

The Town of Mansfield has designed a community-wide Citizen Participation Plan to provide for and encourage citizen participation in the Community Development Block Grant (CDBG) program. The Department of Planning and Development is proposing amendments to the Citizen Participation Plan which was adopted by the Town Council on May 15, 2020.

Revisions to the Citizen Participation Plan include the following:

- Authorize the use of virtual meeting formats for public hearings
- Add provisions related to special funding rounds, including the requirement that a public hearing be held prior to submission of a special funding application and the information that will be provided to the public as part of that hearing.
- Change the public hearing notice provisions to require notices to be posted at least five (5) days in advance of the hearing and to allow publication in the electronic version of a newspaper in addition to or in lieu of publication in a physical newspaper. The revisions also require publication of the notice on the Town's website in the legal notice section at least 5 days prior to the hearing.
- Require that public hearing notices include information on how written comments can be submitted in advance of the public hearing.

Comments on the proposed amendments will be accepted by email at TownMgr@mansfieldct.org or by USPS mail at 4 South Eagleville Road, Mansfield CT 06268 and must be received prior to the scheduled meeting on Monday, July 27, 2020 at 7:00pm. Additionally, public comment can be phoned in live. Please email TownMgr@mansfieldct.org or call 860-429-3336 ext. 5 by Noon on the day of the meeting to receive instructions for how to phone in public comment.



COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM CITIZEN PARTICIPATION PLAN

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SECTION 1 - INTRODUCTION

The Town of Mansfield has designed this community-wide Citizen Participation Plan to provide for and encourage citizen participation in the Community Development Block Grant (CDBG) program. This Plan is an essential element of the Town of Mansfield's present and future community development process and has been developed to comply with the regulations and requirements of the CDBG program as administered by the Connecticut Department of Housing (DOH) and the U.S. Department of Housing and Urban Development (HUD). This Plan supersedes all other Citizen Participation Plans which may have been adopted by the Mansfield Town Council.

The primary goal of this Citizen Participation Plan is to provide all citizens of the community with adequate opportunity to participate in an advisory role in the planning, implementation, and assessment of the Town of Mansfield's CDBG program(s). The Plan sets forth policies and procedures for citizen participation, which are designed to maximize the opportunity for citizen participation in the community development process. Special emphasis has been placed on encouraging participation by persons of low and moderate incomes, residents of blighted neighborhoods, and residents of areas where community development funds are utilized.

Citizens are encouraged to participate in all phases of the CDBG program(s) and will be provided full access to program information. However, final responsibility and authority for the development and implementation of CDBG program(s) will lie with the Mansfield Town Council.

SECTION 2 - SCOPE OF PARTICIPATION

The Town of Mansfield will make reasonable efforts to provide for citizen participation during the community development process and throughout the planning, implementation and assessment of all CDBG program(s) undertaken by the Town of Mansfield. Local officials will make every effort to involve citizens in all phases of the development, implementation and assessment of community development programs including, but not limited to, the following phases:

- a. Identification and assessment of housing and community development needs; determination of CDBG project(s) and documentation; and the development of CDBG application(s);
- b. Changes and/or amendments to approved CDBG projects; and,
- c. Assessment of CDBG program performance.

All phases of the community development process will be conducted by local officials in an open manner. Citizens of the Town of Mansfield are encouraged to participate at all levels and will be given access to program information during each phase of any CDBG program as outlined herein.

SECTION 3 - CITIZEN PARTICIPATION CONTACT PERSON

Jillene Woodmansee, Planning Specialist, has been designated Citizen Participation Coordinator by the Town Manager and will serve as the contact person for all matters concerning citizen participation activities. This person shall be responsible for overseeing citizen participation throughout the community development process and the implementation of all citizen participation activities and functions, except those which may be specifically delegated to other parties by this Plan.

The specific duties and responsibilities of the Citizen Participation Coordinator shall include, but not necessarily be limited to: disseminating information concerning proposed projects and the status of current project activities; coordinating various groups which may be participating in the community development process; receiving written comments; serving as a vehicle by which ideas, comments, and proposals from local residents may be transmitted to local officials and/or program staff; and, monitoring the citizen participation process and proposing such amendments to the Citizen Participation Plan as may be necessary.

The Citizen Participation Coordinator may be contacted at the Department of Planning and Development, 4 South Eagleville Road, Mansfield, CT 06268 and via telephone at 860.429.3341 during regular business hours. All questions concerning citizen participation in the community development process should be addressed to the Citizen Participation Coordinator.

SECTION 4 - TECHNICAL ASSISTANCE

The Town of Mansfield staff shall provide technical assistance to individual citizens and citizen groups, especially those groups representative of persons of low or moderate income, as may be required to adequately provide for citizen participation in the planning, implementation and assessment of CDBG program(s).

Such technical assistance is intended to increase citizen participation in the community development decision-making process and to ensure that such participation is meaningful. Technical assistance shall also be utilized to foster public understanding of CDBG program requirements.

Technical assistance shall be provided on request and may include, but not necessarily be limited to:

- Interpreting the CDBG program and its rules, regulations, procedures and/or requirements;
- Providing information and/or materials concerning the CDBG program; and
- Assisting low and moderate-income citizens, and residents of blighted neighborhoods to develop statements of views, identify their needs, and to develop activities and proposals for projects which, when implemented, will resolve those needs.

Technical assistance may be obtained by contacting the Town Manager's Office of the Town of Mansfield or Citizen Participation Coordinator.

SECTION 5 - PUBLIC HEARINGS

Citizen participation in the community development process will be conducted on a community-wide basis and will actively involve the views and proposals of all citizens, especially low and moderate-income persons and residents of areas where CDBG activities are proposed or ongoing.

Public hearings will be held during all phases of the community development process, as outlined herein, to allow citizens to voice opinions and offer proposals concerning the development and performance of CDBG programs. Local officials will respond to questions and proposals from citizens at each public hearing. Any questions that citizens may have concerning a program will be answered and their comments, suggestions, and/or proposals will be received. Citizens may also express comments and views concerning the community development process or any specific CDBG project to the governing body at any regularly scheduled meeting.

5.1 Public Hearing Formats, Times and Locations

All public hearings will be held at times and locations which will be accessible to all citizens, especially persons of low and moderate incomes, and residents of blighted neighborhoods and CDBG project areas.

Public hearings will be scheduled for convenient times as determined by the Town Council. Public hearings may be held at any site which, in the opinion of the Town of Mansfield, provides adequate access for citizen participation.

Hearings will normally be held at the Mansfield Town Hall. This site is centrally located and generally accessible to all citizens. This building is also accessible to persons with disabilities. Hearings may, however, at the option of the Town of Mansfield, be held at an alternate location to be specified in the public hearing notice(s).

Virtual public hearings may be used to meet the public hearing requirements of this plan, provided individuals without computer access are able to participate in the hearing through a call-in number.

5.2 Application Public Hearing-Annual Small Cities CDBG Application Round

At least one public hearing shall be held during any CDBG program fiscal year prior to the submission of an application to the DOH for CDBG assistance. The primary purposes of the public hearing shall be to assess community needs and problems in an effort to determine the most critical needs to be addressed by the CDBG program; and also to present for public comment and review the program activities which have been selected by the Town of Mansfield to resolve the identified needs.

An application public hearing will be held during the initial stage of program development to discuss items regarding community development and housing needs, the CDBG program, and the application process. The objective of citizen participation at this stage is to provide meaningful, community-wide citizen input into the decision-making process during the assessment of community needs and the consideration of priorities and options associated with the development and submission of a CDBG

application. Local officials will also entertain proposals and comments from citizens concerning community development activities at this hearing.

This hearing will normally serve to discuss and review the information appropriate for all applications submitted by the Town of Mansfield during any fiscal year. Substantial changes in community development or housing needs in the community as determined by local officials may necessitate another hearing to fulfill the role of the first public hearing prior to the submission of other CDBG applications late in the fiscal year.

Citizens will be provided with information concerning the CDBG program at this public hearing. Such information shall include, but not necessarily be limited to: the goals and objectives of the CDBG program; the total amount of CDBG funds available; the role of citizens in program planning, implementation, and assessment; the range of activities which may be undertaken; the process to be followed in developing a CDBG application; the application timetable(s); the application rating process; the schedule of meetings and hearings; activities previously funded in the Town of Mansfield through the CDBG program; and, an identification of projects which could result in the relocation of area residences or businesses; and the actions that would be undertaken if such relocation were necessary. Furthermore, the effectiveness of the Citizen Participation Plan in allowing citizen participation in the community development process and potential changes and/or amendments to the Plan will also be discussed at this meeting.

The Town of Mansfield may, at the option of local officials, review multiple CDBG project applications at one hearing when more than one application is to be submitted during the same fiscal year. Each such hearing shall be held prior to, and in preparation for, the application's approval by the Town Council.

A second objective of citizen participation during this stage is to inform citizens of the proposed project activities to be included in a CDBG application(s) and to solicit comments from citizens concerning these activities.

Citizens attending this hearing will be provided with information concerning the CDBG project(s) proposed, including, but not necessarily limited to: the project application(s) to be submitted and the applicable CDBG fund; specific project activities to be included; the location of the project activities; the approximate cost estimate for the proposed activities; the estimate of local match required; the impact of the project on low and moderate income persons; and, the approximate application submittal date.

5.3 Application Public Hearing-Special Funding Rounds

When special CDBG funding opportunities become available, at least one public hearing will be held to discuss items regarding the purpose and nature of the special funding; assessment of community needs related to the special funding opportunity; and the application process. The objective of citizen participation at this stage is to provide meaningful, community-wide citizen input into the decision-making process during the assessment of community needs and the consideration of development and submission of an application for the special CDBG funding. Specifically, this hearing will be used to

inform citizens of the proposed project activities to be included in a CDBG application and to solicit comments from citizens concerning these activities.

Citizens attending this hearing will be provided with information concerning the nature and total amount of special funding available; eligible activities; CDBG project(s) proposed, including but not necessarily limited to: the project application(s) to be submitted; specific project activities including location; the approximate cost for the proposed activities; the estimate of local match (if any) to be provided; the impact on low and moderate-income persons; identification of projects/activities which could result in the relocation of area residences or businesses; the actions that would be undertaken if such relocation were necessary; and the approximate application submittal date.

5.4 Amendment Public Hearings

The Town of Mansfield will assure the opportunity for citizen participation during the implementation of any CDBG program(s) when changes to the project are under consideration by the Town of Mansfield. Citizen participation shall be obtained and considered in any amendments to a CDBG ~~program which~~ program that involves changes in dollar amount spent on any activity, changes in program beneficiaries, changes in the location of approved activities, addition to or deletion of project activities, and major budget shifts between approved activities.

To ensure adequate opportunity for citizen participation during CDBG programs, the Town of Mansfield shall hold a public hearing on all formal amendments which require the DOH approval. For “local” amendments (as defined by the DOH) and changes for which the DOH approval is not required, input from citizens concerning changes or amendments will be received at regularly scheduled Town Council meetings where such changes or amendments are considered.

5.45 Assessment of Performance Public Hearings

Citizens of the Town of Mansfield will be provided with the opportunity to comment on the performance of local officials, the Town of Mansfield staff, consultants, engineers, and contractors, and the actual use of CDBG funds during the implementation of a CDBG program. Citizens will also be requested to assess the performance of the Town of Mansfield in resolving identified community development and housing needs, and in achieving its community development goals and objectives. On-going community assessment of the effectiveness of the community development process is considered essential to the success of the CDBG program.

At the conclusion of each CDBG project, a public hearing will be held to review program activities and to assess program performance. This hearing shall be held prior to the submission of the Pre-Close Out Certificate and any other required closeout documents to the DOH for a CDBG project. This hearing will be used to ensure community-wide participation in the evaluation of the CDBG program.

5.56 Additional Hearings

Other public hearings may be held as deemed necessary by the Town Council in order to inform citizens of community development project(s) and activities, and to solicit

citizen opinions and comments. All additional hearings shall comply with the requirements set forth in this Plan.

5.67 Limited English Proficiency Residents

The Town of Mansfield has followed the guidance provided in the DOH's Language Access Plan to determine the need to undertake reasonable actions to facilitate the participation of persons with Limited English Proficiency. Local officials will undertake all reasonable actions necessary to allow such persons to participate in the community development process. Such actions may include the provision of an interpreter and/or the provision of materials in the appropriate language or format for persons with Limited English Proficiency.

5.78 Public Hearing Notice

Notice of public hearings will be published in a local newspaper, of general circulation at least ~~seven-five~~ (75) days prior to the hearing date unless more specific notice requirements are established by the State. Publication of the notice in an electronic version of the local newspaper may be used in lieu of, or in addition to, publication in the physical newspaper. The public hearing notice shall also be posted in the legal notice section of the Town's website at least five (5) days prior to the public hearing.

The Town of Mansfield may waive hearing notice requirements in cases where unusual circumstances justify alternative means of notifying the general public. In such situations, shorter notice may be given, and public notices posted on the Town's website and/or in public places may be used in place of a notice published in the newspaper.

Each notice of a hearing shall include the time, date, place, ~~and~~ topics and procedures to be discussed, and how written comments can be submitted in advance of the hearing. Notices for public hearings may be run or posted, separately or together, as may be deemed necessary by the Town Manager of the Town of Mansfield.

5.89 Accessibility to Low and Moderate Income Persons

The public hearing procedures outlined herein are designed to promote participation by low and moderate income citizens, as well as residents of blighted neighborhoods and CDBG project areas in any public hearing(s). Local officials may take additional steps to further promote participation by such groups, or to target program information to these persons should officials feel that such persons may otherwise be excluded or should additional action be deemed necessary. Activities to promote additional participation may ~~include:~~include posting of notices in blighted neighborhoods and in places frequented by low and moderate income persons, and holding public hearings in low and moderate income neighborhoods or areas of existing or proposed CDBG project activities.

5.910 Accessibility to Persons with Disabilities

The locations of all public hearings as described herein shall be made accessible to persons with disabilities. The Town of Mansfield shall provide a sign language interpreter whenever the Citizen Participation Coordinator is notified in advance that one or more deaf persons will be in attendance. The Town of Mansfield shall provide a qualified reader whenever the Citizen Participation Coordinator is notified in advance

that one or more visually impaired persons will be in attendance. Additionally, the Town of Mansfield shall provide reasonable accommodations whenever the Citizen Participation Coordinator is notified in advance that one or more persons with mobility or developmental disabilities will be in attendance.

SECTION 6 - PROGRAM INFORMATION

Citizens will be provided full access to CDBG program information during all phases of a CDBG project. Local officials of the Town of Mansfield shall make reasonable effort to assure that CDBG program information is available to all citizens, especially those of low and moderate incomes and those residing in blighted or Limited English Proficiency neighborhoods and/or CDBG project areas.

To facilitate citizen access to CDBG program information, the Citizen Participation Coordinator will keep all documents related to a CDBG program on file in the Planning and Zoning Office. Information from the project files shall be made available for examination and duplication, on request, during regular business hours. CDBG program information and materials, concerning specific CDBG projects will be available and distributed to the public at the regularly scheduled public hearings as outlined in this Plan. Furthermore, information concerning any CDBG project will be available at regularly scheduled council meetings where the program is discussed.

Materials to be made available shall include, but are not necessarily limited to: the Citizen Participation Plan; records of public hearing; mailings and promotional materials; prior CDBG program applications; letters of approval; grant agreements; the environmental review record; financial and procurement records; project design and construction specifications; labor standards materials; performance and evaluation reports; other reports required by the DOH and/or the HUD; proposed and approved CDBG program application(s) for the current year or project; written comments or complaints received concerning the community development program, and written responses from the Town of Mansfield; and, copies of the applicable Federal and State rules, regulations, policies, requirements and procedures governing the CDBG program.

In no case shall the Town of Mansfield disclose any information concerning the financial status of any program participant(s) which may be required to document program eligibility or benefit. Furthermore, the Town of Mansfield shall not disclose any information which may, in the opinion of the Town Manager, be deemed of a confidential nature.

SECTION 7 - PROCEDURES FOR COMMENTS, OBJECTIONS AND COMPLAINTS

The public hearings scheduled, as described in this Citizen Participation Plan, are designed to facilitate public participation in all phases of the community development process. Citizens are encouraged to submit their views and proposals on all aspects of a community development program at the public hearings. However, to ensure that citizens are given the opportunity to assess and comment on all aspects of the community development program on a continuous basis, citizens may, at any time, submit written comments or complaints to the Town of Mansfield.

Any citizen or citizen's group desiring to comment or object to any phase of the planning, development or approval of the application for CDBG funds, or to the implementation of any CDBG program, should submit such comments or objections in writing to the Town Manager. Should, after a reasonable period, a party believe that his/her comment or complaint has not been properly addressed or considered by the Town Manager, then the aggrieved may appeal his/her case to the Town Council.

Local officials shall make every effort to provide written responses to citizen proposals or complaints within fifteen (15) working days of the receipt of such comments or complaints where practicable. Should the Town Council be unable to sufficiently resolve an objection or complaint, it may be forwarded by the aggrieved party to the DOH.

Citizens may, at any time, contact the DOH and/or the HUD directly to register comments, objections or complaints concerning the Town of Mansfield's CDBG application(s) and/or program(s). Citizens are encouraged, however, to attempt to resolve any complaints at the local level as outlined above prior to contacting the DOH or the HUD.

All comments or complaints submitted to the DOH or HUD shall be addressed in writing to:

Connecticut Department of Housing
Attn: CDBG Small Cities Program
505 Hudson Street
Hartford, Connecticut 06106-7106

or

U.S. Department of Housing and Urban Development
Attn: Community Planning and Development Division
One Corporate Center
20 Church Street, 10th Floor
Hartford, Connecticut 06103-3220

Records of all comments, objections and/or complaints by citizens concerning the Town of Mansfield's CDBG program and subsequent action taken in response to those comments shall be maintained on file at the Planning and Zoning Office and shall be made available for public inspection upon request.

SECTION 8 - AMENDMENTS

The Town of Mansfield may, from time to time, modify the provisions outlined herein through amendment to this Citizen Participation Plan. It shall be the policy of the Town of Mansfield to periodically review and discuss the effectiveness of this Citizen Participation Plan in allowing citizen participation in the community development process and in helping to meet the community development needs and goals identified by the citizens of the Town of Mansfield. To this end, the effectiveness of the Plan will be discussed at public hearings held in conjunction with the community development

program as discussed herein, and potential amendments to the Plan will be reviewed at that time.

Amendments to the Plan will be made as necessary. All amendments shall be approved by resolution of the Town Council and shall be incorporated into this Plan.

SECTION 9 - AUTHORITY

No portion of this Citizen Participation Plan shall be construed to restrict the responsibility and authority of the elected officials of the Town of Mansfield in the development, implementation and execution of any Community Development Block Grant program.

APPROVED this, the ~~11th~~27th day of ~~May~~July 27, 2020.

Antonia Moran
Mayor

John C. Carrington
Interim Town Manager