ 408,601

**Teachers Retirement Plan**

**A. Plan Description**

Teachers, principals, superintendents, or supervisors engaged in service of public schools plus professional employees at state schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost-sharing, multiemployer defined benefit other postemployment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a of the state statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at [www.ct.gov/trb](http://www.ct.gov/trb).

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Teachers Retirement Plan (Continued)**

**B. Benefit Provisions**

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

Any member who is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$220 per month for a retired member plus an additional \$220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute. A subsidy amount of \$440 per month may be paid for a retired member, spouse, or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$440 per month towards coverage under a local school district plan.

Any member who is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees and the state pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to re-enroll.

**Survivor Health Care Coverage**

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$220 monthly subsidy or participate in the TRB-Sponsored Medicare Supplement Plans, as long as they do not remarry.

**C. Eligibility**

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Teachers Retirement Plan (Continued)**

**C. Eligibility (Continued)**

**Credited Service**

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of credited service constitutes one year of Credited Service. Certain other types of teaching services, state employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

**Normal Retirement**

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

**Early Retirement**

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

**Proratable Retirement**

Age 60 with 10 years of Credited Service.

**Disability Retirement**

No service requirement if incurred in the performance of duty, and five years of Credited Service in Connecticut if not incurred in the performance of duty.

**Termination of Employment**

Ten or more years of Credited Service.

**D. Contributions**

**State of Connecticut**

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the state of Connecticut are approved, amended, and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The state contributions are not currently actuarially funded. The state appropriates from the General Fund one third of the annual costs of the plan. Administrative costs of the plan are financed by the state. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the state will pay for any long-term shortfall arising from insufficient active member contributions.

**Employer (School Districts)**

School District employers are not required to make contributions to the plan.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Teachers Retirement Plan (Continued)**

**D. Contributions (Continued)**

**Employer (School Districts) (Continued)**

For the year ended June 30, 2025, the amount of “on-behalf” contributions made by the state was \$50,050 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

**Employees/Retirees**

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers’ pay for one-third of the plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one-third of the plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

**E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2025, the District reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the state pay 100% of the required contribution. The amount recognized by the District as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the District was as follows:

District’s Proportionate Share of the Net OPEB Liability	\$	-
State’s Proportionate Share of the Net OPEB Liability Associated with the District		7,439,546
Total	<u>\$</u>	<u>7,439,546</u>

The net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as June 30, 2024. At June 30, 2025, the District has no proportionate share of the net OPEB liability.

For the year ended June 30, 2025, the District recognized OPEB expense and revenue of \$103,080 in Exhibit II.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Teachers Retirement Plan (Continued)**

**F. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Health Care Costs Trend Rate	Local Coverage – 6.25% for 2024, decreasing to an ultimate rate of 4.50% by 2031. Retiree Healthcare – Medicare rates known for 2025, 4.50% increase for all subsequent years.
Salary Increases	3.00-6.50%, including inflation
Investment Rate of Return	3.00%, net of OPEB plan investment expense, including inflation
Year Fund Net Position will be Depleted	2027

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2014 - June 30, 2019.

The changes in the assumptions since the prior year are as follows:

- Discount rate increased from 3.64% to 3.93%
- Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience;
- Assumed election rates for post-65 retirees between the Local School District Coverage Subsidy and CTRB Sponsored Medical Plans were updated to reflect the recent plan expense. Spouse coverage election assumptions were also updated with this change;
- Long-term health care cost trend rates were updated to reflect expected future trend for participants in the health plans.

The long-term expected rate of return on plan assets is reviewed as part of the GASB Statement No. 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net investment expense and inflation) for each major asset class.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Teachers Retirement Plan (Continued)**

**F. Actuarial Assumptions (Continued)**

The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is 1.26%.

**G. Discount Rate**

The discount rate used to measure the total OPEB liability was 3.93%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB Statement No. 75. The projection was based on an actuarial valuation performed as of June 30, 2024.

In addition to the actuarial methods and assumptions of the June 30, 2024, actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual state contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the plan's fiduciary net position was projected to be depleted in 2027 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

**H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate**

The District's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the state of Connecticut.

**REGIONAL SCHOOL DISTRICT NO. 19  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2025**

**NOTE 6 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Teachers Retirement Plan (Continued)**

**I. OPEB Plan Fiduciary Net Position**

Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued state of Connecticut Annual Comprehensive Financial Report at [www.ct.gov](http://www.ct.gov).

**J. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the District has no obligation to contribute to the plan.

**Aggregate OPEB Information**

The District recognized the following amounts related to OPEB plans as of and for the year ended June 30, 2025:

<u>Plan</u>	<u>Net OPEB Liability (Asset)</u>	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>OPEB Expense</u>
District OPEB Plan	\$ (109,970)	\$ 432,787	\$ 24,186	\$ 25,982
Connecticut Teachers Retirement System	-	-	-	103,080
Total	<u>\$ (109,970)</u>	<u>\$ 432,787</u>	<u>\$ 24,186</u>	<u>\$ 129,062</u>

**NOTE 7 FUND BALANCE**

The components of fund balance for the governmental funds at June 30, 2025, are as follows:

	<u>General Fund</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Other Operating</u>	<u>Education Grants</u>	<u>Student Activities</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
Fund Balances:								
Nonspendable	\$ 4,146	\$ -	\$ -	\$ -	\$ -	\$ 2,050	\$ 1,200	\$ 7,396
Restricted for:								
Debt Service	-	377,169	-	-	-	-	-	377,169
Student Activities	-	-	-	-	-	527,906	-	527,906
Employee Benefits	-	-	-	-	-	-	412	412
Committed to:								
Capital Projects	-	-	749,121	-	-	-	-	749,121
Instructional Programs	-	-	-	430,027	-	-	-	430,027
Employee Benefits	54,116	-	-	-	-	-	-	54,116
Unassigned	18,319	-	-	-	(27,482)	-	-	(9,163)
Total Fund Balances	<u>\$ 76,581</u>	<u>\$ 377,169</u>	<u>\$ 749,121</u>	<u>\$ 430,027</u>	<u>\$ (27,482)</u>	<u>\$ 529,956</u>	<u>\$ 1,612</u>	<u>\$ 2,136,984</u>

**REGIONAL SCHOOL DISTRICT NO. 19**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**NOTE 8 CONTINGENT LIABILITIES**

The District is periodically the subject of litigation by a variety of plaintiffs. The District's management, based on the advice of counsel, believes that such amounts claimed by these plaintiffs, net of the applicable insurance coverage, are immaterial.

State and federal grants received by the District are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditures disallowed under terms of the grant. The amount, if any, of expenditures, which may be disallowed, cannot be determined at this time, although the District's management believes such disallowance, if any, will be immaterial.

**NOTE 9 ACCOUNTING CHANGES**

**A. Changes within Financial Reporting Entity**

**Change in Fund Presentation from Nonmajor to Major**

The Student Activities Fund previously met the criteria to be reported as a nonmajor governmental fund. However, effective July 1, 2024, the fund no longer met the criteria to be reported as a nonmajor fund and is reported as a major fund for the fiscal year ended June 30, 2025. The effect of that change within the financial reporting entity is shown in column A of the table below.

**B. Adjustments to Beginning Balances**

During fiscal year 2025, changes within the financial reporting entity resulted in adjustments to beginning fund balance, as follows:

	Balance as Previously Reported at June 30, 2024	Change Within the Financial Reporting Entity (A)	Balance as Adjusted July 1, 2024
Governmental Funds:			
Student Activities Fund	\$ -	\$ 450,974	\$ 450,974
Nonmajor Governmental Funds	452,586	(450,974)	1,612
Total Governmental Funds	<u>\$ 452,586</u>	<u>\$ -</u>	<u>\$ 452,586</u>

**REQUIRED SUPPLEMENTARY INFORMATION**

**REGIONAL SCHOOL DISTRICT NO. 19  
GENERAL FUND  
SCHEDULE OF CHANGES IN FUND BALANCE – BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2025**

Fund Balance at Beginning of Year: Unreserved and Undesignated				\$ 156,450
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues and Appropriation of Fund Balance	\$ 24,302,880	\$ 24,532,880	\$ 24,528,822	\$ (4,058)
Expenditures and Transfers Out	<u>24,432,880</u>	<u>24,662,880</u>	<u>24,662,807</u>	<u>73</u>
Net Result From Budgetary Operations	<u>\$ (130,000)</u>	<u>\$ (130,000)</u>	<u>\$ (133,985)</u>	<u>\$ (3,985)</u>
Fund Balance at End of Year: Unassigned				<u>\$ 22,465</u>
Budgetary fund balance is different than GAAP fund balance because:				
Outstanding encumbrances are recorded as a reduction in fund balance				
For budgetary purposes, and are included as assigned fund balance				
Under GAAP				
The Workers Compensation fund is not included in the budgetary fund balance				
But is combined with the General Fund under GAAP				
				<u>54,116</u>
Total Fund Balance as Reported on the Statement of Revenues Expenditures and Changes in Fund Balances - Governmental - Exhibit IV				<u>\$ 76,581</u>

**REGIONAL SCHOOL DISTRICT NO. 19  
GENERAL FUND  
SCHEDULE OF REVENUES – BUDGET AND ACTUAL – BUDGETARY BASIS  
YEAR ENDED JUNE 30, 2025**

	Original Budget	Final Budget	Actual	Variance with Final Budget
Assessment to Member Towns:				
Mansfield	\$ 12,018,088	\$ 12,018,088	\$ 12,018,088	\$ -
Ashford	3,799,679	3,799,679	3,799,679	-
Willington	4,632,193	4,632,193	4,632,194	1
Total Assessment to Member Towns	20,449,960	20,449,960	20,449,961	1
Intergovernmental Revenues:				
Vocational Agriculture	620,000	620,000	951,136	331,136
Total Intergovernmental Revenues	620,000	620,000	951,136	331,136
Charges for Services:				
Tuition - Special Education	275,000	505,000	570,518	65,518
Tuition - Regular Education	685,000	685,000	379,872	(305,128)
Tuition - Vo-Ag	2,122,920	2,122,920	2,004,118	(118,802)
Total Charges for Services	3,082,920	3,312,920	2,954,508	(358,412)
Investment Income	150,000	150,000	169,960	19,960
Miscellaneous Revenues	-	-	3,257	3,257
Total Revenues	\$ 24,302,880	\$ 24,532,880	\$ 24,528,822	\$ (4,058)
Budgetary revenues are different than GAAP revenues because:				
State of Connecticut on-behalf contributions to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted:				
Pension Plan			\$ 3,574,745	
OPEB Plan			50,050	
The District does not budget for certain revenues			4,381	
Total Revenues and Other Financing Sources as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental - Exhibit IV			\$ 28,157,998	

**REGIONAL SCHOOL DISTRICT NO. 19**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL – BUDGETARY BASIS**  
**YEAR ENDED JUNE 30, 2025**

	Original Budget	Increases (Decreases) and Transfers	Final Budget	Expenditures	Variance with Final Budget
<b>Instructional Programs:</b>					
English	\$ 1,059,700	\$ (22,673)	\$ 1,037,027	1,037,027	\$ -
Reading	16,590	(1,423)	15,167	15,167	-
World Languages	829,290	(12,652)	816,638	816,638	-
Physical Education	543,090	(3,863)	539,227	539,227	-
Mathematics	1,134,240	(19,857)	1,114,383	1,114,383	-
Science	1,335,250	28,495	1,363,745	1,363,745	-
Social Studies	1,034,060	(4,603)	1,029,457	1,029,457	-
Fine Arts/Art	314,350	5,652	320,002	320,002	-
Fine Arts/Music	472,180	36,647	508,827	508,827	-
Information Technology	643,390	(15,653)	627,737	627,737	-
Career and Technical Education	473,370	(57,741)	415,629	415,629	-
Tech Prep	25,200	(18,100)	7,100	7,100	-
English Learners	77,180	2	77,182	77,182	-
Substitute Teachers	158,000	81,407	239,407	239,407	-
Nondistributed Costs	10,000	(10,000)	-	-	-
Special Education Instruction	1,970,900	201,166	2,172,066	2,172,066	-
Extended School Year	51,670	(5,759)	45,911	45,911	-
Remedial Reading/Math	28,210	3,563	31,773	31,773	-
Agriculture Education	526,430	(43,481)	482,949	482,949	-
Tuition Payments	477,450	101,229	578,679	578,679	-
Depot Campus	282,350	21,658	304,008	304,008	-
Central Service - Instructional Supplies	500	(500)	-	-	-
<b>Total Instructional Programs</b>	<b>11,463,400</b>	<b>263,514</b>	<b>11,726,914</b>	<b>11,726,914</b>	<b>-</b>
<b>Guidance Services:</b>					
School Counseling	866,840	(7,740)	859,100	859,100	-
Health Services	194,210	(16,516)	177,694	177,694	-
Psychological Services	256,400	105,309	361,709	361,709	-
<b>Total Guidance Services</b>	<b>1,317,450</b>	<b>81,053</b>	<b>1,398,503</b>	<b>1,398,503</b>	<b>-</b>
<b>Curriculum Development:</b>					
Curriculum Development	15,000	(9,443)	5,557	5,557	-
Professional Development	27,000	5,932	32,932	32,932	-
<b>Total Curriculum Development</b>	<b>42,000</b>	<b>(3,511)</b>	<b>38,489</b>	<b>38,489</b>	<b>-</b>
Educational Media	162,330	(8,202)	154,128	154,128	-

**REGIONAL SCHOOL DISTRICT NO. 19  
GENERAL FUND  
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES  
BUDGET AND ACTUAL – BUDGETARY BASIS (CONTINUED)  
YEAR ENDED JUNE 30, 2025**

	Original Budget	Increases (Decreases) and Transfers	Final Budget	Expenditures	Variance with Final Budget
<b>General Administration:</b>					
Board of Education	\$ 89,770	\$ (1,597)	\$ 88,173	\$ 88,173	\$ -
Superintendent's Office	287,830	3,800	291,630	291,630	-
Special Education Management	335,460	(31,118)	304,342	304,342	-
Principals' Office Services	930,720	(27,701)	903,019	903,019	-
Business Management	561,220	1,422	562,642	562,642	-
Central Services	283,790	(24,696)	259,094	259,094	-
Reproduction Center - R19	105,820	(11,937)	93,883	93,883	-
Security	240,500	7,516	248,016	248,016	-
Plant Operation - Buildings	1,759,130	(145,360)	1,613,770	1,613,770	-
Total General Administration	<u>4,594,240</u>	<u>(229,671)</u>	<u>4,364,569</u>	<u>4,364,569</u>	<u>-</u>
<b>Student Activities:</b>					
Student Activities	130,250	(26,163)	104,087	104,087	-
Athletic Program	998,270	23,363	1,021,633	1,021,633	-
Total Student Activities	<u>1,128,520</u>	<u>(2,800)</u>	<u>1,125,720</u>	<u>1,125,720</u>	<u>-</u>
<b>Transportation:</b>					
Transportation	1,301,650	6,617	1,308,267	1,308,267	-
Special Education Transportation	574,150	78,621	652,771	652,771	-
Total Transportation	<u>1,875,800</u>	<u>85,238</u>	<u>1,961,038</u>	<u>1,961,038</u>	<u>-</u>
Employee Benefits	<u>3,469,140</u>	<u>1,273</u>	<u>3,470,413</u>	<u>3,470,340</u>	<u>73</u>
Total Expenditures	24,052,880	186,894	24,239,774	24,239,701	73
<b>Special Revenue Funds:</b>					
Transfers Out	<u>380,000</u>	<u>43,106</u>	<u>423,106</u>	<u>423,106</u>	<u>-</u>
Total Expenditures and Other Financing Uses	<u>\$ 24,432,880</u>	<u>\$ 230,000</u>	<u>\$ 24,662,880</u>	<u>\$ 24,662,807</u>	<u>\$ 73</u>
Budgetary expenditures are different than GAAP expenditures because:					
State of Connecticut on-behalf contributions to the Connecticut State Teachers' Retirement System for Town teachers are not budgeted:					
Pension Plan				\$ 3,574,745	
OPEB Plan				50,050	
The District budgets for transfers to the Workers Compensation Fund that are combined into the General Fund and eliminated for GAAP Purposes					
				(39,000)	
The District does not budgets for tWorkers Compensation Fund Expenditures combined into the General Fund for GAAP Purposes					
				67,785	
Encumbrances for purchases and commitments ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year received for financial reporting purposes					
				<u>10,779</u>	
Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental - Exhibit IV					
				<u>\$ 28,327,166</u>	

**REGIONAL SCHOOL DISTRICT NO. 19**  
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**TEACHERS RETIREMENT PLAN**  
**LAST TEN FISCAL YEARS\***

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's Proportion of the Net Pension Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
District's Proportionate Share of the Net Pension Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of the Net Pension Liability Associated with the District	36,266,693	39,767,648	42,394,437	35,819,449	45,226,093	40,391,302	31,144,040	33,059,131	34,877,636	25,542,887
Total	<u>\$ 36,266,693</u>	<u>\$ 39,767,648</u>	<u>\$ 42,394,437</u>	<u>\$ 35,819,449</u>	<u>\$ 45,226,093</u>	<u>\$ 40,391,302</u>	<u>\$ 31,144,040</u>	<u>\$ 33,059,131</u>	<u>\$ 34,877,636</u>	<u>\$ 25,542,887</u>
District's Covered Payroll	\$ 11,753,262	\$ 11,262,076	\$ 11,248,707	\$ 10,500,031	\$ 10,315,906	\$ 10,374,619	\$ 10,363,811	\$ 10,313,471	\$ 10,103,766	\$ 9,815,733
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	62.68%	58.39%	54.06%	60.77%	49.24%	52.00%	57.69%	55.93%	52.26%	59.50%

**Notes to Schedule**

Changes in Benefit Terms	None
Changes of Assumptions	None
Actuarial Cost Method	Entry Age
Amortization Method	Level Percent of Pay, Closed, Grading to a Level Dollar Amortization Method for the June 30, 2024 Valuation
Single Equivalent Amortization Period	25.9 Years
Asset Valuation Method	4-Year Smoothed Market
Inflation	2.50%
Salary Increase	3.00%-6.50%, Including Inflation
Investment Rate of Return	6.90%, Net of Investment Related Expense

\*Notes:

- The measurement date is one year earlier than the employer's reporting date.

**REGIONAL SCHOOL DISTRICT NO. 19  
SCHEDULE OF EMPLOYER CONTRIBUTIONS – MUNICIPAL EMPLOYEES RETIREMENT SYSTEM  
LAST TEN FISCAL YEARS**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially Determined Contribution	\$ 218,536	\$ 211,785	\$ 225,089	\$ 217,925	\$ 253,702	\$ 280,844	\$ 326,299	\$ 354,738	\$ 353,782	\$ 371,957
Contributions in Relation to the Actuarially Determined Contribution	<u>218,536</u>	<u>211,785</u>	<u>225,089</u>	<u>217,925</u>	<u>253,702</u>	<u>280,844</u>	<u>326,299</u>	<u>354,738</u>	<u>353,782</u>	<u>371,957</u>
Contribution Deficiency (Excess)	<u>\$ -</u>									
Covered Payroll	\$ 1,916,709	\$ 1,887,776	\$ 1,887,776	\$ 1,856,264	\$ 1,847,850	\$ 1,878,623	\$ 1,718,672	\$ 1,971,687	\$ 2,101,727	\$ 2,235,312
Contributions as a Percentage of Covered Payroll	11.40%	11.22%	11.92%	11.74%	13.73%	14.95%	18.99%	17.99%	16.83%	16.64%

**Notes to Schedule**

Valuation Date June 30, 2024  
 Measurement Date June 30, 2024  
 The actuarially determined contributions are calculated as of June 30, for the fiscal year ending two years after the valuation date.

**Methods and Assumptions Used to Determine**

**Contribution Rates:**

Actuarial Cost Method Entry Age  
 Amortization Method Level Dollar, Closed  
 Single Equivalent Amortization Period Blended 23.4 to 23.5 years depending on Tier

Asset Valuation Method Market Value on the measurement date. Plan's fiduciary net position also included the present value of receivable initial liability payments established by participating employers upon entry into MERS  
 Inflation 2.50%  
 Salary Increases 3.50%-9.50%, Including Inflation  
 Investment Rate of Return 7%, Net of Investment Related Expense  
 Changes in Assumptions None

**REGIONAL SCHOOL DISTRICT NO. 19**  
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**MUNICIPAL EMPLOYEES RETIREMENT SYSTEM**  
**LAST TEN FISCAL YEARS\***

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's Proportion of the Net Pension Liability	0.23%	0.23%	0.23%	0.21%	0.26%	0.26%	0.32%	0.53%	0.79%	0.76%
District's Proportionate Share of the Net Pension Liability	\$ 3,177,144	\$ 3,177,144	\$ 3,146,979	\$ 1,502,202	\$ 2,838,639	\$ 2,664,516	\$ 3,039,706	\$ 1,310,882	\$ 1,555,535	\$ 1,041,565
District's Covered Payroll	\$ 2,101,727	\$ 1,971,687	\$ 1,718,672	\$ 1,878,623	\$ 1,847,850	\$ 1,856,264	\$ 1,887,776	\$ 1,887,776	\$ 1,916,709	\$ 1,749,531
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	151.17%	161.14%	183.11%	79.96%	153.62%	143.54%	161.02%	69.44%	81.16%	59.53%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.85%	69.40%	68.71%	82.59%	71.18%	72.69%	73.60%	91.68%	88.29%	92.72%

## \*Notes:

- The measurement date is one year earlier than the employer's reporting date.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**SCHEDULE OF CHANGES IN NET OPEB LIABILITY (ASSET) AND RELATED RATIOS**  
**OPEB**  
**LAST NINE FISCAL YEARS\***

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability:									
Service Cost	\$ 14,800	\$ 14,176	\$ 12,551	\$ 12,022	\$ 16,844	\$ 16,165	\$ 16,694	\$ 15,830	\$ 15,258
Interest	25,708	23,620	22,064	20,843	22,743	22,323	21,149	25,149	23,880
Differences Between Expected and Actual Experience	90,975	92,388	68,630	63,521	61,604	85,321	94,270	(34,935)	(65,995)
Changes in Assumptions	31,487	-	10,797	-	96	-	(1,228)	-	-
Benefit Payments	(69,399)	(112,131)	(71,906)	(84,199)	(140,322)	(96,877)	(128,533)	(5,814)	30,467
Net Change in Total OPEB Liability	93,571	18,053	42,136	12,187	(39,035)	26,932	2,352	230	3,610
Total OPEB Liability - Beginning	422,459	404,406	362,270	350,083	389,118	362,186	359,834	359,604	355,994
Total OPEB Liability - Ending	516,030	422,459	404,406	362,270	350,083	389,118	362,186	359,834	359,604
Plan Fiduciary Net Position:									
Contributions - Employer	69,009	101,571	55,106	69,679	129,762	279,164	131,750	3,414	(2,727)
Contributions - TRB Subsidy	15,840	10,560	16,800	14,520	10,560	6,600	7,234	12,400	8,310
Net Investment Income (Loss)	45,486	60,552	39,745	(56,047)	90,864	7,982	10,855	(925)	-
Benefit Payments	(69,399)	(112,131)	(71,906)	(84,199)	(140,322)	(96,877)	(128,533)	(5,814)	30,467
Net Change in Plan Fiduciary Net Position	60,936	60,552	39,745	(56,047)	90,864	196,869	21,306	9,075	36,050
Plan Fiduciary Net Position - Beginning	565,064	504,512	464,767	520,814	429,950	233,081	211,775	202,700	166,650
Plan Fiduciary Net Position - Ending	626,000	565,064	504,512	464,767	520,814	429,950	233,081	211,775	202,700
Net OPEB Liability (Asset) - Ending	\$ (109,970)	\$ (142,605)	\$ (100,106)	\$ (102,497)	\$ (170,731)	\$ (40,832)	\$ 129,105	\$ 148,059	\$ 156,904
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	121.31%	133.76%	124.75%	128.29%	148.77%	110.49%	64.35%	58.85%	56.37%
Covered Payroll	\$ 10,815,525	\$ 10,198,776	\$ 9,863,420	\$ 10,746,165	\$ 10,392,809	\$ 9,821,325	\$ 9,480,043	\$ 9,937,653	\$ 9,578,461
Net OPEB Liability (Asset) as a Percentage of Covered Payroll	-1.02%	-1.40%	-1.01%	-0.95%	-1.64%	-0.42%	1.36%	1.49%	1.64%

\*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

**REGIONAL SCHOOL DISTRICT NO. 19  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
OPEB  
LAST TEN FISCAL YEARS**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially Determined Contribution (1)	\$ 80,694	\$ 34,230	\$ 34,821	\$ 35,435	\$ 30,775	\$ 31,577	\$ 2,150	\$ 2,696	\$ 1,190	\$ 1,834
Contributions in Relation to the Actuarially Determined Contribution	85,137	(2,727)	3,414	131,750	279,164	129,762	69,679	55,106	101,571	84,849
Contribution Deficiency (Excess)	<u>\$ (4,443)</u>	<u>\$ 36,957</u>	<u>\$ 31,407</u>	<u>\$ (96,315)</u>	<u>\$ (248,389)</u>	<u>\$ (98,185)</u>	<u>\$ (67,529)</u>	<u>\$ (52,410)</u>	<u>\$ (100,381)</u>	<u>\$ (83,015)</u>
Covered Payroll	\$ 10,222,665	\$ 9,578,461	\$ 9,937,653	\$ 9,480,043	\$ 9,821,325	\$ 10,392,809	\$ 10,746,165	\$ 9,863,420	\$ 10,198,776	\$ 10,815,525
Contributions as a Percentage of Covered Payroll	0.83%	-0.03%	0.03%	1.39%	2.84%	1.25%	0.65%	0.56%	1.00%	0.78%

(1) Actuarially Determined Contributions prior to fiscal year ending June 30, 2017 is based on the Annual Required Contribution (ARC) calculated in accordance with GASB No. 45

**Notes to Schedule**

Valuation Date July 1, 2024  
 Measurement Date June 30, 2024  
 Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to**

**Determine Contribution Rates:**

Actuarial Cost Method Entry Age  
 Amortization Method Level Percentage of Payroll, Closed  
 Amortization Period 13 Years as of July 1, 2020 Valuation, with a New 15-Year Amortization for Subsequent Valuations  
 Asset Valuation Method Market Value  
 Inflation 2.40%  
 Healthcare Cost Trend Rates 7.00% in 2024, Decreasing 0.2% per Year to an Ultimate Rate of 4.40%. Dental is assumed to increase by 4.40% per year.

Salary Increases 3.40%, Average, Including Inflation  
 Investment Rate of Return 6.50%, Net of Pension Plan Investment Expense, Including Inflation (6.75% Prior)  
 Retirement Age Certified BOE employees follow the Connecticut State TRS Pension Valuation, all others; 10% at age 55 with 10 years service, 15% at any age with 25 years of service, and ranging from 1% below age 50, to 100% at age 75 for all others.

Mortality Pub-2010 Public Retirement Plans Amount-Weighted Disabled Mortality Tables (with separate tables for General Employees, Public Safety and Teachers), projected to the valuation date with Scale MP-2021.

**REGIONAL SCHOOL DISTRICT NO. 19  
SCHEDULE OF INVESTMENT RETURNS  
OPEB  
LAST NINE FISCAL YEARS\***

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Annual Money-Weighted Rate of Return, Net of Investment Expense	0.00%	-0.46%	5.13%	3.43%	21.13%	-10.76%	8.55%	12.00%	8.05%

\*Note: This schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

**REGIONAL SCHOOL DISTRICT NO. 19  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
TEACHERS RETIREMENT PLAN  
LAST EIGHT FISCAL YEARS\***

	2018	2019	2020	2021	2022	2023	2024	2025
District's Proportion of the Net OPEB Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
District's Proportionate Share of the Net OPEB Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of the Net OPEB Liability Associated with the District	8,509,032	6,225,911	6,299,252	6,745,473	3,902,463	3,712,780	3,725,683	7,439,546
Total	<u>\$ 8,509,032</u>	<u>\$ 6,225,911</u>	<u>\$ 6,299,252</u>	<u>\$ 6,745,473</u>	<u>\$ 3,902,463</u>	<u>\$ 3,712,780</u>	<u>\$ 3,725,683</u>	<u>\$ 7,439,546</u>
District's Covered Payroll	\$ 10,313,471	\$ 10,363,811	\$ 10,374,619	\$ 10,315,906	\$ 10,500,031	\$ 11,248,707	\$ 11,262,076	\$ 11,753,262
District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	1.79%	1.49%	2.08%	2.50%	6.11%	9.46%	11.92%	7.40%

**Notes to Schedule**

Changes in Benefit Terms  
Changes of Assumptions

There were no changes to benefit terms since the prior Measurement Date

Based on the procedure described in GASB 75, the discount rate used to measure plan obligations for financial accounting purposes as of June 30, 2024 was updated to equal the SEIR of 3.93% as of June 30, 2024;  
Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience;

Assumed election rates for post-65 retirees between the Local School District Coverage Subsidy and CTRB Sponsored Medical Plans were updated to reflect the recent plan expense. Spouse coverage election assumptions were also updated with this change; and

Long-term health care cost trend rates were updated to reflect expected future trend for participants in the health plans.

Actuarial Cost Method  
Amortization Method  
Remaining Amortization Period  
Asset Valuation Method  
Investment Rate of Return  
Price Inflation

Entry Age  
Level Percent of Payroll Over an Open Period  
30 Years  
Market Value of Assets  
3.25%, Net of Investment Related Expense Including Price Inflation  
2.50%

\*Notes:  
- This schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.  
- The measurement date is one year earlier than the employer's reporting date

## **SUPPLEMENTARY INFORMATION**

**NONMAJOR GOVERNMENTAL FUNDS**

## NONMAJOR GOVERNMENTAL FUNDS

### Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

### Student Activities Fund

This fund is used to control various activities, as defined by state statute, undertaken by students of the public school system.

### Flexible Benefits Fund

This fund is used to account for monies held for dependent care, and funds withheld from employee's pay for the purpose of reimbursement of uninsured medical costs.

**REGIONAL SCHOOL DISTRICT NO. 19  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
JUNE 30, 2025**

	Special Revenue		Total
	Student Activities Fund	Flexible Benefits Fund	Nonmajor Governmental Funds
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ -	\$ 412	\$ 412
Prepaid Expenditures	-	1,200	1,200
Total Assets	\$ -	\$ 1,612	\$ 1,612
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
<b>FUND BALANCES</b>			
Nonspendable	\$ -	\$ 1,200	\$ 1,200
Restricted	-	412	412
Total Fund Balances	-	1,612	1,612
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ -	\$ 1,612	\$ 1,612

**REGIONAL SCHOOL DISTRICT NO. 19  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES  
YEAR ENDED JUNE 30, 2025**

	Special Revenue		Total Nonmajor Governmental Funds
	Student Activities Fund	Flexible Benefits Fund	
<b>REVENUES</b>			
Charges for Services	\$ -	\$ -	\$ -
Total Revenues	-	-	-
<b>EXPENDITURES</b>			
Current:			
Student Activities	-	-	-
Total Expenditures	-	-	-
<b>NET CHANGE IN FUND BALANCES</b>	-	-	-
Fund Balance - Beginning, as Originally Reported	450,974	1,612	452,586
Adjustment	(450,974)	-	(450,974)
Fund Balance - Beginning, as Adjusted	-	1,612	1,612
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ -</u>	<u>\$ 1,612</u>	<u>\$ 1,612</u>

## STATISTICAL SECTION

## STATISTICAL SECTION INFORMATION

This part of the District's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the District's overall financial health.

### Contents

#### Financial Trends (Tables 1 – 4)

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### Revenue Capacity (Tables 5 – 8)

These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax.

#### Debt Capacity (Tables 9 – 13)

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

#### Demographic and Economic Information (Tables 14 – 17)

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### Operating Information (Tables 18 – 19)

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

Sources: Unless otherwise noted, the information in these Tables is derived from the Annual Comprehensive Financial Reports for the relevant year.

**REGIONAL SCHOOL DISTRICT NO. 19  
NET POSITION BY COMPONENT  
LAST TEN YEARS  
(UNAUDITED)**

	FISCAL YEAR									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Net Position:										
Net Investment in										
Capital Assets	\$ 29,558,983	\$ 29,774,243	\$ 30,262,604	\$ 25,652,808	\$ 33,960,419	\$ 33,080,418	\$ 31,368,853	\$ 32,089,129	\$ 32,015,633	\$ 31,574,930
Restricted	1,011,743	1,168,173	1,280,737	1,404,732	1,123,367	-	-	-	-	-
Unrestricted	(708,646)	872,560	1,827,313	7,478,760	(355,726)	420,457	24,052	(176,879)	197,022	1,684,330
Total Net Position	<u>\$ 29,862,080</u>	<u>\$ 31,814,976</u>	<u>\$ 33,370,654</u>	<u>\$ 34,536,300</u>	<u>\$ 34,728,060</u>	<u>\$ 33,500,875</u>	<u>\$ 31,392,905</u>	<u>\$ 31,912,250</u>	<u>\$ 32,212,655</u>	<u>\$ 33,259,260</u>

**REGIONAL SCHOOL DISTRICT NO. 19  
CHANGES IN NET POSITION  
LAST TEN YEARS  
(UNAUDITED)**

	FISCAL YEAR									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Expenses:</b>										
Governmental Activities:										
Instructional Programs	\$ 19,992,916	\$ 18,451,264	\$ 19,278,889	\$ 17,404,728	\$ 21,289,013	\$ 17,841,207	\$ 20,027,188	\$ 18,352,048	\$ 17,938,821	\$ 16,096,644
Guidance Services	1,604,950	1,486,105	1,474,194	1,351,271	1,221,835	1,248,997	1,247,971	1,255,381	1,278,368	1,273,219
Curriculum Development	81,118	56,130	69,197	54,763	101,190	65,148	84,267	217,522	200,625	177,639
Educational Media	238,108	227,713	223,343	212,798	223,076	182,649	179,728	154,772	190,054	196,045
General Administration	6,480,823	6,496,184	6,278,542	5,889,396	5,586,803	7,013,485	5,477,637	5,817,508	5,889,504	5,893,661
Student Activities	2,158,973	1,572,594	1,712,825	1,396,867	1,149,326	875,535	1,063,250	874,405	845,268	788,506
Transportation	1,966,310	2,015,575	1,953,453	1,647,888	1,371,045	1,336,731	1,518,235	1,558,548	1,633,388	1,338,228
Interest Expense	57,907	68,248	243,785	221,026	96,544	34,892	38,782	106,828	153,296	210,797
<b>Total Expenses</b>	<b>32,581,105</b>	<b>30,373,813</b>	<b>31,234,228</b>	<b>28,178,737</b>	<b>31,038,832</b>	<b>28,598,644</b>	<b>29,637,058</b>	<b>28,337,012</b>	<b>28,129,324</b>	<b>25,974,739</b>
<b>Program Revenues:</b>										
Governmental Activities:										
Charges for Services:										
Instructional Programs	2,985,147	3,041,312	3,204,558	3,302,026	3,246,058	3,193,496	3,388,152	3,748,994	3,943,417	3,577,714
Student Activities	421,277	435,084	566,374	374,307	189,108	-	-	-	-	-
Operating Grants and Contributions	6,589,447	5,514,268	6,399,413	5,253,141	8,304,576	4,776,100	7,034,814	5,453,166	5,060,072	3,461,935
Capital Grants and Contributions	7,979	(455,305)	168	-	1,575,974	3,383,186	-	265,080	25,575	(514,268)
<b>Total Program Revenues</b>	<b>10,003,850</b>	<b>8,535,359</b>	<b>10,170,513</b>	<b>8,929,474</b>	<b>13,315,716</b>	<b>11,352,782</b>	<b>10,422,966</b>	<b>9,467,240</b>	<b>9,029,064</b>	<b>6,525,381</b>
<b>Net Expense:</b>	<b>(22,577,255)</b>	<b>(21,838,454)</b>	<b>(21,063,715)</b>	<b>(19,249,263)</b>	<b>(17,723,116)</b>	<b>(17,245,862)</b>	<b>(19,214,092)</b>	<b>(18,869,772)</b>	<b>(19,100,260)</b>	<b>(19,449,358)</b>
<b>General Revenues and Other</b>										
<b>Changes in Net Position:</b>										
General Revenues:										
Assessment to Member Towns	20,449,961	20,035,911	19,569,420	19,048,792	18,950,301	18,980,401	18,658,006	18,561,532	18,135,260	17,935,580
BAN Premium	-	-	47,688	-	-	-	-	-	-	-
Investment Income	169,960	246,865	280,961	8,711	-	19,116	36,741	7,835	5,279	5,550
Miscellaneous	4,438	-	-	-	-	-	-	-	-	-
<b>Total General Revenues</b>	<b>20,624,359</b>	<b>20,282,776</b>	<b>19,898,069</b>	<b>19,057,503</b>	<b>18,950,301</b>	<b>18,999,517</b>	<b>18,694,747</b>	<b>18,569,367</b>	<b>18,140,539</b>	<b>17,941,130</b>
<b>Change in Net Position:</b>	<b>\$ (1,952,896)</b>	<b>\$ (1,555,678)</b>	<b>\$ (1,165,646)</b>	<b>\$ (191,760)</b>	<b>\$ 1,227,185</b>	<b>\$ 1,753,655</b>	<b>\$ (519,345)</b>	<b>\$ (300,405)</b>	<b>\$ (959,721)</b>	<b>\$ (1,508,228)</b>

**REGIONAL SCHOOL DISTRICT NO. 19  
FUND BALANCES – GOVERNMENTAL FUNDS  
LAST TEN YEARS  
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)  
(UNAUDITED)**

	FISCAL YEAR									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General Fund:										
Nonspendable	\$ 4,146	\$ 7,936	\$ 10,212	\$ 12,228	\$ 10,044	\$ 5,489	\$ -	\$ -	\$ -	\$ -
Committed	54,116	82,901	111,695	100,558	82,501	65,992	60,746	68,359	53,453	40,088
Assigned	-	136,398	2,500	14,768	8,025	258	11,804	2,975	4,380	52,911
Unassigned	18,319	18,514	144,237	9,736	12,286	15,151	19,177	16,739	15,780	14,907
Total General Fund	<u>76,581</u>	<u>245,749</u>	<u>268,644</u>	<u>137,290</u>	<u>112,856</u>	<u>86,890</u>	<u>91,727</u>	<u>88,073</u>	<u>73,613</u>	<u>107,906</u>
All Other Governmental Funds:										
Nonspendable	3,250	6,080	2,335	-	-	-	-	-	-	-
Restricted	905,487	1,029,718	1,185,208	1,307,002	1,123,367	865,895	257,827	266,501	92,894	400,247
Committed	1,179,148	2,508,233	2,763,804	1,519,417	885,639	722,702	1,053,878	939,291	600,456	659,622
Unassigned	(27,482)	(150,177)	(87,915)	(2,884,372)	(4,481,885)	(3,069,623)	-	(210,490)	(18,240)	(234,727)
Total All Other Governmental Funds	<u>2,060,403</u>	<u>3,393,854</u>	<u>3,863,432</u>	<u>(57,953)</u>	<u>(2,472,879)</u>	<u>(1,481,026)</u>	<u>1,311,705</u>	<u>995,302</u>	<u>675,110</u>	<u>825,142</u>
Grand Total	<u>\$ 2,136,984</u>	<u>\$ 3,639,603</u>	<u>\$ 4,132,076</u>	<u>\$ 79,337</u>	<u>\$ (2,360,023)</u>	<u>\$ (1,394,136)</u>	<u>\$ 1,403,432</u>	<u>\$ 1,083,375</u>	<u>\$ 748,723</u>	<u>\$ 933,048</u>

**REGIONAL SCHOOL DISTRICT NO. 19**  
**CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**  
**(UNAUDITED)**

	FISCAL YEAR									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Revenues:</b>										
Assessment to Member Towns	\$ 20,449,961	\$ 20,035,911	\$ 19,569,420	\$ 19,048,792	\$ 18,950,301	\$ 18,980,401	\$ 18,658,006	\$ 18,561,532	\$ 18,135,260	\$ 17,935,580
Intergovernmental	6,065,724	6,235,013	9,373,536	5,384,940	4,404,532	4,258,748	2,817,444	6,310,499	6,125,937	4,357,391
Charges for Services	3,406,424	3,468,006	3,702,768	3,474,903	3,435,166	3,193,496	3,388,152	3,748,994	3,943,417	3,577,714
Investment Income	169,960	246,865	280,961	8,711	(3,297)	19,116	36,741	7,835	5,279	5,550
Contributions	4,438	8,390	68,164	206,082	13,741	448,740	80,882	26,362	36,170	28,297
<b>Total Revenues</b>	<b>30,096,507</b>	<b>29,994,185</b>	<b>32,994,849</b>	<b>28,123,428</b>	<b>26,800,443</b>	<b>26,900,501</b>	<b>24,981,225</b>	<b>28,655,222</b>	<b>28,246,063</b>	<b>25,904,532</b>
<b>Expenditures:</b>										
<b>Current:</b>										
Instructional Programs	13,553,916	13,402,028	12,712,666	12,511,328	12,301,258	12,281,045	12,386,905	12,303,197	12,289,527	12,127,144
Guidance Services	1,398,502	1,297,384	1,298,557	1,180,216	1,053,965	1,008,042	1,007,123	1,022,524	1,044,721	1,026,996
Curriculum Development	38,489	22,444	25,984	24,064	33,290	33,738	28,631	28,504	24,011	33,165
Educational Media	154,129	150,945	151,898	143,216	154,790	151,757	151,024	154,772	190,054	196,045
General Administration	4,368,609	4,290,932	4,066,482	3,632,389	3,598,630	3,675,943	3,638,443	3,629,506	3,624,877	3,409,011
Student Activities	1,472,639	1,459,668	1,564,345	1,253,795	1,064,698	742,855	940,809	873,999	823,315	806,603
Transportation	1,961,039	2,010,304	1,948,182	1,642,617	1,365,774	1,331,460	1,511,775	1,550,999	1,625,738	1,331,896
Employee Benefits	7,123,918	6,938,750	6,366,666	5,969,110	5,816,129	6,230,136	4,297,497	7,238,320	6,833,761	5,166,551
<b>Debt Service:</b>										
Principal	220,000	220,000	220,000	155,000	155,000	155,000	155,000	1,040,000	1,695,000	2,030,000
Interest	58,343	68,675	243,975	267,349	96,738	35,069	38,944	70,088	119,388	176,162
Capital Outlay	1,249,542	625,528	391,043	279,827	2,126,058	4,407,339	505,017	408,661	159,996	395,103
<b>Total Expenditures</b>	<b>31,599,126</b>	<b>30,486,658</b>	<b>28,989,798</b>	<b>27,058,911</b>	<b>27,766,330</b>	<b>30,052,384</b>	<b>24,661,168</b>	<b>28,320,570</b>	<b>28,430,388</b>	<b>26,698,676</b>
<b>Excess (Deficiency) of Revenues over Expenditures</b>	<b>(1,502,619)</b>	<b>(492,473)</b>	<b>4,005,051</b>	<b>1,064,517</b>	<b>(965,887)</b>	<b>(3,151,883)</b>	<b>320,057</b>	<b>334,652</b>	<b>(184,325)</b>	<b>(794,144)</b>
<b>Other Financing Sources (Uses):</b>										
Proceeds from Refunding Bond Issuance										
Payments to Escrow Agents										
Transfers In	387,000	463,234	1,038,450	904,450	1,388,450	1,571,004	1,000,570	1,080,840	825,840	940,840
Issuance of Debt	-	-	-	1,275,000	-	-	-	-	-	-
Bond Premiums	-	-	47,688	99,843	-	-	-	-	-	-
Transfers Out	(387,000)	(463,234)	(1,038,450)	(904,450)	(1,388,450)	(1,571,004)	(1,000,570)	(1,080,840)	(825,840)	(940,840)
<b>Net Other Financing Sources</b>	<b>-</b>	<b>-</b>	<b>47,688</b>	<b>1,374,843</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net Change in Fund Balance</b>	<b>\$ (1,502,619)</b>	<b>\$ (492,473)</b>	<b>\$ 4,052,739</b>	<b>\$ 2,439,360</b>	<b>\$ (965,887)</b>	<b>\$ (3,151,883)</b>	<b>\$ 320,057</b>	<b>\$ 334,652</b>	<b>\$ (184,325)</b>	<b>\$ (794,144)</b>
<b>Debt Service as a Percentage of Capital Expenditures</b>	<b>0.92%</b>	<b>0.97%</b>	<b>1.62%</b>	<b>1.57%</b>	<b>0.98%</b>	<b>0.74%</b>	<b>0.80%</b>	<b>6.40%</b>	<b>8.33%</b>	<b>9.10%</b>

**REGIONAL SCHOOL DISTRICT NO. 19  
TAXABLE GRAND LISTS, TAX LEVY, AND TAX COLLECTIONS  
MEMBER TOWNS  
LAST TEN YEARS  
(UNAUDITED)**

**ASHFORD**

Year Ended June 30,	Net Taxable Grand List	Tax Rate/ 1000	Total Adjusted Tax Levy	Percent Collected End of Each Year	Uncollected Taxes	
					End of Each Year	As of June 30, 2024
2016	\$ 297,739,652	32	\$ 9,881,077	98.21%	\$ 180,064	\$ 18,440
2017	298,544,696	32	9,742,572	98.04%	169,351	25,775
2018	297,170,266	34	10,203,872	97.96%	212,605	26,571
2019	301,244,174	35	10,473,356	98.19%	194,778	39,824
2020	303,790,134	35	10,772,702	98.17%	191,517	38,586
2021	308,038,157	37	11,336,963	98.17%	206,971	45,179
2022	308,202,880	36	11,345,821	98.17%	196,223	71,129
2023	365,691,095	32	11,898,801	98.32%	219,956	116,340
2024	369,358,098	33	12,270,986	98.58%	186,146	186,146
2025	370,305,034	34	12,767,948	98.37%	208,274	208,274

**MANSFIELD**

Year Ended June 30,	Net Taxable Grand List	Tax Rate/ 1000	Total Adjusted Tax Levy	Percent Collected End of Each Year	Uncollected Taxes	
					End of Each Year	As of June 30, 2024
2016	\$ 1,026,856,306	30	\$ 30,159,891	98.83%	\$ 353,893	\$ 7,852
2017	1,072,484,179	30	31,384,184	99.17%	259,377	716
2018	1,100,675,926	30	32,921,904	98.85%	377,267	(2,234)
2019	1,116,685,586	31	33,417,627	98.86%	379,291	(10,902)
2020	1,119,722,442	31	34,057,200	98.51%	506,486	81,519
2021	1,139,444,201	31	35,527,275	98.78%	431,801	113,056
2022	1,173,188,158	31	36,420,558	98.88%	407,574	79,868
2023	1,188,581,932	30	36,203,798	98.00%	726,992	161,189
2024	1,189,579,342	32	37,785,648	98.47%	577,861	290,367
2025	1,204,300,870	20	37,071,740	98.57%	529,123	529,123

**WILLINGTON**

Year Ended June 30,	Net Taxable Grand List	Tax Rate/ 1000	Total Adjusted Tax Levy	Percent Collected End of Each Year	Uncollected Taxes	
					End of Each Year	As of June 30, 2024
2016	\$ 439,088,790	28	\$ 12,072,954	99.67%	\$ 39,952	\$ -
2017	441,026,047	30	12,330,776	99.72%	34,978	-
2018	440,250,130	30	13,272,326	99.43%	77,979	-
2019	440,274,841	30	13,269,106	99.41%	78,288	24
2020	442,746,819	30	13,289,835	99.00%	-	27
2021	449,016,278	30	13,429,523	99.80%	243,244	8,593
2022	449,437,785	31	13,657,300	99.57%	158,782	27,876
2023	464,161,120	32	14,686,205	99.07%	195,520	90,329
2024	481,172,216	32	15,620,788	99.00%	220,768	220,768
2025	486,569,695	34	16,533,520	99.26%	260,950	260,950

**REGIONAL SCHOOL DISTRICT NO. 19  
TAXABLE GRAND LISTS – MEMBER TOWNS  
LAST TEN YEARS  
(UNAUDITED)**

Grand List As of October 1,	Residential		Utilities Commercial and Industrial		All Other Land		Personal Property		Motor Vehicle		Gross Taxable Grand List	Less Exemptions	Net Taxable Grand List	Total Direct Rate
	Real Property	Percent	Real Property	Percent	Percent	Percent	Percent	Percent						
<b>ASHFORD</b>														
2014	\$ 226,218,281	75.1%	\$ 21,983,200	7.3%	\$ 12,742,080	4.2%	\$ 9,496,696	3.2%	\$ 30,626,676	10.2%	\$ 301,066,933	\$ 3,327,281	\$ 297,739,652	32.97
2015	226,937,339	75.0%	22,067,630	7.3%	12,112,050	4.0%	10,495,623	3.5%	30,849,156	10.2%	302,461,798	3,917,102	298,544,696	32.33
2016	224,755,100	74.3%	22,403,946	7.4%	11,581,370	3.8%	11,176,730	3.7%	31,189,350	10.3%	301,106,496	3,936,230	297,170,266	34.13
2017	225,341,450	73.7%	23,934,046	7.8%	11,529,650	3.8%	12,889,700	4.2%	31,898,635	10.4%	305,593,481	4,341,257	301,252,224	34.77
2018	226,317,495	73.5%	23,975,046	7.8%	10,641,170	3.5%	14,091,490	4.6%	32,981,365	10.7%	308,006,566	4,216,432	303,790,134	35.461
2019	226,603,185	73.1%	23,639,166	7.6%	10,615,270	3.4%	14,988,718	4.8%	34,010,687	11.0%	309,857,026	4,262,859	305,594,167	36.836
2020	228,327,781	73.2%	21,887,070	7.0%	11,738,540	3.8%	15,645,700	5.0%	34,170,050	11.0%	311,769,141	3,566,261	308,202,880	36.369
2021	271,556,890	74.0%	26,936,760	7.0%	11,342,820	3.0%	14,188,608	4.0%	43,026,427	12.0%	370,204,107	4,513,012	365,691,095	32.265
2022	272,864,890	73.0%	26,914,100	7.2%	11,206,140	3.0%	16,463,090	4.4%	46,505,230	12.4%	373,953,450	4,595,361	369,358,089	33.08
2023	273,664,100	72.9%	26,914,730	7.2%	11,218,190	3.0%	18,758,861	5.0%	44,632,572	11.9%	375,188,453	4,883,419	370,305,034	34.364
<b>MANSFIELD</b>														
2014	\$ 684,183,620	66.1%	\$ 209,025,730	20.3%	\$ 2,984,600	0.3%	\$ 57,638,992	5.7%	\$ 78,743,480	7.6%	\$ 1,034,979,422	\$ 8,123,116	\$ 1,026,856,306	29.87
2015	691,369,360	64.0%	232,716,620	21.5%	3,006,000	0.3%	73,581,232	6.8%	79,374,315	7.4%	1,080,047,527	7,563,348	1,072,484,179	29.87
2016	703,384,643	63.5%	241,079,690	21.7%	3,010,800	0.3%	78,820,228	7.1%	81,887,825	7.4%	1,108,183,186	7,507,260	1,100,675,926	30.63
2017	707,246,310	63.0%	240,200,436	21.4%	3,007,500	0.3%	76,456,620	6.8%	96,512,297	8.6%	1,123,423,163	6,737,577	1,116,685,586	30.88
2018	709,394,310	62.9%	240,877,425	21.4%	3,089,200	0.3%	77,613,260	6.9%	96,100,375	8.5%	1,127,074,570	7,352,128	1,119,722,442	31.38
2019	711,940,725	62.1%	252,056,050	22.0%	3,725,200	0.3%	86,276,251	7.5%	92,739,146	8.1%	1,147,187,372	7,743,171	1,139,444,201	31.38
2020	712,469,635	60.4%	268,220,830	22.7%	3,690,200	0.3%	94,865,220	8.0%	101,156,579	8.6%	1,180,343,398	7,155,240	1,173,188,158	31.38
2021	717,141,835	59.9%	257,229,415	21.5%	6,784,410	0.6%	103,812,970	8.7%	111,396,845	9.3%	1,196,365,475	7,783,543	1,188,581,932	30.38
2022	717,960,279	60.0%	257,993,265	21.6%	3,597,600	0.3%	102,476,650	8.6%	115,498,010	9.7%	1,197,525,804	7,946,642	1,189,579,342	31.52
2023	721,405,379	59.3%	263,205,475	21.6%	3,621,600	0.3%	117,025,220	9.8%	110,205,610	9.0%	1,215,463,284	11,018,013	1,204,445,271	30.52
<b>WILLINGTON</b>														
2014	\$ 296,232,940	67.5%	\$ 70,089,700	16.0%	\$ 13,381,460	3.0%	\$ 17,552,290	4.0%	\$ 44,041,040	10.0%	\$ 441,297,430	\$ 2,208,640	\$ 439,088,790	27.34
2015	296,475,230	66.8%	70,139,760	15.8%	12,814,420	2.9%	20,340,206	4.6%	43,721,021	9.9%	443,490,637	2,464,590	441,026,047	27.73
2016	295,489,640	67.1%	70,148,810	15.9%	12,791,650	2.9%	21,687,160	4.9%	43,175,430	9.8%	443,292,690	3,042,560	440,250,130	30.09
2017	291,084,068	65.6%	72,239,778	16.3%	12,789,870	2.9%	22,323,060	5.0%	45,053,915	10.2%	443,432,411	3,157,570	440,274,841	30.09
2018	291,548,590	65.3%	71,173,618	16.0%	12,979,792	2.9%	24,338,070	5.5%	46,121,649	10.3%	446,161,719	3,414,900	442,746,819	30.09
2019	291,398,016	64.4%	75,494,880	16.7%	11,699,412	2.6%	25,901,240	5.7%	47,743,880	10.6%	452,237,428	3,221,150	449,016,278	29.99
2020	289,946,124	64.2%	71,276,218	15.8%	11,405,452	2.5%	29,986,270	6.6%	49,157,390	10.9%	451,771,454	3,617,505	448,153,949	29.99
2021	293,075,061	62.5%	72,503,108	15.5%	11,287,382	6.7%	31,280,420	6.7%	61,124,339	13.0%	469,270,310	4,109,190	465,161,120	31.27
2022	296,620,754	60.9%	78,762,778	16.2%	10,417,142	2.1%	36,910,950	7.6%	64,008,500	13.2%	486,720,124	5,168,071	481,552,053	32.16
2023	299,254,713	61.5%	79,140,377	16.3%	9,929,502	2.0%	43,789,810	9.0%	59,073,717	12.1%	491,188,119	4,618,424	486,569,695	33.89

TABLE 7  
(CONTINUED)

REGIONAL SCHOOL DISTRICT NO. 19  
PRINCIPAL TAXPAYERS OF THE MEMBER TOWNS (CONTINUED)  
FOR CURRENT ASSESSMENT YEAR AND NINE YEARS AGO  
(UNAUDITED)

ASHFORD

Taxpayer	Nature of Business	2025			2016		
		Assessed			Assessed		
		Value	Rank	Percentage *	Value	Rank	Percentage *
CONNECTICUT LIGHT & POWER CO	Public Utility	\$ 7,671,740	1	2.08%	\$ 4,158,300	1	1.36%
BEN EQUITIES LLC	Apartments	2,710,190	2	0.73%	-	-	-
COMET EQUITIES LLC	Apartments	2,541,560	3	0.69%	-	-	-
ASHFORD HILLS LLC	Apartments	2,425,640	4	0.66%	-	-	-
PAI EQUITIES	Apartments	1,940,120	5	0.53%	-	-	-
AB REALTY LLC	Commercial	1,860,110	6	0.50%	1,039,900	9	0.31%
NJV LLC	Commercial	1,620,850	7	0.44%	-	-	-
SET EQUITIES LLC	Campground	1,194,400	8	0.32%	-	-	-
KNOWLTON THOMAS E	Farm	1,135,680	9	0.31%	1,086,570	8	0.35%
JORDAN REALTY LLC	Commercial	1,119,930	10	0.30%	-	-	-
Perry Ridge Investors LLC	Apartments	-	-	-	2,152,340	2	0.73%
Birch Hill Investors	Apartments	-	-	-	2,033,560	3	0.69%
Giuletti James	Apartments	-	-	-	1,960,000	4	0.66%
Specyalski Brian	Campground	-	-	-	1,393,080	5	0.47%
Woodlawn Apartments LLC	Apartments	-	-	-	1,378,900	6	0.38%
Grove Corporation	Commercial	-	-	-	1,136,900	7	0.53%
Mercier Nomad	Equestrian center	-	-	-	978,040	10	0.30%
Total		<u>\$ 24,220,220</u>		<u>6.56%</u>	<u>\$ 17,317,590</u>		<u>5.78%</u>

Source: Town Assessor Department

\* Based on the Net Taxable Grand List for October 1, 2023 and October 1, 2014 of \$370,305,034 and \$298,544,696 respectively

MANSFIELD

Taxpayer	Nature of Business	2025			2016		
		Assessed			Assessed		
		Value	Rank	Percentage *	Value	Rank	Percentage *
Connecticut Light & Power Co.	Public Utility	\$ 63,082,310	1	5.24%	\$ 23,487,960	2	2.29%
EDR Storrs LLC (Storrs Center)**	Apartment Condos	37,440,220	2	3.11%	13,002,120	4	1.27%
EDR Storrs II LLC ###	Apartment Condos	27,871,170	3	2.31%	-	-	-
SCT Storrs Center I LLC	Retail Condos	24,426,800	4	2.03%	29,583,600	1	2.88%
Uniglobe Investment LLC (Meadowbrook Gardens)	Apartments	13,893,340	5	1.15%	-	-	-
Eastbrook F LLC	Eastbrook Mall	12,383,800	6	1.03%	13,158,500	3	1.28%
CT Liberty Group LLC #	Apartments	11,275,490	7	0.94%	9,676,630	5	0.94%
Uconn/Celeron Square Assoc (Celeron Apts)	Apartments	9,718,400	8	0.81%	8,935,200	7	0.87%
EDR Storrs 1C LLC	Apartment Condos	9,598,200	9	0.80%	9,354,800	6	0.91%
Storrs HFX LLC##	Retail Condos	8,941,900	10	0.74%	-	-	-
Colonial BT LLC (Colonial Townhouse, fka Foster Apts)	Apartments	-	-	-	6,495,300	8	0.63%
Glen Ridge Cooperative, Inc	Housing Co-Op	-	-	-	4,545,030	10	0.44%
Hayes-Kaufmann Mansfield Assoc. (Big Y Plaza)	Shopping Plaza	-	-	-	5,049,100	9	0.49%
Total		<u>\$ 218,631,630</u>		<u>18.15%</u>	<u>\$ 123,288,240</u>		<u>12.00%</u>

Source: Town Assessor Department

\* Based on the Net Taxable Grand List for October 1, 2023 and October 1, 2014 of \$1,204,445,271 and \$1,026,856,306

Assessments include Real Property, Personal Property and Motor Vehicles.

#fka ING US Students No 8 LLC; Storrs Acquisition LLC; U of C 242 LLC (Knollwood Acres, et al)

##fka Storrs Center 17 A LLC

\*\*2014 GL **After** fix assessment agreement with EDR Storrs LLC. (Assessment **prior to agreement was: \$37,374,400**)

###fka Leyland Storrs LLC

**TABLE 7  
(CONTINUED)**

**REGIONAL SCHOOL DISTRICT NO. 19  
PRINCIPAL TAXPAYERS OF THE MEMBER TOWNS (CONTINUED)  
FOR CURRENT ASSESSMENT YEAR AND NINE YEARS AGO  
(UNAUDITED)**

**WILLINGTON**

Taxpayer	Nature of Business	2025			2016		
		Assessed Value	Rank	Percentage *	Assessed Value	Rank	Percentage *
FEDEX Ground Package System Inc., Fedex Corp.	Commercial Land & Building & Business	\$ 31,086,450	1	34.92%	\$ 21,009,320	1	34.86%
Eversource Inc	Public Utility	15,285,690	2	17.17%	6,229,129	4	10.34%
GLK Realty LLP	Apartments - 80 Cisar + 70 Pinney Hill	8,760,120	3	9.84%	8,870,710	2	14.72%
Alon Equities LLC	Apartments - 380 Daleville Rd	8,050,000	4	9.04%	5,569,520	5	9.24%
Loves Travel Stops & Country Store	Travel center/truck stop	7,870,800	5	8.84%	-	-	-
Emres II CT Phase 1 LLC (fka Uconn Cedar)	Apartments -- 43 + 60 Burt Latham Rd	6,257,640	6	7.03%	6,519,470	3	10.82%
Royce Properties LLC, TA Operating LLC	Travel Centers of America	6,213,320	7	6.98%	4,881,125	6	8.10%
Ton Equities (fka Perryridge Investors LLC)	Apartments - 456 Tolland Turnpike	2,238,530	8	2.51%	2,330,000	7	3.87%
Reed Equities fka Deer Park Apt LLC	Apartments - 87 Ruby Road	1,740,850	9	1.96%	1,761,300	8	2.92%
BTV Realty of Willington LLC (fka C & S Willington LP)	Shopping center - Phelps Plaza	1,518,280	10	1.71%	1,559,420	9	2.59%
Acess Senior Housing of Willington	Elderly apartments	-	-	-	1,529,770	10	2.54%
Total		<u>\$ 89,021,680</u>		<u>100.00%</u>	<u>\$ 60,259,764</u>		<u>100.00%</u>

Source: Town Assessor Department

\* Based on the Net Taxable Grand List for October 1, 2023 of \$486,569,695

\*\* Based on the Net Taxable Grand List for October 1, 2014 of \$439,088,790

**REGIONAL SCHOOL DISTRICT NO. 19**  
**RATIOS OF OUTSTANDING DEBT TO ASSESSED VALUE**  
**AND DEBT PER CAPITA FOR MEMBER TOWNS**  
**LAST TEN YEARS**  
**(UNAUDITED)**

**ASHFORD**

Year Ended June 30,	Estimated Population	Assessed Value*	Gross Debt at End of Year **	Gross Debt to Assessed Value	Bonded Debt per Capita
2016	4,297	\$ 297,739,652	\$ 2,232,549	0.7%	519
2017	4,251	298,544,696	2,060,219	0.7%	484
2018	4,317	297,170,266	1,455,000	0.5%	337
2019	4,244	301,252,224	1,260,139	0.4%	297
2020	4,253	303,790,134	1,054,142	0.3%	248
2021	4,261	301,244,174	780,000	0.3%	183
2022	4,400	308,202,880	560,000	0.2%	127
2023	4,193	365,691,095	324,200	0.1%	77
2024	4,223	369,358,089	281,200	0.1%	67
2025	4,337	370,305,034	251,200	0.1%	***

**MANSFIELD**

Year Ended June 30,	Estimated Population	Assessed Value*	Gross Debt at End of Year **	Gross Debt to Assessed Value	Bonded Debt per Capita
2016	26,637	\$ 1,026,856,306	\$ 2,180,000	0.2%	82
2017	26,890	1,072,484,179	1,960,000	0.2%	73
2018	26,005	1,100,675,926	1,740,000	0.2%	67
2019	27,402	1,116,685,586	8,875,000	0.8%	341
2020	27,128	1,119,722,442	8,290,000	0.7%	306
2021	25,455	1,139,444,201	7,705,000	0.7%	303
2022	26,220	1,173,188,158	22,120,000	1.9%	844
2023	26,431	1,188,581,932	28,535,000	2.4%	1,080
2024	28,378	1,189,579,342	27,000,000	2.3%	951
2025	22,454	1,204,445,271	25,465,000	2.1%	1,134

**WILLINGTON**

Year Ended June 30,	Estimated Population	Assessed Value*	Gross Debt at End of Year **	Gross Debt to Assessed Value	Bonded Debt per Capita
2016	5,908	\$ 439,088,790	\$ 1,650,000	0.4%	279
2017	5,872	441,026,047	1,500,000	0.3%	255
2018	5,921	440,250,130	1,350,000	0.3%	228
2019	5,887	440,274,841	1,200,000	0.3%	204
2020	5,864	442,746,819	1,050,000	0.2%	179
2021	5,966	449,016,278	900,000	0.2%	151
2022	5,528	449,437,785	750,000	0.2%	136
2023	5,544	465,161,120	600,000	0.1%	108
2024	5,552	481,552,053	450,000	0.1%	81
2025	5,609	486,569,695	300,000	0.1%	53

\* Grand List is October 1 of two years prior to fiscal year-end.

\*\* Does not include credit for Connecticut Department of Education school building grants.

\*\*\* Data not available

**REGIONAL SCHOOL DISTRICT NO. 19**  
**RATIO OF DEBT SERVICE EXPENDITURES TO GENERAL GOVERNMENT EXPENDITURES**  
**FOR MEMBER TOWNS – BUDGETARY BASIS**  
**LAST TEN YEARS**  
**(UNAUDITED)**

**ASHFORD**

Year Ended June 30,	Gross Debt Service*	Total General Government Expenditures	Percent
2016	\$ 298,800	\$ 13,980,120	2.1%
2017	284,100	13,855,779	2.1%
2018	278,350	14,076,221	2.0%
2019	266,525	14,222,244	1.9%
2020	258,650	14,781,477	1.7%
2021	250,775	15,279,992	1.6%
2022	240,200	14,971,162	1.6%
2023	235,800	14,935,293	1.6%
2024	43,000	15,462,917	0.3%
2025	41,800	16,333,968	0.3%

**MANSFIELD**

Year Ended June 30,	Gross Debt Service*	Total General Government Expenditures	Percent
2016	\$ 300,325	\$ 48,309,451	0.6%
2017	293,725	51,796,953	0.6%
2018	287,125	52,571,238	0.5%
2019	377,973	52,817,820	5.0%
2020	902,266	53,869,275	1.7%
2021	880,375	60,770,329	1.4%
2022	855,525	65,977,133	1.3%
2023	1,728,351	78,087,817	2.2%
2024	2,866,906	73,898,833	3.9%
2025	2,675,926	**	**

**WILLINGTON**

Year Ended June 30,	Gross Debt Service*	Total General Government Expenditures	Percent
2016	\$ 217,219	\$ 16,342,849	1.3%
2017	211,781	16,669,543	1.3%
2018	206,344	16,801,972	1.2%
2019	200,812	16,882,864	1.2%
2020	195,000	17,362,839	1.2%
2021	189,000	17,535,259	1.1%
2022	183,000	18,308,136	1.0%
2023	177,000	18,758,800	0.9%
2024	171,000	20,338,272	0.8%
2025	165,000	21,378,425	0.8%

\* Does not include credit for Connecticut Department of Education school building grants.

\*\* Data not available

**REGIONAL SCHOOL DISTRICT NO. 19**  
**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**  
**LAST TEN YEARS**  
**(UNAUDITED)**

Year Ended June 30,	General Obligation Bonds (1)	Lease Liability	Total Debt	Debt Per Student (2)
2016	\$ 4,020,578	\$ -	\$ 4,020,578	\$ 3,258
2017	2,310,351	-	2,310,351	1,894
2018	1,255,124	-	1,255,124	1,019
2019	1,098,234	-	1,098,234	950
2020	941,344	-	941,344	854
2021	784,454	230,649	784,454	628
2022	2,002,407	187,067	2,002,407	1,761
2023	1,769,841	157,784	1,769,841	1,583
2024	1,538,282	126,742	1,538,282	1,287
2025	1,307,974	94,145	1,538,282	1,108

(1) Presented net of original issuance premiums.

(2) Student enrollment is disclosed in statistical Table 16.

**REGIONAL SCHOOL DISTRICT NO. 19**  
**RATIO OF DEBT SERVICE EXPENDITURES TO SCHOOL EXPENDITURES**  
**U.S. GAAP BASIS**  
**LAST TEN YEARS**  
**GENERAL AND SPECIAL REVENUE FUNDS**  
**(UNAUDITED)**

<u>Year Ended June 30,</u>	<u>Gross Debt Service</u>	<u>Total School Expenditures</u>	<u>Percent</u>
2016	\$ 2,206,163	\$ 24,097,411	9.2%
2017	1,814,387	26,456,004	6.9%
2018	1,110,088	26,801,821	4.1%
2019	1,085,000	23,962,207	4.53%
2020	930,000	25,454,976	3.65%
2021	2,123,058	25,388,534	8.36%
2022	422,349	26,356,735	1.60%
2023	463,975	28,124,780	1.65%
2024	288,675	29,572,455	0.98%
2025	278,344	32,581,105	0.85%

**REGIONAL SCHOOL DISTRICT NO. 19  
DISTRICT AND MEMBER TOWN INDEBTEDNESS AND  
COMPUTATION OF DEBT LIMIT AND DEBT MARGIN – THE DISTRICT  
JUNE 30, 2025  
(UNAUDITED)**

	Ashford	Town of Mansfield	Willington	Total
Total Fiscal Year 2023-2024 Tax Collections (Including Interest and Tax Lien Fees)	\$ 12,819,830	\$ 37,766,550	\$ 16,551,703	\$ 67,138,083
Debt Limit: Limit for School Building Purposes (2.25 times base)				\$ 151,060,687
Indebtedness:				
Bonds Outstanding				1,307,974
School Building Grants Receivable				(114,253)
Net Indebtedness				1,193,721
Debt Limitation in Excess of Net Indebtedness				\$ 149,866,966

**REGIONAL SCHOOL DISTRICT NO. 19  
LEGAL DEBT MARGIN INFORMATION  
LAST TEN YEARS**

Year Ended June 30,	Debt Limit	Net Debt Applicable to Limit	Legal Debt Margin	Total Net Debt Applicable
2016	\$ 116,771,186	\$ 2,325,503	\$ 114,445,683	1.99%
2017	120,765,168	1,691,736	119,073,432	1.40%
2018	127,540,991	1,255,124	126,285,867	0.98%
2019	129,024,214	1,098,234	127,925,980	0.85%
2020	131,247,407	941,344	130,306,063	0.72%
2021	134,531,885	784,454	133,747,431	0.58%
2022	137,971,415	2,002,407	135,969,008	1.45%
2023	139,860,761	2,639,180	137,221,581	1.89%
2024	147,055,273	1,432,008	145,623,265	0.97%
2025	151,060,687	1,193,721	149,866,966	0.79%

**REGIONAL SCHOOL DISTRICT NO. 19  
DEMOGRAPHIC STATISTICS  
LAST TEN YEARS  
(UNAUDITED)**

Year Ended June 30,	(1a) Population	(2) Unemployment Rate	(3) Graduation Rate	(3) Average Daily Attendance
2016	36,842	5.5%	97.0%	96.1%
2017	37,013	4.0%	97.0%	97.0%
2018	36,243	3.7%	97.0%	95.8%
2019	37,533	3.6%	97.0%	96.5%
2020	32,992	7.0%	92.1%	96.3%
2021	35,682	8.65%	95.0%	96.2%
2022	35,682	4.70%	96.5%	95.1%
2023	36,168	3.80%	94.0%	94.8%
2024	38,153	3.30%	93.3%	94.0%
2025	32,400	3.80%	94.1%	93.2%

(1a) Source: Table 8

(2) Source: State of Connecticut, Department of Labor-LAUS Tolland County  
<http://www1.ctdol.state.ct.us/lmi/laus/lmi123.asp>

(3) District records - Jill Elliot

\* Estimated

**REGIONAL SCHOOL DISTRICT NO. 19  
PRINCIPAL EMPLOYERS  
CURRENT YEAR AND NINE YEARS AGO  
(UNAUDITED)**

Employer	<b>ASHFORD</b>					
	(1)			(2)		
	2025		Percentage of Total Town Employment	2016		Percentage of Total Town Employment
Employees	Rank		Employees	Rank	Employees	
Ashford BOE	98	1	3.94%	96	1	4.36%
Hole in the Wall Gang Camp (Year round 32 - Seasonal 35)	78	2	3.14%	-		-
Town of Ashford	31	3	1.25%	44	2	1.92%
Pith Products	17	4	0.68%	N/A	N/A	N/A
Midway Restaurant	14	5	0.56%	N/A	N/A	N/A
North Veterinary Clinic	12	6	0.48%	N/A	N/A	N/A
Cumberland Farms	9	7	0.36%	-		-
<b>Total</b>	<b>259</b>		<b>10.41%</b>	<b>140</b>		<b>6.28%</b>

Note:

(1) Connecticut Department of Labor <https://www1.ctdol.state.ct.us/lmi/laus/laustown.asp>: Total employment for Ashford @ 6/30/25 1,987

(2) Connecticut Department of Labor <https://www1.ctdol.state.ct.us/lmi/laus/laustown.asp>: Total employment for Ashford @ 6/30/16 2,445

N/A - Information not available

Employer	<b>MANSFIELD</b>					
	(1)			(2)		
	2025		Percentage of Total Town Employment	2016		Percentage of Total Town Employment
Employees	Rank		Employees	Rank	Employees	
University of Connecticut	5,422	1	47.8%	4801	1	40.0%
Natchaug Hospital, Inc.	250-499	2	3.3%	500-999	3	5.0%
Town of Mansfield	421	3	3.7%	532	2	4.0%
United Services	250-499	4	3.3%	-		-
Regional School District No. 19	203	5	1.8%	222	5	2.0%
New Samaritan Corp	100-249	6	1.5%	100-249	4	1.0%
Big Y	100-249	7	1.5%	100-249	4	1.0%
Price Chopper	100-249	8	1.5%	-		-
Backus Home Health Care	100-249	9	1.5%	-		-
Hospice of Eastern CT	-		-	100-249	4	1.0%
<b>Total</b>	<b>6,946 - 8,040</b>		<b>65.9%</b>	<b>6,355 - 7,301</b>		<b>54.0%</b>

NOTE: Total employment for Town & Region 19 are based on the budget.

(1) Connecticut Department of Labor <https://www1.ctdol.state.ct.us/lmi/laus/laus.pdf>: Total employment for Mansfield used 6/30/2025, 11,334 from LAUS tables, 6/30/2016, 12,082.

**REGIONAL SCHOOL DISTRICT NO. 19  
PRINCIPAL EMPLOYERS (CONTINUED)  
CURRENT YEAR AND NINE YEARS AGO  
(UNAUDITED)**

Employer	WILLINGTON					
	(1)			(2)		
	2025		Percentage of Total Town Employment	2016		Percentage of Total Town Employment
Employees	Rank	Employees		Rank		
Fed Ex Ground	1,000	1	35%	685	1	19.5%
Town of Willington	179	2	6%	129	2	3.7%
Travel Centers of America	123	3	4%	123	3	3.5%
Willington Pizza	60	4	2%	80	4	2.3%
Loves Travel stop	60	5	2%	-	-	-
Hilltop Restaurant	-	-	-	30	5	0.9%
<b>Total</b>	<b>1,422</b>		<b>50.0%</b>	<b>1,047</b>		<b>29.9%</b>

Note:

(1) Connecticut Department of Labor <https://www1.ctdol.state.ct.us/lmi/laus/laustown.asp>: Total employment for Willington @ 6/30/25 2,844

(2) Connecticut Department of Labor <https://www1.ctdol.state.ct.us/lmi/laus/laustown.asp>: Total employment for Willington @ 6/30/16 3,494

**REGIONAL SCHOOL DISTRICT NO. 19  
EDWIN O. SMITH HIGH SCHOOL ENROLLMENT  
JUNE 30, 2025  
(UNAUDITED)**

Year Ended June 30,	Ashford	Mansfield	Willington	Other Tuition	Total
2016	183	563	227	261	1,234
2017	166	554	222	278	1,220
2018	182	556	209	285	1,232
2019	176	532	201	261	1,156
2020	196	554	202	238	1,102
2021	186	591	232	257	1,249
2022	172	570	219	258	1,137
2023	178	578	213	245	1,118
2024	178	563	217	237	1,195
2025	186	543	217	234	1,180
PROJECTED:					
2026	178	497	197	218	1,090

Source: Region 19 Budget  
p C-6 for projection Actual from J. Elliot @ EO Smith

**REGIONAL SCHOOL DISTRICT NO. 19  
 FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION/PROGRAM  
 LAST TEN YEARS  
 (UNAUDITED)**

Function/Program	Full-Time Equivalent Employees									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Instructional Programs	113.7	115.7	113.2	114.2	115.6	117.6	119.2	121.6	121.9	122.0
Guidance Services	14.0	14.0	13.0	11.0	10.0	10.0	11.0	11.0	11.0	11.0
Educational Media	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	5.0	5.0
General Administration	41.5	41.5	40.5	40.0	38.7	38.7	38.7	38.7	38.3	38.3
<b>Total</b>	<b>173.2</b>	<b>175.2</b>	<b>170.7</b>	<b>169.2</b>	<b>168.3</b>	<b>170.3</b>	<b>172.9</b>	<b>176.2</b>	<b>176.3</b>	<b>172.1</b>

Source: Region 19 Budget

**REGIONAL SCHOOL DISTRICT NO. 19  
OPERATING STATISTICS  
LAST TEN YEARS  
(UNAUDITED)**

<u>Year Ended June 30,</u>	<u>Expenses</u>	<u>Enrollment</u>	<u>Cost per Pupil</u>	<u>Percentage Change</u>	<u>Teaching Staff</u>	<u>Pupil/Teacher Ratio</u>	<u>Student Attendance Percentage</u>
2016	\$ 25,974,739	1,234	\$ 21,049	3.5%	111.5	11.1	96.1%
2017	28,127,324	1,220	23,055	9.5%	111.5	10.9	95.8%
2018	28,337,012	1,232	23,001	-0.2%	110.6	11.1	95.8%
2019	29,637,058	1,156	25,638	10.1%	108.0	10.7	96.5%
2020	28,598,644	1,102	25,952	1.2%	107.2	10.3	96.3%
2021	31,038,832	1,266	24,517	-5.9%	105.2	12.0	96.2%
2022	28,178,737	1,219	23,116	-6.1%	103.8	11.7	95.1%
2023	31,234,228	1,214	25,728	10.2%	104.6	11.6	94.8%
2024	30,373,813	1,195	25,417	-1.2%	106.9	11.2	94.0%
2025	32,581,105	1,180	27,611	8.6%	107.1	11.0	93.2%

Source: School enrollment and employee records

**REGIONAL SCHOOL DISTRICT NO. 19  
SCHOOL BUILDING INFORMATION  
LAST TEN YEARS  
(UNAUDITED)**

		Fiscal Year Ended June 30,									
		2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
E.O. Smith High School:											
Originally Constructed	1958										
Last Renovation	2002										
Square Feet		248,000	248,000	248,000	248,000	248,000	248,000	248,000	248,000	248,000	248,000
Capacity (Students)		1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400
Enrollment		1,180	1,061	1,118	1,137	1,249	1,102	1,156	1,232	1,220	1,234

Source: Building Maintenance Department and School enrollment records